

# *IRP*

*Independent Reconfiguration Panel*

*ADVICE ON PROPOSALS FOR CHANGES TO  
THE DISTRIBUTION OF SERVICES BETWEEN BROMLEY  
HOSPITALS, QUEEN ELIZABETH HOSPITAL GREENWICH,  
QUEEN MARY'S HOSPITAL SIDCUP AND UNIVERSITY  
HOSPITAL LEWISHAM AND THE ASSOCIATED  
DEVELOPMENT OF COMMUNITY SERVICES*

APPENDICES

Submitted to the Secretary of State for Health

31 March 2009

**Appendices Index**

		<b>Page</b>
One	IRP general terms of reference	3
Two	Letter of referral from Bexley OSC	4
Three	Letter of referral from Joint HOSC	5
Four	Letter to IRP Chair from Secretary of State for Health (terms of reference)	8
Five	Press releases and letter to editors	10
Six	Site visits, meetings and conversations held	13
Seven	Information made available to the Panel	20
Eight	IRP membership	26
Nine	About the Independent Reconfiguration Panel	28

## Appendix One

IRP general terms of reference

**The Independent Reconfiguration Panel is an advisory non-departmental public body. Its terms of reference are:**

A1. To provide expert advice on:

- Proposed NHS reconfigurations or significant service change;
- Options for NHS reconfigurations or significant service change;

referred to the Panel by Ministers.

A2. In providing advice, the Panel will take account of:

- i. patient safety, clinical and service quality
- ii. accessibility, service capacity and waiting times
- iii. other national policies, for example, national service frameworks
- iv. the rigour of consultation processes
- v. the wider configuration of the NHS and other services locally, including likely future plans
- vi. any other issues Ministers direct in relation to service reconfigurations generally or specific reconfigurations in particular.

A3. The advice will normally be developed by groups of experts not personally involved in the proposed reconfiguration or service change, the membership of which will be agreed formally with the Panel beforehand.

A4. The advice will be delivered within timescales agreed with the Panel by Ministers with a view to minimising delay and preventing disruption to services at local level.

B1. To offer *pre-formal consultation* generic advice and support to NHS and other interested bodies on the development of local proposals for reconfiguration or significant service change – including advice and support on methods for public engagement and formal public consultation.

C1. The effectiveness and operation of the Panel will be reviewed annually.

## Appendix Two

Letter of referral to Secretary of State for Health from Bexley OSC, 28 August 2008

Members Room

The Rt. Hon Alan Johnson MP  
Secretary of State for Health  
Department of Health  
Richmond House  
79 Whitehall  
London SW1A 2NS

28 August 2008

Dear Secretary of State,

**Referral of the decision by the Joint Committee of Primary Care Trusts (Bexley, Bromley, Greenwich, Lewisham and West Kent) regarding the A Picture of Health service reconfiguration.**

At its meeting on 4 August 2008, the London Borough of Bexley's Health and Adult Social Care Overview and Scrutiny Committee resolved that the decision made by the Joint Committee of Primary Care Trusts on 21 July 2008 in relation to the A Picture of Health service reconfiguration be referred to the Secretary of State.

This referral is made to you under Section 7 of the Health and Social Care Act 2001 on the grounds that the Committee is not satisfied that the proposal is in the interests of the health service in South East London. The key components of the referral are:

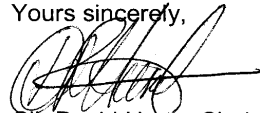
- Adverse impacts of the Joint Committee of Primary Care Trusts' decision on services and local residents.
- Undue influence of financial factors and PFI schemes on reconfiguration.
- Flawed and inadequate consultation.
- Lack of public support for Joint Committee of Primary Care Trusts' preferred option.
- Limited assurance of deliverability.

The Committee asks the Secretary of State to request the Primary Care Trusts in South East London take no further action on their proposals and to consider what measures may be possible to allow the JCPCT to revise its proposals to address the concerns raised by the Committee.

Enclosed is a report setting out in more detail the reasons for the Committee's referral, along with a number of background documents to support the referral.

If you require any further information or clarification, please do not hesitate to contact me.

Yours sincerely,



Clr David Hurt – Chairman of the Health & Adult Social Care Overview and Scrutiny Committee.



LONDON BOROUGH OF  
**BEXLEY**

Bexley Civic Offices  
Broadway Bexleyheath  
Kent DA6 7LB  
020 8303 7777  
DX31807 Bexleyheath  
www.bexley.gov.uk

RECEIVED

01 SEP 2008

CORRESPONDENCE  
PRIVATE OFFICE CC11

## Appendix Three

Letter of referral to Secretary of State for Health from Joint HOSC, 19 November 2008



**Cllr Sylvia Scott**  
Chair  
Joint Health Overview &  
Scrutiny Committee

Lewisham Town Hall  
Catford  
London SE6 4RU

direct line 0208 314 7443  
fax 020 8314 3111

19 November 2008

The Right Honourable Alan Johnson, MP  
Secretary of State for Health  
Department of Health  
Richmond House  
79 Whitehall  
London SW1A 2NS

Dear Secretary of State,

**Re: A Picture of Health for Outer South East London**

I am writing to you on behalf of the Joint Health Overview & Scrutiny Committee (JHOSC) to advise you of our decision to exercise the Committees' power to refer NHS proposals for substantial change to local health services to you for independent review.

This referral is made pursuant to regulation 4 (5(a)) and 4 (7) of the Local Authority (Overview & Scrutiny Committee Health Scrutiny Functions) Regulations 2002 (S.I. 2002 No 3048), made under s.7 of the Health and Social Care Act 2001 (now consolidated in s.244 of the National Health Service Act 2006).

As the Primary Care Trusts responsible for commissioning health services in these areas formed a Joint Committee, it was necessary for a JHOSC to be established in accordance with the Department's Directive. The JHOSC was established to consider the consultation and proposals outlined in the NHS consultation document 'A Picture of Health for Outer South East London' and is made up of members from the following local authorities:

Bexley, Bromley, Greenwich, Lambeth, Lewisham, Southwark and Kent County.

