

**Local Adult Reoffending
1 April 2011 –
31 March 2012
England and Wales**

Ministry of Justice
Statistics bulletin

Published 21st August 2012

Local Adult Re-offending

Introduction

Following a consultation, the Ministry of Justice (MOJ) has introduced a new measure of Proven Re-offending which provides consistent measures of re-offending at national and local levels¹.

The local adult re-offending measure remains a National Offender Management Service (NOMS) performance indicator for Probation Trusts for the year 2011/12. Therefore we will continue to publish this legacy measure to support Probation Trusts in assessing their performance.

This bulletin contains re-offending data at the following geographic levels:

- Regions within England and Wales
- Probation Trusts
- Local Authorities².

It covers re-offending in the period 1 April 2011 to 31 March 2012.

These statistics are available via the Ministry of Justice website:

www.justice.gov.uk/publications//local-adult-reoffending.htm

¹ For more information on the new measure of proven re-offending see www.justice.gov.uk/publications/statistics-and-data/reoffending/proven-reoffending-quarterly.htm. More information explaining the differences between these two measures is available on request. See contact details at end of bulletin.

² “Local authorities” in this report, are unitary authorities in single-tier areas, or upper tier authorities (e.g. county councils) in two-tier areas.

Local Adult Re-offending

Key points

All statements on increases or decreases in re-offending rates in this section refer to comparisons with rates that have been adjusted to control for changes in the characteristics of offenders on the probation caseload³. The latest re-offending results are compared to the adjusted rate based on 2007/08 which is hereafter referred to as the baseline. The 2007/08 results covered re-offending between 1 April 2007 to 31 March 2008 and are the earliest published data on this measure.

- The East of England, North West, South East, and Wales regions had a statistically significant increase in re-offending compared to the baseline. Three regions had a statistically significant reduction in re-offending (London, West Midlands and Yorkshire & Humberside)⁴.
- Nine Probation Trusts had a statistically significant increase in re-offending, whilst seven Probation Trusts showed a statistically significant reduction in re-offending.
- Fourteen local authorities had a statistically significant increase in re-offending, whilst twenty one⁵ local authorities showed a statistically significant reduction in re-offending.

Results for all regions, Probation Trusts and local authorities are available in Appendix A.

Trends in re-offending by area

The re-offending rates of individual areas over time have been tracked to assess whether any areas have seen clear trends in re-offending rates since the start of the series in the 2007/08 baseline. This analysis focuses on areas where re-offending has been significantly higher or lower than predicted over four or more consecutive periods.

Reductions in re-offending

At the regional level, London, West Midlands, and Yorkshire & Humberside have had re-offending rates which were consistently lower than predicted over the four most recent periods.

³ See Appendix B for more information on the predicted rate, which variables have been controlled for and why it is important to control for changes in offender characteristics.

⁴ Changes in re-offending performance are only reported where the changes are statistically significant (i.e. we are 95 per cent confident that the change is a real one, and not due to random volatility in the datasets).

⁵ This includes the Isles of Scilly whose re-offending rate is based on a very small cohort size.

Within the London region, Bromley local authority has had a re-offending rate which was consistently lower than predicted.

Within the West Midlands region, Staffordshire and West Midlands, and Warwickshire Probation Trusts and Birmingham, Dudley, Sandwell, Solihull and Warwickshire local authorities have had re-offending rates which were consistently lower than predicted.

For the Yorkshire and Humberside region, South Yorkshire and West Yorkshire Probation Trusts and Bradford, Doncaster, Kirklees, Rotherham, and Sheffield local authorities have had re-offending rates which were consistently lower than predicted.

Gloucestershire Probation Trust has had a re-offending rate which was consistently lower than predicted.

Within Gloucestershire Probation Trust, Gloucestershire local authority has had a re-offending rate which was consistently lower than predicted.

The Isles of Scilly⁶ local authority has had a re-offending rate which was consistently lower than predicted.

Increases in re-offending

At the regional level, the East of England, the North West, the South East and Wales has had re-offending rates which were consistently higher than predicted over the four most recent periods.

Within the East of England region, Hertfordshire Probation Trust, and Hertfordshire local authority have had re-offending rates which were consistently higher than predicted.

Within the North West region, Merseyside Probation Trust has had re-offending rates which were consistently higher than predicted.

Within the South East region, Kent Probation Trust, and Kent local authority have had re-offending rates which were consistently higher than predicted.

Within the Wales region, Carmarthenshire and Rhondda Cynon Taff local authorities have had re-offending rates which were consistently higher than predicted.

Devon and Cornwall, and West Mercia Probation Trusts have had re-offending rates which were consistently higher than predicted.

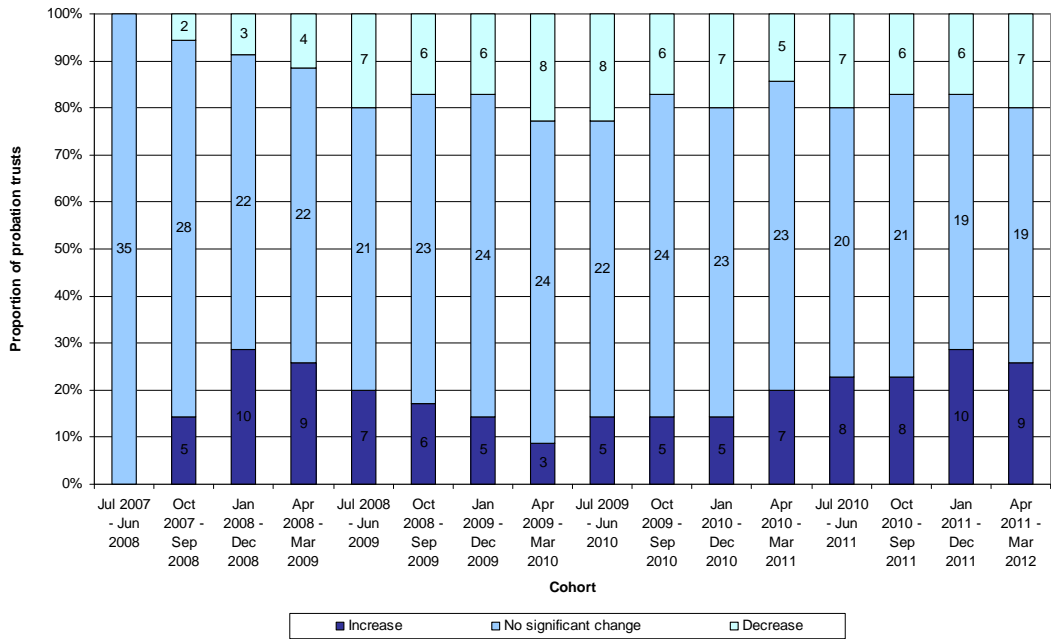
City of Kingston upon Hull local authority has also had re-offending rates which were consistently higher than predicted.

