

**INITIAL ENFORCEMENT ORDER  
(COMPLETED MERGER)**

**ACQUISITION BY UNIVERSAL SEALANTS (U.K.) LIMITED  
OF EKSPAN HOLDINGS LIMITED**

**Initial Enforcement Order made by the  
Competition and Markets Authority pursuant to  
section 72(2) of the Enterprise Act 2002 (the Act)**

Whereas:

- (a) the Competition and Markets Authority (CMA) has reasonable grounds for suspecting that it is or may be the case that Universal Sealants (U.K.) Limited and Ekspan Holdings Limited (Ekspan) have ceased to be distinct;
- (b) the CMA is considering, pursuant to section 22 of the Act, whether it is or may be the case that a relevant merger situation has been created and whether the creation of that situation has resulted or may be expected to result in a substantial lessening of competition in any market or markets in the United Kingdom (UK);
- (c) the CMA wishes to ensure that no action is taken pending final determination of any reference under section 22 of the Act which might prejudice that reference or impede the taking of any action by the CMA under Part 3 of the Act which might be justified by the CMA's decisions on the reference; and
- (d) the circumstances set out in section 72(6) of the Act do not apply and the reference has not been finally determined in accordance with section 79(1) of the Act.

Now for the purposes of preventing pre-emptive action in accordance with section 72(2) of the Act the CMA makes the following order addressed to Universal Sealants (U.K.) Limited (Universal Sealants) and RPM International Inc. (RPM) (Order).

**Commencement, application and scope**

1. This Order commences on the commencement date: 29 November 2017

2. This Order applies to RPM and Universal Sealants.
3. Notwithstanding any other provision of this Order, no act or omission shall constitute a breach of this Order, and nothing in this Order shall oblige RPM or Universal Sealants to reverse any act or omission, in each case to the extent that it occurred or was completed prior to the commencement date.

### **Management of the RPM and Ekspan businesses until determination of proceedings**

4. Except with the prior written consent of the CMA, RPM and Universal Sealants shall not, during the specified period, take any action which might prejudice a reference of the transaction under section 22 of the Act or impede the taking of any action under the Act by the CMA which may be justified by the CMA's decisions on such a reference, including any action which might:
  - (a) lead to the integration of the Ekspan business with the RPM business;
  - (b) transfer the ownership or control of the RPM business or the Ekspan business or any of their subsidiaries; or
  - (c) otherwise impair the ability of the Ekspan business or the RPM business to compete independently in any of the markets affected by the transaction.
5. Further and without prejudice to the generality of paragraph 4 and subject to paragraph 3, RPM and Universal Sealants shall at all times during the specified period procure that, except with the prior written consent of the CMA:
  - (a) the Ekspan business is carried on separately from the RPM business and the Ekspan business's separate sales or brand identity is maintained;
  - (b) the Ekspan business and the RPM business are maintained as a going concern and sufficient resources are made available for the development of the Ekspan business and the RPM business, on the basis of their respective pre-merger business plans;
  - (c) except in the ordinary course of business, no substantive changes are made to the organisational structure of, or the management responsibilities within, the Ekspan business or the RPM business;
  - (d) the nature, description, range and quality of goods and/or services supplied in the UK by each of the two businesses are maintained and preserved;

- (e) except in the ordinary course of business for the separate operation of the two businesses:
  - (i) all of the assets of the Ekspan business and the RPM business are maintained and preserved, including facilities and goodwill;
  - (ii) none of the assets of the Ekspan business or the RPM business are disposed of; and
  - (iii) no interest in the assets of the Ekspan business or the RPM business is created or disposed of;
- (f) there is no integration of the information technology of the Ekspan or RPM businesses, and the software and hardware platforms of the Ekspan business shall remain essentially unchanged, except for routine changes and maintenance;
- (g) the customer and supplier lists of the two businesses shall be operated and updated separately and any negotiations with any existing or potential customers and suppliers in relation to the Ekspan business will be carried out by the Ekspan business alone and for the avoidance of doubt the RPM business will not negotiate on behalf of the Ekspan business (and vice versa) or enter into any joint agreements with the Ekspan business (and vice versa);
- (h) all existing contracts of the Ekspan business and the RPM business continue to be serviced by the business to which they were awarded;
- (i) no changes are made to key staff of the Ekspan business or RPM business;
- (j) no key staff are transferred between the Ekspan business and the RPM business;
- (k) all reasonable steps are taken to encourage all key staff to remain with the Ekspan business and the RPM business; and
- (l) no business secrets, know-how, commercially-sensitive information, intellectual property or any other information of a confidential or proprietary nature relating to either of the two businesses shall pass, directly or indirectly, from the Ekspan business (or any of its employees, directors, agents or affiliates) to the RPM business (or any of its employees, directors, agents or affiliates), or vice versa, except where strictly necessary in the ordinary course of business (including, for example, where required for compliance with external regulatory and/or

accounting obligations or for due diligence, integration planning or the completion of any merger control proceedings relating to the transaction) and on the basis that, should the transaction be prohibited, any records or copies (electronic or otherwise) of such information that have passed, wherever they may be held, will be returned to the business to which they relate and any copies destroyed.

