INTERPRETING THE CURRENT CRISIS IN THE MALIAN COTTON SECTOR: A FOCUS ON INFORMAL PRACTICES, NORMS, AND VALUES

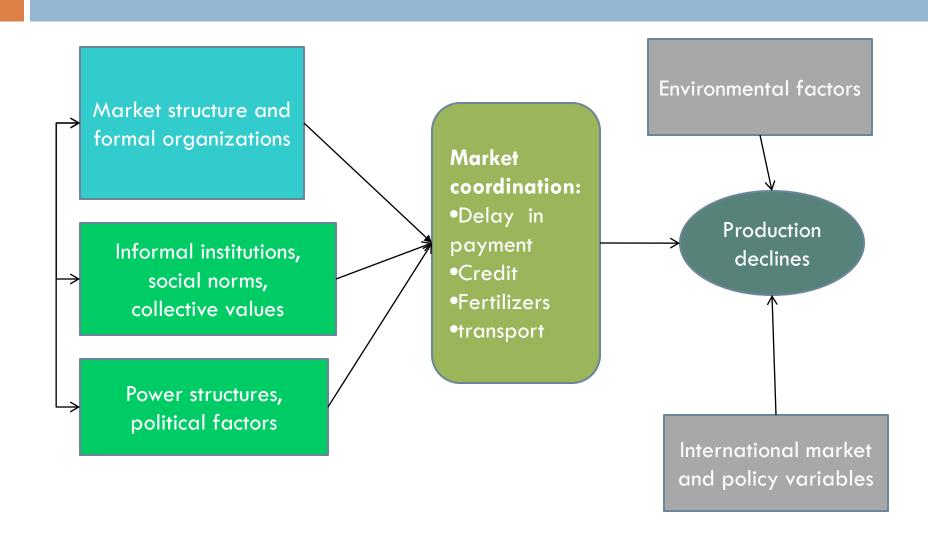
Renata Serra (Center for African Studies, University of Florida) ASA Annual Meeting, New Orleans, Nov. 22, 2009

African Power and Politics Program

- International research consortium, led by David Booth (ODI, London)
 - "Institutions that work for poor people"
 - How to work with the 'grain' of African societies?
- Funded by the UK DfID and Irish Aid
- CAS at UF one of the partner institutions
- Cotton research project is one of 7 streams
 - Comparative study of cotton reforms in Mali, Benin and Burkina
 - 2. How can reforms and policies incorporate local solutions for collective action?

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Theoretical framework



Research goals

- Explain problems in the level of cotton market coordination as a function of:
 - Political sphere: bargaining power among stakeholders
 - Collective values: how should a cotton sector be managed?
 - Social norms and institutions at the village level
- Show how cotton sector policies need to engage with local power dynamics and social norms

Methodology

- Collaboration with local researchers
 - Institut d'Economie Rural
- Mixed methodology
 - Qualitative data: Interviews, focus groups
 - Quantitative data: survey of 113 farmers
- Fieldwork at two levels
 - Village level (11 villages)
 - Capital (meetings with stakeholders, participation in seminars)
- Some policy engagement activities
 - Bamako Workshop, May 18-19, 2009
- 3 visits during 2008/09 + extensive work by local team

Summary statistics: Mali farmers data set

Variable	Value
Type farm (1, 2, 3)	1.88
Exp HH head (years)	19.42
HH size	23.02
N workers	4.93
Food sufficient	0.64
Plough	3.2
Tractor	0.03
Spray	1.04
Did cotton 08 %	0.91
Ha cotton 08	2.88
Mais ha	1.41
Sorghum ha	3.11
Millet ha	2.58

N = 113

Cotton acreage decisions & reasons

	Decline in ha from 2007 to 2008 (40)			Decline in ha from 2008 to 2009 (21)		
Reasons	1st reason	2nd reason	3rd reason	1st reason	2nd reason	3rd reason
Too low price		25.93	32	18.75		36.36
Delay input	25.71			18.75		
Land constraints	31.43					
Difficulty credit			24			27.27
High cereal prices		22.22		18.75	33.33	27.27
delay payment					25	
high debt levels						
tension coop.						
lack of trust						

	Increase in ha from 2007 to 2008 (17)			Increase in ha from 2008 to 2009 (52)		
Reasons	1st reason	2nd reason	3rd reason	1st reason	2nd reason	3rd reason
Sure income	37.5	23.53		37.93	21.28	
Good price		23.53		17.24		
Access to credit						20.5
Access to inputs						
Benefits to cereals			50		23.4	25.64

Theme 1: Disconnect national/local level

- Cotton as highly politicized sector where interests are fragmented and ever changing
- "Bamako" discourse: focus on the price level
- Village discourse: emphasis on market imperfections
- Cotton is not cultivated for its intrinsic income but for a wider set of services and benefits
- HP: Farmers care less about the price than about the functioning of related markets and services

Theme 2: Disconnect national/donors

- Conflicting logics regarding how cotton sectors should be managed
 - "Cotton as development" vs. "cotton as business"
- Primacy of the informal realm and symbolic values
- Path dependency of the integrated model in WFA
 - This determines which trade-offs are acceptable
- Need for "Unconventional paradigms"
 - Simple organizational restructuring will not do!
- Interesting examples of "hybridity":
 - No spatial competition in both Mali and Burkina
 - "False privatization" in Burkina

Theme 3: The 'culture' of cotton

- The "culture" of cotton (know-how, prevailing practices, social capital) may persist after organizational change
- Distinctive experience in Mali: "CMDT was the state"
 in cotton areas
- Relationship between CMDT and farmer associations like a a patron-client relationship
- Is this distinctive culture/know how/social capital a constraint or a resource for development?