

Justice Data Lab Statistics November 2013

14th November 2013



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Introduction

This report presents a summary of the requests for re-offending information through the Justice Data Lab for the period 2nd April 2013 to 31st October 2013. This report is published alongside the tailored reports which have been produced for individual organisations requesting information through the Justice Data Lab.

This report has been produced and published in line with the Code of Practice for Official Statistics. This report will be updated and published on the second Thursday of each month for the duration of the Justice Data Lab pilot. This is the second report in the series.

What is the Justice Data Lab initiative and how does it work?

The Justice Data Lab has been launched as a pilot for one year from April 2013. During this year, a small team from Analytical Services within the Ministry of Justice (the Justice Data Lab team) are supporting organisations that provide offender services by allowing them easy access to aggregate reoffending data, specific to the group of people they have worked with. This service is intended to support organisations in understanding their effectiveness at reducing re-offending.

Participating organisations supply the Justice Data Lab with details of the offenders who they have worked with, and information about the services they have provided. The Justice Data Lab team matches these individuals to the re-offending datasets held within the Ministry of Justice and uses statistical modeling techniques to generate a matched control group of individuals with very similar characteristics. As a standard output, the Justice Data Lab supplies aggregate one-year proven re-offending rates for the group of offenders the organisation has worked with, and those of the matched control group of similar offenders. The re-offending rates for the organisation's group and the matched control group are also compared using statistical testing to assess the impact of the organisation's work on reducing re-offending. The results are then returned to the organisation with explanations of the key metrics, and any caveats and limitations necessary for interpretation of the results. Finally, the tailored reports produced for each organisation are published on the Ministry of Justice website to promote transparency and ensure that findings produced through this service can be used by others to improve the rehabilitation of offenders.

Key Findings

To date:

This publication reports on the Justice Data Lab requests received in the seven months between the launch of the Justice Data Lab on the 2nd April 2013, and 31st October 2013. During this period there were 58 requests for reoffending information completed through the Justice Data Lab. Of these requests:

- 7 reports were published last month. A further 23 are now complete and ready for publication, bringing the total of completed reports to 30. The headline finding of each request is presented in Table 1 on the following pages, and a tailored report is also available for each giving further detail about the analysis. All of these reports can be found at the following link: www.gov.uk/government/organisations/ministry-of-justice/series/justice-data-lab-pilot-statistics
- 9 requests could not be answered as the minimum criteria for a Data Lab analysis had not been met.
- The remaining requests will be processed in due course.

Of the above, this includes the following activity that has taken place this month:

- 23 requests have been fully answered.
- 2 requests could not be answered as the minimum criteria for a Data Lab analysis had not been met.

Caveats and Limitations

The statistical methods used in the Justice Data Lab analysis are based on data collected for administrative purposes. While these data include details of each offender's previous criminal, benefit and employment history alongside more basic offender characteristics such as age, gender and ethnicity, it is possible that other important contextual information that may help explain the results has not been accounted for. Where any additional limitations specific to an analysis are relevant, these limitations will be clearly explained in the organisation's report.

The tailored reports contain information about re-offending behaviour only. The services or interventions to which these figures relate may have had an impact on other outcomes that have not been captured in these reports.

When matching to administrative datasets, it is likely that not all individuals will be matched. This is called attrition, and may be due to a variety of reasons. The Justice Data Lab is a service providing a new use of administrative data, and it is clear that a reasonable level of attrition is occurring when matching between an organisation's individual level data, and the administrative data held by the Ministry of Justice. Reasons for the attrition are given below:

- The minimum criteria to match individuals has not been provided (name, date of birth, gender etc);
- The identifying information about the individual may not be the same as what is held on the administrative databases (name, date of birth, gender etc) meaning that we could not be confident about the match;
- There may be more than one individual with the same identifying information, and it is not possible to establish which identity is correct;
- Information about the sentence (including sentence type) does not match what is held on the administrative records to an extent where we cannot be confident that a re-offending follow up would be appropriate;
- Individuals who were targeted in custody may have still been in custody after 31st December 2010 – currently the last date in the Data Lab where re-offending data can be calculated from;
- The individuals cannot be matched to offenders with similar characteristics.

Information concerning the number of offenders provided by each organisation using the Data Lab, along with the number which it was possible to include in the re-offending analyses, is presented in Table 1 of this report.

Table 1: Requests through the Justice Data Lab for the period April 2013 to October 2013. Requests are ordered first by most recent publication, then alphabetically.

