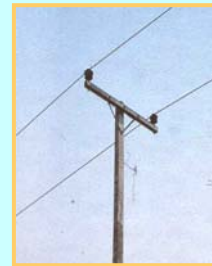




## Engendering Power Sector Policy in Eastern and Southern Africa



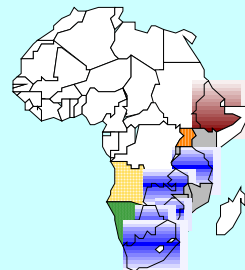
Stephen Karekezi  
Jennifer Wangeci  
AFREPREN



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### Background

- Policy makers have often failed to recognise gender inequalities and that gender-neutral energy policies discriminate against women
- This is particularly true of the electricity sector
- Power sector reforms are ongoing or being planned for in Eastern and Southern Africa
- This presents a window of opportunity of engendering power sector policies



- **Key Research Question:**

- ☐ How best can gender research influence power sector policy in Eastern and Southern Africa?



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## Participating Countries & Researchers

- **4 country studies**

- **Botswana**

- ☐ Nozipho Wright, Botswana Technology Centre
- ☐ Matthew Wright, Central Bank of Botswana

- **Kenya**

- ☐ Pauline Kathambana, Kenya Power & Lighting Company (KPLC)

- **Tanzania**

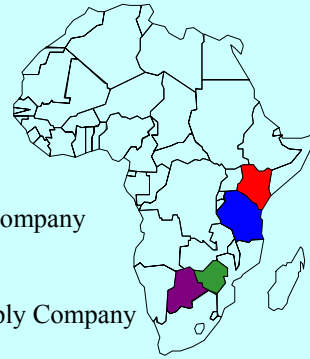
- ☐ Florence Gwang'ombe, Tanzania Electricity Supply Company (TANESCO)

- **Zimbabwe**

- ☐ Dorcas Kayo, Zimbabwe Electricity Supply Authority (ZESA)

- **Regional study**

- ☐ Emma Crewe, UK/India
- ☐ Joy Dunkerley, USA
- ☐ Stephen Karekezi, AFREPREN
- ☐ Jennifer Wangeci, AFREPREN



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## Methodology

- ☐ **Review power sector policy documents and identify the gender component/dimension**
  - Identify number of gender explicit power sector policy measures
  - Highlight the frequency of the term gender or women in the power sector policy document
- ☐ **Assess the power sector policy formulation process**
- ☐ **Highlight stages in the process that provide ideal entry points for influence by gender research**
- ☐ **Identify key research inputs that influenced the process**
- ☐ **Propose an approach that can be used to strengthen impact of gender research on power sector policies**



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## Key Questions Informing Analysis

- Is gender mentioned in the national energy policy? *If yes, in what context*
- Is gender mentioned in the national power sector policy? *If yes, in what context*
- Are there mechanisms in the national power sector strategy for stakeholder input and participation?
- What is the gender composition of the power sector policy making body (if one exists)?
- Are gender experts or women's organisations involved in the power sector policy making process?



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## Findings: Review of Power Sector Policy Documents

- There's a growing awareness among policy makers in power sector of importance of gender
- But, gender references in policy documents are mostly either:
  - ☐ Vague objectives that are difficult to measure
  - ☐ Narrow, practical and welfare oriented rather than strategic and integrated into a comprehensive gender framework



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## Findings: Review of Power Sector Policy Documents

Country and summary of gender policy	Number of Times Gender/Women is Mentioned	Number of Gender Specific Policy Statements/Measures
<b><u>Botswana</u></b> Strong statements of commitment to gender equity. Acknowledges women's roles and problems but no framework to address them.	Gender (5) Women (14)	Policy statements (1) Policy measures (1)
<b><u>Kenya</u></b> Strong statements of commitment to redressing gender imbalance. Limited educational and welfare goals planned.	N.A.	Policy statements (0) Policy measures (1)
<b><u>Tanzania</u></b> Strong statements of commitment to gender equality. Welfare measures planned. Participation of women encouraged but not required.	Gender (11) Women (16) Female (1)	Policy statements (5) Policy measures (0)
<b><u>Zimbabwe</u></b> No mention of gender issues in energy documents. No explicit policy measures to address gender issues or women's interests.	Gender (0) Women (0)	Policy statement (1) Policy measures (0)



## Findings: Review of Power Sector Policy Making Process

	Botswana	Kenya	Tanzania	Zimbabwe
<b>Driver</b>	Department of Energy	Ministry of Energy	Department of Energy, Ministry of Energy and Minerals	Department of Energy
<b>Consultation Tools</b>	<ul style="list-style-type: none"> <li>• Consultation with stakeholders</li> <li>• Mini workshops</li> <li>• Major stakeholder workshops</li> </ul>	<ul style="list-style-type: none"> <li>• Taskforces appointed by the Ministry of Energy</li> <li>• Stakeholder workshops</li> <li>• Public consultative forum</li> </ul>	<ul style="list-style-type: none"> <li>• Stakeholder workshops</li> <li>• Inter-ministerial discussions</li> </ul>	<ul style="list-style-type: none"> <li>• Taskforces</li> <li>• National stakeholder workshops</li> </ul>



