

# Knife Possession Sentencing Quarterly Brief July to September 2013 England and Wales

Ministry of Justice Statistics Bulletin

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### Introduction

This bulletin presents key statistics describing the trends in cautioning and sentencing, probation supervision and the prison population for possession of a knife or offensive weapon in England and Wales. This bulletin does not cover all knife crimes (offences involving a knife) as published by the Office for National Statistics<sup>1</sup>. Details of other official statistics publications regarding knife related statistics can be found on page 27 of this bulletin.

The information presented combines both offences of possession of an article with a blade or point and offences of possession of an offensive weapon. The detailed offence codes used in this bulletin are outlined in the glossary section.

Also included in this bulletin are statistics on the recently introduced offences of aggravated possession of a knife or offensive weapon. These are included in their own separate table and are not included in other totals to enable consistent comparisons over time.

## **Recent Developments**

New offence of aggravated knife possession (Table 8, page 18)

From 3 December 2012, new offences of aggravated knife possession came into force as part of the provisions introduced in the Legal Aid Sentencing and Punishment of Offenders (LASPO) Act 2012. Initial disposals given for offenders dealt with against these new offences were included for the first time in the January to March 2013 Quarterly Bulletin

Methodological change introduced in Q4 2012

From the fourth quarter of 2012 the figures presented in this bulletin were based on new estimates of the number and breakdown of disposals given for the possession of a knife or an offensive weapon. The estimates were introduced following a detailed analysis that tracked changes in the disposal figures from those initially published for each quarter to those released over the following year as data held on the PNC was updated with new information.

The background to and methodology used to derive these estimates was published in the October to December 2012 release of this bulletin – <u>click here for link</u> – and we will continue to monitor the methodology use to estimate the final disposal outcomes in future editions to this bulletin to ensure that the estimated figures are realistic.

www.ons.gov.uk/ons/rel/crime-stats/crime-statistics/period-ending-june-2013/stb-crime-in-england-and-wales-year-ending-june-2013.html#tab-Offences-involving-knives-and-sharp-instruments

This statistical brief, along with the full tables (including both current and estimated figures) are available from the Ministry of Justice Website at:

https://www.gov.uk/government/collections/knife-possession-sentencing-quarterly

The key events that might be expected to affect the statistics were:

- On 21 May 2008, the Court of Appeal issued the judgment in Povey<sup>2</sup> that said, because of prevalence, magistrates should normally sentence those convicted of knife crime possession offences at the top end of the range.
- The Sentencing Guidelines Council issued an update to the magistrates' courts guidelines, with effect from 4 August 2008, which set out the effect of the Court of Appeal judgment and made it clear that the starting point for the lowest level of knife possession amongst adults should be 12 weeks' custody.
- This applies in cases where a first time offender pleads not guilty to possession of a knife in non-dangerous circumstances. A guilty plea would attract a discount in the normal way, as would any personal mitigation, and could take the sentence below the custody threshold.
- Since September 2008 all probation areas have been able to provide intensive delivery of 300 hour Community Payback sentences for unemployed offenders convicted of knife crime offences, who are on the brink of custody. In January 2009 this offer of intensive delivery of a minimum of 18 hours per week over three days was extended to Community Payback sentences of any length imposed for an offence of knife crime, when an offender is unemployed.
- From 3 December 2012, a new offence of aggravated knife possession came into force. Anyone aged 16 or over who uses a knife or offensive weapon to threaten and endanger others will face a mandatory custodial sentence, unless the court considers there to be particular circumstances which would make it unjust to do so.<sup>3</sup>

This publication has been prepared by Justice Statistics Analytical Services. If you have any feedback, questions or request for further information about these statistics, please direct them to the appropriate contact given at the end of this report.

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<sup>&</sup>lt;sup>2</sup> Povey & Ors, R. v, Court of Appeal - Criminal Division, May 21, 2008, [2008] EWCA Crim 1261.

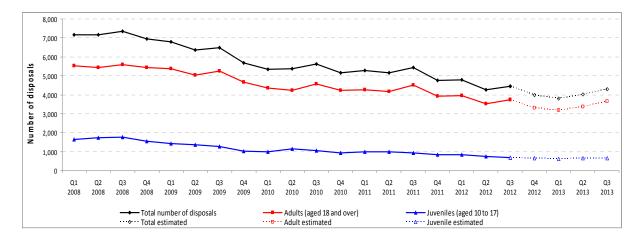
<sup>&</sup>lt;sup>3</sup> For legislation, see: www.legislation.gov.uk/ukpga/2012/10/contents/enacted

# **Key findings**

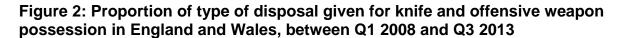
Estimates indicate that the final disposal figures for Q3 2013 will show:

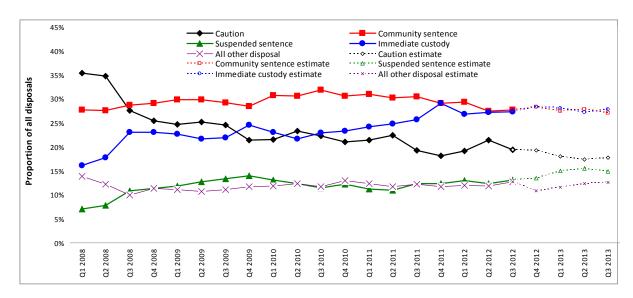
- 4,305 disposals given for possession of a knife or an offensive weapon, 3% lower than in Q3 2012, but an increase of 7% on the previous quarter. A similar pattern can be seen in each of the last six years where Q3 figures are higher than Q2 suggesting a seasonal trend. The number of disposals for possession offences is now 41% lower than the peak in Q3 2008 (7,276).
- Over 5 times as many adults offenders (3,651) were cautioned or convicted for possession offences compared to 654 juveniles offenders a ratio that has generally been increasing over the last 4 years as the number of juveniles cautioned or convicted has fallen at a faster rate than for adults. Table 2 shows the split between adult and juvenile offenders. Since Q3 2012, the number of disposals given to juveniles for possession offences fell by 6% while, for adults, the number of disposals fell by 2%