Organisation and Programme		Summary of Programme	How many participants shared / how many matched. Additionally, reasons for any attrition are given (see each report for a more detailed explanation)	Result of Analysis	Date of Publication
	such as the employment offenders drugs/alcohot of the programmers case man	O service providers work with offenders in ose provided by Skills Funding Agency and nt. This initiative is funded in partnership vaconsidered to be 'hard to help', and who all behavioural, debt or accommodation programme in 2010, starting the intervention en agement model which involves assessme ucation; housing; finance; health; alcohol;	d Department for Work and Pe with the European Social Fund are typically unskilled, unqualificablems. This analysis relates other in custody or during a pro- ent, support in light of offenders	nsions - with the aim of gain (ESF). The interventions are ed or de-motivated, and can offenders who were involvation sentence. The progras identified barriers to emplo	ing skills and e targeted at often have red in Phase 1 mme uses a byment e.g.
Relevant for all		Region		Provider	
NOMS CFO requests (1-19)		East Midlands	Leicestershi	re & Rutland Probation Trust	
		East of England		Serco	
		London	Lor	don Probation Trust	
		North East	Pertemps	People Development Group	
		North West (including Merseysi	de) Mers	eyside Probation Trust	
		South East		Serco	

South West (including Cornwall)	A4E
West Midlands	The Manchester College
Yorkshire and the Humber (including South Yorkshire)	SOVA

A single report was received from the organisation NOMS CFO to assess the impact on re-offending of this programme. The request included all individuals who had participated in the programme during 2010 in the nine regions in England. The programme in each region is delivered by a supplier who receives a contract from NOMS CFO, with the funding provided in partnership with ESF. The regions and providers are shown below

In agreement with NOMS CFO, the Justice Data Lab will be issuing two reports for each region / provider; one report which covers individuals who participated in the programme whilst in custody; and a further report which covers individuals who participated in the programme after leaving custody or during a community sentence. There are two reports in the North West, which covers the North West region (excluding Mersyside), and Mersyside separately. In this instance, there were enough individuals in this area to do a separate re-offending analysis. In each region, the provider will aim to deliver similar interventions, but each provider will have different targets based on populations they deliver to.

More information on this and on wider aspects of the NOMS CFO project can be found here:

co-financing.org/about main.php

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1	NOMS CFO East Midlands Provided by Leicestershire and Rutland Probation Trust	This programme was started in Custody	Given that the intervention began for this group in 2010, it is possible that many of the offenders lost at this stage had not yet been released from custody by the end of 2010, where reoffending information is not yet available.	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Leicestershire and Rutland Probation Trust and started in custody in the Midlands, on reoffending.	November 2013
2	NOMS CFO East Midlands Provided by Leicestershire and Rutland Probation Trust	This programme was delivered during community sentences	There are several reasons for the attrition seen: that the employment programme was started over a year after the community sentence started; or that the individual appeared to receive a disposal which differed from community order, suspended sentence order, or probation supervision after release from custody. Some of the unmatched group committed a reoffence before the intervention started. A number of individuals were also excluded as their index offence or previous offences were of a sexual nature	This analysis indicates that individuals who participated in the NOMS CFO programme run by Leicestershire and Rutland Probation Trust while in the community in the East Midlands, experienced a reduction in re-offending between 1 and 11 percentage points.	November 2013

			(where patterns of re- offending behaviour are known to be very different).		
3	NOMS CFO East England Provided by Serco	This programme was started in Custody	291 / 212 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Serco and started in custody in the East of England, on re-offending.	November 2013
4	NOMS CFO East England Provided by Serco	This programme was delivered during community sentences	1,383 / 310 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by Serco while in the community in the East of England, experienced a reduction in re-offending between 0 ¹ and 11 percentage points.	November 2013

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¹ This number lies just above 0, but due to rounding we have displayed 0 in the text

5	NOMS CFO London Provided by London Probation Trust	This programme was started in Custody	294 / 95 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by London Probation Trust and started in custody in the London region, on re-offending.	November 2013
6	NOMS CFO London Provided by London Probation Trust	This programme was delivered during community sentences	3,287 / 475 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals, who participated in the NOMS CFO programme run by London Probation Trust while in the community in the London region, experienced a reduction in re-offending between 1 and 10 percentage points.	November 2013
7	NOMS CFO North East Provided by Pertemps People Development Group	This programme was started in Custody	484 / 235 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Pertemps People Development Group and started in custody in the North East region, on re- offending.	November 2013

