



Department for  
Communities and  
Local Government

# Firefighters' Pension Fund Income and Expenditure, 2011-12 & 2012-13, England

- Firefighters' Pension Fund Expenditure increased 4% to £666 million in 2012-13
- Meanwhile, the fund's income fell 1% to £297 million.
- This meant that although recurring outgoings saw a slight decline for the first time in the series, income as a proportion of expenditure fell again, and the pension fund's income has now fallen from 56% of expenditure in 2008-09 to only 45% in 2012-13.

## Fire & Rescue Services

*Statistical Release*

31 July 2013

Introduction	2
Expenditure	3
Income	5
Definitions	7
Technical notes	8
Enquiries	10

**Responsible Statistician:**  
Mike Young

**Statistical enquiries:**

office hours:

0303 444 4387

[sf3\\_statistics@communities.gov.uk](mailto:sf3_statistics@communities.gov.uk)

**Media Enquiries:**

0303 444 1201

[press@communities.gov.uk](mailto:press@communities.gov.uk)

**Date of next publication:**  
July 2014

# Introduction

This release provides income and expenditure information from Firefighters Pension Fund forms (FPF) submitted by all 46 Fire Authorities in England.

The release has been compiled by the Local Government Finance: Data Collection, Analysis and Accountancy division of the Department for Communities and Local Government.

The information for the Firefighters Pension Fund is made up from two schemes. The Firefighters Pension Scheme (FPS) and the New Firefighters Pension Scheme (NFPS) are both statutory, tax approved, unfunded, final salary occupational pension schemes.

Regular firefighters employed before 6 April 2006 were eligible for membership of the Firefighters Pension Scheme (FPS). This unfunded, statutory scheme was closed to new membership in April 2006. It is a 30-year final salary scheme with double accrual in the last 10 years of service, giving a maximum pension of 40/60ths and has a normal pensions age of 55 (or 50 after 25+ years service). It has a current membership of approximately 23,500 members.

A New Firefighters Pension Scheme (NFPS) was introduced for regular and retained firefighters employed since 6 April 2006 and, as with the FPS, is an unfunded, statutory scheme. It is a 45 year final salary scheme giving a maximum pension of 45/60ths and has a normal pensions age of 60. It has a current membership of approximately 12,400 members.

The responsibility for policy on both the FPS and NFPS in England rests with the Department for Communities and Local Government (DCLG) whilst the administration and payment of individual pensions and benefits is the responsibility of each Fire and Rescue Authority.

Under the current financing arrangements of both pension schemes, the employer's contribution together with the employee's contribution is paid into a local pension fund account. The authority pays pension costs out of this account. Any shortfall between receipts and expenditure is met by an annual top-up grant paid by DCLG.

# Expenditure

Table 1 and Chart A provide figures for all Firefighters Pension Scheme expenditure from 2008-09 to 2012-13.

Firefighters Pension Scheme expenditure in 2012-13 was £666 million, an increase of 4% compared with £644 million in 2011-12.

As in the previous two years, 99% of Firefighters Pension Scheme expenditure in England was on benefits in the form of pensions and early retirements.

Expenditure on commutation payments in 2012-13 was £153 million. This compares with £132 million in 2011-12.

For the first time in the series, recurring outgoing payments declined, from £508 million to £506 million.