Figure 1: Number of disposals given for knife and offensive weapon possession by age, in England and Wales, between Q1 2008 and Q3 2013



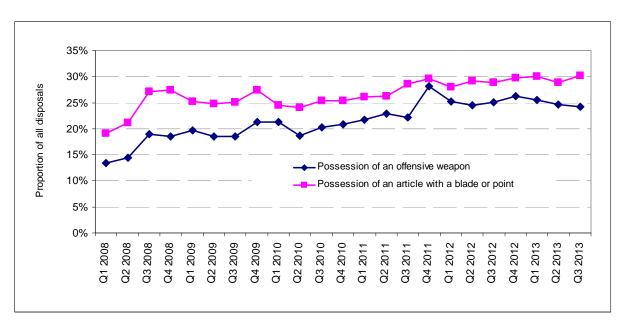
- The most common disposals for possession of a knife or an offensive weapon were an immediate custodial sentence (28%) and a community sentence (27%).
- The proportion of possession offences resulting in community sentences and immediate custody sentences has remained fairly steady over the last year with neither changing by more than 1 percentage point in the last five quarters. Similarly there has been little change in the proportion of fines and discharges given. However, there was a one percentage point fall in the proportion of cautions given from Q3 2012, to 18% in Q3 2013 and the proportion of offences resulting in suspended sentences increased by 2 percentage points to 15%. Note, figures for the latest quarter are estimated so may change slightly once final outcomes are known.
- Over the longer term, the proportion of possession offences resulting in an immediate custody has increased since 2008 - particularly during 2008 when changes were made to the sentencing guidelines for knife possession as outlined





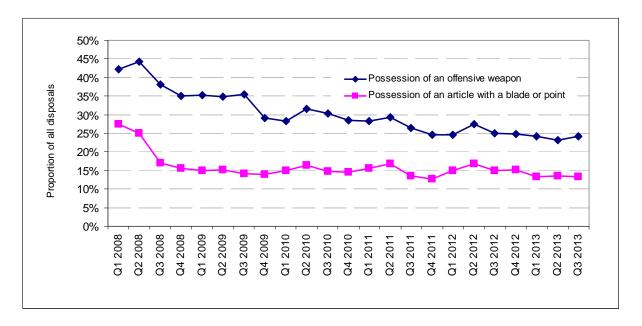
• In the latest quarter, a greater proportion of offences 59% (2,560) involved the possession of an article with a blade or point, this compared to 41% (1,745) of offences involving possession of an offensive weapon – see Table 3. Over the last four quarters the proportion of offences involving possession of an article with a blade has increased by 2 percentage points. Figures 3 shows that offenders convicted of offences involving the possession of an article with a blade or point are more likely to be given an immediate custodial sentence than offenders convicted of offences involving an offensive weapon, 30% compared to 24%.

Figure 3: Proportion of offences resulting in custodial sentences given for knife and offensive weapon possession in England and Wales, between Q1 2008 and Q3 2013



• Figure 4 shows that the proportion of cautions given to offenders is almost twice as high for possession of an offensive weapon (24%) than for the possession of a blade or point (13%) in the latest quarter.

Figure 4: Proportion of offences resulting in cautions for knife and offensive weapon possession in England and Wales, between Q1 2008 and Q3 2013

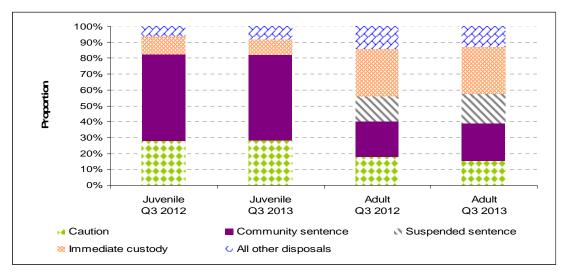


- Over half of all juveniles (53%) receiving disposals for possession offences were given a community sentence, while nearly a third (29%) were given a youth caution. Immediate custodial sentences decreased slightly in the last year 11% to 10%, but down 3 percentage points since Q3 2011 but up 2 percentage points from the same period 5 years ago. The proportion of juveniles given a youth caution<sup>4</sup> has increased by 1 percentage points over the last year and is now 4 percentage points higher than in Q3 2011.
- Amongst adult offenders, nearly a third were given an immediate custodial sentence (31%), up one percentage point on a year ago. Proportions of cautions have fallen in the last year - with 16% of adults given a caution in Q3 2013 compared to 18% in Q3 2012.

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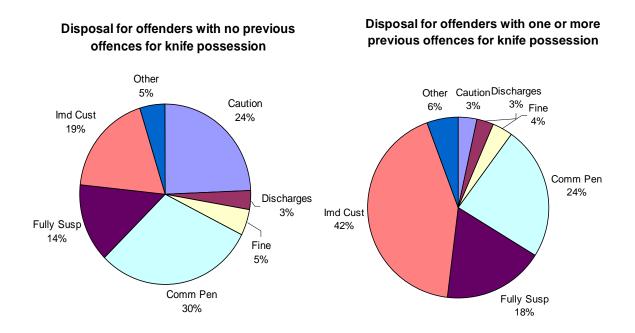
<sup>&</sup>lt;sup>4</sup> Since April 8<sup>th</sup> 2013 youth cautions were introduced replacing reprimands and warnings for young offenders.

