

### Export of objects of cultural interest

Statistical Release - 16 November 2010

### **Purpose of release**

This statistical release presents the figurFes related to the export of objects of cultural interest, which will be included in the report on the operation of the control of such objects which the Secretary of State is required to present to Parliament under Section 10 (1)(a) of the Export Control Act 2002 (the 'Act').

These figures are collated by the Export Licensing Unit at the Museums Libraries and Archives Council on behalf of the Secretary of State.

### **Current export controls**

The export controls are derived from both UK and EU legislation. The UK statutory powers are exercised by the Secretary of State under the Export Control Act 2002. Under the Act, the Secretary of State for Culture, Media and Sport has made the Export of Objects of Cultural Interest (Control) Order 2003. Export Controls are also imposed by Council Regulation (EC) No 116/09 on the export of cultural goods. The control is enforced by the UK Border Agency on behalf of the Department for Culture, Media and Sport (DCMS).

### **Export Control Act 2002**

The Export Control Act 2002 replaced the export control powers contained within the Import, Export and Customs Powers (Defence) Act 1939 legislation on strategic export controls. It provides a transparent framework and increases Parliamentary accountability. It is the main UK legislation on export controls for cultural goods.

The purpose of the export control is to give an opportunity for the retention in this country of cultural goods considered to be of outstanding national importance. The system is designed to strike a balance, as fairly as possible, between the various interests concerned in any application for an export licence - for instance, the protection of the national heritage; the rights of the owners selling the goods; the exporter or overseas purchaser; and the position and reputation of the UK as an international art market

## The Reviewing Committee on the Export of Works of Art and Objects of Cultural Interest

An independent Reviewing Committee on the Export of Works of Art<sup>1</sup> was first appointed in 1952 following the recommendations of the Waverley Committee. It succeeded an earlier Committee of the same name established in 1949, comprising museum directors and officials, which heard appeals against refusals and, from 1950, all cases where refusals were recommended. The Committee is a nonstatutory independent body whose role is to advise the Secretary of State whether a cultural object which is the subject of an application for an export licence is of national importance under the Waverley criteria<sup>2</sup>. The Committee consists of eight full members, appointed by the Secretary of State for Culture, Media and Sport, seven of whom have particular expertise in one or more relevant fields (paintings, furniture, manuscripts etc), and a Chairman.

### Key messages

During the period covered by the report (1 May 2009 to 30 April 2010):

- there were 10,437 applications for export licences, covering a total of 35,688 items;
- 1,501 of these applications were for the export of manuscripts, documents or archives;
- 20,713 items, with a total value of £1,183,937,807, were issued with export licences after they had been referred to expert advisers;
- 91 Open Individual Export Licences were in operation having been issued on 18 December 2007 to take effect for a period of three years commencing on 1 January 2008 and ending on 31 December 2010 to regular exporters for the following categories of objects: (a) 15 for the export of manuscripts, documents, archives and photographic positives and negatives; (b) 3 for the export of goods over 50 years of age imported into the UK within the past 50 years; (c) six for the export of UK origin coins; (d) ) 1 for the export of a Rolls Royce; (e) 1 for the export of an object more than 50 years of age which is in

<sup>1</sup> The Committee's terms of reference are:

- iii) To advise in cases where a Special Exchequer Grant is needed towards the purchase of an object that would otherwise be exported.
- iv)

History	Aesthetics	Scholarship
Is it so closely connected with our history and national life that its departure would be a misfortune?	Is it of outstanding aesthetic importance?	Is it of outstanding significance for the study of some particular branch of art, learning or history?
Waverley 1	Waverley 2	Waverley 3

To advise on the principles which should govern the control of the export of objects of cultural interest under the Export Control Act 2002 and on the operation of the export control system generally;

ii) To advise the Secretary of State on all cases where refusal of an export licence for an object of cultural interest is suggested on grounds of national importance;

a soil sample that has been taken from an archaeological site in Northern Ireland and (f) 65 for the temporary export of objects over 50 years of age owned by or under the control of a national institution or an institution holding a designated collection.