8	NOMS CFO North East Provided by Pertemps People Development Group	This programme was delivered during community sentences	1,091 / 298 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Pertemps People Development Group while in the community in the North East on reoffending.	November 2013
9	NOMS CFO North West incl. Merseyside Provided by Merseyside Probation Trust	This programme was started in Custody	805 / 351 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Merseyside Probation Trust and started in custody in the North West, on re- offending.	November 2013
10	NOMS CFO North West excl. Merseyside Provided by Merseyside Probation Trust	This programme was delivered during community sentences	1,970 / 413 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by Merseyside Probation Trust while in the community, experienced a reduction in reoffending between 0 ² and 10 percentage	November 2013

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² This number lies just above 0, but due to rounding we have displayed 0 in the text

				points.	
11	NOMS CFO Merseyside Provided by Merseyside Probation Trust	This programme was delivered during community sentences	1,091 / 298 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by Merseyside Probation Trust while in the community, experienced a reduction in reoffending between 3 and 14 percentage points.	November 2013
12	NOMS CFO South East Provided by Serco	This programme was started in Custody	230 / 95 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by Serco and started in custody in the South East, on re-offending.	November 2013
13	NOMS CFO South East Provided by Serco	This programme was delivered during community sentences	1,186 / 234 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by Serco while in the community, experienced a reduction in reoffending between 4 and 16 percentage points.	November 2013

14	NOMS CFO South West (incl. Cornwall and Isles of Scilly) Provided by A4E	This programme was started in Custody	1,060 / 355 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by A4E and started in custody in the South West, on re-offending.	November 2013
15	NOMS CFO South West (incl. Cornwall and Isles of Scilly) Provided by A4E	This programme was delivered during community sentences	700 / 228 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by A4E while in the community, experienced a reduction in reoffending between 7 and 19 percentage points.	November 2013
16	NOMS CFO West Midlands Provided by The Manchester College	This programme was started in Custody	721 / 164 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by The Manchester College and started in custody in the West Midlands, on re- offending.	November 2013

17	NOMS CFO West Midlands Provided by The Manchester College	This programme was delivered during community sentences	1,541 / 319 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by The Manchester College while in the community in the West Midlands, experienced a reduction in re-offending between 7 and 17 percentage points.	November 2013
18	NOMS CFO Yorkshire and the Humber (including South Yorkshire) Provided by SOVA	This programme was started in Custody	915 / 401 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in custody (number 1 in table).	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the NOMS CFO programme run by SOVA and started in custody in Yorkshire and the Humber, on re- offending.	November 2013
19	NOMS CFO Yorkshire and the Humber (including South Yorkshire) Provided by SOVA	This programme was delivered during community sentences	1,312 / 700 Please see explanation given for NOMS CFO East Midlands, where the programme was delivered in the community (number 2 in table).	This analysis indicates that individuals who participated in the NOMS CFO programme run by Sova while in the community, experienced a reduction in reoffending between 0 ³ and 8 percentage points.	November 2013

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 $^{^{3}}$ This number lies just above 0, but due to rounding we have displayed 0 in the text

20	Pre School Learning Alliance (YOI Stoke Heath) 'Being Dad' and 'Family Days'	The Pre-school Learning Alliance endeavours to fulfil many requirements of Care Pathway 6; Children and Families. The Pre-school Learning Alliance provides play activities for children visiting their parents in custody, facilitates parenting courses through the 'Being Dad' programme and offers Family Day activities. The aim is to give offenders opportunities to strengthen and maintain family bonds by offering visits, family days and making the visits hall a more pleasant environment. The parenting courses aim to give Fathers a better grounding in positive parenting practice, and how they can be good parents from prison. These programmes are delivered at YOI Stoke Heath.	66 / 30 Some of the unmatched group had a release date from custody in 2011 for which re-offence data is not available, or the relevant sentence could not be found.	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the 'Being Dad' programme and Family Days activities at HMP YOI Stoke Heath on re-offending.	November 2013
21	Riverside ECHG	Riverside ECHG is a charitable Industrial and Provident Society that provide social housing. Wigan Offender Accommodation Resettlement Service (Wigan OARS) is delivered by Riverside ECHG in prisons across the North West of England. The Wigan OARS works with offenders that have housing issues prior to release from custody and will be returning to the Wigan area. The service aims to help find accommodation for offenders to avoid homelessness on release from custody, but can continue to work with offenders in the community after release, whether they are accommodated immediately or not. If the client still requires further support 3 months after their release from custody, they are transferred to the "Floating Support Service" provided by Riverside ECHG. This analysis relates to offenders who received Wigan OARS provided by Riverside ECHG between 2009 and 2010 in 15 prisons.	61 / 30 Some of the unmatched group had a release date from custody in 2011 for which re-offence data is not available, or the relevant sentence could not be found.	There is insufficient evidence at this stage to draw a conclusion about the impact of receiving the Wigan OARS run by Riverside ECHG on re- offending.	November 2013
22		Safe Ground is a charity working with offenders on a range of projects both in prison and in the community	333 / 83	There is insufficient evidence at this stage to	