Figure 5 Proportion of type of disposal given for knife and offensive weapon possession for juveniles and adults, in England and Wales, Q3 2012 and Q3 2013



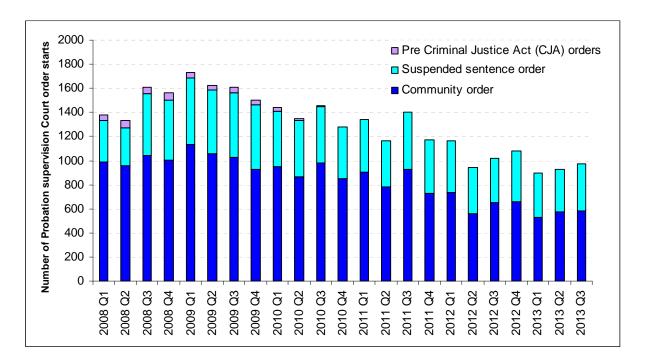
- The types of disposal given for knife possession offences are correlated with the number of previous cautions or convictions for possession offences. For offenders with no previous knife possession offences, 24% received a caution in the 12 months ending September 2013 whereas 30% received a community sentence and 19% were given immediate custody. However, for offenders with at least one previous possession offence on their record, 42% were sentenced to immediate custody in the 12 months ending September 2013, while only 3% received a caution. (Figure 6)
- Juvenile offenders having more than one previous knife possession offence on their record are most likely to receive a community sentence (59%) or immediate custody (26%). Only 3% of those juvenile offenders with one or more previous youth caution<sup>4</sup>.
- The custody rate of adult offenders rises in relation with their number of previous possession offences, with 55% of those offenders with 3 or more previous offences receiving an immediate custody sentence compared to 22% for those with no previous possession offence.

Figure 6: Number of previous convictions or cautions for the possession of a knife or offensive weapon for offenders convicted or cautioned for the possession offences, in England and Wales in the 12 months ending September 2013



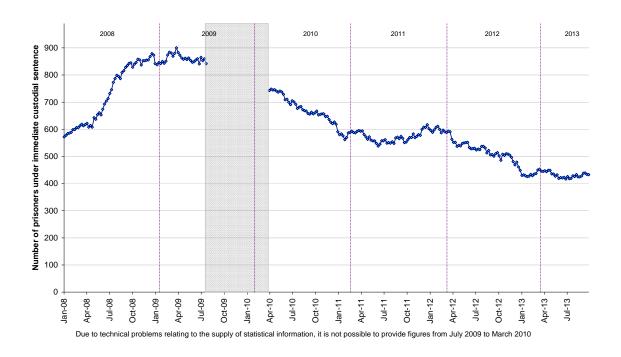
- Immediate custodial sentences given for possession offences were for 239 days, or 7.9 months, on average. This is 6% longer than average sentence lengths given in Q3 2012 (225 days) and is the longest the average has been in the 5 years since the start of this bulletin. This is an increase of 81% or 3 and a half months, compared to the end of 2007.
- 972 offenders started a court order under probation supervision for possession offences (Table 9). This is down 5% from Q3 2012 and 31% from Q3 2011. These changes reflect the general trends in the number of possession offences dealt with over the period.
- The most common requirement placed on offenders starting court orders for possession offences was supervision 37% of suspended sentence orders (SSOs) and 35% of community orders (COs). The proportion of offenders placed on the requirement to carry out unpaid work was lower 24% of SSOs and 29% of COs, respectively. The use of unpaid work as a requirement has fallen over recent years down 9 percentage points since Q3 2010 for COs and down 3 percentage poits for SSOs over the same period.
- Where unpaid work requirements were placed upon those starting a community order for possession offences, 36% were for less than 80 hours and 47% were for 81 to 150 hours. For those starting suspended sentence orders, 16% were for under 80 hours and 56% were for 81 to 150 hours.

Figure 7: Number of offenders commencing a court order under probation supervision for possession of an offensive weapon, in England and Wales from Q1 2008 to Q3 2013



 433 offenders were in prison serving a sentence for possession of an offensive weapon on 27 September 2013, down 16% from 514 a year ago and continuing the reductions seen in the prison population for this offence since early 2009. This trend comes despite the generally increasing use and length of custodial sentences for possession offences, and is likely to be primarily related to the reductions in the total number of offences dealt with over the period.

Figure 8: Prison population under sentence for possession of an offensive weapon<sup>5</sup> (excludes recalls) in England and Wales, between 2008 and September 2013



## New aggravated knife or offensive weapon possession offences:

- At present, a total of 123 offenders (89 adults, 34 juveniles,) have been dealt with in relation to one of the new aggravated knife possession offences that came into effect from 3 December 2012.
- Of the 34 juveniles, 16 offenders were aged between 10 and 15 when sentenced. (Sentencing guidelines differ for these age bands as explained on the last bullet point on page 4).
- Of the 107 cases involving the new offence of aggravated knife possession where offenders were aged 16 and over, 59 offenders or 55% have received a custodial sentence. Please note however that these figures are provisional and are likely to change significantly, particularly with the immediate custodial sentences likely to rise, once further sentences have been finalised.

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<sup>&</sup>lt;sup>5</sup> Includes having an article with a blade or a point.