The JHOSC undertook an extensive programme of gathering evidence in order to understand the financial, clinical, access and staffing issues driving these proposals as fully as possible, and to hear the views of the public and stakeholders on the options presented by the Joint Committee of Primary Care Trusts (JCPCT).

At the JHOSC meeting on 10<sup>th</sup> September 2008, the Committee resolved that the consultation process was inadequate and some of the decisions made by the JCPCT at its meeting on 21<sup>st</sup> July 2008 are not in the interests of the health service in the areas affected. At that meeting the JHOSC made it clear that the reasons for the referral were as follow:

- The consultation process was flawed;
- The late completion of the Integrated Impact Assessment;
- Loss of Services at Queen Mary's Hospital;

- Inadequate Financial Modelling;
- Lack of Integrated Impact Assessment for the geographical areas covered by Lambeth and Southwark Councils.

The JHSOC has not taken this decision lightly and is aware that difficult decisions do have to be made about the configuration of NHS services, however these decisions need to take place with the full information available to local people and other stakeholders.

The JHOSC is particularly dissatisfied with elements of the consultation documentation and the availability of that material, particularly the poor distribution of the documents to each household and the overcomplicated setting out of the options in the consultation document.

I should like to point out that the purpose of this referral is not merely to highlight the concerns of the JHOSC regarding the process, but to express the JHOSC's concerns about the wider impact on the effectiveness of this public consultation process. The JHOSC is anxious to ensure that public consultation is effective and that all people who may be affected by the proposals have had a real opportunity to engage in this debate.

The JHOSC considered the delay which would be caused if it made a referral and the impact this would have locally. However, given the evidence, the level of concerns presented to the JHOSC and the response of the JCPCT, the decision to refer was 6 to 4 in favour.

Since its meeting on 10<sup>th</sup> September 2008 the JHOSC has met in private and public to discuss the basis of this referral, and following an assessment of the evidence considered and the views of our constituent local authorities, we are requesting that you challenge those decisions which impact the 'outer' areas of the sub region.

This referral is not seeking a review of the decisions made about the configuration and delivery of services at Greenwich and Lewisham. The JHOSC is of the view that the improvements secured for University Hospital Lewisham must proceed to implementation without delay and an Integrated Impact Assessment must be completed for Lambeth and Southwark as part of implementation.

Whilst the JHOSC has voiced many concerns about the content of the consultation process, we understand that the minimum requirements outlined by the Department of Health and the Cabinet Office were probably adhered to and welcome the recent publication of the Department's 'Changing for the Better – Guidance when undertaking major changes to NHS services' document which will improve the quality of consultation materials and ensure meaningful public and stakeholder engagement in health service reconfiguration. It is unfortunate that this document was published after the close of the consultation on the A Picture of Health proposals.

The JHOSC has serious concerns about the recent decision of Bromley Hospitals Trust (BHT) to relocate surgical services from the Orpington Treatment Centre to the Princess Royal University Hospital. This option was not included in the consultation document for the A Picture of Health Proposals. BHT took this decision without prior consultation with the public or the local overview and scrutiny committee despite the decision taken by the JCPCT on 21<sup>st</sup> July 2008 to move these services to Queen Mary's, Sidcup.

The JHOSC is not against change where it is necessary, and in our report we expressed the view that it is wrong not to change services when they currently are not the best they could be and we accepted the need for change in the location and delivery of health services in South East London. However, the JHOSC is of the view that some of the decisions arrived at by the JCPCT do not represent the right decision for 'outer' South East London and there are potential alternatives which should be fully considered.

The JHOSC asks that you give careful consideration to this request that the decisions of the JCPCT which affect the geographical area covered by Bexley and Bromley Councils be subject to full review, taking account of the specific issues the Committee has raised.

I enclose detailed evidence to support this referral. In providing this evidence I have endeavoured to provide you with a clear statement of the grounds for the referral and the key examples of the evidence to support each point. I have not provided you with all of the supporting evidence as this runs to volumes of files. However, if you would like any additional information to support the referral or have queries about specific aspects of the evidence, please contact Nike Shadiya in the first instance on 020 8314 7443 or at [nike.shadiya@lewisham.gov.uk](mailto:nike.shadiya@lewisham.gov.uk)

Yours sincerely,

Councillor Sylvia Scott  
Chair,  
Joint Health Overview & Scrutiny Committee

## Appendix Four

Letter to Dr Peter Barrett, IRP Chair, from Secretary of State for Health, 29 December 2008

*From the Rt Hon Alan Johnson MP  
Secretary of State for Health*



Richmond House  
79 Whitehall  
London  
SW1A 2NS

Tel: 020 7210 3000

SofS51341

Dr Peter Barrett  
Chair  
Independent Reconfiguration Panel  
Keirran Cross  
11 The Strand  
London WC2N 5HR

29 December 2008

*Dear Peter*

**Referrals by Bexley Health Overview and Scrutiny Committee and the Joint Health Overview and Scrutiny Committee for Bexley, Bromley, Greenwich, Lambeth, Lewisham, Southwark and Kent County of proposals for changes to services consulted on in "A picture of health"**

Thank you for completing an initial assessment of the documentation relating to the referrals from Bexley Health Overview and Scrutiny Committee (HOSC) and from the Joint HOSC for Bexley, Bromley, Greenwich, Lambeth, Lewisham, Southwark and Kent County concerning proposals for changes to the distribution of services between Bromley Hospitals, Queen Elizabeth Hospital (Greenwich), Queen Mary's Sidcup and University Hospital Lewisham and associated developments in community services.

Your letter of 29 December 2008 states that the IRP would be willing to undertake a full review of the proposals and I would be grateful if this could commence with immediate effect.