**Table 1: Firefighters' Pension Scheme Expenditure, 2008-09 to 2012-13**

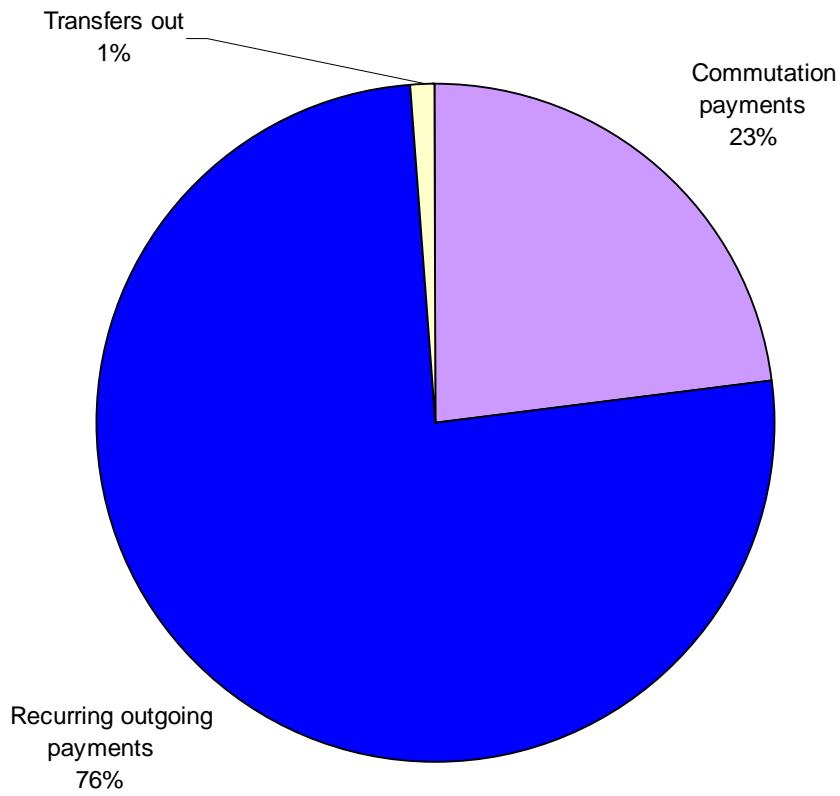
	£m					%change
	2008-09	2009-10	2010-11	2011-12	2012-13 <sup>1</sup>	2012-13
Pension outgoings	588.3	633.6	599.7	640.6	659.1	3%
<i>of which:</i>						
<i>Commutation payments</i>	166.4	170.9	126.9	132.2	152.7	15%
<i>Recurring outgoing payments</i>	422.1	462.7	472.8	508.4	506.4	0%
Transfers out <sup>2</sup>	2.5	9.1	4.7	3.4	7.1	106%
Miscellaneous	0.5	2.0	0.1	0.1	0.3	286%
<b>Total</b>	<b>591.3</b>	<b>644.8</b>	<b>604.5</b>	<b>644.2</b>	<b>666.4</b>	<b>3%</b>

Source: FPF forms

<sup>1</sup>2012-13 figures are unaudited, previous years' are audited.

<sup>2</sup>This only includes transfers out of FPS and NFPS to other pension schemes.

**Chart A: Firefighters' Pension Scheme Expenditure, 2012-13**



# Income

Table 2 and Chart B provide figures for the income of the Firefighters Pension Scheme from 2008-09 to 2012-13.

While employee contributions increased, this was not sufficient to outweigh the decrease in employer contributions and broadly flat income from other sources, so that total income in 2012-13 declined 1% from 2011-12.

In 2012-13, the largest source of income into the Firefighters Pension Scheme was employer contributions making up 61%, whilst employee contributions make up a further 36% of the total. The proportions were 63% and 34% respectively in 2011-12, indicating a slight shift in the balance of funding from employer contributions to employee contributions.

Following a High Court judgement in 2009 in a Judicial Review of the Home Secretary's decision on the backdating of the commutation factors in the Police Pension Scheme, the FPS 1992 revised commutation factors were applied retrospectively to those firefighter pensions that came into payment on or after 22nd August 2006. In order to facilitate this backdating, DCLG instigated the payment of a 'special commutation payment' to each English Fire and Rescue Authority in December 2009. This payment was recorded as miscellaneous income in 2009-10.

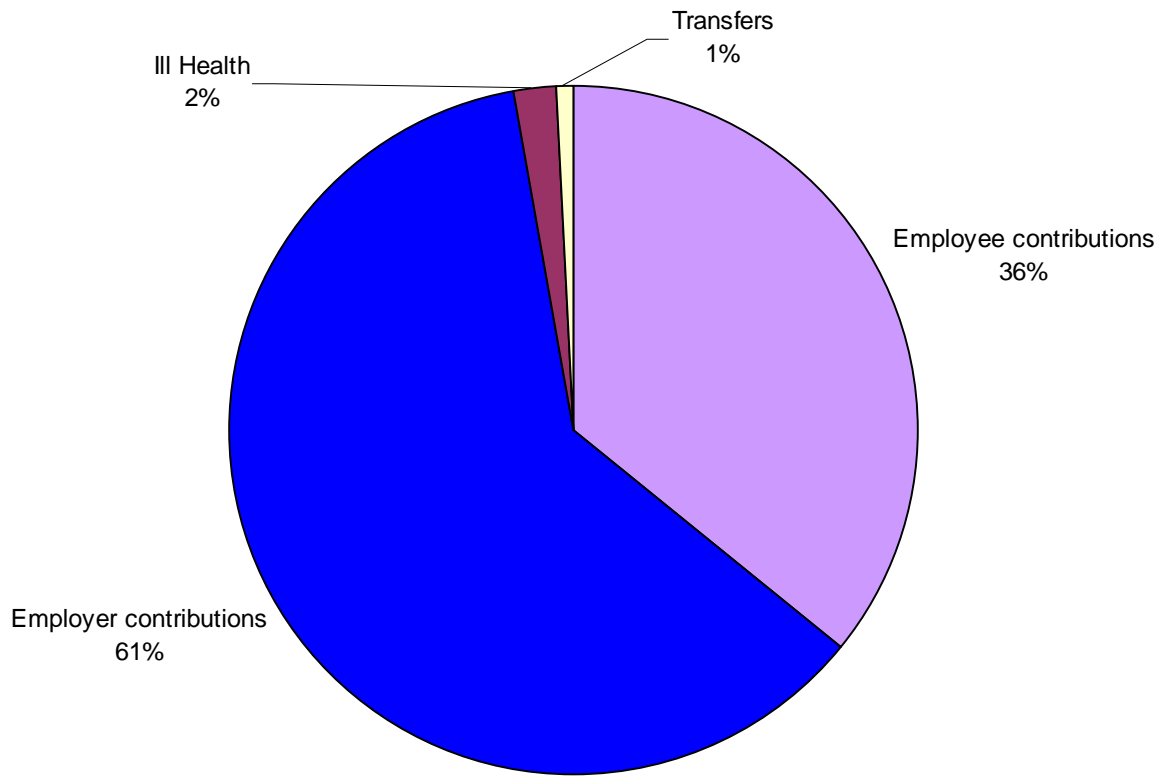
**Table 2: Firefighters' Pension Scheme Income, 2008-09 to 2012-13**

