

Review of an Environmental Permit under the Environmental Permitting (England & Wales) Regulations 2010 (“EPR”)

Decision document recording our decision-making process

We have decided to vary the Permit for Carr Lane Recycling and Treatment Facility operated by Remondis U.K. Limited, as a result of an application made by the Operator.

The Permit number is EPR/UP3134HY

The Variation notice number is EPR/UP3134HY/V004

What this document is about

This is a decision document, which accompanies a variation notice.

This decision document:

- explains how the application has been determined
- provides a record of the decision-making process
- shows how all relevant factors have been taken into account
- justifies the specific conditions in the permit other than those in our generic permit template.

Preliminary information and use of terms

We refer to the Permit (both existing and as varied) as “the **Permit**” in this document; and to the variation of the Permit as “the **Variation**”.

The Operator of the Installation is Remondis U.K. Limited: we call Remondis U.K. Limited “the **Operator**” in this document. We refer to Remondis U.K. Limited’s Carr Lane Recycling and Treatment Facility as “the **Installation**”.

The Application was duly made on 21 August 2014.

How this document is structured

- Our decision
- The legal framework
- How we took our decision
- Key issues in the determination
- Annex 1 – the decision checklist

1 Our decision

We have issued a Variation, which will allow the Operator to operate their facility as an Installation, subject to the conditions in the varied Permit.

This Variation does several different things:

- **First**, it gives effect to our decisions following the identification of the Operator as undertaking a “newly prescribed activity” (NPA) under the Industrial Emissions Directive (IED);
- **Second**, it takes the opportunity to bring earlier variations into an up-to-date, consolidated Permit. The consolidated Permit should be easier to understand and use; and
- **Third**, it modernises the entire Permit to reflect our current template. The template reflects our modern regulatory permitting philosophy and was introduced because of a change in the governing legislation. This took place when the Pollution Prevention and Control (England and Wales) Regulations 2000 (“PPC”) were replaced in 2008 by a new statutory regime under the Environmental Permitting Regulations 2007 (now the 2010 version).

The introduction of new template conditions makes the Permit consistent with our current general approach and philosophy. Although the wording of some conditions has changed, while others have disappeared because of the new regulatory approach, it does not affect the level of environmental protection achieved by the Permit in any way.

We consider that, in reaching our decision, we have taken into account all relevant considerations and legal requirements and that the Permit will continue to ensure that a high level of protection is provided for the environment and human health.

The original Permit, issued on 27 March 2012, ensured that the facility, would be operated in a manner which would ensure the protection of the environment specified in the existing Guidance at the time. To the extent that we have substantively altered the Permit as a result of this variation, the new requirements will deliver a higher level of protection to that which was previously achieved.

As we explained above, we do not address changes to the Permit in this document, to the extent that they give effect to either the consolidation of earlier variations, or introduce new template conditions.

2 The legal framework

The original Permit was granted on 27 March 2012 and regulated under the Environmental Permitting Regulations 2007 (now 2010).

The Installation will be subject to the requirements of the Industrial Emissions Directive (IED) 2010/75/EU and regulated under the Environmental Permitting (England and Wales) Regulations 2010 (SI 2010 No 675). The IED was transposed in England and Wales by the Environmental Permitting (England and Wales)(Amendment) Regulations 2013 on 27 February 2013.

The IED seeks to achieve a high level of protection for the environment taken as a whole from harmful effects of industrial activities. It does so by requiring each of the industrial installations to have a permit from the competent authority (in England, the Environment Agency, or for smaller Installations, the relevant Local Authority). The IED has increased the number of activities that require an Installations permit. These are predominantly regulated as “waste operations” and include (when exceeding specific thresholds described in IED):

- hazardous waste treatment for recovery;
- hazardous waste storage;
- biowaste treatment – recovery and/or disposal;
- treatment of slags and ashes
- metals shredding;
- pre-treatment of waste for incineration/co-incineration;
- biological production of chemicals; and
- independently operated wastewater treatment works serving only industrial activities subject to the Directive

Article 11 of the IED requires the relevant authority (the Environment Agency in this case) to ensure that the Installation is operated in such a way that all the appropriate preventative measures are taken against pollution, in particular through the application of Best Available Techniques (BAT). Under Article 15(2), the Permit must contain emission limit values (ELVs) (or equivalent parameters or technical measures) for any pollutants likely to be emitted from the Installation in significant quantities. These ELVs are to be based on BAT, but also on local factors and EU Environmental Quality Standards. The overarching requirement is to ensure a high level of protection for the environment and human health.

We are required by Article 13 of the IED to keep abreast of developments in BAT. In addition, Article 13 requires us to carry out a periodic review of the permit’s conditions, and to update them if necessary.