	Safe Ground Family Man programme (second request)	with the aim of reducing re-offending by developing relationship skills. This analysis relates to offenders who completed the Family Man programme between 2005 and 2011 in HMP Belmarsh, HMP Birmingham, HMP Bristol, HMP Highpoint, HMP Leeds and HMP Wandsworth. Family Man is a programme about family relationships, which uses drama and group work to develop offenders' relationship skills and challenge attitudes, thinking and behaviour. All programme participants were male.	Many of the unmatched group were missing dates of birth or forenames, had a release date from custody in 2011 for which re-offending data is not yet available, or the relevant sentence could not be found.	draw a conclusion about the impact of attending the Family Man programme run by Safe Ground on re-offending.	November 2013
23	St Helens Integrated Offender Management (IOM)	The St. Helens Integrated Offender Management (IOM) programme identifies and targets offenders in the community and in custody who commit the highest volume of crime and disorder in the St. Helens area, using a range of multi-agency partners to offer support to address the seven offending 'pathways' on a case-by-case basis; these include issues around accommodation, employment, mental/physical health, drugs/alcohol, finance, family and attitudes and behaviours. Interventions aim to enhance participants' involvement in Prolific and other Priority Offender (PPO) schemes, Drug Interventions Programmes (DIP), Deter Young Offenders (DYO) schemes, Multi-Agency Risk Assessment Conferences (MARAC) and Multi-Agency Public Protection Arrangements (MAPPA). The St. Helens programme aims to coordinate available programmes with a targeted focus on high priority/highly damaging offenders.	80 / 54 For unmatched cases, the relevant sentences were not found in our databases.	There is insufficient evidence at this stage to draw a conclusion about the impact of participating in the St. Helens IOM programme, on re-offending.	November 2013

24	Blue Sky Short term, full- time employment contracts	Blue Sky offers ex-offenders up to six months, full-time employment contracts and aims to move them into onward full-time employment elsewhere. This analysis relates to offenders who undertook an employment spell with Blue Sky between 2005 and 2010, and relates to those individuals who were employed by Blue Sky after leaving custody only.	321 / 72 Unmatched cases had dates of birth missing or the relevant sentence could not be found.	This analysis indicates that individuals who received short-term, full time employment with Blue Sky within 6 months of leaving custody experienced a reduction in re-offending between 1 and 23 percentage points.	October 2013
25	Brighton & Hove City Council Preventing Offender Accomodation Loss (POAL) Project	The POAL Project is a service delivered by Brighton & Hove City Council, in HMP Lewes. The Project specifically targets short term offenders (remand, and those sentenced to less than 12 months custody), although other cases are dealt with on a case-by-case basis beyond this remit. The POAL Project is funded to provide a homelessness intervention specifically for offenders in custody. For offenders who are homeless, this can take the form of assessing statutory duties under the Housing Act (1996, 2002), referrals to supported housing, rehabilitation, private sector Landlord and floating support providers; for offenders with accommodation, this can involve liaising with landlords and colleagues in housing benefit in order to sustain, or terminate, a tenancy; whichever is the more suitable. The POAL Project works in conjunction with established multiagency frameworks such as Integrated Offender Management (IOM) and Multi Agency Public Protection Arrangements (MAPPA). This analysis relates to offenders who were targeted by the POAL Project during 2009 and 2010 in HMP Lewes.	88 / 30 This project targets offenders on remand, and it is likely many of those unmatched spent their entire custody on remand, or were on remand with no subsequent conviction. These persons cannot be easily identified in our underlying data.	This analysis indicates that individuals targeted by the POAL Project, who had been convicted and served a custodial sentence, experienced a reduction in re-offending between 1 and 38 percentage points.	October 2013