# Appendix A: Statistical Tables

Table 1: Offences involving the possession of a knife or offensive weapon resulting in a caution or sentence, in England and Wales

					Number	of offences ar	nd percentage	change
Disposal Category	Q3 2010	Q3 2011	Q3 2012	Q4 2012 <sup>E</sup>	Q1 2013 <sup>E</sup>	Q2 2013 <sup>E</sup>	Q3 2013 <sup>E</sup>	% change, Q3 2012 to estimated Q3 2013
England and Wales <sup>1</sup>	5,587	5,439	4,435	3,971	3,814	4,013	4,305	-3%
Caution <sup>2</sup>	1,205	1,049	856	763	687	695	764	-11%
Absolute/Conditional discharge	233	213	175	113	134	118	159	-9%
Fine	226	245	189	150	175	181	188	-1%
Community sentence	1,793	1,655	1,228	1,121	1,045	1,115	1,163	-5%
Suspended sentence	643	673	579	535	572	618	641	11%
Immediate custody	1,290	1,398	1,207	1,122	1,069	1,091	1,196	-1%
Other disposal <sup>3</sup>	197	206	201	167	132	195	194	-3%
	percentage of total offences							
Caution <sup>2</sup>	22%	19%	19%	19%	18%	17%	18%	
Absolute/Conditional discharge	4%			3%	4%	3%	4%	
Fine	4%	i i		4%	5%	5%	4%	
Community sentence	32%			28%	27%	28%	27%	
Suspended sentence	12%			13%	15%	15%	15%	
Immediate custody	23%			28%	28%	27%	28%	
Other disposal <sup>3</sup>	4%	i =		4%	3%	5%	5%	

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

#### Data Source and Quality

<sup>&</sup>lt;sup>2</sup> Cautions include juveniles receiving reprimands and warnings or youth cautions. Youth Cautions were introduced on April 8th 2013 replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

<sup>&</sup>lt;sup>3</sup> Represent cases where an offender may have been convicted, but is awaiting further sentencing

E Denotes where estimated figures have been used. The estimates are based on historical data changes. Please see explanatory notes of bulletin for further details.

Table 2: Offences involving the possession of a knife or offensive weapon resulting in a caution or sentence by age group, in England and Wales

						Numb	er of offences a	and percentages
Disposal Category	Q3 2010	Q3 2011	Q3 2012	Q4 2012 <sup>E</sup>	Q1 2013 <sup>E</sup>	Q2 2013 <sup>E</sup>	Q3 2013 <sup>E</sup>	% change, Q3 2012 to estimated Q3 2013
				Nur	nber of offe	nces		
Aged 10 to 17	1,064	916	693	663	630	639	654	-6%
Reprimands & warnings/Youth cautions <sup>1</sup>	295	233	193	176	202	176	187	-3%
Absolute/conditional discharge	29	24	13	14	19	16	20	*
Fine	2	1		1	2	. 1	0	*
Community sentence	593	501	379	350	321	329	349	-8%
Immediate custody	112							-17%
Other disposal <sup>3</sup>	33	42	31	44	27	38	34	*
	percentage of total offences							
Reprimands & warnings/Youth cautions <sup>1</sup>	28%	25%	28%	27%	32%	28%	29%	
Absolute/conditional discharge	3%							
Fine	0%							
Community sentence	56%							
Immediate custody	11%							
Other disposal <sup>3</sup>	3%							
	Number of offences							
Aged 18 and over	4,523	4,522	3,741	3,308	3,184	3,374	3,651	-2%
Caution	910							-13%
Absolute/Conditional discharge Fine	204 224		_		115 173			-14% -1%
Community sentence	1,200				724			-1% -4%
Suspended sentence	643							11%
Immediate custody	1,178							0%
Other disposal <sup>3</sup>	164	· · · · · ·		,	,	•	,	-6%
				percent	age of total	offences		
				•	-			
Caution	20%							
Absolute/Conditional discharge	5%							
Fine	5%							
Community sentence	27%							
Suspended sentence	14%							
Immediate custody Other disposal <sup>3</sup>	26% 4%				32% 3%			
Outor disposal	4%	4%	5%	4%	3%	5%	470	

<sup>&</sup>lt;sup>1</sup> Since April 8th 2013 youth cautions were introduced replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

<sup>&</sup>lt;sup>2</sup> The difference between the totals in Table 1 and the adult/juvenile breakdowns is where there is no age recorded on the system.

 $<sup>^{\</sup>scriptsize 3}$  Represent cases where an offender may have been convicted, but is awaiting further sentencing

E Denotes where estimated figures have been used. The estimates are based on historical data changes. Please see explanatory notes of bulletin for further details.

<sup>\*</sup>Indicates that one or more of the comparative numbers are less than 50. For small numbers this could give misleading percentage changes.

Table 3: Offences involving the possession of a knife or offensive weapon resulting in a caution or sentence by type of offence, in England and Wales