Annex A sets out terms of reference for the review. The IRP's advice to me should be provided in accordance with these terms of reference.

I am copying this letter to Ruth Carnall, Chief Executive of NHS London.

I look forward to receiving your advice.

*Yours Sincerely*

*Greene Tubridge*

pp ALAN JOHNSON





**Annex A**

The Panel is asked to advise by 31 March 2009

- a) Whether it is of the opinion that the proposals for changes to the distribution of services between Bromley Hospitals, Queen Elizabeth Hospital (Greenwich), Queen Mary's Sidcup and University Hospital Lewisham and the associated development of community services will ensure the provision of safe, sustainable and accessible services for local people, and if not why not;
- b) on any other observations the Panel may wish to make in relation to the proposals; and
- c) on how to proceed in the interests of local people in light of a) and b) above and taking into account the issues raised by Bexley HOSC and the Joint HOSC in their referral letters of 28 August 2008 (and additional commentary of 19 December) and 19 November 2008 respectively .

It is understood that in formulating its advice the Panel will pay due regard to the principles set out in the Independent Reconfiguration Panel general terms of reference.

## **Appendix Five**

IRP press releases and letter to editors

**IRP**

[www.irpanel.org.uk](http://www.irpanel.org.uk)

### **Press release**

5 January 2009

#### **Independent health review in south east London**

The IRP, the independent expert on NHS service change, is launching a review to consider whether the proposed changes to the distribution of services between Bromley Hospitals, Queen Elizabeth Hospital (Greenwich), Queen Mary's Sidcup and University Hospital Lewisham and the associated community developments, will ensure the provision of safe, sustainable and accessible services for local people. The Health Secretary, Rt Hon Alan Johnson MP, has asked the IRP to carry out the review and provide advice to him.

The review will be led by Dr Peter Barrett, Chair of the IRP. Dr Barrett said: "Our focus is the patient and the quality of care. During the course of the review we will be listening to all sides of the debate and gathering evidence locally to ensure that the recommendations we make are in the best interests of local people."

The IRP will make a number of visits to the area to see the facilities and meet patients, clinicians and other staff. The visits will also provide an opportunity for the IRP to meet and hear evidence from a range of other interested parties, including local authority representatives and interest groups.

The review follows referrals to the Health Secretary from Bexley Health Overview and Scrutiny Committee and the Joint Health Overview and Scrutiny Committee for Bexley, Bromley, Greenwich, Lambeth, Lewisham, Southwark and Kent County.

The IRP will make recommendations to the Health Secretary by 31 March 2009 in relation to the proposed changes and, if appropriate, any implications for other clinical services. The final decision on changes to services in the area will be made by the Health Secretary.

Those who wish to contact the IRP to take part in the review can do so by calling 020 7389 8055 or by e-mailing - [info@irpanel.org.uk](mailto:info@irpanel.org.uk)

**IRP**

[www.irpanel.org.uk](http://www.irpanel.org.uk)

Kierran Cross  
First Floor  
11 Strand  
London  
WC2N 5HR

5 January 2009

**For publication**

**IRP: Have your say on health review**

Dear Editor

The IRP, the independent expert on NHS service change, is carrying out a review to consider whether the proposed changes to the distribution of services between Bromley Hospitals, Queen Elizabeth Hospital (Greenwich), Queen Mary's Sidcup and University Hospital Lewisham and the associated community developments, will ensure the provision of safe, sustainable and accessible services for local people.

As part of our review, we would like to hear from local people and especially those who either feel that they have new information that was not submitted during the formal consultation process (known as 'A Picture of Health') or believe that their voice has not been heard. Please contact us by email at: [info@irpanel.org.uk](mailto:info@irpanel.org.uk) or by calling 020 7389 8055.

Our review will look at whether the proposals will ensure the provision of safe, sustainable and accessible services for local people.

Over the coming weeks, we will be undertaking a number of visits to the area to listen to patients, clinicians, staff, local authority representatives, interest groups and people living and working in the area who have something new to say or believe they were not heard during the original process.

It is important that our reviews are open and accountable to local communities. We will therefore publish our conclusions on our website - [www.irpanel.org.uk](http://www.irpanel.org.uk) - once they have been considered by the Secretary of State for Health.

Yours sincerely

Dr Peter Barrett CBE  
Chair, IRP



[www.irpanel.org.uk](http://www.irpanel.org.uk)

**Press release**

19 January 2009

**IRP visits south east London for health review**

The IRP, the independent expert on NHS service change, is visiting south east London this week to begin the process of gathering evidence to inform its review of proposals put forward by the local NHS for changes to health services.

The review follows a request from the Health Secretary, Rt Hon Alan Johnson MP, to provide advice to him relating to proposed changes to the distribution of services between Bromley Hospitals, Queen Elizabeth Hospital (Greenwich), Queen Mary's Sidcup and University Hospital Lewisham and the associated community developments.

Over the coming weeks, the IRP will make a number of visits to the area to see the facilities and meet patients, clinicians and other staff. The visits will also provide an opportunity for the IRP to meet and hear evidence from a range of other interested parties, including local authority representatives and interest groups. The IRP will also be meeting with local MPs to hear their views.

Dr Peter Barrett, Chair of the IRP, said: "Our reviews are conducted in an open and transparent way and we are keen to hear from people representing all sides of the debate. The main focus of our review will be the quality of patient care. It is important that our recommendations offer safe, sustainable and accessible services for local people. We are therefore keen to hear from anyone with new information or who feels that their voice has not been heard."

Those who wish to contact the IRP to take part in the review can do so by calling 020 7389 8055 or by e-mailing - [info@irpanel.org.uk](mailto:info@irpanel.org.uk)

The IRP will make recommendations to the Health Secretary by 31 March 2009 in relation to the proposed changes and, if appropriate, any implications for other clinical services. The final decision on changes to services in the area will be made by the Health Secretary.

