DLA Claimants Turning Age 65 between April 2013 and September 2015

April 2013



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Background

Personal Independence Payment

Disability Living Allowance (DLA) is being replaced with a new benefit called Personal Independence Payment (PIP) for people who are aged 16 to 64 on or after 8 April 2013.

PIP will be introduced on a gradual basis:

- New claims will be accepted in a limited geographic area in the North West and part of the North East of England from 8 April 2013, before new claims are expected to be taken in all remaining areas of GB from June 2013; and
- DLA recipients will start to be invited to claim PIP from October 2013, for example where they report a change in their care or mobility needs or a fixed term award is due to expire¹. Most DLA recipients will start to be invited to claim PIP from October 2015. The implementation timetable is available on the DWP PIP webpage: http://dwp.gov.uk/pip

Those people already aged 65 or over (on 8 April 2013) will not be reassessed for PIP, and will remain on DLA as long as they continue to satisfy the eligibility criteria.

Policy Context

We have created a "bright line" rule in that those DLA recipients aged below 65² on 8 April 2013 will be within scope for PIP, and those aged 65 or over on this date will remain on DLA where they continue to satisfy the eligibility rules.

This rule gives individuals certainty as to whether or not they will be affected by the change. People will simply have to consider whether or not they were born on 8 April 1948 or an earlier date— if they were they will stay on DLA. Individuals who were born after this date will be invited to claim PIP. The intention here is to provide clarity and transparency for all existing DLA claimants, their advisers and the Department.

There is also an important point of fairness. It would be unfair to treat some working age DLA recipients, who were under age 65 on 8 April 2013, differently depending on whether they had an award ending, their needs changed or they were randomly selected to claim PIP from October 2015.

² Excluding young people below age 16.

¹ Where a fixed term award is due to expire from the end of February 2014.

We have also added an important safeguard which means that anyone being assessed for the first time for PIP who at the time when they are assessed is aged 65 or over will be able to access the daily living and the mobility component of PIP at either the standard or the enhanced rate without the normal age restrictions applying. This means that some people may be able to access the mobility component for the first time, even if they were aged 65 or over at the point they are assessed.

PIP will not be available to new claimants who are over the upper age limit (age 65 or State Pension age, whichever is higher), except where they had a previous claim to PIP or DLA which ended within the last 12 months or where they applied before that age, but that claim was not decided. Anyone making a new claim over the upper age limit will instead need to make a claim for Attendance Allowance.

Method

This report provides an estimate of the number of DLA recipients who will turn age 65 between the start of April 2013 and the end of September 2015 when managed reassessment is planned to start. We have also included an estimate of the Care and Mobility award breakdown for this group.

We have used DWP Longitudinal Study data for May 2012 to provide the number of people in receipt of DLA who are aged between 62 and a half and 64 years old (inclusive). This provides us with data on the number of people who will turn 65 during the two and a half year period from May 2012.

This is therefore an estimate of the number of people who will turn 65 between April 2013 and September 2015. We cannot provide precise data on the size of this group because we do not know the exact number of people who will be in this age group at April 2013. However DWP May 2012 data provides us with a robust approximation.

These figures represent an upper limit on the number of people who will be age 65 or over when they are invited to claim PIP, as some of the people in this group are likely to report a change in needs or their existing fixed term DLA award will be due to expire at an earlier date. In these circumstances they will be invited to claim PIP before 2015. It is also possible that some may have voluntarily elected to claim PIP before turning age 65, and others may have come off the benefit.

This report has been updated to include the number of people who will be age 65 or over when they are invited to claim PIP and were awarded DLA indefinitely prior to the introduction of PIP on 8th April 2013. This is an estimate based on DWP Quarterly Statistical Enquiry data which provides us with the award duration for a random sample of 5% of the DLA caseload.

Results

Table 1 shows that around 206,000 DLA recipients are expected to turn age 65 between the start of April 2013 and the end of September 2015. We have included an estimate of the DLA Care and Mobility entitlement for this group.

Table 2 shows that 182,000 of this group were awarded DLA indefinitely prior to the introduction of PIP on 8th April 2013.

The remaining 24,000 who are currently in receipt of a fixed term award, will be invited to renew the claim under the DLA rules if the award is due to expire before the end of February 2014. In these cases, where the renewal leads to a further award of DLA, they will be invited to claim PIP at a later date. For this reason, we do not know the precise number of people aged 65 or over who will be in receipt of a DLA indefinite award when they are invited to claim PIP.

Table 1: DLA Entitlement for claimants turning 65 during April 2013 – September 2015			
DLA Rate Combination	Caseload	Percentage	
Higher Care, Higher Mob	41,000	20%	
Higher Care, Lower Mob	5,000	2%	
Higher Care, No Mob	1,000	0%	
Middle Care, Higher Mob	40,000	19%	
Middle Care, Lower Mob	14,000	7%	
Middle Care, No Mob	3,000	1%	
Lower Care, Higher Mob	43,000	21%	
Lower Care, Lower Mob	10,000	5%	
Lower Care, No Mob	19,000	9%	
No Care, Higher Mob	28,000	14%	
No Care, Lower Mob	3,000	1%	
Total	206,000	100%	

Source: DWP Longitudinal Study, May 2012

Table 2: DLA Award Duration for claimants turning 65 during April 2013 – September 2015			
DLA Rate Combination	Caseload	Percentage	
Indefinite Award	182,000	88%	
Fixed Term Award	24,000	12%	
Total	206,000	100%	

Source: DWP Quarterly Statistical Enquiry data, May 2012

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