- 10,770 items, with a total value of £7,194,621,875, were issued with export licences after the Export Licensing Unit was satisfied that they had been imported into the United Kingdom within the past 50 years. Of these, 1,587 were manuscripts, documents or archives covering a total value of £69,196,794
- 4,146 items, with a total value of £814,289,270, were given an EU licence without reference to the question of national importance because the items were either: valued at below the appropriate UK monetary limit; owned by a museum or gallery that has an Open Individual Export Licence (OIEL); manuscripts valued at £1,500 or less or coins valued at £500 or less and the exporter holds a valid OIEL; musical instruments exported for less than three months for use in the course of work by a professional musician; a motor vehicle exported for less than three months for social, domestic or pleasure purposes; a foreign registered motor vehicle exported following importation for less than three months for pleasure purposes.

Items referred to the Reviewing Committee on the Works of Art and Objects of Cultural Interest by Expert Advisers

- In 2009-10 22 cases were referred to the Committee. Of these, seven were withdrawn before they reached the stage of consideration by the Committee, one gave rise to issues which are still being resolved and the other 14 cases were considered .
- Of the 14 cases considered by the Committee, 13 met at least one of the Waverley criteria and four of these were starred as a sign of their outstanding importance.
- 13 cases were referred to the then Secretary of State for deferral and he accepted the Committee's recommendations on 12 of them.
- The aggregate value of the 13 items deferred was £71,488,361.97.
- Of the 13 cases where items were deferred, one was subsequently withdrawn and six resulted in acquisitions by institutions or individuals in the United Kingdom, of which one was starred.
- The six cases where items were purchased have a total value of £10,119,674.47 (value price at deferral), which represents 14 per cent of the total value of objects placed under deferral.
- Export licences were issued for the remainder of the six items which have a total value of £60,813,750.

## Export of objects of cultural interest figures for 2009-10

Secretary of State's Operation of the Control table as required by Section 10 (1)(a) of the Export Control Act 2002

		1 May 2009 – 30 April 2010	1 May 2008 – 30 April 2009
(a)	Number of applications for individual export licences <sup>3</sup>	10,437	12,015
(b)	Number of above applications which were for manuscripts, documents or archives	1,501	1,518
(c)	Number of items licensed after reference to expert advisers on the question of national importance	20,713	23,123
(d)	Total value of items in (c)	£1,183,937,807	£1,279,318,431
(e)	Number of Open Individual Export Licences in operation having been issued in previous years to regular exporters for the export of (i) manuscripts, documents, archives and photographic positives and negatives; (ii) objects imported into the UK in the past 50 years; (iii) UK origin coins; (iv) a Rolls Royce; (v) objects in soil samples from archaeological sites in Northern Ireland; (vi) for the temporary export of objects owned or under the control of national institutions or institutions holding designated collections.	91	91
(f)	Number of items licensed for permanent export after the Export Licensing Unit was satisfied of import into the UK within the past 50 years	10,770	12,726
(g)	Total value of items in (f)	£7,194,621,875	£7,410,302,718
(h)	Number of items in (f) which were manuscripts, documents or archives	1,587	2,245
(i)	Total value of items in (h)	£69,196,794	£123,000,424
(j)	Number of items given an EU licence without reference to the question of national importance because they were either: valued at below the appropriate UK monetary limit <sup>2</sup> ; owned by a museum or gallery that has an Open Individual Export Licence (OIEL); manuscripts valued at £1,500 or less or coins valued at £500 or less and the exporter holds a valid OIEL; musical instruments exported for less than three months for use in the course of work by a professional musician; a motor vehicle exported for less than three months for social, domestic or pleasure purposes; a foreign registered motor vehicle exported following importation for less than three months for pleasure purposes; imported into	4,146	3,701

<sup>&</sup>lt;sup>3</sup> One application may cover several items.

	the UK in the last 50 years and were being exported on a temporary basis.		
(k)	Total value of items in (j) <sup>4</sup>	£814,289,270	£3,837,586,801

<sup>&</sup>lt;sup>4</sup> In some cases, an EU export licence may be required to export items that are valued below the relevant UK monetary limit. In such cases, an EU licence will normally be given without referring the licence application to the expert adviser on the question of national importance.