## **Appendix Six**

Site visits, meetings and conversations held

### **21 and 22 January 2009**

**IRP: Peter Barrett, Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell, Ray Powles, Zoe Dubber, Iain Henderson. John Williams**

#### **Site visits**

Bromley Hospitals (PRUH and Orpington), QMS, UHL and QEH

### **26 and 27 January 2009**

**IRP: Jane Hawdon, Sanjay Chadha, Ray Powles, Richard Jeavons, Iain Henderson, John Williams**

#### **Site visits**

QEH, QMS

### **4 February 2009**

**IRP: Peter Barrett, Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell, Ray Powles, Iain Henderson, John Williams**

#### **Evidence gathering session – Waldron Health Centre, New Cross**

**Liz Sawicka:** Consultant Physician BHT

**Angela Bahn:** Director of Public Health, Bromley PCT

**Jo Medhurst:** GP Out of Hours Care Lead, Bexley Care Trust

**Vijay Bajpal:** GP Urgent Care Lead

**Kerry Bott:** Assistant Director, Bromley PCT

**Charlene Francois:** PEC chair, Bexley Care Trust

**Lynn Thrower:** Divisional Nurse, PRUH

**Karen Le Ball:** Consultant Geriatrician

**Ian Stell:** A&E Consultant BHT

**Chris Palin:** Consultant Intensive Care

**Nigel Perks:** Consultant Obstetrician and Gynaecologist

**Astrid Osbourne:** Consultant Midwife QMS

**Karim Jan Mohammed:** GP Greenwich

**Anna Dellaway:** Midwifery manager PRUH

**Ali Bokhari:** Consultant Paediatrician, QMS

**Margaret Dalziel:** Children's Services manager QMS

**Dorothy Bean:** Children Services manager QEH

**Shaun Walter:** Consultant Paediatrician

**Anil Desai:** Consultant Surgeon

**Tony Kochar:** Consultant Orthopaedic Surgeon, QMS

**Carol Flynn:** Surgical Matron, BHT

**Kathy Jones:** Director of Service Development, London Ambulance Service

**Dr Sid Desmukh:** GP

## **5 February 2009**

**IRP:** Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell, Jane Hawdon, Ray Powles, Iain Henderson, John Williams

**Evidence gathering session – Waldron Health Centre, New Cross**

**Chris Streater:** Chief Executive BHT

**Mark Devlin:** Chief Executive, Darent Valley Hospital

**Peter Gluckman:** Independent Chair of IIA Steering Group

**Oliver Lake:** Programme Director APOH (to Dec 2008) Director of Engagement, Lewisham PCT

**Tim Higginson,** Chief Executive UHL

**Bala Gnanapragasam,** Chair UHL

**Jane Linsell,** Consultant Surgeon UHL

**Charlotte Daman:** Consultant Paediatrician, UHL

**John Hennessey.** Finance Director, UHL

**Joy Ellery:** Director of Knowledge, Governance and Communications UHL

**Peter Lewis:** Consultant Physician and MD, UHL

**David Robson:** Chief Executive, QEH

**David Wragg:** Finance Director, QEH

**Lyn Saunders:** Deputy Chief Executive QEH

**David Sulch:** MD, QEH

**Ian Wilson:** Chief Executive, QMS

**Lorraine Knight:** Deputy Chief Executive, QMS

**Roger Smith:** MD, QMS

**David Price:** Interim Finance Director, QMS

## **10 February 2009**

**IRP:** Peter Barrett, Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell, Ray Powles, Jane Hawdon, Brenda Howard, Iain Henderson, John Williams

**Evidence gathering session – Waldron Health Centre, New Cross**

**Simon Robbins:** Chief Executive Bromley PCT and SRO APOH

**Michael Chuter:** Chair Greenwich PCT and Chair of Joint Committee of PCTs APOH

**Roger Smith:** Medical Director QMS and SRO for clinical redesign APOH

**Jane Schofield:** Chief Executive Greenwich PCT and Chair for clinical redesign APOH

**Magda Moorey;** PEC Chair, Lewisham PCT

**Professor Sir George Alberti:** Chairman of National Clinical Advisory Team

**Richard Bates:** SRO Business Planning Project Board APOH

**Anthony McKeever:** Chief Executive Bexley CT and Chair Business Planning Project Board

**David Wragg:** Finance Director QEH

**Malcolm Dennett:** Business Case Development Advisor APOH

**Rosemary Hopkins:** Principal, Cambridge Economic Policy Associates (CEPA)

**Nebojsa Novcic:** Senior consultant CEPA

**David O'Donnell:** Financial Advisor

**Ivan McConnell:** Project Director APOH

**Clive Caseley:** Communications Director APOH

**Gill Galliano:** Chief Executive Lewisham PCT

**Jilla Bond:** Operations Manager LINKs

**Ann Coppinger:** Assistant Director Communications and PPI, Bromley PCT

**David Mason:** Capsticks

**Liz Butler:** Chair Bromley PCT

**Oliver Lake:** Programme Director APOH (to Dec 2008) Director of Engagement, Lewisham PCT

**Usman Khan:** Managing Director, Matrix

**Angela Bhan:** Director of Public Health Bromley PCT

**Paul Murray:** ORH Ltd

**Hilary Pickles:** Independent Public Health Consultant

**Peter Gluckman:** Independent Chair of IIA Steering Group

**Olaf Hartburg**

**Kate Woolland**

**Staff drop-in session at PRUH**

**IRP: Nick Coleman, John Williams**

**Emma Kenyon:** midwife

**Reeva Fisher:** Ward Sister, Orpington

**Maria Chuter:** Ward Sister, Orpington

**Angelika Zang:** Consultant Urologist

**Diane Nurse:** Consultant Urologist

**Fidelma Mary Forrest:** Midwife

**David Golding-Wood:** Consultant ENT

**11 February 2009**

**IRP: Peter Barrett, Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell,  
Ray Powles, Jane Hawdon, Iain Henderson, John Williams**