⁶ The re-offending rate for the Isles of Scilly is based on a very small cohort size.

Trends since 2007/08

Chart 1 shows the proportion of Probation Trusts that have seen increases/decreases/no significant change over each of the 16 quarters since the baseline. For the most recent quarter 26 per cent of Trusts (nine Trusts) show an increase and 20 per cent (seven Trusts) show a decrease⁷.

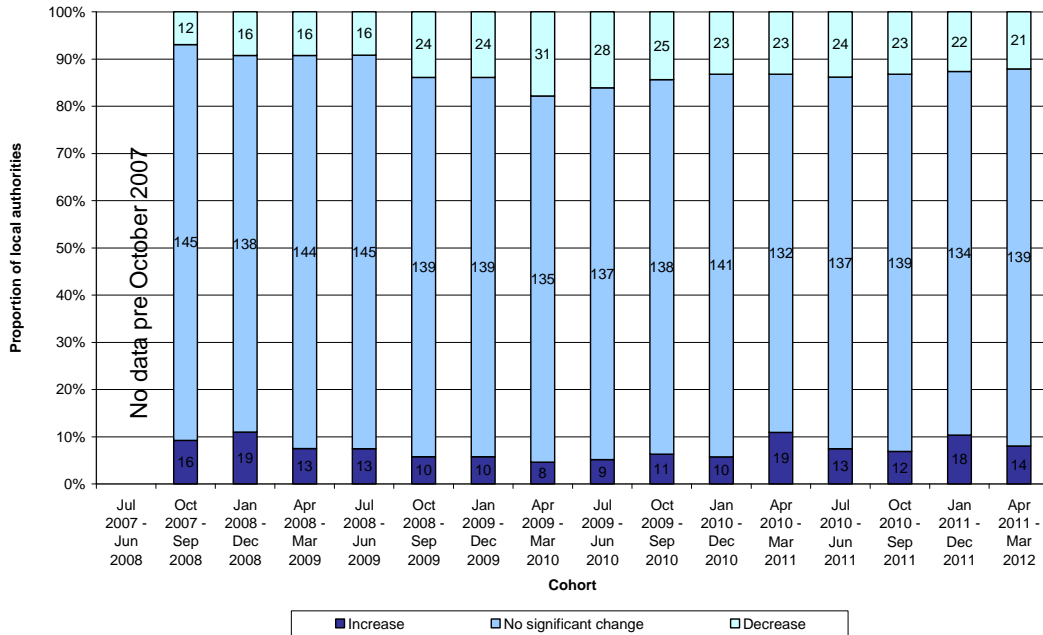
Chart 1: Proportion of Probation Trusts with increases/decreases/no change in re-offending, July 2007 – March 2012



⁷ Note that these percentages should not be directly compared to those in reports published prior to 16 November 2010 which were based on the former 42 Probation Areas.

Chart 2 presents the same information for local authorities⁸. For the most recent quarter the proportion showing an increase was eight per cent (14 local authorities) and the proportion showing a decrease 12 per cent (21 local authorities).

Chart 2: Proportion of local authorities with increases/decreases/no change in re-offending, October 2007 – March 2012



Comparing re-offending rates between areas

Comparing changes in the actual rates of re-offending between areas does not ensure a like for like comparison as the mix of offenders being dealt with may vary across areas and over time.

In comparing reductions in re-offending between areas, it is important that comparisons are made on the basis of the reduction in re-offending after controlling for changes in the characteristics of offenders on the caseload and taking into account the size of the caseload in each area⁹.

⁸ Data for periods prior to October 2007 cannot be broken down to the local authority level.

⁹ Column titled '% difference from baseline' in data tables in Appendix A.

Explanatory notes

Which offenders are included in the analysis?

The local adult re-offending measure takes a snapshot of all offenders, aged 18 or over, who are under probation supervision at the end of a quarter, and combines four such snapshots together.

This means that the measure includes offenders who have been under supervision in the community (either on licence after release from custody or on a court order) for a range of time from one day to a number of years. However, the measure does not include offenders aged 22 or over who have been released from a custodial sentence of less than one year (as they do not receive probation supervision on release).

This also means that some offenders will be included in the sample more than once by combining four snapshots, as offenders can remain under probation supervision for a number of quarters.

Methodology for measuring re-offending

The local adult re-offending measure counts the proportion of offenders who re-offend in a three month period, and compares this to the proportion expected to re-offend given their characteristics. The results of four snapshots are then combined to form a rolling four quarter average. Each quarterly update will include the latest available quarter, and remove the oldest quarter.

Why are the results being compared to 2007/08 results (the baseline)?

The 2007/08 results were used to build the predictive rate model, which allow comparisons to be made across time, controlling for changes in the mix of offenders in the caseload. The 2007/08 results are also the first available for this measure. For more information on the predictive rate model please see Appendix B.

What counts as a re-offence?

The local measure allows three months from each snapshot for re-offending to occur (with a further three months for offences to be proven by court conviction or caution). Analysis has shown that re-offending over three months is representative of re-offending over twelve months for most offences, but is not representative for more serious offences which take longer to work through the criminal justice system.

The measure includes recordable offences, as entered on the Police National Computer (PNC), which are proven by either court convictions or cautions.

The predicted rate

The predicted rate is the proportion of offenders we would expect to re-offend given the known characteristics of the offenders in the snapshot and re-offending rates in the baseline period. More detail on the predicted rate, and the statistical model used to calculate it, is provided in Appendix B.