The statistics below show the figures for the number of cases from 2000-01 to • 2009-10.

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Year	Cases considered by the Committee	Cases where a decision on the licence application was deferred	Cases in (3) where items were not licensed for permanent export	Cases where items were not licensed for permanent export as % of (3)	Value (at deferral) of cases in (4) where items were not licensed for permanent export (£m)	Cases in (3) where items were licensed for permanent export	Cases where items were licensed for permanent export as % of (3)	Value of items in (3) (at deferral) licensed for export (£m)
2000–01	37	34	27	79	6.6	7	21	12.6
2001–02	34	30 <sup>5</sup>	25	83	7.5	5	17	11.4 <sup>6</sup>
2002–03	26	23	14	61	51.7	9	39	23.2
July 2003- April 2004	18	9	7	78	6.8	2	22	1.0
2004-05	32	25	15	60	16.2	10	40	30.2
2005-06	22	17	9	53	8.3	8	47	7.3
2006-07	28	19 <sup>7</sup>	14 <sup>8</sup>	74	11.8	4	21	10.7
2007-08	18	16	9 <sup>9</sup>	56	2.5	7	44	12.8
2008-09	22	16	9	56	1.5	7	44	14.2
2009-10	15 <sup>10</sup>	13	7	46	10.1	6	46	60.8
TOTALS	252	202	136	67	123.0	65	32	184.2

<sup>&</sup>lt;sup>5</sup> Excludes one case where an item was originally thought to be Waverley but subsequently found to have been imported into the UK within the last 50 years.  $\int_{0}^{6}$  Excludes one case where a licence was issued but the owner subsequently sold the item to a UK institution.

<sup>&</sup>lt;sup>7</sup> Excludes one case where an item was originally thought to be Waverley but subsequently found to have been imported into the UK within the last 50 years. <sup>8</sup> Excludes one case still under deferral at the time of writing and includes two cases where the licence application was

withdrawn during the deferral period. <sup>9</sup> Includes one case where the licence application was refused at the end of the first deferral period because the owner refused to confirm that they were willing to accept a matching offer from a UK purchaser. <sup>10</sup> Includes one case which was carried over into 2010-11.

The statistics below show the figures for the values associated with cases from 2000-• 2001 to 2009-10.

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Year	Cases where a decision on the licence application was deferred	Value of items in (2) (£m)	Cases where items were acquired by institutions or individuals in the UK <sup>11</sup>	Value (at deferral) of items in (4) (£m)	Value of items in (4) as % of (3) (£m)	Cases where the application was refused or withdrawn after the announcemen t of the Secretary of State's decision	Value of items in (7) (£m)
2000–01	34	19.3	23	3.7	19	4	2.9
2001–02	30 <sup>12</sup>	18.9	22 <sup>13</sup>	5.4	29	3	2.0
2002–03	23	74.9	12	39.2	52	2	12.5
July 2003- April 2004	9	7.7	7	6.8	88	1	0.8
2004- 05	25	46.4	10	5.8	13	7	11.3
2005-06	17	15.6	9	8.3	53	0	0
2006-07	19 <sup>14</sup>	24.5	12	7.0	29	3	4.8
2007-08	16	15.3	8	1.4	9	1	1.1
2008-09	16	15.7	9	1.5	10	0	0
2009-10	13	71.5	6	10.1	14	1	0.6
TOTALS	202	309.8	118	89.2	29	22	36

<sup>&</sup>lt;sup>11</sup> This only includes items purchased by individuals who agreed to guarantee satisfactory public access, conservation and security arrangements. <sup>12</sup> Excludes one case where an item was originally thought to be Waverley but subsequently found to have been imported into

the UK within the last 50 years. <sup>13</sup> Includes one case where a licence was issued but the owner subsequently sold the item to a UK institution. <sup>14</sup> Excludes one case where an item was originally thought to be Waverley but subsequently found to have been imported into

the UK within the last 50 years.

