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Your Ref

Francesco Bandarin Director World Heritage Centre 7 place de Fontenoy 75352 Paris 07 SP France

Our Ref

29 June 2010

**Dear Francesco** 

ICOMOS Review of Statements of Outstanding Universal Value: Liverpool – Maritime Mercantile City World Heritage Property (1150), United Kingdom

Further to Patricia Alberth's e-mail of 9 June, confirming the revised deadline of 30<sup>th</sup> June, 2010, for receipt of the United Kingdom's comments on the ICOMOS reviews of five draft Statements of Outstanding Universal Value, I am pleased to submit the draft statement for Liverpool – Maritime Mercantile City World Heritage property.

We have made the following changes to the text proposed by ICOMOS:

- 1. **Brief Description**: in fifth sentence of the final paragraph of this section, we have reinstated the reference to dock facilities, as well as to the docks themselves and warehouses, since we consider these also to have had world-wide influence because of their innovative nature. We have expanded the reference to the Beatles in the final sentence of this paragraph in line with the original nomination file.
- 2. Integrity: ICOMOS proposed considerable changes to this section in their review. The first paragraph proposed by them is agreed by us. The second paragraph of their draft made assertions about the treatment archaeology which are unfounded and unacceptable. Their text also stated that the integrity of the docks area had been reduced since inscription. This assertion runs counter both to the report of the 2006 UNESCO/ICOMOS mission, and also to World Heritage Committee decisions. We have proposed alternative text in line with Committee decisions and the mission report.
- 3. Authenticity: the ICOMOS draft asserted that incompatible development had been allowed in the dockland landscape since inscription. This was not the conclusion of the 2006 Mission which saw what had been built at that date and what was at that time proposed for development, some of which has now been built. The ICOMOS assertion also runs counter to the decisions of the World Heritage Committee on Liverpool. We



have proposed alternative text which emphasises that impact on the setting of the dockland landscape is a fundamental consideration and also stating that it is essential that future development respects the Outstanding Universal Value of the property.

4. **Management and protection**: we have updated the references to legislation which referred to Acts no longer in force. We have also added a reference to the Townscape Heritage Initiative and updated the information on the Supplementary Planning Document.

We trust that this final Statement of Outstanding Universal Value for Liverpool – Maritime Mercantile City World Heritage property, attached at **Annex A** to this letter, will now be presented to the World Heritage Committee for approval at its 34<sup>th</sup> session in Brasilia, 25th July to 3<sup>rd</sup> August.

Yours sincerely

Peter Marsden

Head of world Heritage

Cc: H.E. Mr Matthew Sudders, UK Permanent Delegation to UNESCO

**UK National Commission for UNESCO** 

**ICOMOS** 

**English Heritage** 

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Annex A

# Liverpool – Maritime Mercantile City Statement of Outstanding Universal Value (SOUV)

Date of inscription: 2004

Criteria: ii, iii, iv. Date of SOUV: 2009

Located at the tidal mouth of the river Mersey where it meets the Irish Sea, the maritime mercantile City of Liverpool played an important role in the growth of the British Empire. It became the major port for the mass movement of people, including slaves and emigrants from northern Europe to America. Liverpool was a pioneer in the development of modern dock technology, transport systems and port management, and building construction.

Six areas in the historic centre and docklands of Liverpool bear witness to the development of one of the world's major trading centres in the 18<sup>th,</sup> 19<sup>th</sup> and early 20th centuries. A series of significant commercial, civic and public buildings lie within these areas, including the Pier Head, with its three principal waterfront buildings - the Royal Liver Building, the Cunard Building, and Port of Liverpool Building; the Dock area with its warehouses, dock walls, remnant canal system, docks and other facilities related to port activities; the mercantile area, with its shipping offices, produce exchanges, marine insurance offices, banks, inland warehouses and merchants houses, together with the William Brown Street Cultural Quarter, including St. George's Plateau, with its monumental cultural and civic buildings.

Liverpool - Maritime Mercantile City reflects the role of Liverpool as the supreme example of a commercial port at the time of Britain's greatest global influence. Liverpool grew into a major commercial port in the 18th century, when it was also crucial for the organisation of the trans-Atlantic slave trade. In the 19th century, Liverpool became a world mercantile centre for general cargo and mass European emigration to the New World. It had major significance on world trade as one of the principal ports of the British Commonwealth. Its innovative techniques and types of dock, dock facilities and warehouse construction had worldwide influence. Liverpool was instrumental in the development of industrial canals in the British Isles in the 18th century, and of railway transport in the 19th century. All through this period, and particularly in the 19th and early 20th centuries, Liverpool gave attention to the quality and innovation of its architecture and cultural activities. To this stand as testimony its outstanding public buildings, such as St. George's Hall, and its museums. Even in the 20th century, Liverpool has made a lasting contribution, remembered in the success of The Beatles, who were strongly influenced by Liverpool's role as an international port city, which exposed them to seafarers, culture and music from around the world, especially America.