## **Compliance**

6. RPM and Universal Sealants shall procure that each of their subsidiaries complies with this Order as if the Order had been issued to each of them.
7. RPM and Universal Sealants shall provide to the CMA such information or statement of compliance as it may from time to time require for the purposes of monitoring compliance by RPM and Universal Sealants and their subsidiaries with this Order. In particular, on 13 December 2017 and subsequently every two weeks (or, where this does not fall on a working day, the first working day thereafter) the Chief Executive Officer of RPM and Universal Sealants or other persons of RPM and Universal Sealants as agreed with the CMA shall, on behalf of RPM and Universal Sealants, provide a statement to the CMA in the form set out in the Annex to this Order confirming compliance with this Order.
8. At all times, RPM and Universal Sealants shall, or shall procure that Ekspan shall, actively keep the CMA informed of any material developments relating to the Ekspan business or the RPM business, which includes but is not limited to:
  - (a) details of key staff who leave or join the Ekspan business or the RPM business;
  - (b) any interruption of the Ekspan or RPM business (including without limitation its procurement, production, logistics, sales and employee relations arrangements) that has prevented it from operating in the ordinary course of business for more than 24 hours;
  - (c) all substantial customer volumes won or lost or substantial changes to the customer contracts for the Ekspan or RPM business including any substantial changes in customers' demand; and
  - (d) substantial changes in the Ekspan or RPM business's contractual arrangements or relationships with key suppliers.
9. If RPM or Universal Sealants has any reason to suspect that this Order might have been breached it shall immediately notify the CMA and any monitoring

trustee that RPM and/or Universal Sealants may be directed to appoint under paragraph 10.

10. The CMA may give directions to a specified person or to a holder of a specified office in any body of persons (corporate or unincorporated) to take specified steps for the purpose of carrying out, or ensuring compliance with, this Order, or do or refrain from doing any specified action in order to ensure compliance with the Order. The CMA may vary or revoke any directions so given.
11. RPM and Universal Sealants shall comply in so far as they are able with such directions as the CMA may from time to time give to take such steps as may be specified or described in the directions for the purpose of carrying out or securing compliance with this Order.

### **Interpretation**

12. The Interpretation Act 1978 shall apply to this Order as it does to Acts of Parliament.
13. For the purposes of this Order:

**'the Act'** means the Enterprise Act 2002;

**'an affiliate'** of a person is another person who satisfies the following condition, namely that any enterprise (which, in this context, has the meaning given in section 129(1) of the Act) that the first person carries on from time to time and any enterprise that the second person carries on from time to time would be regarded as being under common control for the purposes of section 26 of the Act;

**'business'** has the meaning given by section 129(1) and (3) of the Act;

**'commencement date'** means 29 November 2017;

**'control'** includes the ability directly or indirectly to control or materially to influence the policy of a body corporate or the policy of any person in carrying on an enterprise;

**'the decisions'** means the decisions of the CMA on the questions which it is required to answer by virtue of section 35 of the Act;

**'Ekspan'** means Ekspan Holdings Limited and company number 09194410 (Companies House);

**'the Ekspan business'** means the business of Ekspan and its subsidiaries carried on as at the commencement date;

**'key staff'** means staff in positions of executive or managerial responsibility and/or whose performance affects the viability of the business;

**'the ordinary course of business'** means matters connected to the day-to-day supply of goods and/or services by Ekspan or RPM and does not include matters involving significant changes to the organisational structure or related to the post-merger integration of Ekspan and RPM;

**'RPM'** means RPM International Inc.;

**'the RPM business'** means the business of RPM and its subsidiaries carried on as at the commencement date;

**'specified period'** means the period beginning on the commencement date and terminating in accordance with section 72(6) of the Act;

**'subsidiary'**, unless otherwise stated, has the meaning given by section 1159 of the Companies Act 2006;

**'the transaction'** means the transaction by which Universal Sealants and Ekspan have ceased to be distinct within the meaning of section 23 of the Act;

**'the two businesses'** means the RPM business and the Ekspan business;

**'Universal Sealants'** means Universal Sealants (U.K.) Limited and company number 01494603 (Companies House);

**'the Universal Sealants business'** means the business of Universal Sealants and its subsidiaries but excluding the Ekspan business, carried on as at the commencement date;

unless the context requires otherwise, the singular shall include the plural and vice versa.