Assigning offenders to Probation Trusts and local authorities

Offenders are assigned to a Probation Trust based on where they are recorded on each Trust's Caseload Management System. In a small number of cases (less than one per cent), offenders cannot be assigned to a single Probation Trust as they are recorded under more than one Probation Trust at the end of a quarter. They are therefore classified as having an unknown Probation Trust, and only counted towards the England and Wales level data.

Offenders postcode information is used to assign them to a local authority (98-99 per cent of offenders can be assigned to a local authority). Those offenders that do not have any relevant address information are not matched to a local authority and are included under the heading of unknown local authority (shown at the end of Table 4).

A small proportion of offenders (roughly 1 per cent) have a postcode that is in a local authority area outside the Probation Trust which supervises them.

Probation Trusts

On 1 April 2010, 27 new Probation Trusts were established following a rigorous formal application process, resulting in all 42 former Probation Boards having been replaced by 35 Probation Trusts¹⁰.

As part of these changes, a number of former Probation Boards were involved in mergers to become Probation Trusts. This publication covers a reporting period (1 April 2011 to 31 March 2012) which was after the mergers came into effect.

For more information on the move from Probation Boards to Probation Trusts please see www.opsi.gov.uk/si/si2010/uksi_20100195_en_1

Data sources and quality

The data presented in this bulletin are drawn from Probation Caseload Management systems and the Ministry of Justice extract of the PNC. Although care is taken when processing and analysing the returns, the detail collected is subject to the inaccuracies inherent in any large-scale recording system. While the figures shown have been checked as far as practicable, they should be regarded as approximate and, therefore, have been rounded to two decimal places.

¹⁰ The first six Probation Trusts were established from 1 April 2008 and a further two were established from 1 April 2009 under powers of the Offender Management Act 2007.

This bulletin covers all offenders who are on the probation caseload and are at risk of re-offending. Offenders who are recorded as being in custody at the end of each quarter are excluded from the analysis. However, offenders who have entered custody during this three month follow up period cannot be identified in the dataset, and are therefore included in these figures.

Revisions policy

The local adult re-offending results are not subject to routine revisions.

Whilst the Police National Computer is a live system and the Ministry of Justice extract is updated on a weekly basis, the local adult re-offending results are produced using snapshots of this database at the end of each quarter. We do not, therefore, update the results to reflect later updates to the database.

Revisions will only be made in the case of methodological change (on which we would consult in advance) or errors in the dataset (which will be corrected at the first available opportunity). In both cases, any revisions would be clearly explained in the report and accompanying tables showing the old and revised data would be included.

Contact points for further information

Current and previous editions of this publication are available for download at www.justice.gov.uk/publications//local-adult-reoffending.htm. Spreadsheet files of the tables contained in this document are also available for download from this address.

Reports are published on a quarterly basis. The next report will cover reoffending in the period 1 July 2011 to 30 June 2012.

Press enquiries should be directed to the Ministry of Justice press office:

Tel: 020 3334 3536

Email: newsdesk@justice.gsi.gov.uk

Other enquiries about these statistics should be directed to:

Re-offending Statistics
Ministry of Justice 7/B
102 Petty France
London SW1H 9AJ

General enquiries about the statistical work of the Ministry of Justice can be e-mailed to: statistics.enquiries@justice.gsi.gov.uk.

General information about the official statistics system of the UK is available from www.statistics.gov.uk.

Appendix A – Main results

Table 1: Local Adult Re-offending rates, all offenders on the probation caseload in England and Wales^{11,12}

Re-offending period covered	Cohort size (combining four quarters of probation caseload data)	Actual rate of re-offending	Predicted rate of re- offending	% difference from baseline
April 1 2007 to March 31 2008 (<i>baseline period</i>)	685,873	9.82%	9.82%	0.00%
July 1 2007 to June 30 2008	690,049	9.84%	9.81%	0.31%
October 1 2007 to September 30 2008	692,330	9.88%	9.83%	0.56%
January 1 2008 to December 31 2008	691,588	9.95%	9.86%	0.91%
April 1 2008 to March 31 2009	691,638	9.98%	9.92%	0.57%
July 1 2008 to June 30 2009	691,517	9.93%	9.98%	-0.52%
October 1 2008 to September 30 2009	690,994	9.87%	10.02%	-1.46%
January 1 2009 to December 31 2009	691,261	9.82%	10.02%	-2.03%
April 1 2009 to March 31 2010	688,616	9.71%	10.00%	-2.88%
July 1 2009 to June 30 2010	683,540	9.70%	9.96%	-2.60%
October 1 2009 to September 30 2010	677,654	9.77%	9.91%	-1.47%
January 1 2010 to December 31 2010	671,716	9.75%	9.89%	-1.34%
April 1 2010 to March 31 2011	667,469	9.82%	9.86%	-0.39%
July 1 2010 to June 30 2011	663,340	9.81%	9.85%	-0.45%
October 1 2010 to September 30 2011	658,596	9.77%	9.84%	-0.70%
January 1 2011 to December 31 2011	652,735	9.84%	9.84%	-0.01%
April 1 2011 to March 31 2012	645,384	9.83%	9.82%	0.03%

¹¹ The number of offenders is the sum of the number of offenders from the four snapshots who could be matched to the PNC. Therefore, many offenders will be included more than once. For the purposes of measuring re-offending they are considered separately for each snapshot in which they are included. This number is not the number of offenders on the probation caseload at a point in time, as it reflects the aggregation of four quarters of data.

¹² Data in bold illustrate that the change in re-offending from the baseline is statistically significant.