**Evidence gathering session – Bexley Civic Offices**

**Joint Health Overview and Scrutiny Committee**

**Cllr Sylvia Scott: Chair**

**Cllr Helen O'Malley**

**Cllr Robert Banks**

**Cllr Mick Hayes**

**Cllr Janet Gillman**

**Cllr Chris Maines**

**Cllr Charles Rideout**

**Cllr David Hurt**

**Cllr Graham D'Amiral**

**Cllr Adedokun Lasaki**

**Nike Shadiya, Scrutiny Officer**

**Bexley Health Overview and Scrutiny Committee**

**Cllr David Hurt: Chair**

**Cllr John Wilkinson**

**Cllr Jackie Evans**

**Cllr Ros Downing**

**Cllr Cheryl Bacon**

**Cllr Ron French**

**Cllr Don Massey**

**Cllr Harry Persand**  
**Louise Peek, Scrutiny Officer**

Staff drop-in session at QEH

**IRP: Fiona Campbell, Nick Coleman, Ray Powles, John Williams**

**Unison Shop Steward**

**Meetings at Westminster**

**IRP: Peter Barrett, Iain Henderson**

**Nick Raynsford MP**

**Bob Neill MP**

**John Horam MP**

## **12 February 2009**

**IRP: Peter Barrett, Ailsa Clare, Nick Coleman, Sanjay Chadha, Fiona Campbell, Ray Powles, Jane Hawdon, Iain Henderson, John Williams**

**Evidence gathering sessions – Bexley Civic Offices**

**Cllr Peter Craske:** Cabinet Member for Transport, Bexley

**Cllr June Slaughter:** Cabinet Member for Children's services, Bexley

**Cllr Angela Cornforth:** Cabinet Member for Health and Adult and Older People's Services, Greenwich

**John Nawrockyi:** Director of Adult and Older People's Services, Greenwich

**Cllr Sharon Massey:** Cabinet member for Adult and Social Care, Bexley

**John Hemming-Clark:** Independents to Save QMS

**Cllr Colin Bloom:** Bromley

**Sir Steve Bullock:** Mayor of Lewisham

**Aileen Buckton:** Executive Director, Lewisham

**Kevin Sheehan,** Head of Strategy, Lewisham

## **17 February 2009**

**IRP: Peter Barrett, Nick Coleman, Sanjay Chadha, Fiona Campbell, Jane Hawdon, Iain Henderson, John Williams**

**Evidence gathering sessions – Sidcup Leisure Centre**

**Mr Hamid Khawaja:** Lead clinician for Surgery and Cancer Surgery, QMS

**Yvonne Dyer:** RCN shop steward and Chair of Staff Side

**Greenwich Pensioners Forum**

**Pamela Childs:** Bexley and Dartford branch of Parkinsons Disease Society

**Mrs Pamela Hulf:** Resident

**Mr Brian Hulf:** Resident

**Mr Bamji:** Consultant QMS



**Mr Bernard Wright:** Resident  
**Jackie Rubin:** Resident  
**Dr Helen Tattersfield:** GP and Chair of GP Federation

**Staff Drop-in at QMS**

*IRP:* **Nick Coleman, John Williams**

**Liz Buscombe:** Ward Sister  
**Sue Dolman:** Ward Sister  
**Margaret Holland:** Secretary in OT Department and Chair of UNISON  
**Carly Geraghty:** Physiotherapist  
**Pippa Marx:** Clinical Lead OT  
**Francine Allen:** Regional Officer RCM  
**Anne Farrell:** Midwife  
**Stephen Awosunle:** Full time Officer RCN  
**Sharon Parminter:** Nurse Manager ITU  
**Pam Fletcher:** Midwife

**18 February 2009**

*IRP:* **Peter Barrett, Nick Coleman, Sanjay Chadha, Fiona Campbell, Jane Hawdon, Brenda Howard, Iain Henderson, John Williams**

**Evidence gathering session at Sidcup Leisure Centre**

**Mr Joe Starling:** Bexley Older Persons Forum and Bexley Pensioners Association  
**Mr Dan Harding:** Associate Medical Director of Elective Services QMS  
**Mr David Scott:** Resident  
**Mr John Griffiths:** Resident  
**Mr Leslie Mayes:** Resident  
**Julie Cope:** Resident  
**Pearletta Reid:** Resident  
**Romaine Phoenix:** Resident  
**Mary Broadhurst:** Resident  
**Jill Cowan:** Sidcup Partnership  
**Liza Taylor:** Resident  
**Francis Hook:** Keep our NHS Public