## Criteria

## Criterion (ii)

Exhibit an important interchange of human values, over a span of time or within a cultural area of the world, on developments in architecture or technology, monumental arts, town planning or landscape design.

Liverpool was a major centre generating innovative technologies and methods in dock construction and port management in the 18<sup>th</sup>, 19<sup>th</sup> and early 20<sup>th</sup> centuries. It thus contributed

to the building up of the international mercantile systems throughout the British Commonwealth.

#### Criterion (iii)

Bear a unique or at least exceptional testimony to a cultural tradition or to a civilization which is living or which has disappeared.

The city and the port of Liverpool are an exceptional testimony to the development of maritime mercantile culture in the 18<sup>th</sup>, 19<sup>th</sup> and early 20<sup>th</sup> centuries, contributing to the building up of the British Empire. It was a centre for the slave trade, until its abolition in 1807, and for emigration from northern Europe to America.

#### Criterion (iv)

Be an outstanding example of a type of building or architectural or technological ensemble or landscape which illustrates (a) significant stage(s) in human history.

Liverpool is an outstanding example of a world mercantile port city, which represents the early development of global trading and cultural connections throughout the British Empire.

# **Integrity and Authenticity**

# Integrity (2009)

The key areas that demonstrate Outstanding Universal Value in terms of innovative technologies and dock construction from the 18th to the early 20th century and the quality and innovation of its architecture and cultural activities are contained within the boundaries of the six areas forming the property. The major structures and buildings within these areas are generally intact although some such as Stanley Dock and associated warehouses require conservation and maintenance. The historic evolution of the Liverpool street pattern is still readable representing the different periods, with some alteration following the destruction of World War II.

There has been some re-development on sites previously redeveloped in the mid-late 20<sup>th</sup> century or damaged during World War II, for example at Mann Island and Chavasse Park, north and east of Canning Dock. All archaeology on these development sites was fully evaluated and recorded; archaeological remains were retained *in situ* where possible, and some significant features interpreted in the public domain. A new visitor centre has been opened at the north east corner of Old Dock, which has been conserved and exposed after being buried for almost 200 years. The production and adoption of design guidance minimizes the risks in and around the WH property that future development might adversely affect architectural quality and sense of place, or reduce the integrity of the docks.

## Authenticity (2009)

Within the property, the major dock structures, and commercial and cultural buildings still testify to the Outstanding Universal Value in terms of form and design, materials, and to some extent, use and function. Warehouses at Albert Dock have been skillfully adapted to new uses. Some new development has been undertaken since inscription and has contributed to the city's coherence by reversing earlier fragmentation. No significant loss of historical authenticity has occurred, as the physical evidence of the City and its great past remain prominent and visible, and in some cases has been enhanced. The main docks survive as water-filled basins within the property and in the buffer zone. The impact on the setting of the property of further

new development on obsolete dockland is a fundamental consideration. It is essential that future development within the World Heritage property and its setting, including the buffer zone, should respect and transmit its Outstanding Universal Value.

## Management and protection (2009)

The property is within the boundary of Liverpool City Council and is protected through the planning system and the designation of over 380 buildings. The six sections of the property are protected as Conservation Areas under the provisions of the Planning (Listed Buildings and Conservation Areas) Act 1990.

The properties within the boundary are in mixed ownership and several institutions have management responsibilities relating to them. The property is subject to different plans and policies, including the Liverpool Unitary Development Plan (2002) and the Strategic Regeneration Framework (July 2001). There are several detailed master plans for specified areas, and conservation plans for the individual buildings. A Townscape Heritage Initiative for Buildings at Risk in the WHS and Buffer Zone is successfully encouraging and assisting the restoration of buildings within designated areas of the property. A full Management Plan has been prepared for the property. Its implementation is overseen by Liverpool World Heritage Site Steering Group, which includes most public bodies involved in the property.

At the time of inscription, the World Heritage Committee requested that the height of any new construction in the property should not exceed that of structures in the immediate surroundings; the character of any new construction should respect the qualities of the historic area, and new construction at the Pier Head should not dominate, but complement the historic Pier Head buildings. There is a need for conservation and development to be based on an analysis of townscape characteristics and to be constrained by clear regulations establishing prescribed heights of buildings.

A Supplementary Planning Document for Development and Conservation in and around the WHS addresses the management issues raised by the World Heritage Committee in 2007 and 2008 and was formally adopted by Liverpool City Council in October 2009.