	£m					% change
	2008-09	2009-10	2010-11	2011-12	2012-13 <sup>1</sup>	2012-13
Employee contributions	108.7	107.5	106.0	102.9	106.0	3%
Employer contributions	203.5	198.5	194.7	188.0	182.1	-3%
Ill Health	6.5	4.3	3.7	4.8	5.2	9%
Miscellaneous	5.1	23.8	0.0	0.0	0.6	3013%
<i>of which:</i>						
<i>Special second commutation payment</i>	-	23.8	-	-	-	-
Transfers	8.8	9.1	6.2	2.7	2.7	0%
<b>Total</b>	<b>332.7</b>	<b>342.9</b>	<b>310.6</b>	<b>298.4</b>	<b>296.6</b>	<b>-1%</b>

Source: FPF forms

<sup>1</sup>2012-13 figures are unaudited, previous years' are audited.

**Chart B: Firefighters' Pension Scheme Income, 2012-13**



While income has declined in the last three years, expenditure has increased in three of the past four years, and as a result the pension funds' income as a proportion of expenditure has fallen from 56% to 45% between 2008-09 and 2012-13. The deficit of expenditure less income has widened from £259 million to £370 million over this period, an increase of £111 million.

**Table 3: Firefighters' Pension Scheme Total Income and Expenditure**

	<u>Income</u>		<u>Expenditure</u>		<u>Deficit</u>		<u>Income as % of Expenditure</u>
	£m	% change	£m	% change	£m	% change	
2008-09	332.7	-	588.3	-	255.6	-	56%
2009-10	342.9	3%	644.9	9%	301.9	17%	53%
2010-11	310.6	-9%	604.5	-6%	293.8	-3%	51%
2011-12	298.4	-4%	644.2	7%	345.8	18%	46%
2012-13 <sup>1</sup>	296.6	-1%	666.4	4%	369.9	7%	45%

Source: FPF forms  
<sup>1</sup>2012-13 figures are unaudited, previous years' are audited.

# Definitions

A list of terms relating to local government finance is given in the glossary at Annex G to Local Government Financial Statistics England No. 23 2013. This is accessible at <https://www.gov.uk/government/publications/local-government-financial-statistics-england-2013>

The terms most relevant to this release are explained below.

## **Administering authority**

The body responsible for administering the Firefighters Pension Scheme, also known as a fire and rescue authority.

## **Commutation Payment**

This is a lump sum payable by the employer to a member on retirement who makes an election to convert a proportion of his/her future annual pension for a lump sum.

## **Ill-Health Charge**

This is a cash sum payable by the employer to their Firefighters Pension Scheme each time they medically retire a scheme member on ill-health grounds. The ill-health charge equates to a payment of twice pensionable pay for a lower-tier ill-health retirement and four times pensionable pay for a higher-tier ill-health pension.

## **Recurring Outgoing Payments**

These are the monthly (post-commutation) pension payments made to retired members of the pension scheme.

## **Transfer Values Out**

A cash value representing a person's pension pot, it is transferred with them when they move from one pension scheme to another.