**Staff drop-in at UHL**

*IRP:* **Fiona Campbell, John Williams**

**Carol Britton:** Workforce and Development

**Meeting in Constituency Office**

*IRP:* **Peter Barrett, Iain Henderson**

**David Evennett MP**

**19 February 2009**

**IRP: Peter Barrett, Nick Coleman, Sanjay Chadha, Fiona Campbell, Nick Naftalin, Iain Henderson, John Williams**

**Evidence gathering session at Waldron Health Centre**

**Neil Francis:** Workforce Lead APOH

**Louise McKenzie:** HR Director, BHT

**Sue Scott:** Head of HR, Greenwich PCT

**Wendy Gay:** Director of HR, UHL and Lewisham PCT

**Malcolm Dennett:** Business Case Development Advisor APOH

**Angela Bahn:** Director of Public Health Bromley PCT

**Paul Murray:** ORH Consultant

**Tim Bellenger:** London Travelwatch

**Belinda Danino:** Transport for London

**Bipin Vadher:** Consultant Haematologist – Clinical Informatics Lead

**Liz Sawicka:** Consultant Physician BHT

**Mike Davey:** Staff side chair, UHL

**Marie Smith:** Staff side chair, BHT

**Susan Bradley:** Staff side chair, QEH

**Yvonne Dyer:** Staff side chair, QMS

**Margaret Holland:** QMS

**Laura Gardner:** UHL

**Conroy Lawrence:** UHL

**Gill Galliano:** Chief Executive Lewisham PCT

**Michael Richardson:** Chair Lewisham PCT

**Magda Moorey:** PEC Chair, Lewisham PCT

**Lynn Saunders:** Deputy Chief Executive QEH

**John Mills:** Joint Director of Estates and Facilities, BHT and QMS

**Steve Smith:**

**Aileen Buckton:** Executive Director, Lewisham

**Dr Ted Baker:** MD GSTT

**Jill Solly:** KCH

**John Hennessey:** Director of Finance UHL

**Nebojsa Novcic:** Senior Consultant CEPA

**23 February 2009**

**IRP: Jane Hawdon, John Williams**

**Site visits**

**BHT (PRUH and Orpington)**

**UHL**

**Public Transport Experience – Buses.**

## **24 February 2009**

### **Site visits**

**IRP:** Peter Barrett, Ruth Gold, Iain Henderson QEH,  
Peter Barrett, Ruth Gold, Sanjay Chadha, Iain Henderson, UHL  
Ray Powles, QMS (pm).

### **Site visits**

**IRP:** Nick Coleman, Ray Powles, (am). John Williams  
Beckenham Beacon, Kaleidoscope, Eltham Community Hospital (proposed site),  
Darent Valley Hospital, Lakeside Health Centre

## **25 February 2009**

**IRP:** Peter Barrett, Ailsa Claire, Nick Coleman, Sanjay Chadha, Richard Jeavons,  
Iain Henderson, John Williams

### **Evidence gathering session at Waldron Health Centre**

**Simon Robbins:** Chief Executive Bromley PCT and SRO APOH

**Roger Smith:** Medical Director QMS and SRO for clinical redesign APOH

**Oliver Lake:** Programme Director APOH (to Dec 2008) Director of Engagement, Lewisham PCT

**Anthony McKeever:** Chief Executive Bexley CT and Chair Business Planning Project Board

**Jane Schofield:** Chief Executive Greenwich PCT and Chair for clinical redesign APOH

**Richard Bates:** SRO Business Planning Project Board APOH

## **4 March 2009**

### **Meeting at Westminster**

**IRP:** Peter Barrett, Iain Henderson

**James Brokenshire MP**

**Appendix Seven**

Information made available to the Panel

<b>Paper</b>	<b>Title</b>
1	Bexley Referral Letter and Supporting Documentation 28 August 2008
2	Bexley Referral Additional commentary 19 December 2008
3	Joint HOSC Referral Letter and Supporting Documentation 19.11.08
4	JHOSC Supporting Evidence Table
5	Final JHOSC Report 30 May 2008
6	From APOH website: Document 1 – Archive (34 documents)
7	From APOH website: Document 2 – Pre Consultation – to Dec 2007 (19 documents)
8	From APOH website: Document 3 – Pre Consultation Business Case (18 documents)
9	From APOH website: Document 4 - Consultation (25 documents) including Consultation Document and Questionnaire
10	From APOH website: Document 5 – Post Consultation (7 documents) including full Imperial College Report
11	From APOH website: Document 6 – Response to JHOSC (20 documents)
12	From APOH website: Document 7 – Decision and Implementation Planning (7 documents)
13	From APOH website: JCPCT Meeting papers 21 July 2008 (47 documents)
14	From APOH website: Press releases and Programme News.
15	NHS London – IRP Template
16	Letter from JCPCT Chair to JHOSC 23.07.08
17	Letter to Sylvia Scott from APOH 15.09.08
18	Letter from S Robbins of APOH to R Carnall of NHS London 17.10.08
19	Letter from Malcolm Stamp to Mike Marchment 11.11.08
20	Paper from APOH to JHOSC – Proposals for service developments that can be progressed alongside the referral 23.10.08
21	Response submitted by Yvonne Dyer, RCN, on behalf of staff side QMS to APOH consultation; together with letter to IRP and associated documents.
22	NHS Reconfiguration Guide: A Guide for PCTs
23	NHS London Reconfiguration Travel Guidance
24	Healthcare for London Consultation on Trauma and Stroke Services - document
25	Evidence submitted by Dr Robert Baxter, Consultant in Anaesthesia, QEH
26	Evidence submitted by John Hemming-Clark (Independents to save QMS)
27	Supplementary file of evidence, with letter, 24.02.09, from Yvonne Dyer
28	PowerPoint presentation (ppt) APOH Overview
29	ppt APOH The Clinical Case for Change (The Clinical Argument)
30	ppt APOH Analytical Process and Financial Analysis
31	ppt APOH Refining the Options
32	ppt APOH Communications and Engagement
33	ppt APOH Taking the Decision
34	ppt APOH Planning for Implementation
35	ppt APOH Medical Care - Emergency and Out of Hospital Care
36	ppt APOH Women's Services
37	ppt APOH Children and Young People's Work Stream
38	ppt APOH Surgery Work Stream
39	ppt APOH Health Campus
40	ppt APOH Clinical Informatics
41	ppt APOH Economic Case for Change
42	ppt APOH Estates
43	ppt APOH HR/Workforce
44	ppt APOH The Consultation
45	ppt APOH Travel and Transport
46	ppt APOH Integrated Impact Assessment
47	ppt London Ambulance Service
48	ppt Queen Mary's Hospital, Sidcup
49	ppt Queen Elizabeth Hospital