26	The Koestler Trust Koestler Trust awards	The Koestler Trust has run arts Awards for over 50 years, with the aim of helping offenders lead more positive lives, by motivating them to participate and achieve in the arts. Entries to the Koestler Awards are accepted for original work in 60 artforms by offenders in a wide range of settings across the country. Every entrant receives a certificate, most receive written feedback, and around a third win Awards, some with cash prizes. Information on participants who entered the Awards in 2009 was shared with the Justice Data Lab to examine the impact of entering the Awards on proven reoffending.	1,987 / 290 This data was missing dates of birth which are necessary for matching; those matched were identified using prison number.	There is insufficient evidence at this stage to draw a conclusion about the impact of entering a Koestler Award on reoffending.	October 2013
27	Prison Fellowship Sycamore Tree	Sycamore Tree is a victim awareness programme that teaches the principles of restorative justice. Prisoners on the programme explore the effects of crime on victims, offenders, and the community, and discuss what it would mean to take responsibility for their personal actions. This analysis relates to offenders who undertook the Sycamore Tree programme between 2005 and 2008 in five prisons.	411 / 192 Those unmatched were missing date of birth, had previously been convicted of sex offences or had not yet completed their sentence.	There is insufficient evidence at this stage to draw a conclusion about the impact of completing the Sycamore Tree programme run by the Prison Fellowship on re- offending.	October 2013
28	Safe Ground Family Man (first request)	Safe Ground is a charity working with offenders on a range of projects both in prison and in the community with the aim of reducing re-offending by developing relationship skills. This analysis relates to male offenders who completed the Family Man course between 2005 and 2008 in Wandsworth Prison. Family Man is a course about family relationships, which uses drama and group work to develop offenders' thinking.	207 / 35 Those unmatched were missing dates of birth or forenames, or had not yet completed their sentence.	There is insufficient evidence at this stage to draw a conclusion about the impact of attending the Family Man course run by Safe Ground on re-offending.	October 2013

29	Shelter Housing advice / assessment sessions in HMP Leeds	Shelter is an organisation working with offenders to keep previous accommodation or to procure new accommodation upon release. Shelter's Prison Housing Advice Service in Yorkshire and Humberside provides information, advice, advocacy and support on all aspects of housing and housing related debt, including finding accommodation and securing existing homes or tenancies. The service is funded to work with offenders in custody and up to the point of release. Offenders can access the service through self referral or referral by an in-prison service, but does not target specific offenders. A face to face assessment is conducted which covers all aspects of an offender's housing situation and needs. Following the initial assessment the adviser will discuss with the client what their housing rights are and what options are available to them. From this initial appointment the adviser will carry out casework according to the client's wishes to resolve their housing issues/ concerns whether this is finding the client somewhere to go on release; dealing with housing related debts; securing an existing tenancy; mediating; or supporting the client to make a homeless applications or application to other housing/ support provider. An advisor sees a client face-to-face for approximately 20-30 minutes. There may be further meetings depending on the case. The total amount of time spent with a client is approximately two hours, but this varies per case. There is no capacity to work with offender past the point of release but clients are referred on to other services as appropriate to their needs. This analysis relates to offenders who received advice from Shelter during 2010.	197 / 99 Some of the unmatched group had a release date from custody in 2011 for which re-offence data is not available, or the relevant sentence could not be found.	The one year proven re- offending rate for people whom Shelter worked with at HMP Leeds was 79%; this rate is higher than the matched control group by between 0.4 and 18 percentage points. It is possible that this could be explained by characteristics (in particular factors associated with homelessness or accommodation issues) of this cohort which are not reflected in the MoJ underlying data.	October 2013
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30	HMP Swansea Community Chaplaincy Project	The Swansea Community Chaplaincy Project is a service delivered by the Chaplaincy Department at HMP Swansea. The project works with prisoners who volunteer to engage with the chaplaincy department, but working with individuals especially who are known to have particularly complex needs, and who are at very high risk of re-offending. The framework for engaging with prisoners is to work together for the six weeks prior to their release and for 12 weeks after their release (however there is some flexibility depending upon needs). The project does not specifically target prisoners' needs but aims to work alongside and enable the prisoner to engage with 'target set' agencies as required by the prisoner. The project will work with individuals with multiple interventions as is deemed necessary by the prisoner. The Project has been running since 2001, but this analysis is on interventions run in 2009 and 2010.	124 / 81 Some of the unmatched group had a release date from custody in 2011 for which re-offence data is not available, or the relevant sentence could not be found.	There is insufficient evidence at this stage to draw a conclusion about the impact of the Swansea Community Chaplaincy Project on re- offending.	October 2013
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Contact points for further information

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