Number of offences and percentages % change, Q3 2012 to **Disposal Category** Q3 2010 Q3 2011 Q3 2012 Q4 2012 E Q1 2013 E Q2 2013 E Q3 2013 E estimated Q3 2013 Number of offences Possession of an article with a blade or point 2,921 3,027 2,509 2,303 2,158 2,418 2,560 2% Caution<sup>1</sup> 432 409 374 349 288 327 343 -8% Absolute/Conditional discharge 142 134 96 74 85 84 106 10% Fine 127 134 122 91 105 119 107 -12% Community sentence 1,002 977 747 688 621 688 720 -4% 19% Suspended sentence 370 390 337 316 343 379 402 Immediate custody 864 725 685 647 697 774 7% 741 107 119 Other disposal2 108 100 124 108 0% 69 percentage of total offences 15% 14% 15% 15% 13% 14% 13% Absolute/Conditional discharge 4% 5% 4% 4% 3% 4% 3% 4% 4% 5% 4% 5% 5% 4% 30% 34% 32% 30% 29% 28% 28% Community sentence Suspended sentence 13% 13% 13% 14% 16% 16% 16% Immediate custody 25% 29% 29% 30% 29% 30% 30% Other disposal2 4% 4% 4% 4% 3% 5% 4% Number of offences Possession of an offensive weapon 2.666 2.412 1.926 1.668 1.656 1.595 1.745 -9% Caution1 640 482 399 368 421 -13% 773 414 Absolute/Conditional discharge 91 79 79 39 49 34 53 -33% 99 21% 111 67 59 70 62 81 791 Community sentence 678 481 433 424 427 443 -8% Suspended sentence 273 283 242 219 229 239 239 -1% Immediate custody 549 534 482 437 422 394 422 -12% Other disposal<sup>2</sup> 90 87 86 -8% percentage of total offences Caution<sup>1</sup> 29% 27% 25% 25% 24% 23% 24% Absolute/Conditional discharge 3% 4% 3% 2% 3% 2% 3% 4% 5% 3% 4% 4% 4% 5% Community sentence 30% 28% 25% 26% 26% 27% 25% 10% 12% 13% 13% 14% 15% 14% Suspended sentence Immediate custody 21% 22% 25% 26% 25% 25% 24% Other disposal2 3% 4% 5%

#### Data Source and Quality

<sup>1</sup> Cautions include juveniles receiving reprimands and warnings or youth cautions. Youth Cautions were introduced on April 8th 2013 replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

<sup>&</sup>lt;sup>2</sup> Represent cases where an offender may have been convicted, but is awaiting further sentencing

E Denotes where estimated figures have been used. The estimates are based on historical data changes. Please see explanatory notes of bulletin for further details.

Table 4: Custodial sentence proportions for knife and offensive weapon possession offences, by sentence length, in England and Wales<sup>1</sup>

				Pro	oportion of se	entence lengt	hs
Sentence length	Q3 2010	Q3 2011	Q3 2012	Q4 2012	Q1 2013	Q2 2013	Q3 2013
				pe	rcentage of	total offence	es
Up to and including 3 months Over 3 months and up to and	38%	41%	39%	33%	36%	38%	34%
including 6 months	31%	28%	26%	32%	28%	28%	26%
Over 6 months	31%	31%	35%	36%	37%	34%	41%

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

These figures have been drawn from the police's administrative IT system which, as with any large scale recording system, is subject to possible errors with data entry and processing. The figures are provisional and subject to change as more information becomes available.

Table 5: Average sentence length of immediate custodial sentences for knife and offensive weapon possession offences, in England and Wales

					A	verage Sente	ence length	
	Q3 2010	Q3 2011	Q3 2012	Q4 2012	Q1 2013	Q2 2013	Q3 2013	% change, Q3 2012 to Q3 2013
				ave	rage senten	ce length (d	ays)	
England and Wales <sup>1</sup>	194	192	225	217	225	205	239	6%

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

#### Data Source and Quality

<sup>&</sup>lt;sup>2</sup> Please note that the above calculations are based on the current figures and not the estimates used in Tables 1 to 3. This table will be updated in future editions to match tables 1 to 3.

<sup>&</sup>lt;sup>2</sup> Please note that the above calculations are based on the current figures and not the estimates used in Tables 1 to 3. This table will be updated in future editions to match tables 1 to 3.

Table 6: Number of previous convictions or cautions for the possession of a knife or offensive weapon for offenders convicted or cautioned for a possession offence in 12 months ending September 2013, in England and Wales

		Numbe	er of previous	convictions/caut	tions				
Disposal Category	0	1	2	3 or more	Total				
	number of offenders								
England and Wales <sup>1</sup>	11,056	2,300	754	575	14,685				
Caution <sup>2</sup>	2,704	95	17	9	2,825				
Absolute/Conditional discharge	369	73	21	14	477				
Fine	520	105	17	11	653				
Community sentence	3,332	625	155	85	4,197				
Suspended sentence	1,543	423	133	105	2,204				
Immediate custody	2,074	851	368	318	3,611				
Other disposal <sup>3</sup>	514	128	43	33	718				
		percent	age						
Caution <sup>2</sup>	24%	4%	2%	2%					
Absolute/Conditional discharge	3%	3%	3%	2%					
Fine	5%	5%	2%	2%					
Community sentence	30%	27%	21%	15%					
Suspended sentence	14%	18%	18%	18%					
Immediate custody	19%	37%	49%	55%					
Other disposal <sup>3</sup>	5%	6%	6%	6%					

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

<sup>&</sup>lt;sup>2</sup> Cautions include juveniles receiving reprimands and warnings or youth cautions. Youth Cautions were introduced on April 8th 2013 replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

<sup>&</sup>lt;sup>3</sup> Represent cases where an offender may have been convicted, but is awaiting further sentencing

Table 7: Number of previous convictions or cautions for the possession of a knife or offensive weapon for offenders convicted or cautioned for a possession offence 12 months ending September 2013, split by age group in England and Wales