50	ppt University Hospital Lewisham
51	ppt Bromley Hospitals – Princess Royal University Hospital and Orpington Hospital
52	ppt Darent Valley Hospital
53	JCPCT Meeting 21 July 2008 – all papers, agenda, minutes and record of decision making
54	Bexley Care Trust Strategic Plan 2008-2013
55	Bromley PCT Strategic Plan 2008-2013
56	Greenwich PCT Strategic Plan 2008-2013
57	Lewisham PCT Strategic Plan 2008-2013
58	C diff and MRSA statistics for hospitals covered by APOH
59	Document summarising Urgent Care Model
60	IIA presentation to JHOSC 20.05.08
61	Letter with further information on Carbon Impact assessment – Usman Khan
62	Correspondence between Bromley Care Trust and David Hurt 19 Jan and 27 Jan
63	Evidence from Kings Health Partners
64	Gateway Review DH364 13 July 2007
65	Gateway Review DH 364 28 November 2008
66	Letter from UHL and KHP to S. Robbins 4 February 2009
67	Evidence submitted by Mary Broadhurst
68	Evidence submitted by the National Childbirth Trust
69	Evidence from Julie Cope – Parent Representative at QMS
70	Evidence from Joan Ruddock MP
71	Letter from James Cleverly
72	Letter from the Mayor of London, Boris Johnson
73	Email and statement from Mrs Deborah James
74	Submission and enclosures from Mrs Julie Mott
75	CD's, letter and petition (43 names) – 'Under the Knife' 15 November 2007
76	Minutes of Sidcup Town Centre Partnership Meeting 25 November 2008
77	Documentation relating to the Maternal Deaths Review – submitted by Frances Hook
78	Response to consultation by Lewisham Cllrs Phoenix, Michel, Johnson, Luxton, Walton, Keogh
79	Evidence from Jim Dowd MP
80	Evidence from Bridget Prentice MP
81	Evidence from Kate Hoey MP
82	Further evidence from London Ambulance Service
83	Petition objecting to way in which APOH decision (QMS) was made (724 signatures)
84	Evidence submitted by Tim Higginson UHL Chief Executive
85	London TravelWatch Annual Review 2008
86	Evidence presented by the JHOSC
87	Evidence presented by Bexley OSC – 4 documents
88	Evidence presented by Cllr Sharon Massey
89	Evidence presented by Cllr June Slaughter
90	Bus timetables – travelling to and from each of the four APOH acute Hospitals - Tfl
91	Emergency Access – Clinical Case for Change. DH 2006
92	Document - A Clinical Vision for the future of the QMS Site. September 2008
93	Response from Greenwich Council to APOH consultation
94	Document with response from 25 QMS Consultants to APOH consultation
95	Response from Greenwich Pensioners Forum to APOH consultation
96	APOH Modelling (Methodology and Assumptions) Document August 2008
97	Estates Strategy – Bromley Hospitals
98	Building Health into the Future – A report on health inequalities in Greenwich
99	Lewisham Health Profile
100	Bromley Health Profile
101	Bexley Health Profile
102	Greenwich Health Profile
103	Additional evidence from SE London National Childbirth Trust
104	Additional evidence from Kings Health Partners 27 February 2009
105	Additional evidence from John Nawrockyi
106	Press extract – 18 March Bexley Times
107	Documents and correspondence between the Information Commissioner and APOH team

**Members of public who contacted the IRP (emails, letters and phone calls)**

1. Mrs M Duscombe, letter
2. Mrs H Honey, letter
3. Y. Dyer, email
4. Mr J Starling, phone call and email
5. Mr B Hulf, email
6. Mr K Little, phone call
7. Mrs F Hook, phone call
8. Mr D Scott, phone call
9. C Latchford, email
10. Mr J Mendham, phone call
11. Mr R Crook, email
12. Mr D Hearn, letter and phone call
13. Mr P Clifford, phone call,
14. Mr D Rennie, email
15. J Axam, email
16. Mr L Wyatt, email
17. W Morsley, email
18. Mr D Chivers, email
19. Mr A Abbas, email
20. Mr J Lawrence, email
21. Mr J Hemming-Clark, email
22. Mr T Gurney, email
23. G Day, phone call
24. Mr C Holden, phone call
25. Mrs M Leaver, letter
26. S Warne, email
27. Mrs A Foxon. Email
28. T Chamberlain, email
29. Mrs H Newton, email
30. Mr D Swatton, email
31. R and J Smith, email
32. D Hill, email
33. A Jones (Sidcup Rugby Club), email
34. I and M Marcham, email
35. S Sulis (Community Care Protection Group), email
36. R Garland, email
37. J Bromhead, phone call
38. Mr D Albert, phone call
39. Mr Perry, phone call
40. Mr M J Russell, letter
41. Mrs J Gilliard. email
42. Mr A Bamji email
43. Mr J Hackett, phone call
44. Y Dyer, letter
45. J French, letter
46. G Baker, letter
47. Mr and Mrs W A Clark, letter

48. Mr S L Griffiths, phone call
49. Mr R Loneragan, email
50. Mr J Nawrocki, email
51. R Buss, email
52. Mr B Leach, email
53. Mr P Newton, email
54. A Folwell, email
55. E and R England, email
56. Mr P Coulter, phone call
57. D Seed, email
58. Mr K Trimm, email
59. Mr D Conway MP, email
60. Mrs R Panther, letter
61. J Newis, letter
62. L Cockerill, email
63. Mr J Miller, email
64. Mrs J Trott, phone call
65. Mrs B Parker, phone call
66. Mr W J Bradley, email
67. Mr T C Stokes, email
68. Mr and Mrs A F Seed, letter
69. B Loughton, email
70. Mrs M Ballard, email
71. Mr and Mrs B H Turvey, letter
72. Mrs M John, letter
73. C Bloom, email
74. C Seed, email
75. A Day, email
76. Mrs G Love, letter
77. Mr C Lacey, email
78. Mr and Mrs R Kinchin, email
79. Mrs G Griffiths, phone call
80. Mrs A Pollock, phone call
81. Mrs I Bayfield, phone call
82. Mrs P Childs, (Parkinson 's disease Society), email
83. R Merritt, email
84. K Hoey MP, email
85. Mrs P Brown, letter
86. R T Graham, letter
87. M Broadhurst, phone call
88. Mr Whalebone, phone call
89. S Rumands, phone call
90. C Manoharan, email and phone call
91. WA Barber, letter
92. Mr M Brown, email
93. J Crust, email
94. R and P Hannan, email
95. Mr H Cracklow, email
96. Mr D Anthony, email
97. M and A Strange, email

