



Department  
for Work &  
Pensions

# Benefit Cap – number of households capped, data to October 2013, GB

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Publication date: 5<sup>th</sup> December 2013

# Contents

- Introduction..... 3
  - Background ..... 3
  - Methodology ..... 4
    - Data Source ..... 4
    - Data coverage and reporting month..... 4
    - Definition of a household ..... 4
    - Identification of capped households..... 5
  
- Results ..... 6
  - Key findings – GB..... 6
  - Section 1- Cumulative total number of households capped from 15 April 2013 and October 2013..... 7
    - Table 1.1- GB and regional..... 7
    - Table 1.2- Top 20 Local Authorities by numbers capped..... 8
    - Figure 1.1- Map showing cumulative total of households with housing benefit capped at Local Authority level ..... 9
  - Section 2- Households capped at a point in time, GB ..... 10
    - Table 2.1 – Caseload time series- May 2013 to October 2013 ..... 10
    - Table 2.2- Number of households capped as at October 2013..... 11
  
- Annex A: Data collation periods for Benefit cap returns from Local Authorities... 12
  
- Contact points for further information ..... 12

# Introduction

## Background

The Government has introduced a cap on the total amount of benefit that working-age households can receive so that, broadly, households on out-of-work benefits will no longer receive more in welfare payments than the average weekly wage for working households. If affected, a household's Housing Benefit entitlement will be reduced so that the total amount of benefit received is no longer higher than the cap level.

The benefit cap applied from 15 April 2013 in Bromley, Croydon, Enfield and Haringey Local Authorities. Remaining Local Authorities applied the cap between 15 July 2013 and the end of September. As such all households identified as being appropriate to be capped were capped by the end of September 2013. The benefit cap is currently administered through Housing Benefit, and as such a household which is not in receipt of Housing Benefit will not currently be in scope for the cap.

The cap applies to the combined income from benefits including:

- the main out-of-work benefits (Jobseeker's Allowance, Income Support, and Employment and Support Allowance except when the Support Component is in payment);
- Housing Benefit;
- Child Benefit
- Child Tax Credit; and
- other benefits such as Carer's Allowance.

One-off payments are not included in the assessment of benefit income.

Households which include someone who is entitled to Working Tax Credit are excluded from the cap. This is intended to increase the incentive for people to find employment because once they are in receipt of Working Tax Credit their benefits will no longer be subject to the cap. There is also a grace period of 39 weeks during which time the cap will not apply to households where the claimant, or if applicable their partner, has worked for 50 weeks out of the 52 weeks preceding their last day of work.

All households with someone, including a child, with a current award of Disability Living Allowance, Personal Independence Payment or Attendance Allowance, or receiving the support component of Employment and Support Allowance or Industrial Injuries Benefits (and those receiving War Disablement Pension and the equivalent payments from the Armed Forces Compensation Payments Scheme) are exempt from the benefit cap. This is in recognition of the extra costs disability can bring.

The exemption is also extended to households which include a member who is in receipt of War Widow's and War Widower's Pension. This is in line with the

Benefit Cap – number of households capped, data to October 2013, GB

Government’s commitment to offer special treatment to those who are serving or who have served in the Armed Forces, and to their dependants, in order to avoid disadvantage and recognise sacrifice for those seriously injured or killed.

The cap only applies to household in which at least one person is in receipt of a working age benefit.

## Methodology

### Data Source

Data from the Single Housing Benefit Extract (SHBE) has been used to produce this analysis. SHBE is a monthly electronic scan of claimant level data direct from Local Authority computer systems. It has been designed to provide sufficient information for all current and future statistical purposes and is now the single source of Housing Benefit data. From April, a Benefit Cap field was added to SHBE which provides the weekly amount that the Housing Benefit of a household had been capped by. This marker is central to the production of this analysis.

### Data coverage and reporting month

Local Authorities extract and return their data to DWP over a four week rolling period based on an extraction schedule for each Local Authority.

