

## ACQUISITION BY CRAWFORD & COMPANY ADJUSTERS (UK) LIMITED OF GAB ROBINS HOLDINGS UK LIMITED

# Initial Enforcement Order made by the Competition and Markets Authority pursuant to section 72(2) of the Enterprise Act 2002 (the Act)

#### Whereas:

- (a) the Competition and Markets Authority (CMA) has reasonable grounds for suspecting that it is or may be the case that Crawford & Company Adjusters (UK) Limited and GAB Robins Holdings UK Limited (GAB Robins) have ceased to be distinct;
- (b) the CMA is considering, pursuant to section 22 of the Act, whether it is or may be the case that a relevant merger situation has been created and whether the creation of that situation has resulted or may be expected to result in a substantial lessening of competition in any market or markets in the United Kingdom (UK);
- (c) the CMA wishes to ensure that no action is taken pending final determination of any reference under section 22 of the Act which might prejudice that reference or impede the taking of any action by the CMA under Part 3 of the Act which might be justified by the CMA's decisions on the reference; and
- (d) the circumstances set out in section 72(6) of the Act do not apply and the reference has not been finally determined in accordance with section 79(1) of the Act.

Now for the purposes of preventing pre-emptive action in accordance with section 72(2) of the Act the CMA makes the following order addressed to Crawford & Company EMEA/A-P Holdings Limited (Crawford) and Crawford & Company Adjusters (UK) Limited (Crawford UK) (Order).

#### Commencement, application and scope

- 1. This Order commences on the commencement date: 8 December 2014.
- 2. This Order applies to Crawford and Crawford UK.

3. Notwithstanding any other provision of this Order, no act or omission shall constitute a breach of this Order, and nothing in this Order shall oblige Crawford or Crawford UK to reverse any act or omission, in each case to the extent that it occurred or was completed prior to the commencement date.

## Management of the Crawford and GAB Robins businesses until determination of proceedings

- 4. Except with the prior written consent of the CMA, Crawford and Crawford UK shall not, during the specified period, take any action which might prejudice a reference of the transaction under section 22 of the Act or impede the taking of any action under the Act by the CMA which may be justified by the CMA's decisions on such a reference, including any action which might:
  - (a) lead to the integration of the GAB Robins business with the Crawford business;
  - (b) transfer the ownership or control of the Crawford business or the GAB Robins business or any of their subsidiaries; or
  - (c) otherwise impair the ability of the GAB Robins business or the Crawford business to compete independently in any of the markets affected by the transaction.
- 5. Further and without prejudice to the generality of paragraph 4 and subject to paragraph 3, Crawford and Crawford UK shall at all times during the specified period procure that, except with the prior written consent of the CMA:
  - (a) the GAB Robins business is carried on separately from the Crawford business and the GAB Robins business's separate sales or brand identity is maintained;
  - (b) the GAB Robins business and the Crawford business are maintained as a going concern and sufficient resources are made available for the development of the GAB Robins business and the Crawford business, on the basis of their respective pre-merger business plans;
  - (c) except in the ordinary course of business, no substantive changes are made to the organisational structure of, or the management responsibilities within, the GAB Robins business or the Crawford business;
  - (d) the nature, description, range and quality of goods and/or services supplied in the UK by each of the two businesses are maintained and preserved;

- (e) except in the ordinary course of business for the separate operation of the two businesses:
  - all of the assets of the GAB Robins business and the Crawford business are maintained and preserved, including facilities and goodwill;
  - (ii) none of the assets of the GAB Robins business or the Crawford business are disposed of; and
  - (iii) no interest in the assets of the GAB Robins business or the Crawford business is created or disposed of;
- (f) there is no integration of the information technology of the GAB Robins or Crawford businesses, and the software and hardware platforms of the GAB Robins business shall remain essentially unchanged, except for routine changes and maintenance;
- (g) the customer and supplier lists of the two businesses shall be operated and updated separately and any negotiations with any existing or potential customers and suppliers in relation to the GAB Robins business will be carried out by the GAB Robins business alone and for the avoidance of doubt the Crawford business will not negotiate on behalf of the GAB Robins business (and vice versa) or enter into any joint agreements with the GAB Robins business (and vice versa);
- (h) all existing contracts of the GAB Robins business and the Crawford business continue to be serviced by the business to which they were awarded;
- (i) no changes are made to key staff of the GAB Robins business or Crawford business;
- (j) no key staff are transferred between the GAB Robins business and the Crawford business;
- (k) all reasonable steps are taken to encourage all key staff to remain with the GAB Robins business and the Crawford business; and
- (I) no business secrets, know-how, commercially-sensitive information, intellectual property or any other information of a confidential or proprietary nature relating to either of the two businesses shall pass, directly or indirectly, from the GAB Robins business (or any of its employees, directors, agents or affiliates) to the Crawford business (or any of its employees, directors, agents or affiliates), or vice versa, except