The IED also requires the European Commission to organise an exchange of information between EU Member States so that what are known as BAT reference documents (or BREF notes) can be published, creating a level playing field across the EU, providing a consistent set of standards for new plant, to which regulatory authorities in the Member States can then have

reference. These BREF notes are the basis for our own national sector technical guidance. The Commission is also required to update BREF notes on a regular basis. The waste treatment BREF notes are currently being reviewed and a final issue date is anticipated in 2016. Under the IED, all permits will be subject to review within four years of the publication of revised BREF notes. This means that we will need to do a further review against any new standards in the BREF notes at sometime in the future.

The IED is to be implemented over several years commencing from 7 January 2013. For existing installations operating “newly prescribed activities”, the relevant date for implementation is 7 July 2015.

3 How we reached our decision

It is the Operators responsibility to ensure they are correctly regulated for the activities they are carrying out. Following adoption of the IED, the Environment Agency has engaged in a range of briefings and communications with the waste industry sector to raise awareness of the implications of the Directive and the need to ensure their facilities are correctly regulated (particularly after the implementation date of 7 July 2015 for newly prescribed activities).

Early in 2014, the Environment Agency provided further briefings to industry trade bodies and wrote to operators we believed may be implicated by these changes. We provided detailed information sheets that described the implications and the process operators should follow if they decided to have their activities permitted as Installations.

We confirmed that most facilities fell into one of two groups:

- Facilities permitted from April 2007
When these facilities were permitted, a thorough assessment would have been carried out to confirm whether the proposed activities were using “appropriate measures” as a standard to protect the environment.

This standard of protection is the same standards that would have been assessed against had the facilities applied as an Installation activity (i.e. BAT). The permit would have also been issued with modern conditions that ensured protection of the environment.

We consider that these facilities are effectively ‘IED-compliant’ in terms of the technical standard of the facility with the exception of the “newly prescribed activity”. For these facilities, we consider that, in general, no further technical assessment is required, so administrative variations are an appropriate mechanism to show the activities as Installation activities. The administrative variation is a necessary route for the Operator to formally ask for this activity to be included in their permit and for us to advertise that request on our Public Register.

It is understood that the Environment Agency granted permits for new waste activities under the Waste Management Licensing Regulations 1994 beyond April 2007. Where a facility falls into this group, the Environment Agency shall determine whether or not the application was assessed using “appropriate measures”. Where it is determined that the application was assessed using “appropriate measures”, the application will be designated as an “administrative variation”.

- Facilities permitted before April 2007

For these facilities, a “normal” or “substantial” variation is appropriate because a detailed technical assessment is required on aspects of the Application [ecological impact assessment, waste types, secondary containment etc.] in addition to the administrative changes. Substantial variations will only be relevant where the newly prescribed activity is being added to an existing installation permit.

This Variation

The original Permit was granted on 27 March 2012 and subsequently varied on 28 February 2013 and 5 December 2013. We have reviewed the documentation submitted in support of the original permit and subsequent variation application(s) in this determination. We are satisfied that the standard of protection was assessed using appropriate measures. We have determined this Variation as an administrative variation.

4 Key issues in the determination

1. Operating techniques

This permit was issued on 27 March 2012 under the Environmental Permitting Regulations 2007 (now 2010) and varied on 28 February 2013 and 5 December 2013 therefore the following BAT measures should have been assessed as part of the determination.

- pre-acceptance of waste
- acceptance of waste
- storage and handling of waste
- process (treatment) description
- fugitive emissions to air
- fugitive emissions to surface and groundwater (secondary containment, site drainage plan)
- odour management
- point source emissions to air, water or land (where relevant)
- monitoring
- accidents

The standards should meet those specified in the following documentation:

- IPPC S5.06 – Guidance for the Treatment of Hazardous and Non-Hazardous Waste

2. Waste types

The waste types remain unchanged as part of this IED variation. These were assessed as appropriate for the relevant activity as part of the determination of the original permit and previous variations.

It has been noted during the determination and peer review of this IED variation that there are discrepancies within the original permit and subsequent variations re. waste types and activities. Addressing these issues was deemed to be outside of the scope of this administrative variation. It is recommended that these issues are addressed through a further permit variation following the issue of this consolidated permit.

The main concern is the need to review permitted waste lists. The permit should include separate waste lists for each separate waste activity. Currently a number of different activities, including both hazardous and non-hazardous wastes, refer to one table, Table S2.5.