98. Mr E Osborne, email
99. Mr E Foster, email
100. S Humphries, email
101. J Hill, email
102. P Cavanagh, email
103. J Travers, letter
104. Mr and Mrs AC and SM Jackson, letter
105. J Martin, email
106. J Flynn, email
107. C Burke, email
108. G James, email
109. D James, email
110. R Leng, email
110. S Martin, letter
111. Mrs W Leach, email
112. Mr G Lucas, email
113. P Tripp, email
114. Mrs N Revill, email
115. Mr S Tiller, email
116. Mr G Willing, email
117. Mr J Griffiths, phone call
118. Mr D Kenefick, letter
119. Mrs M Andrews, email
120. Mr P Dotty, email
121. J Cope, email
122. M Healy, phone call
123. J Rubin, phone call
124. A Hill, phone call
125. Mr M Cabral, phone call
126. P Carpenter, letter
127. Residents of Tarling Close, Sidcup, letter and petition
128. Y Lindridge (Patient Support Trust), email
129. Mr J Beach, email
130. Mrs Southby, phone call
131. Mr P Noonan, email
132. Mr Khawaja, phone call
133. Mrs B Wild, letter
134. S Bowcock, email
135. Mr and Mrs C and J White, email
136. Mr D West, email
137. K Boyle, email
138. Mr N Gillis, email
139. Greenwich Pensioners Forum, email
140. Mr and Mrs P and J Martin-Lawrence, email
141. J Manning, email
142. Mr S Moore, email
143. Mr R Gee, email
144. Mr D Harding, email
145. A Lea, email
146. Mr and Mrs J and C Richards, email



147. B Linane, phone call
148. Dr R Baxter, email and letter
149. Mrs J Gee, email
150. Mr P Hughesdon, email
151. M Griffiths, phone call
152. Mr Mayes, phone call
153. N Withey, email
154. R Barker, email
155. Mr C Shee, email
156. Mr Affleck, phone call
157. Dr Tattersfield, phone call
158. Miss Welch, phone call
159. Mr W Wicker, phone call
160. Mr S Moore, letter
161. P and S Reid, email
162. Mr R Irving, phone call
163. Mr J Halsey, email
164. Mr and Mrs J Bell, email and letter
165. K Hollins, email
166. Mr G James, phone call
167. L Taylor, phone call
168. S Bowcock, email
169. B Deutsch, letter
170. Mr T Affleck, letter
171. P Childs, email
172. J Dowd MP, letter
173. Mr G Hopper, phone call
174. B Danino, (Tfl) email
175. Mr M Greening, email
176. L Hudson, email
177. B Newland, letter
178. Mrs J Carr, letter
179. L Gaunt, letter
180. Mrs H Cox
181. M Field, phone call
182. S Sulis, email
183. M Broadhurst, email
184. Mrs B Bruce, letter
185. National Childbirth Trust, email
186. J Cope, email
187. J Ruddock MP, letter
188. Mrs Miller, phone call
189. T Welsh, email
190. S Massey, email
191. Miss E Lucas, letter

**Appendix Eight**

## IRP Membership

**Chair**

\*Peter Barrett      Chair Nottingham University Hospitals NHS Trust  
Former General Practitioner, Nottingham

**Members**

Cath Broderick      Independent advisor on involvement and consultation

\*Fiona Campbell      Independent consultant specialising in health and social policy

\*Sanjay Chadha      Justice of the peace  
Committee member, Multiple Sclerosis (MS) Society

\*Ailsa Claire      Chief Executive, Barnsley Primary Care Trust  
Chair/Manager, Yorkshire & Humber Specialist Service Consortia

\*Nick Coleman      Consultant in Anaesthesia and Intensive Care Medicine  
University Hospitals of North Staffordshire

\*Jane Hawdon      Consultant Neonatologist, University College Hospital and  
Clinical Lead for the North Central London Perinatal Network

Nicky Hayes      Consultant Nurse for Older People  
King's College Hospital NHS Trust  
Clinical Director, Care Homes Support Team

Brenda Howard      Director of Strategy  
Nottinghamshire County Teaching PCT

Nick Naftalin      Emeritus Consultant in Obstetrics and Gynaecology  
University Hospitals of Leicester NHS Trust  
Former member, National Clinical Governance Support Team

John Parkes      Chief Executive, Northamptonshire Teaching Primary Care Trust

Linda Pepper      Independent advisor on involvement and consultation

\*Ray Powles      Head of Haemato-Oncology, Parkside Cancer Clinic, London  
Former head of Haemato-Oncology, Royal Marsden Hospital

Paul Roberts      Chief Executive, Plymouth Hospitals NHS Trust

Gina Tiller      Part-time tutor in industrial relations  
Chair, Newcastle Primary Care Trust

Paul Watson      Director of Commissioning  
East of England Strategic Health Authority

\* Sub-group members for this review

**Secretariat**

Richard Jeavons    Chief Executive

Martin Houghton    Secretary to the IRP

Iain Henderson    Review Manager

John Williams    Assistant Review Manager

## **Appendix Nine**

### About the Independent Reconfiguration Panel

The Independent Reconfiguration Panel (IRP) offers advice to the Secretary of State for Health on contested proposals for NHS reconfigurations and service changes in England. It also offers informal support and generic advice to the NHS, local authorities and other interested bodies in the consideration of issues around NHS service reconfiguration.

The Panel consists of a Chair, Dr Peter Barrett, and members providing an equal balance of clinical, managerial and patient and citizen representation.

Further information about the Panel and its work can be found on the IRP Website:

**[www.irpanel.org.uk](http://www.irpanel.org.uk)**