Table 2: Local Adult Re-offending rates, all offenders on licence under probation supervision, England and Wales^{13,14}

Re-offending period covered	Cohort size (combining four quarters of probation caseload data)	Actual rate of re-offending	Predicted rate of re-offending	% difference from baseline
April 1 2007 to March 31 2008 (<i>baseline period</i>)	102,721	8.22%	8.22%	0.00%
July 1 2007 to June 30 2008	106,840	8.37%	8.24%	1.51%
October 1 2007 to September 30 2008	111,402	8.63%	8.28%	4.24%
January 1 2008 to December 31 2008	114,614	8.69%	8.24%	5.45%
April 1 2008 to March 31 2009	118,112	8.78%	8.24%	6.50%
July 1 2008 to June 30 2009	120,290	8.67%	8.16%	6.18%
October 1 2008 to September 30 2009	122,255	8.44%	8.06%	4.71%
January 1 2009 to December 31 2009	125,000	8.31%	7.95%	4.60%
April 1 2009 to March 31 2010	127,724	8.15%	7.84%	4.07%
July 1 2009 to June 30 2010	130,074	8.01%	7.72%	3.75%
October 1 2009 to September 30 2010	132,180	7.93%	7.61%	4.19%
January 1 2010 to December 31 2010	134,168	7.81%	7.52%	3.82%
April 1 2010 to March 31 2011	136,532	7.72%	7.47%	3.29%
July 1 2010 to June 30 2011	139,235	7.66%	7.42%	3.23%
October 1 2010 to September 30 2011	142,090	7.61%	7.36%	3.43%
January 1 2011 to December 31 2011	145,233	7.64%	7.34%	4.06%
April 1 2011 to March 31 2012	147,880	7.60%	7.26%	4.66%

¹³ The number of offenders is the sum of the number of offenders from the four snapshots who could be matched to the PNC. Therefore, many offenders will be included more than once. For the purposes of measuring re-offending they are considered separately for each snapshot in which they are included. This number is not the number of offenders on the probation caseload at a point in time, as it reflects the aggregation of four quarters of data.

¹⁴ Data in bold illustrate that the change in re-offending from the baseline is statistically significant.

Table 3: Local Adult Re-offending rates, all offenders on court orders under probation supervision, England and Wales^{15,16}

Re-offending period covered	Cohort size (combining four quarters of probation caseload data)	Actual rate of re-offending	Predicted rate of re-offending	% difference from baseline
April 1 2007 to March 31 2008 (baseline period)	583,152	10.10%	10.10%	0.00%
July 1 2007 to June 30 2008	583,209	10.11%	10.10%	0.14%
October 1 2007 to September 30 2008	580,928	10.12%	10.12%	-0.02%
January 1 2008 to December 31 2008	576,974	10.20%	10.18%	0.18%
April 1 2008 to March 31 2009	573,526	10.23%	10.27%	-0.41%
July 1 2008 to June 30 2009	571,227	10.19%	10.36%	-1.64%
October 1 2008 to September 30 2009	568,739	10.18%	10.44%	-2.49%
January 1 2009 to December 31 2009	566,261	10.15%	10.48%	-3.14%
April 1 2009 to March 31 2010	560,892	10.07%	10.50%	-4.07%
July 1 2009 to June 30 2010	553,466	10.10%	10.49%	-3.70%
October 1 2009 to September 30 2010	545,474	10.21%	10.47%	-2.47%
January 1 2010 to December 31 2010	537,548	10.24%	10.48%	-2.27%
April 1 2010 to March 31 2011	530,937	10.37%	10.48%	-1.07%
July 1 2010 to June 30 2011	524,105	10.38%	10.50%	-1.15%
October 1 2010 to September 30 2011	516,506	10.36%	10.52%	-1.49%
January 1 2011 to December 31 2011	507,502	10.47%	10.55%	-0.82%
April 1 2011 to March 31 2012	497,504	10.49%	10.59%	-0.92%

¹⁵ The number of offenders is the sum of the number of offenders from the four snapshots who could be matched to the PNC. Therefore, many offenders will be included more than once. For the purposes of measuring re-offending they are considered separately for each snapshot in which they are included. This number is not the number of offenders on the probation caseload at a point in time, as it reflects the aggregation of four quarters of data.

¹⁶ Data in bold illustrate that the change in re-offending from the baseline is statistically significant.

Detailed tables

Hypothetical examples to illustrate how re-offending rates relate to numbers of re-offenders

For an area with a caseload of 10,000 offenders:

A 10 per cent re-offending rate means that 1,000 offenders (out of the 10,000) re-offended.

An 11 per cent re-offending rate means that 1,100 offenders (out of the 10,000) re-offended.

An increase from the baseline of 10 per cent (assuming predicted rate of 10 per cent, and actual rate of 11 per cent) for a caseload of 10,000 would mean that there were 100 re-offenders more than was predicted.

For an area with a caseload of 5,000 offenders:

A 10 per cent re-offending rate means that 500 offenders (out of the 5,000) re-offended.

A 9.5 per cent re-offending rate means that 475 offenders (out of the 5,000) re-offended.

A decrease from the baseline of five per cent (assuming predicted rate of 10 per cent, and actual rate of 9.5 per cent) for a caseload of 5,000 would mean that there were 25 re-offenders fewer than predicted.

Table 4: Local Adult Re-offending rates for 1 April 2011 to 31 March 2012, at the Regional, Probation Trust and local authority level of disaggregation

Where data in the ‘% difference from baseline’ column is in bold, this indicates that the change is statistically significant at the 95 per cent level.

Data in this table have been formatted so that regional data are left aligned, Probation Trust data centre aligned, and local authority data right aligned in each cell to assist users in viewing the data (this data is also available in Excel format and is available from <http://www.justice.gov.uk/publications/local-adult-reoffending.htm>).

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
East Midlands			50621	9.10%	9.04%	0.68%
	Derbyshire		10703	8.15%	7.72%	5.55%
		Derby	3678	8.37%	7.97%	5.07%
		Derbyshire	6946	8.03%	7.60%	5.65%
	Leicestershire		10541	8.43%	7.92%	6.55%
		Leicester	5737	8.84%	8.22%	7.54%
		Leicestershire	4598	8.09%	7.67%	5.45%
		Rutland	163	6.13%	5.70%	7.71%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	Lincolnshire		6225	9.73%	8.95%	8.71%
		Lincolnshire	6195	9.62%	8.93%	7.78%
	Northamptonshire		8593	7.17%	7.76%	-7.61%
		Northamptonshire	8532	7.14%	7.73%	-7.69%
	Nottinghamshire		14559	11.14%	11.60%	-3.97%
		Nottingham	6564	11.08%	11.69%	-5.22%
		Nottinghamshire	7830	10.97%	11.42%	-3.93%
East of England			56106	9.68%	9.26%	4.45%
	Bedfordshire		5969	8.34%	8.49%	-1.78%
		Bedford ¹⁹	2,010	9.00%	8.77%	2.70%
		Central ¹⁹ Bedfordshire	1,550	7.42%	7.74%	-4.14%
		Luton	2544	8.33%	8.87%	-6.06%
	Cambridgeshire and Peterborough		8557	10.35%	10.04%	3.17%
		Cambridgeshire	5037	10.72%	9.89%	8.35%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Peterborough	3350	9.79%	10.15%	-3.55%
	Essex		17511	9.47%	9.42%	0.52%
		Essex	12972	9.50%	9.30%	2.10%
		Southend-on-Sea	2337	9.88%	10.41%	-5.09%
		Thurrock	2140	8.79%	9.49%	-7.38%
	Hertfordshire		11059	8.98%	7.73%	16.17%
		Hertfordshire	10485	9.04%	7.78%	16.23%
	Norfolk and Suffolk		13,010	10.71%	10.20%	5.01%
		Norfolk	7163	10.97%	10.51%	4.39%
		Suffolk	5744	10.36%	9.84%	5.30%
London			98235	8.41%	8.71%	-3.55%
		Barking and Dagenham	2971	8.58%	8.99%	-4.58%
		Barnet	2585	7.54%	7.98%	-5.49%