This release shows the third set of capped households in Great Britain reflecting national implementation of the benefit cap. National implementation of the cap was split between two groups of Local Authorities. Tranche 1 went live from 15<sup>th</sup> July and Tranche 2 from 12<sup>th</sup> August. The “October” data shown here has typically been collated between 30<sup>th</sup> September and 24<sup>th</sup> October. Each Local Authority may extract their data up to a week before the date it is scheduled to be returned to DWP. However some Tranche 2 Local Authorities who return early in the collation cycle may not have had sufficient time to fully process their capped households prior to returning their data. There will also be a number of households that are within the period allowed for declaration of Grace period eligibility. So whilst this release presents the picture in October, this does not as yet represent a full caseload of capped households.

As the demographics of Tranche 1 and Tranche 2 Local Authorities are different, the potential undercount in Tranche 2 households means the Local Authority, regional and characteristic breakdowns shown in the results tables may not reflect the final national picture once Tranche 2 LA capped households are fully processed.

The specific collation reference periods for earlier months are shown in Annex A.

### Definition of a household

For the purposes of the benefit cap policy and hence this analysis, **a household is defined as one or two adults (living together as a couple) plus any dependent children they are living with.** This may also be termed a ‘benefit unit’. This differs

Benefit Cap – number of households capped, data to October 2013, GB

from the Office of National Statistics (ONS) who define a household as one person alone; or a group of people (not necessarily related) living at the same address who share cooking facilities and share a living room or sitting room or dining area. A household by the ONS definition may contain multiple benefit units.

There are a small number of cases where an individual / household have more than one Housing Benefit claim, for these cases, only the most recent claim is reported on.

## **Identification of capped households**

Over time, households will be both newly capped – and will cease to be capped (for a variety of reasons). The data in the Results section shows both **snapshot** (the number of households subject to the cap at the latest month available) and **cumulative** (the number of capped households since the introduction of the benefit cap). The difference between these two figures relates to households flowing off the cap. This relates purely to households no longer subject to the benefit cap. These Official Statistics may also not report on very short term capped households. This will occur in instances where a household is capped and then ceases to be capped all within the space of monthly SHBE returns. In any such cases, the recorded SHBE data will not flag that a household has been capped.

# Results

## Key findings – GB

Since the introduction of the benefit cap on 15<sup>th</sup> April 2013 to October 2013:

- Almost 28.5 thousand households had their housing benefit capped.
- 47% of households affected by benefit cap were found in London.
- Of the top 20 Local Authorities with the highest number of households affected by the benefit cap, only 2 were not in London. These were Birmingham and Manchester.

Of data extracted in October<sup>1</sup> 2013:

- Just over 25.5 thousand households had their housing benefit capped.
- 59% of households had between 1 and 4 children and 37% had 5 or more children.
- 61% of households constituted a single parent with child dependants.
- 75% of households were capped by £100 or less.

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<sup>1</sup> See methodology – Data coverage and reporting month.

## Section 1- Cumulative total number of households capped from 15 April 2013 and October 2013

The cumulative count (the number of capped households since the introduction of the benefit cap – Table 1.1) is based on the lead claimant. The addition or loss of a partner within a household (or a household moving to a different LA and still subject to the cap) would not be counted as an additional benefit cap case where the lead claimant remains the same. The geographical region or Local Authority reflects the initial Local Authority in which the cap was applied to that household.

**Note: A full Local Authority breakdown of GB capped households is available in the accompanying spreadsheet to this publication, called Number of GB households capped since the introduction of benefit cap by Local Authority- up to October 2013.**

**Table 1.1- GB and regional**

	<b>Total</b>
<b>Cumulative total</b>	28,482
North East	695
North West	1,966
Yorkshire and The Humber	1,405
East Midlands	1,117
West Midlands	2,071
East of England	1,925
London	13,361
South East	2,989
South West	1,134
Wales	835
Scotland	977

**Source: DWP IGS Directorate 100% Single Housing Benefit Extract (SHBE)**

**Notes**

1. *Cells in this table have been randomly adjusted to avoid the release of confidential data. For this reason, individual cells may not sum to totals.*
2. *Geographical region is based on the initial Local Authority in which the lead individual was subject to the cap.*