# Technical notes

## Symbols

(R)	=	some data have been revised since the last statistical release
...	=	not available
–	=	not relevant
-	=	Negative
0	=	zero or negligible
	=	discontinuity in data

## Rounding

Where figures have been rounded, there may be a slight discrepancy between the total and the sum of constituent items

## Data collection

The information in this release is based on data returned to the Department for Communities and Local Government by all 46 administering authorities in England on Firefighters Pension Schemes and associated information for the financial years' 2011-12 and 2012-13 (FPF) forms.

## Data quality

Figures are subjected to rigorous pre-defined validation tests both within the form itself, while the form is being completed by the authority and also in the Department for Communities and Local Government as the data are received and stored.

Finally, the release document, once prepared, is also subject to intensive peer review before being cleared as fit for the purposes of publication.

## Revisions policy

This policy has been developed in accordance with the UK Statistics Authority Code of Practice for Official statistics and the Department for Communities and Local Government Revisions Policy (found at <https://www.gov.uk/government/publications/statistical-notice-dclg-revisions-policy>).

There are two types of revisions that the policy covers:

## Non-Scheduled Revisions

Where a substantial error has occurred as a result of the compilation, imputation or dissemination process, the statistical release, live tables and other accompanying releases will be updated with a correction notice as soon as is practical.

## Scheduled Revisions

At time of publication there are no scheduled revisions for this series.

## Uses of the data

The data in this statistical release are essential for a number of different purposes. A central and immediate purpose is to provide ministers with information about the Firefighters Pension Scheme. The data are also used by fire authorities and their associations.

## User engagement

Users are encouraged to provide feedback on how these statistics are used and how well they meet user needs. Comments on any issues relating to this statistical release are welcomed and encouraged. Responses should be addressed to the "Public enquiries" contact given in the "Enquiries" section below.

The Department's engagement strategy to meet the needs of statistics users is published here: <https://www.gov.uk/government/publications/engagement-strategy-to-meet-the-needs-of-statistics-users>

## Notes

The New Firefighters Pension Scheme 2006 (NFPS) is a statutory, tax approved, unfunded, final salary occupational pension scheme. It was open to membership from 6th April 2006 by any person taking up employment as a firefighter on terms under which he/she is, or may be, required to engage in firefighting, and whose role includes resolving operational incidents, or leading and supporting others in the resolution of such incidents. Membership is restricted to exclude those who join the Fire and Rescue Service at middle and senior management levels.

For a fuller picture of recent trends in local government finance readers are directed to the latest edition of Local Government Financial Statistics England No23 2013, which is available online at <https://www.gov.uk/government/publications/local-government-financial-statistics-england-2013>, and in hard copy from TSO at <http://www.tsoshop.co.uk/parliament/bookstore.asp?>

DCLG also collect and publish data on the local government pension scheme. This information can be found at the Department's website:

<https://www.gov.uk/government/organisations/department-for-communities-and-local-government/series/local-government-pension-scheme>

## Devolved administration statistics

The devolved administrations handle the great majority of local government issues in their respective areas, and each has their own statistical office. Links are provided below.

Scotland

<http://www.scotland.gov.uk/Topics/Statistics>

Wales

<http://wales.gov.uk/topics/statistics/?lang=en>

Northern Ireland

<http://www.nisra.gov.uk/>

## Enquiries

### Media enquiries:

office hours: 0303 444 1157

0303 444 1159

out of hours: 0303 444 1201

Email: [press@communities.gsi.gov.uk](mailto:press@communities.gsi.gov.uk)

### Public enquiries and Responsible Statistician:

The responsible statistician for this release is Mike Young, who can be contacted on 0303 444 4387. For enquiries about this statistical release please contact Timo Long on 0303 444 1751, or email [sf3.statistics@communities.gsi.gov.uk](mailto:sf3.statistics@communities.gsi.gov.uk).

Information on Official Statistics is available via the UK Statistics Authority website:

[www.statistics.gov.uk/hub/browse-by-theme/index.html](http://www.statistics.gov.uk/hub/browse-by-theme/index.html)

Timings of future releases are placed on the Department's website at

<https://www.gov.uk/government/organisations/department-for-communities-and-local-government/about/statistics#forthcoming-publications>, and on the UK Statistics Authority website <http://www.statistics.gov.uk/hub/release-calendar/index.html>.

Information about statistics at DCLG is available via the Department's website:

[www.gov.uk/government/organisations/department-for-communities-and-local-government/about/statistics](http://www.gov.uk/government/organisations/department-for-communities-and-local-government/about/statistics)

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Department for Communities and Local Government  
Eland House  
Bressenden Place  
London  
SW1E 5DU  
Telephone: 030 3444 0000

July 2013

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ISBN: 978-1-4098-3985-9