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Bexley	2231	6.95%	7.77%	-10.62%
		Brent	3907	8.88%	8.09%	9.85%
		Bromley	2973	7.00%	8.10%	-13.59%
		Camden	2082	10.23%	10.30%	-0.72%
		City of London	34	8.82%	8.70%	1.47%
		Croydon	4864	8.49%	9.27%	-8.43%
		Ealing	3956	7.99%	7.97%	0.23%
		Enfield	3476	7.59%	7.97%	-4.69%
		Greenwich	3812	7.90%	8.75%	-9.71%
		Hackney	3849	8.44%	8.68%	-2.73%
		Hammersmith and Fulham	2438	12.31%	10.46%	17.69%
		Haringey	4030	8.01%	8.31%	-3.56%
		Harrow	1523	7.94%	7.60%	4.48%
		Havering	2033	6.64%	7.74%	-14.24%
		Hillingdon	2628	7.34%	8.30%	-11.47%

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Hounslow	3233	9.84%	9.42%	4.44%
		Islington	2824	10.59%	9.80%	8.08%
		Kensington and Chelsea	1420	10.14%	9.35%	8.50%
		Kingston upon Thames	964	8.61%	8.39%	2.63%
		Lambeth	5032	8.76%	8.96%	-2.18%
		Lewisham	4626	8.50%	9.40%	-9.64%
		Merton	1880	7.45%	8.16%	-8.78%
		Newham	5082	7.69%	8.63%	-10.87%
		Redbridge	3083	7.23%	7.83%	-7.66%
		Richmond upon Thames	1065	6.10%	8.03%	-23.96%
		Southwark	4546	8.10%	8.68%	-6.77%
		Sutton	1887	9.49%	9.44%	0.53%
		Tower Hamlets	3599	9.25%	9.42%	-1.77%
		Waltham Forest	3606	7.43%	7.96%	-6.63%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Wandsworth	2875	8.49%	9.06%	-6.36%
		Westminster	1902	9.52%	10.18%	-6.54%
North East			41353	14.73%	15.01%	-1.87%
	Durham Tees Valley		20,322	14.48%	14.82%	-2.31%
		Darlington	2041	14.85%	14.35%	3.48%
		Durham	6617	13.19%	13.25%	-0.42%
		Hartlepool	1999	18.01%	16.70%	7.86%
		Middlesbrough	3685	16.15%	16.70%	-3.31%
		Redcar and Cleveland	2654	14.20%	15.24%	-6.77%
		Stockton-on-Tees	3245	12.67%	14.59%	-13.19%
	Northumbria		21031	14.97%	15.19%	-1.45%
		Gateshead	3094	14.12%	14.04%	0.61%
		Newcastle-upon- Tyne	5002	17.27%	17.08%	1.13%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		North Tyneside	2619	14.24%	14.80%	-3.75%
		Northumberland	3164	12.04%	12.68%	-5.02%
		South Tyneside	2255	14.99%	15.11%	-0.83%
		Sunderland	4879	15.47%	15.76%	-1.80%
North West			101686	9.93%	9.61%	3.37%
	Cheshire		10046	8.73%	8.71%	0.21%
		Cheshire East	2758	8.30%	8.08%	2.77%
		Cheshire West and Chester	3344	9.15%	9.33%	-1.95%
		Halton	1756	8.66%	8.10%	6.82%
		Warrington	2185	8.38%	9.07%	-7.69%
	Cumbria		5426	11.54%	11.70%	-1.42%
		Cumbria	5405	11.60%	11.71%	-0.93%
	Greater Manchester		43614	9.74%	9.50%	2.52%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Bolton	3826	11.66%	9.34%	24.78%
		Bury	2495	9.06%	8.20%	10.44%
		Manchester	12081	9.91%	9.91%	-0.07%
		Oldham	3517	9.13%	9.54%	-4.35%
		Rochdale	3666	9.03%	9.41%	-4.02%
		Salford	5149	9.28%	9.39%	-1.13%
		Stockport	3122	8.17%	9.37%	-12.84%
		Tameside	3054	11.92%	10.25%	16.24%
		Trafford	2563	9.52%	9.12%	4.42%
		Wigan	3882	9.20%	8.96%	2.62%
	Lancashire		21187	11.21%	10.56%	6.11%
		Blackburn with Darwen	3181	9.31%	9.68%	-3.89%
		Blackpool	3835	11.24%	11.05%	1.75%
		Lancashire	14219	11.63%	10.63%	9.39%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	Merseyside		21413	9.21%	8.77%	5.06%
		Knowsley	2586	8.39%	8.45%	-0.72%
		Liverpool	9719	9.50%	8.97%	5.88%
		St Helens	2154	8.96%	8.94%	0.18%
		Sefton	2865	7.71%	7.69%	0.36%
		Wirral	4073	10.07%	9.21%	9.32%
South East			71208	9.79%	9.34%	4.83%
	Hampshire		18157	10.90%	10.63%	2.57%
		Hampshire	9757	10.47%	10.12%	3.53%
		Isle of Wight	1583	12.13%	10.70%	13.32%
		Portsmouth	2767	11.89%	12.10%	-1.72%
		Southampton	3847	10.79%	10.90%	-1.04%
	Kent		16092	9.38%	8.66%	8.33%
		Kent	13017	9.56%	8.64%	10.72%
		Medway	3039	8.92%	8.90%	0.16%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	Surrey and Sussex		18,715	9.37%	8.65%	8.25%
		Brighton and Hove	3131	9.84%	9.00%	9.31%
		East Sussex	4179	8.71%	8.24%	5.75%
		Surrey	6031	9.04%	8.74%	3.38%
		West Sussex	5474	9.59%	8.63%	11.10%
	Thames Valley		18244	9.48%	9.36%	1.29%
		Bracknell Forest	950	7.68%	9.34%	-17.69%
		Buckinghamshire	3264	8.00%	8.28%	-3.45%
		Milton Keynes	2534	11.01%	10.16%	8.40%
		Oxfordshire	3652	10.65%	10.07%	5.77%
		Reading	2169	9.82%	9.78%	0.45%
		Slough	2642	8.40%	8.72%	-3.62%
		West Berkshire	1018	11.89%	10.84%	9.67%
		Windsor and Maidenhead	1151	7.99%	8.71%	-8.20%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Wokingham	784	7.78%	7.77%	0.19%
South West			42585	9.67%	9.38%	3.11%
	Avon and Somerset		17025	10.35%	9.81%	5.47%
		Bath and N.E. Somerset	1434	9.48%	9.16%	3.49%
		City of Bristol	7620	10.56%	10.50%	0.58%
		North Somerset	1819	9.95%	9.91%	0.41%
		Somerset	3905	12.55%	9.81%	27.96%
		South Gloucestershire	2082	7.20%	7.83%	-7.99%
	Devon and Cornwall		11175	9.52%	8.90%	7.02%
		Cornwall	2946	8.38%	8.00%	4.76%
		Devon	3701	9.84%	8.69%	13.18%
		<i>Isles of Scilly</i> ²⁰	3	*	*	*
		Plymouth	3085	10.34%	9.61%	7.61%