	Number of previous convictions/cautions							
Disposal Category	0	1	2	3 or more	Total			
	number of offenders							
Aged 10 to 17	2,097	221	39	11	2,368			
Reprimands & warnings/Youth cautions <sup>2</sup> Absolute/Conditional discharge Fine	696 48 5	9 9	1	2	705 60 5			
Community sentence Immediate custody	1,130 128	139 49	19 14	1 7	1,289 198			
Other disposal <sup>3</sup>	90	15	5	1	111			
_		percenta	age					
Caution <sup>2</sup> Absolute/Conditional discharge	33% 2%	4% 4%	*	*				
Fine Community sentence	0% 54%	0% 63%	*	*				
Immediate custody	6%	22%	*	*				
Other disposal <sup>3</sup>	4%	7%	*	*				
Aged 18 and over	8,956	2,079	715	564	12,314			
Caution <sup>2</sup>	2,008	86	17	9	2,120			
Absolute/Conditional discharge	321	64	20	12	417			
Fine Community sentence	515 2,200	105 486	17 136	11 84	648 2,906			
Suspended sentence	1,543	423	133	105	2,906			
Immediate custody	1,945	802	354	311	3,412			
Other disposal <sup>3</sup>	424	113	38	32	607			
		percenta	age					
Caution <sup>2</sup>	22%	4%	2%	2%				
Absolute/Conditional discharge	4%	3%	3%	2%				
Fine	6%	5%	2%	2%				
Community sentence Suspended sentence	25% 17%	23% 20%	19% 19%	15% 19%				
Immediate custody	22%	39%	50%	55%				
Other disposal <sup>3</sup>	5%	5%	5%	6%				
Sales diopoddi	370	370	370	070				

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

<sup>&</sup>lt;sup>2</sup> Since April 8th 2013 youth cautions were introduced replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

Represent cases where an offender may have been convicted, but is awaiting further sentencing

Table 8: Offences involving threatening with a knife or offensive weapon resulting in a caution or sentence, in England and Wales Q1 2013 to Q3 2013

Number of offences **Juveniles Disposal Category Adults** Total 10-15 16-17 **Number of offences** England and Wales<sup>1</sup> 123 89 16 18 Caution<sup>2</sup> 3 2 0 5 Absolute/Conditional discharge 0 0 0 0 0 0 0 0 Fine Community sentence 7 12 8 27 0 Suspended sentence 19 0 19

49

11

2

0

10

0

61

11

#### Data Source and Quality

Immediate custody

Other disposal<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> England and Wales includes all 43 police force areas and the British Transport Police.

<sup>&</sup>lt;sup>2</sup> Cautions include juveniles receiving reprimands and warnings or youth cautions. Youth Cautions were introduced on April 8th 2013 replacing reprimands and warnings for young offenders. The guidance is published at the link http://www.justice.gov.uk/out-of-court-disposals

<sup>&</sup>lt;sup>3</sup> Other disposals may represent cases where an offender has been convicted, but is awaiting further sentencing. There were 4 individuals with an other disposal reported for Q1 in the last publication, all of which have received a further sentence

Table 9: Offenders commencing a court order under probation supervision for possession of an offensive weapon<sup>1</sup>, in England and Wales

Number of starts and percentages

Court order starts	Q3 2010	Q3 2011	Q3 2012	Q4 2012	Q1 2013	Q2 2013	Q3 2013	% change, Q3 2012 to Q3 2013
_	=	=	nu	mber of star	ts			
England and Wales	1,457	1,401	1,018	1,084	895	927	972	-5%
Community order	980	924	648	662	530	577	583	-10%
Suspended sentence order	467	475	368	422	365	348	388	5%
Pre CJA orders	10	2	2	0	0	2	1	*
_			percen	tage of total	starts			
Community order	67%	66%		61%	59%	62%	60%	
Suspended sentence order Pre CJA orders	32% 1%	34% 0%		39% 0%	41% 0%	38% 0%	40% 0%	

<sup>&</sup>lt;sup>1</sup> Includes having an article with a blade or a point.

#### Data Source and Quality

These figures have been drawn from administrative IT systems, which, as with any large scale recording system, are subject to possible errors with data entry and processing. All data is provisional.

<sup>\*</sup>Indicates that one or more of the comparative numbers are less than 50. For small numbers this could give misleading percentage changes.

Table 10: Requirement starts for possession of offensive weapon<sup>1</sup>, in England and Wales

Number of requirements and percentages % change, Q3 2010 Q3 2011 Q3 2012 Q4 2012 Q1 2013 Q2 2013 Q3 2013 Q3 2012 to Q3 2013 number of requirements Community order 1,518 1,515 1,065 1,049 -12% Unpaid Work -13% Supervision -14% Curfew -3% Accredited program Specified activity -5% Drug treatment Alcohol treatment Mental health Exclusion Residential Attendance centre Prohibited activity percentage of total requirements 32% 30% Unpaid work 38% 31% 29% 30% 29% 34% 33% 35% 34% 35% Supervision 32% 36% 31% Other requirements 35% 35% 35% 36% 36% 36% number of requirements Suspended sentence order -5% Unpaid work -4% Supervision -6% Curfew -16% Accredited program -17% Specified activity 1% Drug treatment Alcohol treatment Mental health Exclusion Residential Attendance centre Prohibited activity percentage of total requirements 25% 24% Unpaid work 27% 24% 24% 24% 24% Supervision 36% 35% 37% 36% 36% 38% 37% 39% Other requirements 37% 40% 39% 40% 39% 39%

#### Data Source and Quality

These figures have been drawn from administrative IT systems, which, as with any large scale recording system, are subject to possible errors with data entry and processing. All data is provisional.

<sup>&</sup>lt;sup>1</sup> Includes having an article with a blade or a point.

<sup>\*</sup>Indicates that one or more of the comparative numbers are less than 50. For small numbers this could give misleading percentage changes.