Table showing the value of items placed under deferral (2000-01 to 2009-10) • (i) for which permanent licences were issued and (ii) where items were purchased by UK institutions or individuals.

(1)	(2)	(3)	(4)	(5)	(6)	(7)
Year	Value of items where a decision on the licence application was deferred	Value (at deferral) of cases in (2) where items were licensed for permanent export	Value of items in (3) as % of (2)	Value of items in (2) that were not licensed for export (£m)	Value (at deferral) of cases in (2) where items were purchased by UK institutions or individuals <sup>15</sup>	Value of items in (6) as % of (2)
	(£m)	(£m)			(£m)	
2000-01	19.3	12.6	65	6.6 <sup>16</sup>	3.7	19
2001-02	18.9 <sup>17</sup>	11.4 <sup>18</sup>	60	7.5 <sup>19</sup>	5.4 <sup>20</sup>	29
2002-03	74.9	23.2	31	51.7 <sup>21</sup>	39.2	52
July 2003- April 2004	7.7	1.0	13	6.8	6.8	88
2004-05	46.4	30.2	65	16.2 <sup>22</sup>	5.8	13
2005-06	15.6	7.3	47	8.3	8.3	53
2006-07	24.5	10.7 <sup>23</sup>	43	11.8	7.0	29
2007-08	15.3	12.8	84	2.5	1.4	9
2008-09	15.7	14.2	90	1.5	1.5	10
2009-10	71.5	60.8	85	10.7 <sup>24</sup>	10.1	14
Totals	309.8	184.2	59	123.6	89.2	29

<sup>15</sup> This only includes items purchased by individuals who agreed to guarantee satisfactory public access,

<sup>23</sup> Excludes one case where the item was originally found to be Waverley but subsequently found to have been imported into the UK within the last 50 years.

<sup>24</sup> Includes value of one case (£554,937.50) where the application was withdrawn during the deferral period.

conservation and security arrangements. <sup>16</sup> Includes value of four cases (£2,964,362.50) where the licence application was withdrawn during the deferral

period. <sup>17</sup> Excludes one case where the item was originally found to be Waverley but subsequently found to have been imported into the UK within the last 50 years.

<sup>&</sup>lt;sup>18</sup> Excludes value of one case (£2,000,000) where a licence was issued, but the owner subsequently sold the item to a UK institution and one case (£65,868.75) where it was subsequently discovered the items had not been in the UK for 50 years so a licence was issued in accordance with normal policy.

Includes value of two cases (£237,607.50) where a matching offer was refused and the Secretary of State therefore refused an export licence; one case (£2,000,000) where a licence was issued but the owner subsequently sold the item to a UK institution and one case (£1,815,750) where the licence application was withdrawn although no matching offer was made. <sup>20</sup> Includes value of one case (£2,000,000) where a licence was issued but the owner subsequently sold the item

to a UK institution. <sup>21</sup> Includes value of two cases (£12,543,019.38) where a matching offer was refused and the Secretary of State

therefore refused an export licence.  $^{22}$  Includes value of five cases (£10,422,776) where the application was withdrawn during the deferral period.

# • Items licensed for export after reference to expert advisers for advice as to national importance: 1 May 2009 - 30 April 2010.