3. Key Issues

The key issues addressed by this variation were adding the relevant R codes to existing listed activities to allow the treatment of more than 10 tonnes of hazardous waste for recovery as well as disposal. Prior to the implementation of IED the facility was permitted to undertake these waste recovery activities as unlisted waste operations. This variation does not permit the operator to undertake any activities that they were previously not permitted for. In addition it was also to add the relevant R Codes to activity S5.6 A1 (a) to allow the temporary storage of hazardous waste for recovery as well as disposal. Where incorporated into a relevant listed waste activity, the recovery of hazardous waste has been removed from the permit as unlisted waste operations. Where necessary, limits have been placed on some of the remaining waste operations in the multi-regime permit to prevent them from being operated as listed activities (i.e. at an increased capacity to that previously permitted). Only non-hazardous waste can be accepted as part of the remaining unlisted waste operations.

Some table references linking specified activities S1.1 and waste codes were incorrect so have therefore have been amended as part of this variation.

We have decided to consolidate the original permit issued on 27 March 2012 and a later variation issued on 28 February 2013 and 5 December 2013 in line with the Industrial Emissions Directive and conditions stipulated in the generic permit template for installations.

Annex 1 – decision checklist

This document should be read in conjunction with the Duly Making checklist, the application and supporting information and notice.

Aspect considered	Justification / Detail	Criteria met
Operator		
Control of the facility	We are satisfied that the applicant (now the operator) is the person who will have control over the operation of the facility after the grant of the permit. The decision was taken in accordance with EPR RGN 1 Understanding the meaning of operator.	✓
The facility		
The regulated facility	<p>The regulated facility is an installation which comprises the following activities listed in Part 2 of Schedule 1 to the Environmental Permitting Regulations and the following directly associated activities:</p> <p>Relevant R codes have been added to existing listed activities S5.3 A1 (a)(ii)(iii)(iv) to allow more than 10 tonnes of hazardous waste for recovery as well as disposal. In addition it was also to add the relevant R Codes to activity S5.6 A1 (a) to allow the temporary storage of hazardous waste for recovery as well as disposal. Any recovery of hazardous waste was then removed from existing waste activities. Limits have therefore been placed on existing waste activities to prevent them becoming listed activities.</p>	✓
European Directives		
Applicable Directives	All applicable European Directives have been considered in the determination of the application.	✓
The site		
Extent of the site of the facility	The operator has provided a plan which we consider is satisfactory, showing the extent of the site of the facility. A plan is included in the permit and the operator is required to carry on the permitted activities within the site boundary.	✓
Operating techniques	<p>We have reviewed the techniques used by the operator and compared these with the relevant guidance notes –</p> <ul style="list-style-type: none"> • IPPC S5.06 – Guidance for the Treatment of Hazardous and Non-Hazardous Waste 	✓

Aspect considered	Justification / Detail	Criteria met Yes
	<p>The proposed techniques/emission levels for priorities for control are in line with the benchmark levels contained in the above technical guidance notes and we consider them to represent appropriate techniques for the facility.</p> <p>We are satisfied with the BAT assessment provided by the operator which adequately addresses the following points:</p> <ul style="list-style-type: none"> • pre-acceptance of waste • acceptance of waste • storage and handling of waste • process (treatment) description • fugitive emissions to air • fugitive emissions to surface and groundwater (secondary containment, site drainage plan) • odour management • point source emissions to air, water or land (where relevant) • monitoring • accidents <p>These were assessed as part of the original determination of the permit issued on 27 March 12 and previous variations dated 28 February 2013 and 5 December 2013.</p>	
The permit conditions		
Updating permit conditions during consolidation	We have updated previous permit conditions to those in the new generic permit template as part of permit consolidation. The new conditions have the same meaning as those in the previous permit(s).	✓
Raw materials	We have specified limits and controls on the use of raw materials and fuels.	✓
Waste types	<p>Waste types were assessed as part of the determination of the original permit and previous variations.</p> <p>It has been noted during the determination and peer review of this IED variation that there are discrepancies within the original permit and subsequent variations re. waste types and activities. Addressing these issues was deemed to be outside of the scope of this administrative variation. It is recommended that these issues are addressed through a further permit variation following the</p>	✓

Aspect considered	Justification / Detail	Criteria met
		Yes
	<p>issue of this consolidated permit.</p> <p>The main concern is the need to review permitted waste lists. The permit should include separate waste lists for each separate waste activity. Currently a number of different activities, including both hazardous and non-hazardous wastes, refer to one table, Table S2.5.</p>	
Emission limits	Emission Limits were stipulated in the original permit issued on 27 March 2012.	✓
Monitoring	Any monitoring requirements were stipulated in the original permit issued on 27 March 2012.	✓
Reporting	Any reporting requirements were stipulated in the original permit issued on 27 March 2012 and in this variation for additional IED requirements.	✓