**Table 1.2- Top 20 Local Authorities by numbers capped**

<b>Local Authority</b>	<b>Total</b>	<b>Tranche</b>
Enfield	1,511	P1
Brent	992	T2
Haringey	844	P1
Westminster	778	T2
Ealing	775	T2
Birmingham	723	T2
Tower Hamlets	699	T2
Croydon	648	P1
Newham	524	T2
Barnet	481	T2
Wandsworth	421	T2
Hackney	401	T2
Redbridge	398	T2
Barking and Dagenham	396	T2
Lewisham	368	T2
Hammersmith and Fulham	353	T2
Waltham Forest	351	T2
Harrow	323	T2
Kensington and Chelsea	302	T2
Manchester	291	T2

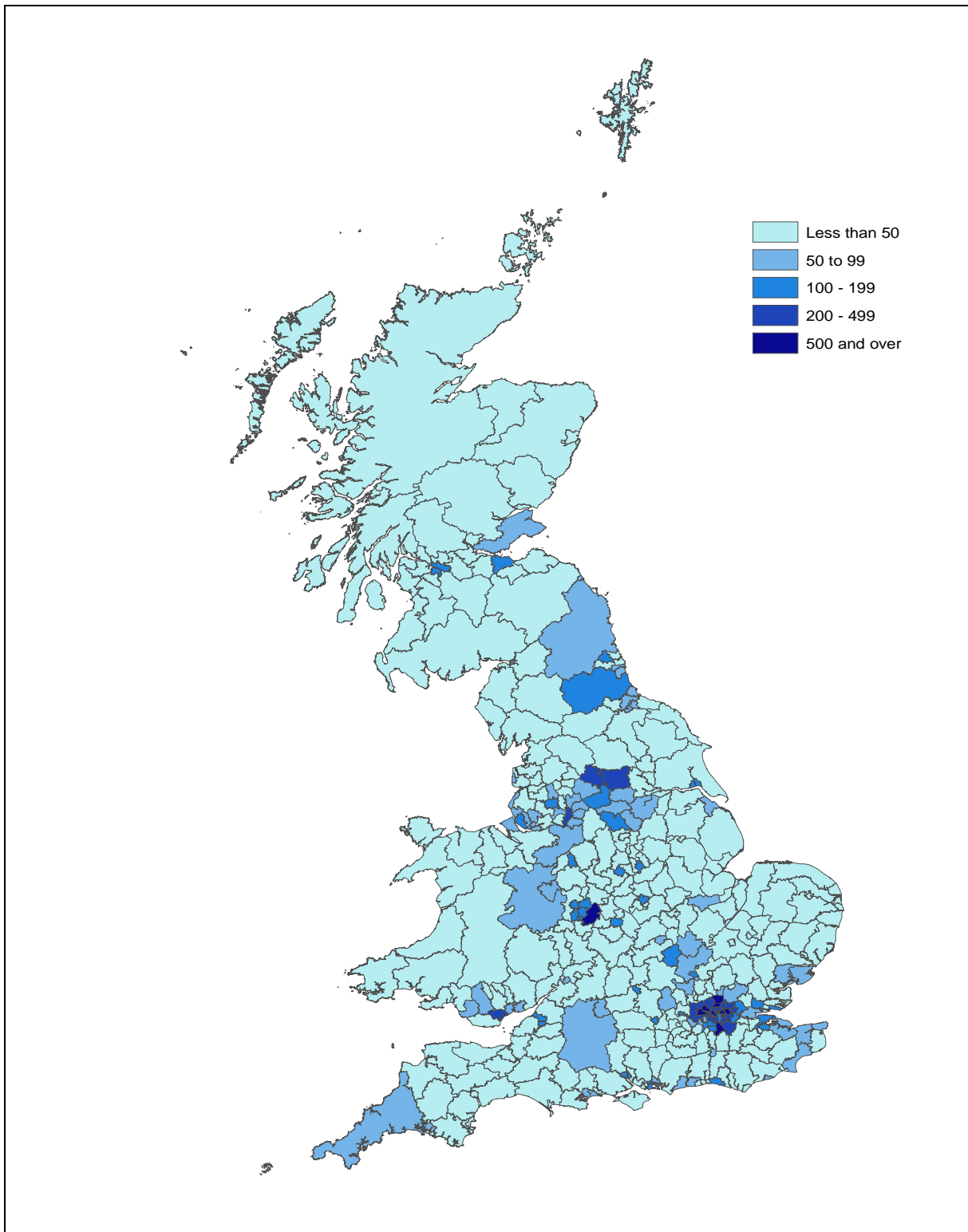
**Source: DWP IGS Directorate 100% Single Housing Benefit Extract (SHBE)**

**Notes**

1. Cells in this table have been randomly adjusted to avoid the release of confidential data. For this reason, individual cells may not sum to totals.
2. Geographical region is based on the initial Local Authority in which the lead individual was subject to the cap.
3. P1=Phased area LA, T1=Tranche1, T2=Tranche2.