Category	Advising authority	No of Items	Total value (£) 2,091,454		
Arms and armour	Royal Armouries, Leeds, Associate Director	9			
Books, maps etc	British Library, Keeper of Printed Books, Head of Map Collections	25	4,062,100		
Books (natural history)	Royal Botanic Gardens, Kew, Head of Library and Archives	1	97,250		
Clocks and watches	British Museum, Keeper of Clocks and Watches	21	3,881,876		
Coins and medals	British Museum, Keeper of Coins and Medals	241	2,962,773		
Drawings: architectural, engineering and scientific	70	12,669,234			
Drawings, prints, water- colours	British Museum, Keeper of Prints and Drawings	339	142,079,392		
Egyptian antiquities	British Museum, Keeper of Egyptian Antiquities	4	355,250		
Ethnography	British Museum, Keeper of Ethnography	18	14,060		
Furniture and woodwork	Victoria & Albert Museum,	175	108,656,897		
	Keeper of Furniture and Textiles & Fashion Department	175	100,050,097		
Greek and Roman antiquities	British Museum, Keeper of Greek and Roman Antiquities	3	152,935		
Indian furniture	Victoria & Albert Museum, Senior Curator of Asian Department, South & South East Asian Collection	1	468,837		
Japanese antiquities	British Museum, Department of Asia	7	663,250		
Manuscripts, documents and archives	British Library, Curator, Department of Manuscripts	1,365	65,301,117		
Maritime material, including paintings	National Maritime Museum, Director of Collections	2	220,000		
Oriental antiquities (except Japanese)	British Museum, Department of Asia	85	19,564,479		
Oriental furniture	Victoria & Albert Museum, Senior Curator of Asian Department, Chinese Collection	3	240,000		
Paintings, British, modern	Tate Gallery	189	292,876,631		
Paintings, foreign	National Gallery, Director	151	444,807,958		
Paintings, miniature Senior Curator of Painting Section, Word & Image Department		0	-		
Paintings, portraits of British persons	ngs, portraits of British National Portrait Gallery. Director				
Photographs	National Media Museum, Head	44	2,826,047		

Pottery	Victoria & Albert Museum, Head of Ceramics & Glass Department	34	2,542,489
Prehistory & Europe (inc. Archaeological material, Medieval and later antiquities & Metal Detecting Finds)	British Museum, Keeper of Prehistory & Europe Department of Portable Antiquities & Treasure (Metal Detecting Finds)	17,628	7,837,141
Scientific and mechanical material	Science Museum, Head of Collections	4	745,500
	Victoria & Albert Museum,		
Sculpture	Senior Curator of Sculpture, Metalwork, Ceramic & Glass Department	60	8,801,150
	Tate Gallery (20 <sup>th</sup> Century Sculpture)		
Silver and weapons, Scottish	National Museum of Scotland, Director	0	-
Silver, metalwork and jewellery	Victoria & Albert Museum, Senior Curator of Sculpture, Metalwork, Ceramic & Glass Department	102	20,903,192
Tapestries, carpets (and textiles)	Victoria & Albert Museum, Senior Curator of Furniture, Textiles & Fashion Department	34	2,115,277
Toys	Bethnal Green Museum of Childhood, Head	0	-
Transport	Heritage Motor Centre	49	13,696,379
Wallpaper	Victoria & Albert Museum, Senior Curator of Prints Section, Word & Image Department	0	-
Western Asiatic antiquities	British Museum, Keeper of Ethnography	10	5,252,388
Zoology (stuffed specimens)	Natural History Museum, Director of Science	0	-
Totals		20,713	1,183,937,807

• Applications considered and deferred on the recommendation of the Reviewing Committee on the Export of Works of Art and Objects of Cultural Interest (2000-01 to 2009-10)

Year	Number of Waverley items granted a permanent export licence	Value of Waverley items granted a permanent export licence (£)	Number of Waverley items purchased during deferral	Total amount spent on Waverley items purchased during deferral (£)	Number of Waverley items supported by HLF/NHMF	Support by HLF/NHMF (£)	Number of Waverley items supported by The Art Fund	Support by The Art Fund (£)	Number of Waverley items supported by MLA/V&A Purchase Grant Fund	Support by MLA/V&A Purchase Grant Fund (£)
2000-01	7	12,367,972	<b>23</b> <sup>25</sup>	3,168,087	6	1,780,630 <sup>26</sup>	7	690,701 <sup>27</sup>	2	5,012
2001-02	5 <sup>28</sup>	11,436,169	21	2,944,208	18	1,627,956	19	69,395	3	78,000
2002-03	9	23,191,548	12	26,173,106	7	14,283,115	9	905,184	1	30,000
July 2003-	2	1,000,000	5	2,237,604	1	110,000	2	79,000	1	40,000
April 2004										
2004-05	10	30,193,090	10	5,825,135	4	2,577,000	4	975,000	1	3,500
2005-06	8	7,285,012	9	8,278,510	4	855,200	5	308,330	3	32,330
2006-07	<b>5</b> <sup>29</sup>	10,709,778	12	7,009,075	4	1,944,032	3	700,275	2	40,000
2007-08	7	12,770,031	8	1,431,256	6	471,986	6	248,750	2	50,000
2008-09	7	14,186,010	9	1,521,684	2	378,000	4	329,292	3	118,500
2009-10	6	60,813,750	6	10,119,674.47	2	186,000	3	245,100	1	17,000

