

West Midlands



Annual Report 2013/14



Working together for safer communities

This year has seen some significant changes for the 'Responsible Authorities' that lead on MAPPA – Probation, Police and Prison. These changes retain the objective of ensuring that work in the field of Public Protection remains a priority for all agencies. The West Midlands Strategic Management Board acknowledge the ongoing support from other key agencies who come together to ensure that the best possible risk management plans and services to reduce the risk of re-offending are provided for this group of offenders.

Transforming Rehabilitation

Last year we highlighted the forthcoming changes to the Probation Service. The former 35 Probation Trusts have been dissolved and replaced by a National Probation Service focussing on reports to Courts and work with MAPPA eligible offenders. Other low and medium risk offenders are now managed by The Staffordshire & West Midlands Community Rehabilitation Company (CRC) who also provide nearly all forms of interventions designed to reduce the risk of re-offending. By the end of 2014 it is anticipated that all CRCs will be sold to allow greater involvement of the private and voluntary sector. The overall aim is to bring innovation to help reduce overall re-offending rates.

Changes are also underway in respect of the prison service. During 2014 the prison population will be reviewed with a view to prisoners returning to local prisons in their home area for the last three months of sentence. These 'resettlement prisons' will be well placed to actively involve local services

in helping to deliver effective resettlement plans alongside the community rehabilitation companies who will provide 'through the gate services'. It is also anticipated that the Government will be able to introduce supervision on licence for adult offenders who are sentenced to less than 12 months. This will provide oversight for this group of offenders, who re-offend at the highest rate, for the first time.

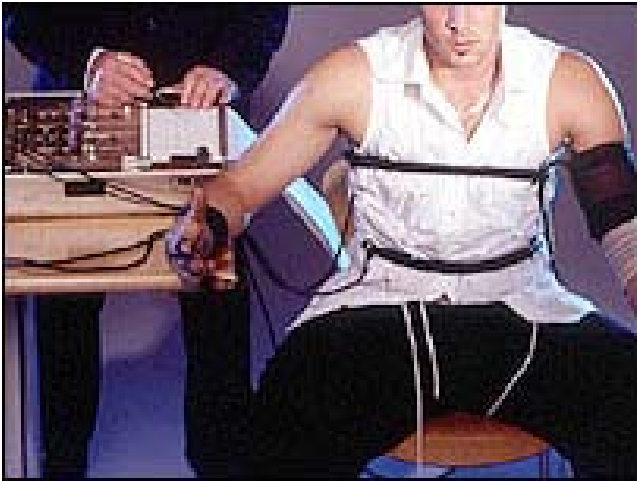
For more details on the Government proposals and other information on sentencing and the Criminal Justice System follow this link.

<http://open.justice.gov.uk/>

West Midlands Police Public Protection Review

Proposals made by the Service Transformation Team (STT) to make improvements around how the force delivers public protection and carries out investigations will fundamentally change the way the force works and see the introduction of a brand new working model. Force CID and PPU will continue to operate as two separate departments but they will work much more closely together with collaboration in some areas. The raft of changes to be introduced will place the victim at the centre of investigations and strengthen the force's response to major investigations and safeguarding. The new operating model will start rolling out across the force from June 2014 and will be live across all areas by November 2014.

Polygraph



We reported last year that Staffordshire and West Midlands Probation Trust had been involved in a pilot of the polygraph (lie detector) for sex offenders released from prison on licence. This scheme will be rolled out during late 2014 with trained probation staff acting as examiners; The MAPPA Board fully supports this approach and will monitor its usage as part of an offenders overall risk management plan.

MAPPA behind the scenes



The operation of MAPPA whilst overseen by the Strategic Management Board is managed on a day to day basis by the MAPPA Support Team comprised of dedicated police and probation staff who together ensure that the statutory guidance for MAPPA is properly applied. MAPPA administrators ensure that required data is collated to allow regular reports to be presented to SMB by the MAPPA coordinator who works on behalf of all agencies . This close working relationship between the agencies is core to the effective management of offenders. During this year the work of the West Midlands Coordinator Angie Batham was formally recognised at an awards ceremony at Buckingham Palace where she was presented with a Butler Trust Certificate by Princess Anne . Her nomination was firmly supported by all agencies working within MAPPA.