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Torbay	1436	9.33%	9.87%	-5.46%
	Dorset		5171	8.92%	9.17%	-2.74%
		Bournemouth	2320	9.48%	9.53%	-0.51%
		Dorset	1837	8.17%	8.42%	-3.08%
		Poole	1043	9.68%	9.97%	-2.91%
	Gloucestershire		4847	8.36%	9.47%	-11.74%
		Gloucestershire	4833	8.44%	9.48%	-10.92%
	Wiltshire		4367	9.80%	9.12%	7.49%
		Swindon	1675	12.18%	10.24%	18.99%
		Wiltshire	2588	8.31%	8.39%	-1.01%
Wales			42052	11.48%	10.80%	6.32%
		Blaenau Gwent	1150	11.39%	10.82%	5.31%
		Bridgend	2189	10.74%	9.53%	12.65%
		Caerphilly	2149	10.42%	10.03%	3.96%
		Cardiff	6526	12.21%	11.96%	2.08%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Carmarthenshire	1958	14.04%	11.84%	18.60%
		Ceredigion	491	8.15%	8.87%	-8.11%
		Conwy	1291	9.60%	10.23%	-6.14%
		Denbighshire	1285	7.94%	8.87%	-10.47%
		Flintshire	1703	7.40%	8.57%	-13.62%
		Gwynedd	1547	10.15%	11.24%	-9.70%
		Isle of Anglesey	800	9.88%	10.15%	-2.73%
		Merthyr Tydfil	1120	11.70%	11.27%	3.82%
		Monmouthshire	614	13.84%	11.76%	17.73%
		Neath Port Talbot	1813	9.93%	9.31%	6.62%
		Newport	2551	14.11%	12.88%	9.53%
		Pembrokeshire	1075	10.70%	10.45%	2.42%
		Powys	1137	11.96%	9.96%	20.08%
		Rhondda, Cynon, Taff	3911	11.28%	9.84%	14.54%
		Swansea	3733	11.60%	10.52%	10.22%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
		Torfaen	1003	14.16%	11.84%	19.54%
		The Vale of Glamorgan	1607	12.07%	10.99%	9.80%
		Wrexham	2200	13.05%	12.41%	5.09%
West Midlands			69177	8.01%	8.73%	-8.24%
	Staffordshire and West Midlands		54,114	7.55%	8.46%	-10.78%
		Birmingham	19075	6.80%	8.24%	-17.46%
		Coventry	5091	8.03%	8.88%	-9.50%
		Dudley	2997	6.41%	7.80%	-17.86%
		Sandwell	4483	6.47%	7.79%	-16.94%
		Solihull	1905	6.46%	8.42%	-23.32%
		Staffordshire	8160	7.35%	7.81%	-5.81%
		Stoke-on-Trent	4548	10.77%	10.04%	7.32%
		Walsall	3535	9.08%	9.46%	-3.97%
		Wolverhampton	3931	8.17%	8.78%	-7.00%

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	Warwickshire		4707	7.35%	9.31%	-21.02%
		Warwickshire	4664	7.20%	9.24%	-22.04%
	West Mercia		10356	10.72%	9.87%	8.61%
		Herefordshire	1511	12.77%	11.47%	11.39%
		Shropshire	1803	9.37%	9.09%	3.08%
		Telford and Wrekin	1583	9.92%	9.44%	5.02%
		Worcestershire	5524	10.72%	9.76%	9.80%
Yorkshire and Humberside			69,078	10.31%	10.86%	-5.00%
	Humberside		11935	11.14%	10.70%	4.08%
		East Riding of Yorkshire	2126	8.18%	8.65%	-5.40%
		City of Kingston upon Hull	4774	13.20%	11.38%	15.98%
		North East Lincolnshire	2667	11.62%	12.29%	-5.42%
		North Lincolnshire	2351	8.85%	9.21%	-3.92%

Local Adult Reoffending – 1 April 2011 – 31 March 2012

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	York and North Yorkshire		6535	11.26%	11.15%	0.96%
		North Yorkshire	4581	10.57%	10.59%	-0.22%
		York	1931	12.95%	12.57%	3.03%
	South Yorkshire		18312	9.96%	11.53%	-13.63%
		Barnsley	3268	10.13%	11.62%	-12.82%
		Doncaster	4683	10.31%	12.16%	-15.22%
		Rotherham	3235	9.06%	11.16%	-18.86%
		Sheffield	6834	10.04%	11.24%	-10.73%
	West Yorkshire		32296	10.02%	10.47%	-4.33%
		Bradford	7953	8.42%	9.82%	-14.17%
		Calderdale	2698	9.45%	10.47%	-9.77%
		Kirklees	4980	9.30%	10.41%	-10.67%
		Leeds	12526	10.99%	10.92%	0.66%
		Wakefield	4058	11.41%	10.47%	9.01%