**Maria Duarte**

**Assistant Director, Mergers**

## Compliance statement for RPM/Universal Sealants

I [insert name] confirm on behalf of RPM/Universal Sealants that:

### Compliance in the Relevant Period

1. In the period from [insert date] to [insert date] (the Relevant Period):
  - (a) RPM/Universal Sealants has complied with the Order made by the CMA in relation to the transaction on [insert date of this Order] (the Order).
  - (b) RPM/Universal Sealants' subsidiaries have also complied with this Order.
2. Subject to paragraph 3 of the Order, and except with the prior written consent of the CMA:
  - (a) No action has been taken by RPM/Universal Sealants that might prejudice a reference of the transaction under section 22 of the Act or impede the taking of any action by the CMA which may be justified by its decision on such a reference, including any action which might:
    - (i) lead to the integration of the Ekspan business with the RPM/Universal Sealants business;
    - (ii) transfer the ownership or control of the RPM/Universal Sealants business or the Ekspan business or any of their subsidiaries; or
    - (iii) otherwise impair the ability of the Ekspan business or the RPM/Universal Sealants business to compete independently in any of the markets affected by the transaction.
  - (b) The Ekspan business has been carried on separately from the RPM/Universal Sealants business and the Ekspan business's separate sales or brand identity has been maintained.
  - (c) The Ekspan business and the RPM/Universal Sealants business have been maintained as a going concern and sufficient resources have been made available for the development of the Ekspan business and the RPM/Universal Sealants business, on the basis of their respective pre-merger business plans.
  - (d) No substantive changes have been made to the organisational structure of, or the management responsibilities within, the Ekspan business or the

RPM/Universal Sealants business, except in the ordinary course of business.

- (e) The nature, description, range and quality of goods and/or services supplied in the UK by the Ekspan business and the RPM/Universal Sealants business have been maintained and preserved.
- (f) Except in the ordinary course of business for the separate operation of the two businesses:
  - (i) all of the assets of the Ekspan business and the RPM/Universal Sealants business, including facilities and goodwill, have been maintained and preserved as at the start of the Relevant Period;
  - (ii) none of the assets of the Ekspan business or the RPM/Universal Sealants business have been disposed of; and
  - (iii) no interest in the assets of the Ekspan business or the RPM/Universal Sealants business has been created or disposed of.
- (g) There has been no integration of the information technology of the Ekspan or RPM/Universal Sealants businesses, and the software and hardware platforms of the Ekspan business have remained essentially unchanged, except for routine changes and maintenance.
- (h) Subject to integration which had occurred prior to the commencement date, the customer and supplier lists of the two businesses have been operated and updated separately and any negotiations with any existing or potential customers and suppliers in relation to the Ekspan business have been carried out by the Ekspan business alone and, for the avoidance of doubt, the RPM/Universal Sealants business has not negotiated on behalf of the Ekspan business (and vice versa) or entered into any joint agreements with the Ekspan business (and vice versa).
- (i) All existing contracts of the Ekspan business and the RPM/Universal Sealants business have been serviced by the business to which they were awarded, except to the extent novated, assigned or subcontracted prior to the commencement date.
- (j) No changes have been made to key staff of the Ekspan business or the RPM/Universal Sealants business.
- (k) No key staff have been transferred between the Ekspan business and the RPM/Universal Sealants business.



- (l) All reasonable steps have been taken to encourage all key staff to remain with the Ekspan business and the RPM/Universal Sealants business.
- (m) Except as permitted by the Order, no business secrets, know-how, commercially-sensitive information, intellectual property or any other information of a confidential or proprietary nature relating to either of the two businesses, has passed, directly or indirectly, from the Ekspan business (or any of its employees, directors, agents or affiliates) to the RPM/Universal Sealants business (or any of its employees, directors, agents or affiliates), or vice versa.
- (n) Except as listed in paragraph (o) below, there have been no:
  - (i) key staff that have left or joined the Ekspan business or the RPM/Universal Sealants business;
  - (ii) interruptions of the Ekspan business or the RPM/Universal Sealants business (including without limitation procurement, production, logistics, sales and employee relations arrangements) that have prevented it from operating in the ordinary course of business for more than 24 hours;
  - (iii) substantial customer volumes won or lost or substantial changes to the customer contracts for the Ekspan business or the RPM/Universal Sealants business; or
  - (iv) substantial changes in the Ekspan or RPM/Universal Sealants business's contractual arrangements or relationships with key suppliers.
- (o) *[list of material developments]*

3. RPM/Universal Sealants and its subsidiaries remain in full compliance with the Order and will, or will procure that Ekspan, continue actively to keep the CMA informed of any material developments relating to the Ekspan or the RPM/Universal Sealants business in accordance with paragraph 8 of the Order.

### **Interpretation**

4. Terms defined in the Order have the same meaning in this compliance statement.

FOR AND ON BEHALF OF RPM

Signature .....

Name .....

Title .....

Date .....

FOR AND ON BEHALF OF UNIVERSAL SEALANTS

Signature .....

Name .....

Title .....

Date .....