**Figure 1.1- Map showing cumulative total of households with housing benefit capped at Local Authority level**



**Source: DWP IGS Directorate 100% Single Housing Benefit Extract (SHBE)**

**Notes**

1. *Counts have been randomly adjusted to avoid the release of confidential data.*
2. *Geographical region is based on the initial Local Authority in which the lead individual was subject to the cap.*

## Section 2- Households capped at a point in time, GB

The caseload time series (Table 2.1) reflects the number of households subject to the benefit cap at that particular point in time

**Table 2.1 – Caseload time series- May 2013 to October 2013**

<b>Month</b>	<b>Total</b>
May 2013	396
June 2013	2,432 <sup>2</sup>
July 2013	2,755
August 2013	7,843
September 2013	18,024
October 2013 <sup>3</sup>	25,508

**Source: DWP IGS Directorate 100% Single Housing Benefit Extract (SHBE)**

### **Notes**

*Cells in this table have been randomly adjusted to avoid the release of confidential data. For this reason, individual cells may not sum to totals.*

<sup>2</sup> From 15 July the Benefit cap was introduced nationally. The July 2013 SHBE is the first data to include national claimants.

<sup>3</sup> See methodology – Data coverage and reporting month.

**Table 2.2- Number of households capped as at October<sup>4</sup> 2013**

		Total, GB
Number of capped households		25,508
Amount Capped (£ per week)	Up to £50	11,684
	£50.01 to £100	7,442
	£100.01 to £150	3,527
	£150.01 to £200	1,466
	£200.01 to £250	652
	£250.01 to £300	379
	£300.01 to £350	191
	£350.01 to £400	101
	£400.01 and above	51
Number of children	0	961
	1	938
	2	2,758
	3	5,341
	4	6,105
	5 and above	9,411
Household type	Single, no child dependant	934
	Single, with child dependant(s)	15,444
	Couple, no child dependant	30
	Couple, with child dependant(s)	9,106

Source: DWP IGS Directorate 100% Single Housing Benefit Extract (SHBE)

**Notes**

0 denotes a nil or negligible number of households.

1. Cells in this table have been randomly adjusted to avoid the release of confidential data. For this reason, individual cells may not sum to totals.

<sup>4</sup>See methodology – Data coverage and reporting month.

## Annex A: Data collation periods for Benefit cap returns from Local Authorities

Reporting month	Earliest Local Authority scheduled return	Latest Local Authority scheduled return
May 2013	7 <sup>th</sup> May 2013	30 <sup>th</sup> May 2013
June 2013	3 <sup>rd</sup> June 2013	27 <sup>th</sup> June 2013
July 2013	1 <sup>st</sup> July 2013	25 <sup>th</sup> July 2013
August 2013	29 <sup>th</sup> July 2013	22 <sup>nd</sup> August 2013
September 2013	2 <sup>nd</sup> September 2013	26 <sup>th</sup> September 2013
October 2013	30 <sup>th</sup> September 2013	24 <sup>th</sup> October 2013

### Notes:

1. Local Authorities may extract their Housing Benefit data up to a week ahead of the scheduled return dates. In some circumstances, Local Authorities may return data outside of the scheduled return dates.

## Contact points for further information

Press enquiries should be directed to the Department for Work and Pensions press office:

Media Enquiries: 0203 267 5129

Out of hours: 0203 267 5144

Website: <https://www.gov.uk/>

Follow us on Twitter: [www.twitter.com/dwppressoffice](http://www.twitter.com/dwppressoffice)

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DWP Information, Governance & Security Directorate - Client Statistics Division

<https://www.gov.uk/government/organisations/department-for-work-pensions/series/benefit-cap-statistics>

Other National Statistics publications, and general information about the official statistics system of the UK, are available from [www.statistics.gov.uk](http://www.statistics.gov.uk)