Region	Probation Trust	Local Authority	Cohort size (combining four quarters of probation caseload data) ¹⁷	Actual rate of re- offending	Predicted rate of re-offending	% difference from baseline (2007/08 results) ¹⁸
	Unknown Probation Trust		3,283	10.81%	11.27%	-4.04%
		Unknown local authority	7,460	11.22%	10.12%	10.89%

¹⁷ Note that data will not exactly aggregate from the local authority level to the Probation Trust level, as there are a small (roughly one per cent) number of offenders who could not be assigned to a local authority as they have no postcode data. There are also a small (again roughly one per cent) number of offenders whose postcode is in a local authority which is not in the probation trust where they are on the caseload.

¹⁸ Data in bold illustrates that the change in re-offending from the baseline is statistically significant.

¹⁹ Formerly Bedford and Central Bedfordshire were both part of Bedfordshire Local Authority.

²⁰ Data for the Isles of Scilly are based on only three offenders and have only been included for completeness in covering all Local Area Agreements. The actual and predicted rates have been removed as they are unreliable for interpretation due to the small number of offenders.

Appendix B – Explanation of the Predicted Rate and Statistical Significance

Introduction to the predicted rate

The characteristics of offenders are likely to be systematically different over time, and the Criminal Justice System aims to target particular sentences to offenders with the greatest likelihood to benefit most from that type. It is therefore, important to note that one can neither reach firm conclusions about changes in rates over time, nor about the relative effectiveness of different sentence types, from actual re-offending rates.

The Ministry of Justice has used as a basis for this local re-offending predicted model, the work done for the National Statistics on re-offending (see Appendix E in the latest adult re-offending report - www.justice.gov.uk/publications/statistics-and-data/reoffending/adults.htm).

Predicted or expected (yes/no) rates (see Lloyd et al., 1994, for a discussion) are used to take account of some of the differences in characteristics of offenders. Accordingly they can give a more meaningful measure of the change that has occurred in the rate of re-offending than can be obtained using the actual (yes/no) rates. If the composition of the groups of offenders being compared differs significantly over a time period, so that the type of offenders in one rolling four quarter dataset is inherently more (or less) likely to re-offend, this may result in a spurious rise or fall in the actual (yes/no) rates even when there may be no 'real' difference for similar offenders over that time. Hence the actual (yes/no) rates should be compared with the expected rates using a model based on data from an earlier period (baseline). Changes in re-offending rates should be measured by comparing the actual rate with the rate that would be expected given this group of offenders.

Statistical model

The local adult re-offending statistical model is an adaption of the 2005 logistic regression model as outlined above and includes a range of offender characteristics available in the (PNC), such as age, gender, offence group and criminal history. However, research has shown that other factors, for which data on these samples are not available, such as drug and alcohol use, employment, accommodation and marital background are likely to be significantly related to re-offending (see, for example, May, C. 1999).

The logistic regression model behind the local adult re-offending predicted rate provides a probability of re-offending for each offender and identifies the statistically significant set of variables that are related to re-offending. Aggregated predicted (yes/no) rates are also only valid for terms included in the final model. Any predicted rates for groups of offenders that have a common characteristic that is not in the final model (e.g. employment status or substance misuse) can suffer from statistical biases and are, therefore, unreliable.

For the local adult re-offending model additional developments were included to ensure that the predicted rate model was more robust against changes in the number of offenders, and that interaction terms and non-linear terms were included where appropriate. The final decision for inclusion or exclusion of particular variables was heavily influenced by their statistical significance (typically $p < 0.01$). The model coefficients, their exponents and significance values can be found in Table 5.

The model has been peer reviewed by an academic statistician.

Table 5: List of variables in the logistic regression model applied to the 2007/08 data and their respective coefficients

Variables	Logistic coefficient	Exponent of coefficient	Significance
Constant	-1.340	0.085	<0.001
Age band			
18 - 20		<i>Reference category</i>	
21 - 24	-0.555	0.574	<0.001
25 - 29	-0.883	0.414	<0.001
30 - 34	-1.065	0.345	<0.001
35 - 39	-1.079	0.340	<0.001
40 - 49	-1.267	0.282	<0.001
50+	-1.429	0.239	<0.001
Gender			
Male		<i>Reference category</i>	
Female	-0.068	0.935	<0.001
General criminal career variables			
Time on caseload (days)	0.000	1.000	0.380
Time on caseload (inverse)	0.143	1.154	<0.001
Copas rate	0.854	2.349	<0.001
Copas rate (exponential)	-0.543	0.581	<0.001
Previous offences (linear)	-0.004	0.996	<0.001
Previous offences (log)	0.147	1.159	<0.001
Previous custodial sentences (linear)	0.019	1.019	<0.001
Previous custodial sentences (log)	0.198	1.219	<0.001
One or more previous serious offences	-0.082	0.922	<0.001
Length of criminal career			
Less than 1 year		<i>Reference category</i>	
1 year	0.109	1.115	0.001
2 years	0.105	1.111	0.011
3 years	0.082	1.086	0.013
4 years	0.080	1.084	0.314
5 years	0.033	1.033	0.283
6-10 years	0.032	1.033	0.998
11-15 years	0.000	1.000	0.156
16-20 years	-0.053	0.948	0.002
21-25 years	-0.128	0.880	0.001
26-30 years	-0.147	0.863	<0.001
30+ years	-0.298	0.742	<0.001
Index offence			
Violence (non serious)		<i>Reference category</i>	
Violence (serious)	-0.464	0.629	0.004
Robbery	-0.113	0.893	<0.001
Public Order	0.131	1.140	<0.001
Sexual	-0.206	0.814	<0.001
Sexual Child	-0.608	0.545	<0.001
Domestic Burglary	0.185	1.204	<0.001
Other Burglary	0.278	1.320	<0.001
Theft	0.508	1.661	<0.001
Handling	0.193	1.213	<0.001
Fraud/Forgery	-0.116	0.890	<0.001
Absconding Bail Offence	0.258	1.294	<0.001
Taking and Driving Away	0.187	1.206	<0.001
Theft from Vehicles	0.369	1.446	0.042
Motoring Offence	0.040	1.041	<0.001
Drink Driving	-0.141	0.868	<0.001
Criminal Malicious Damage	0.172	1.188	<0.001
Drugs Import/Export/Supply	-0.237	0.789	0.305
Drugs possession/Small Scale Supply	0.022	1.022	<0.001
Other	0.166	1.181	<0.001
Breach	0.244	1.277	<0.001
Ethnicity			
White		<i>Reference category</i>	
Not Recorded	-0.329	0.720	<0.001
Black	0.060	1.061	0.874
Asian	0.004	1.004	0.531
Other	0.038	1.038	<0.001
Appearances in previous cohorts			
No previous appearances		<i>Reference category</i>	
One previous appearance	-0.026	0.974	<0.001
Two previous appearances	-0.154	0.858	<0.001
Three previous appearances	-0.224	0.799	<0.001
Reoffences in previous cohorts			
No reoffences		<i>Reference category</i>	
One reoffence	0.448	1.566	<0.001
Two reoffences	0.736	2.088	<0.001
Three reoffences	0.973	2.647	<0.001
Reoffended in most recent cohort	0.225	1.253	0.001