Table 11: Unpaid work requirements started by length of requirement given for possession of offensive weapon<sup>1</sup>, in England and Wales

Number of requirements and percentages % change. Q3 2010 Q3 2011 Q3 2012 Q4 2012 Q1 2012 Q2 2013 Q3 2013 Q3 2012 to Q3 2013 number of requirements **Community order** 368 270 271 260 -20% 604 512 323 0-80 hours 220 204 139 144 108 95 93 -33% 81-150 hours 267 213 165 109 -5% 128 112 121 151-199 hours 30 39 21 21 12 21 17 200-250 hours 70 63 34 36 34 43 27 251-300 hours 8 2 2 3 2 1 percentage of total requirements 0-80 hours 40% 36% 43% 39% 40% 35% 36% 81-150 hours 44% 42% 40% 45% 41% 40% 47% 6% 6% 7% 4% 8% 7% 151-199 hours 6% 200-250 hours 12% 12% 11% 10% 13% 16% 10% 251-300 hours 1% 0% 0% 1% 1% 1% 1% number of requirements Suspended sentence order 229 219 206 167 169 148 140 -16% 0-80 hours 48 42 51 43 25 23 36 81-150 hours 116 117 93 106 86 82 78 -16% 151-199 hours 18 17 10 8 14 10 11 200-250 hours 25 29 42 41 26 38 28 251-300 hours 5 2 2 3 1 2 0 percentage of total requirements 0-80 hours 21% 19% 22% 25% 25% 17% 16% 81-150 hours 51% 53% 56% 51% 55% 56% 51% 151-199 hours 8% 8% 6% 4% 8% 7% 8% 200-250 hours 18% 19% 16% 18% 15% 20% 20% 251-300 hours 2% 1% 1% 0% 1% 1% 1%

#### **Data Source and Quality**

These figures have been drawn from administrative IT systems, which, as with any large scale recording system, are subject to possible errors with data entry and processing. All data is provisional.

<sup>&</sup>lt;sup>1</sup> Includes having an article with a blade or a point.

<sup>\*</sup>Indicates that one or more of the comparative numbers are less than 50. For small numbers this could give misleading percentage changes.

## **Explanatory notes**

#### Data quality and sources

#### Tables 1 to 8

The statistics presented in tables 1 to 8 in this Bulletin are drawn from an extract of data held on the Police National Computer (PNC) as at 1 November 2013.

The PNC is a large administrative database containing information about police cautions and court convictions held by individual offenders in England and Wales. As an administrative system, the PNC is regularly updated as new information about particular individuals becomes available. For example, an offender with previous convictions may have recently been charged with another offence, appeared in court against this charge and then been subsequently convicted of this offence. This information would then be updated accordingly against that individual's record in the PNC.

As these updates involve some element of manual data entry alongside more automated systems, there can be delays in the database becoming updated with the latest information about an offender's convictions. As such, the number of cautions/convictions recorded in the PNC extract for knife possession offences in recent quarters, in particular for the most recent quarter included in this bulletin, is likely to be lower than the actual number of cautions/convictions given in the period.

In addition, the different disposals recorded in the PNC extract for knife possession offences in recent quarters are also subject to some change. This is partly due to the delays in updating recent court outcomes on the PNC, but is also due to the fact that, while some individuals will have been convicted of a knife possession offence in a magistrate's court during the quarter, information about the disposal they received is not yet available as the case has been passed to the Crown court for sentencing at a later date. These cases will be updated when information about the final sentence given for the offence becomes available.

As a result of these updates, the statistics presented in this bulletin are based on estimates of what the final sentencing outcomes will be for the latest period once all data updates have been made.

The estimates were introduced from the previous edition of this bulletin and followed detailed analysis that tracked changes in the disposal figures from those initially published for each quarter to those released over the following year as data held on the PNC was updated with new information.

The background to and methodology used to derive these estimates was published in the October to December 2012 release of this bulletin – <u>click here for link</u> – and we will continue to monitor the method used to estimate the final disposal outcomes in future editions to this bulletin to ensure that the estimated figures are realistic.

#### Tables 9 to 11 and Figure 7

The probation data has been processed from data collected and held centrally by the Ministry of Justice. The data are drawn from the local probation administrative IT systems from each of the 35 probation trusts in England and Wales. The figures showing the numbers starting court orders relate to the number of *offenders* starting probation supervision in a given period. The numbers drawn from the PNC data in tables 1 to 5 relate to the total number of *offences* committed by offenders given particular disposals, which are likely to be greater than the number of offenders. Also, the probation data shows offenders convicted of the more general offence of 'possession of an offensive weapon'. This will include possession of knives, as well the particular offence of 'possession of an article with a blade or point', but these cannot be separately distinguished in the probation data.

Prison population data presented in this brief are drawn from the prison administrative IT systems. The figures showing the numbers under sentence refer to the number of *offenders* serving a custodial sentence. Figures drawn from PNC data refer to the number of *offences* committed by offenders given particular disposals. Prison establishments routinely provide records of the numbers of persons held in custody at the end of each month, broadly subdivided according to age, sex, custody type and sentence length. The records are collated and processed centrally. However, data recorded by prisons only show the numbers serving a sentence for the general offence of "possession of an offensive weapon". This offence includes the possession of a knife but can also include possession of other dangerous weapons (excluding firearms).

Due to technical problems relating to the supply of data for statistical purposes it has not been possible to provide data relating to the prison population for specific offence types from July 2009 to March 2010.

## Glossary

This glossary provides a brief description of the main terms used in the Commentary section of this report. For further information, please contact the Justice Statistics Analytical Services division using the details provided in the contacts section at the end of this bulletin.

Adult: An offender aged 18 and over.

**Caution**: A warning given to adults offenders who admit guilt and agree to be cautioned. They are issued on the instructions of a senior police officer where there is sufficient evidence for a conviction and it is not considered to be in the public interest to institute criminal proceedings.