 <sup>&</sup>lt;sup>25</sup> Including a series of 13 related finds.
<sup>26</sup> Offers of grants were made for a further two items by the NHMF. In both cases, the licence applications were withdrawn.
<sup>27</sup>Offers of grants were made for a further two items by The Art Fund. In both cases, the licence applications were withdrawn.
<sup>28</sup> A licence was issued for a further item, but it was subsequently sold to a UK institution.
<sup>29</sup> Includes one item where the licence was issued following receipt of satisfactory proof that it had been imported into the UK within the last 50 years.

Year	Item	Purchaser	Price (£)	Support by HLF/NHMF (£)	Support by The Art Fund (£)	Support by MLA/V&A Purchase Grant Fund (£)
2009-10	The Eglinton Tournament	East Ayrshire Council	£85,100.47	£20,000	£30,100	£0
2009-10	Welsh landscape with two women knitting by William Dyce	Amgueddfa Cymru – National Museum Wales	£557,218	£166,000	£166,000	£0
2009-10	Thomas Hardy typescripts	Dorset County Museum	£50,000	£0	£0	£17,000
2009-10	A Photograph by Roger Fenton, <i>Pasha &amp; Bayadere</i>	National Media Museum	£108,506	£0	£49,000	£0
2009-10	Thomas Walker archive	British Library	£93,600	£0	£0	£0
2009-10	A Painting by Domenico Zampieri, Saint John the Evangelist	Private purchaser	£9,225,250	£O	£O	£0

### Format of Statistical Release:

This release is available in rtf and pdf format.

### **Previous reports:**

Statistics covering previous years can be found at: <u>http://webarchive.nationalarchives.gov.uk/+/http://www.culture.gov.uk/reference\_li</u> <u>brary/publications/6515.aspx</u>

### Next release of data:

Statistics from 2010-11 will be published in the last quarter of 2011

### Methodology:

The Export Licensing Unit at the Museums Libraries and Archives Council records all export licence applications made and export licences issued in the UK for the export of cultural goods outside the UK. Its database records the following information: number of applications for individual export licences received and the date of receipt; number of individual export licences issued and the date of issue; number of items to which individual export licences or applications relate; total value of those items as given by the applicant; the type of licence issued (EU or UK), whether it has been referred to an adviser or not and whether it is temporary or permanent a description of the items; the name and address of the applicant and the owner and the country of destination.

The database has an inbuilt programme that extracts the information required to produce the statistics contained in this release by way of "reports". The number of Open Individual Export Licences issued and in operation at any one time is recorded on an excel spreadsheet. This records the type of object they relate to; the name and address of the holder; the date of issue and the date of expiry.

The statistics gathered from the database and the excel spreadsheet together with further details of the objects found to be of national importance have previously been published annually in the Export of Objects of Cultural Interest 2008-09<sup>30</sup>.

The Code of Practice for Official Statistics and specifically the Principle on Confidentiality set out practices for how we protect data from being disclosed. The Principle includes the statement that the Office of National Statistics'("ONS") outputs should "ensure that official statistics do not reveal the identity of an individual or organisation, or any private information relating to them, taking into account other relevant sources of information". More information can be found in **National Statistician's Guidance: Confidentiality of Official Statistics** and also on the **Statistical Disclosure Control Methodology** page of the ONS website.

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http://webarchive.nationalarchives.gov.uk/+/http:/www.culture.gov.uk/reference\_library/publications/65 15.aspx

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