## Findings: Review of Power Sector Policy Making Process

	Botswana	Kenya	Tanzania	Zimbabwe
<b>Key Influences</b>	<ul style="list-style-type: none"> <li>• Need to have a document that would guide and facilitate proper planning &amp; management of the energy sector</li> <li>• Consultancy work</li> </ul>	<ul style="list-style-type: none"> <li>• Deficiencies in Electric Act</li> <li>• Need for consistent policy on energy</li> <li>• Electricity rationing and outages</li> <li>• Adverse effects of oil importation on economy and balance of payments</li> </ul>	<ul style="list-style-type: none"> <li>• Transformation in energy sector since 1992 necessitated revision of energy policy document</li> <li>• Changes in global power sector</li> </ul>	<ul style="list-style-type: none"> <li>• Existing policy had some gaps</li> <li>• Energy specialists and consultants</li> <li>• The World Bank</li> </ul>



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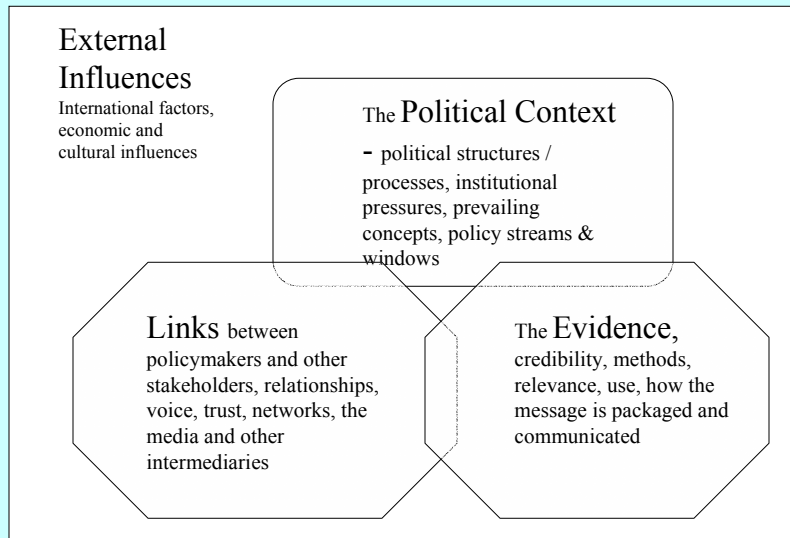
## Findings: Research Influences on Power Sector Policy

- **Direct influence of research, and especially gender research, on power sector policy formulation has been limited**
  - ☐ **Kenya** – market research to understand electricity use
  - ☐ **Botswana** – consultant studies
  - ☐ **Zimbabwe** – research used to design sector efficiency goals rather than goals
  - ☐ **Tanzania** – policy document contains various recommendations made by researchers



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## 4 Clusters of Influences



## What Role Can Gender Research Play in Influencing Power Sector Policy?

- **Context: Gendered Politics, Institutions and Global Influences**
  - ▣ **Global level** – focus on international agreements e.g. CEDAW, Beijing Platform, etc
  - ▣ **Institutional level** – awareness creation about engendering power sector and energy policy; training and development on different aspects of gender analysis within policymaking institutions

## What Role Can Gender Research Play in Influencing Power Sector Policy?

- **Evidence on Gender: Credibility and Communication**

- ☐ **Gender disaggregated data** – evidence required for motivating policymakers to engender energy policy
- ☐ **Timely, relevant and practical information**
  - Package gender research results in a more ‘policymaker friendly manner’
  - Simplified and non-technical language
  - Multi-media communication strategy



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## What Role Can Gender Research Play in Influencing Power Sector Policy?

- **Links, Legitimacy and Women’s Representation**

- ☐ Forge links between policymakers and researchers
- ☐ Link to women’s organizations with limited expertise in energy but extensive skills in promoting the gender agenda
- ☐ Fuller participation of women in decision-making process on various levels in the power sector
- ☐ Establish mechanisms to ensure other women’s stakeholders’ views and demands (especially those marginalised from decision-making) are highlighted



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## Next Steps

- **Reviewer's comments and in-house discussion**

- ☐ Assumed that gender approach has positive impact on power sector
  - need for additional empirical evidence
- ☐ What is the relevance of central grid-based power to gender ? Is it, by definition, not pro-women?
- ☐ Should one focus on decentralized electricity systems (e.g. diesel gensets or PVs)?
- ☐ Credibility of research evidence – are external researchers more credible than local researchers?
- ☐ Need to place gender in the wider context of class, ethnicity, urban/rural and age
- ☐ Several unsubstantiated statements – need to either qualify or provide supporting evidence

- **In brief, more in-depth analysis**



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