**Community sentence:** An alternate to custodial sentence (sending offenders to prison) which allows offenders to make amends for their crimes. For juveniles the main community sentence used are the referral order and the Youth Rehabilitation Order (YRO). With a community sentence there are specific things the offender can, can't and must do while serving their sentence. Elements of custodial sentence include:

- Supervision,
- · Unpaid work,
- Specified activities,
- Prohibited activities,
- · Accredited programmes,
- · Curfew, exclusion,
- Residence,
- Mental health treatment,
- Drug rehabilitation,
- Alcohol treatment and attendance centre requirement for under 25s

**England and Wales** – Total figures for England and Wales now include all police forces in England and Wales and the British Transport Police (BTP). The Home Office is responsible for policing the 43 police forces in England and Wales. There are also other authorities who prosecute offenders such as:

- Department for Work and Pensions (DWP),
- HM Revenue and Customs (HMRC),
- Ministry of Defence (MOD) and
- British Transport Police (BTP).

**Immediate custody:** Unsuspended imprisonment for adults aged 21 or over and detention in a young offender institution for those aged 18 to 20. The maximum sentence available is 4 years for possession of a bladed article in a public place or an offensive weapon. Juveniles aged 12 to 17 may receive a detention and training order of 4, 6, 8, 10,12, 18 or 24 months

**Juvenile:** An offender between the ages 10 and 17.

**Offences included**: The PNC data (tables 1 to 5) produced in this brief are the number of offences committed **not** the number of offenders. The offences relate to possession offences rather than offences where a knife was used. The offence codes included in the dataset are as follows:

- 00811 Possession of offensive weapons without lawful authority or reasonable excuse. Prevention of Crime Act 1953 Section 1.
- 00828 Possession of offensive weapons without lawful authority or reasonable excuse on school premises. Criminal Justice Act 1988 Section 139 A (2) as amended by Offensive Weapons Act 1996 Section 4 (1).
- 00826 Having an article with a blade or a point in a public place. Criminal Justice Act 1988 Section 139 (1) as amended by Offensive Weapons Act 1996 Section 3 (1).
- 00827 Having an article with a blade or a point on school premises. Criminal Justice Act 1988 Section 139 (2) as amended by Offensive Weapons Act 1996 Section 4 (1).

**New offence codes include:** The PNC data used to produce table 8 in this brief are the number of offences committed **not** the number of offenders. The offences relate to threatening offences rather than offences where a knife was used. The offence codes included in the dataset are as follows:

- **00861** Threaten with an offensive weapon in a public place.
- **00862** Threaten with a blade/sharply pointed article on a school premises
- 00863 Threaten with an offensive weapon on a school premises.
- 00864 Threaten with a blade/sharply pointed article in a public place.

**Offensive weapon:** Any article made or adapted for use for causing injury to the person, or intended by the person having it with him for such. Examples includes: a swordstick, a hollow walking-stick or cane containing a blade.

**Reprimand and warning:** Issued to juvenile first time offenders for minor offences. Reprimand and warning for juveniles are equivalent of cautions for adults.

**Youth cautions:** Introduced on April 8<sup>th</sup> 2013. They are formal out-of-court disposals for young offenders (aged 10 to 17) and intended to allow a more flexible response to offending than the preceding Final Warning Scheme.

**Suspended Sentence:** A custody sentence of less than 12 months, suspended for a period ranging from six months to two years available for **adult** only.

## Contact points for further information

Current and previous editions of this publication are available for download at <a href="https://www.gov.uk/government/organisations/ministry-of-justice/series/knife-possession-sentencing-quarterly">www.gov.uk/government/organisations/ministry-of-justice/series/knife-possession-sentencing-quarterly</a>

Press enquiries should be directed to the Ministry of Justice press office:

Tel: 020 3334 3536

Other enquiries about these statistics should be directed to:

Ministry of Justice Justice Statistics Analytical Services 7th floor 102 Petty France London SW1H 9AJ

General enquiries about the statistical work of the Ministry of Justice can be e-mailed to: <a href="mailto:statistics.enquiries@justice.gsi.gov.uk">statistics.enquiries@justice.gsi.gov.uk</a>

General information about the official statistics system of the UK is available from <a href="https://www.statistics.gov.uk">www.statistics.gov.uk</a>

#### Other knife and sharp object related statistical releases

Other government departments also release statistics relating to knives and sharp objects. Below are some links and brief outlines of other available sources.

 The Home Office provide a guidance document regarding the law for knives and offensive weapons:

www.gov.uk/government/uploads/system/uploads/attachment\_data/file/186911/Knives\_and\_offensive\_weapons\_information\_GDS\_FAQ.pdf

www.gov.uk/find-out-if-i-can-buy-or-carry-a-knife

 The Home Office also publish statistics of offences involving knives and sharp instruments. This is contained within the Crime in England and Wales statistical bulletin and has a section called Offences involving knives and sharp instruments.

www.ons.gov.uk/ons/rel/crime-stats/crime-statistics/period-ending-june-2013/stb-crime-in-england-and-wales--year-ending-june-2013.html#tab-Offences-involving-knives-and-sharp-instruments

<ul> <li>The Department for Health release hospital admission data for assaults on an ad hoc basis. Within this data there is a category for X99 - Assault by sharp object. The link for the most recently released publication is listed below and the data can usually be found in the Monthly HES data – Monthly topic of interest section of the HES online website.</li> </ul>
www.hscic.gov.uk/hes
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Alternative formats are available on request from <a href="mailto:statistics.enquiries@justice.gsi.gov.uk">statistics.enquiries@justice.gsi.gov.uk</a>

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