Lay Advisors

The involvement of Lay Advisors to the work of the MAPPA Strategic Management Board is important. In particular we would wish to acknowledge the support and challenge provide by Jacqui Francis over the year whilst we have been engaged in recruiting replacement advisers. Lay advisors provide the 'view of the public' and help to ensure that all agencies take this perspective into account in considering the work of MAPPA.



Serious violent and sexual offending make up a relatively small proportion of all recorded crime. Yet, by their nature, they cause the greatest concern for the community. MAPPA cannot entirely remove the risk of harm that offenders present. However, constructive sharing of information, and collaborative approaches to working, mean the agencies operating within MAPPA can - and do - contribute to reducing that risk through the successful management of complex and challenging offenders in our community.

***Nigel Byford
Chair, West Midlands MAPPA
Strategic Management Board***

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such

cases there will be regular MAPPA meetings attended by relevant agency practitioners.

- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.justice.gov.uk

The England and Wales Annual report is published online at:
<https://www.gov.uk/government/organisations/ministry-of-justice/series/multi-agency-public-protection-arrangements-mappa-annual-report>

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2014				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	2507	1509	-	4016
Level 2	12	17	8	37
Level 3	2	1	6	9
Total	2521	1527	14	4062

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	41	137	21	199
Level 3	12	11	21	44
Total	53	148	42	243

RSOs cautioned or convicted for breach of notification requirements	26
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	152
NOs	0
FTOs	0

Level 2 and 3 offenders returned to custody				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	11	18	2	31
Level 3	3	0	2	5
Total	14	18	4	36
Breach of SOPO				
Level 2	2	-	-	2
Level 3	0	-	-	0
Total	2	-	-	2

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2011 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2010 to 31 March 2011.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (98.87% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Multi-agency public protection arrangements in West Midlands

MAPPA Support Team

Aston Police Station
Queens Road
Birmingham B6 7ND
Tel: 0121 609 6977

Staffordshire and West Midlands Probation

Tel: 0300 200 2300
www.SWMprobation.gov.uk

West Midlands Police

Tel: 0345 113 5000
www.west-midlands.police.uk

Public Protection Units

Birmingham

Birmingham North
Sutton Coldfield Police Station
Lichfield Road
Sutton Coldfield B74 2NR

Birmingham South
Bournville Police Station
341 Bournville Lane
Birmingham B30 1QZ

Birmingham East
Stechford Police Station
Station Road, Stechford
Birmingham B33 8RR

Birmingham West and Central
Ladywood Police Station
Ladywood Middleway
Birmingham B16 8SY

Coventry

Coventry Police Station
Little Park Street
Coventry CV1 2JX

Solihull

Solihull North Police Station
Ceolmund Crescent, Chelmsley Wood
Solihull B37 5UB

Dudley

Halesowen Police Station
Laurel Lane, Halesowen
Dudley B63 3JA

Sandwell

West Bromwich Police Station, Moor Street
West Bromwich B70 7AQ

Walsall

Bloxwich Police Station
Station Street, Bloxwich
Walsall WS3 2PD

Wolverhampton

Wolverhampton Central Police Station
Bilston Street
Wolverhampton WV1 3AA

Youth Offending Teams

Birmingham	0121 464 0600
Coventry	02476 831414
Dudley	01384 813060
Sandwell	0845 352 7701
Solihull	0121 779 1720
Walsall	01922 714966
Wolverhampton	01902 553722

Her Majesty's Prison Service

www.hmprisonservice.gov.uk

Victim Support

Tel: 0845 30 30 900
www.victimsupport.org.uk

All MAPPA reports from England and Wales are published online at:
www.justice.gov.uk

National
Probation
Service