Variables	Logistic coefficient	Exponent of coefficient	Significance
Previous offences			
Total number of previous violence offences	-0.006	0.994	<0.001
Total number of previous public order offences	0.033	1.033	<0.001
Total number of previous theft offences	0.011	1.011	<0.001
Total number of previous handling offences	-0.012	0.988	<0.001
Total number of previous absconding offences	0.016	1.016	0.015
Total number of previous theft from vehicle offences	0.007	1.007	0.039
Total number of previous drink driving offences	0.026	1.026	<0.001
Total number of previous criminal damage offences	0.009	1.009	<0.001
Total number of previous drugs (possession/small-scale supply) offences	0.010	1.010	<0.001
One or more previous sexual offences	0.121	1.129	<0.001
Area			
London		<i>Reference category</i>	
Avon and Somerset	-0.092	0.912	0.006
Bedfordshire	-0.144	0.866	0.439
Cambridgeshire	-0.030	0.970	0.010
Cheshire	-0.097	0.908	<0.001
Teesside	0.191	1.211	0.098
Cumbria	0.070	1.072	<0.001
Derbyshire	-0.233	0.792	<0.001
Devon and Cornwall	-0.153	0.858	0.006
Dorset	-0.132	0.877	0.135
Durham	0.055	1.057	0.007
Essex	-0.080	0.923	0.104
Gloucestershire	-0.080	0.923	0.166
Hampshire	-0.040	0.961	0.005
West Mercia	-0.100	0.904	<0.001
Hertfordshire	-0.163	0.849	0.079
Humberside	-0.061	0.941	<0.001
Kent	-0.151	0.860	0.378
Lancashire	-0.023	0.977	<0.001
Leicestershire	-0.242	0.785	0.019
Lincolnshire	-0.111	0.895	<0.001
Greater Manchester	-0.175	0.840	<0.001
Merseyside	-0.163	0.849	0.618
Norfolk	-0.021	0.979	0.007
Northamptonshire	-0.125	0.882	<0.001
Northumbria	0.120	1.128	0.021
Nottinghamshire	0.069	1.071	0.007
Thames Valley	-0.077	0.926	0.001
Staffordshire	-0.112	0.894	0.019
Suffolk	-0.116	0.891	0.004
Surrey	-0.146	0.864	<0.001
Sussex	-0.165	0.848	0.469
Warwickshire	-0.037	0.964	<0.001
West Midlands	-0.095	0.909	<0.001
Wiltshire	-0.217	0.805	0.162
North Yorkshire	-0.060	0.942	0.165
South Yorkshire	0.038	1.039	0.016
West Yorkshire	-0.056	0.946	0.154
Dyfed-Powys	-0.074	0.929	0.323
Gwent	-0.038	0.962	0.359
North Wales	0.036	1.037	0.590
South Wales	-0.015	0.985	0.439
Unknown area	0.037	1.037	<0.001
Type of sentence			
Licence		<i>Reference category</i>	
Community order	0.273	1.314	<0.001
Interactions between sentence type and age			
Community order and aged 18-20		<i>Reference category</i>	
Community order and aged 21 - 24	0.279	1.322	<0.001
Community order and aged 25 - 29	0.488	1.630	<0.001
Community order and aged 30 - 34	0.649	1.913	<0.001
Community order and aged 35 - 39	0.621	1.861	<0.001
Community order and aged 40 - 49	0.795	2.214	<0.001
Community order and aged 50+	0.835	2.306	0.002
Interactions between sentence type and criminal career variables			
Community order * Time on caseload (inverse)	0.603	1.827	<0.001
Community order * previous drink driving offences	-0.053	0.949	<0.001
Community order * previous custodial sentences (log)	-0.159	0.853	<0.001
Interactions between sentence type and appearances in previous cohorts			
Community order and one previous appearance	-0.213	0.809	<0.001
Community order and two previous appearances	-0.281	0.755	<0.001
Community order and three previous appearances	-0.327	0.721	<0.001
Community order and reoffended in most recent cohort	0.188	1.207	<0.001

Statistical significance

Testing for statistical significance allows us to determine whether a change between two datasets is likely to be due to a real change in performance, or is just due to random volatility in the data.

For the local re-offending measure we test for statistical significance such that we are 95 per cent confident that any change we observe that meets our test for statistical significance is 'real'.

References

Hosmer, D. and Lemeshow S. (2000) Applied Logistic Regression (2nd Ed). John Wiley & Sons: New York

Lloyd, C., Mair, G. and Hough, M. (1994) Explaining reoffending rates: a critical analysis. Home Office Research Study 136. London: Home Office

May, C. (1999) Explaining reconviction following a community sentence: the role of social factors. Home Office Research Study 192. London: Home Office

Ministry of Justice (2010) Reoffending of adults: results from the 2009 cohort. Available online at:
www.justice.gov.uk/publications/reoffendingofadults.htm