where strictly necessary in the ordinary course of business (for example, where required for compliance with external regulatory and/or accounting obligations) and on the basis that, should the merger be prohibited, any records or copies (electronic or otherwise) of such information that have passed, wherever they may be held, will be returned to the business to which they relate and any copies destroyed.

#### Compliance

- 6. Crawford and Crawford UK shall procure that each of their subsidiaries complies with this Order as if the Order had been issued to each of them.
- 7. Crawford and Crawford UK shall provide to the CMA such information or statement of compliance as it may from time to time require for the purposes of monitoring compliance by Crawford and Crawford UK and their subsidiaries with this Order. In particular, on 22 December 2014 and subsequently every two weeks (or, where this does not fall on a working day, the first working day thereafter) the Chief Executive Officer of Crawford and Crawford UK, or other persons of Crawford and Crawford UK as agreed with the CMA, shall, on behalf of Crawford and Crawford UK, provide a statement to the CMA in the form set out in the Annex to this Order confirming compliance with this Order.
- 8. At all times, Crawford and Crawford UK shall, or shall procure that GAB Robins shall, actively keep the CMA informed of any material developments relating to the GAB Robins business or the Crawford business, which includes but is not limited to:
  - (a) details of key staff who leave or join the GAB Robins business or the Crawford business;
  - (b) any interruption of the GAB Robins or Crawford business (including without limitation its procurement, production, logistics, sales and employee relations arrangements) that has prevented it from operating in the ordinary course of business for more than 24 hours;
  - (c) all substantial customer volumes won or lost or substantial changes to the customer contracts for the GAB Robins or Crawford business including any substantial changes in customers' demand; and
  - (d) substantial changes in the GAB Robins or Crawford business's contractual arrangements or relationships with key suppliers.
- 9. If Crawford or Crawford UK has any reason to suspect that this Order might have been breached it shall immediately notify the CMA and any monitoring

trustee that Crawford and/or Crawford UK may be directed to appoint under paragraph 10.

- 10. The CMA may give directions to a specified person or to a holder of a specified office in any body of persons (corporate or unincorporated) to take specified steps for the purpose of carrying out, or ensuring compliance with, this Order, or do or refrain from doing any specified action in order to ensure compliance with the Order. The CMA may vary or revoke any directions so given.
- 11. Crawford and Crawford UK shall comply in so far as they are able with such directions as the CMA may from time to time give to take such steps as may be specified or described in the directions for the purpose of carrying out or securing compliance with this Order.

#### Interpretation

- 12. The Interpretation Act 1978 shall apply to this Order as it does to Acts of Parliament.
- 13. For the purposes of this Order:

'the Act' means the Enterprise Act 2002;

'an affiliate' of a person is another person who satisfies the following condition, namely that any enterprise (which, in this context, has the meaning given in section 129(1) of the Act) that the first person carries on from time to time and any enterprise that the second person carries on from time to time would be regarded as being under common control for the purposes of section 26 of the Act;

'business' has the meaning given by section 129(1) and (3) of the Act;

'commencement date' means 8 December 2014;

'control' includes the ability directly or indirectly to control or materially to influence the policy of a body corporate or the policy of any person in carrying on an enterprise;

'Crawford' means Crawford & Company EMEA/A-P Holdings Limited;

'the Crawford business' means the business in the UK of Crawford and its subsidiaries carried on as at the commencement date;

'Crawford UK' means Crawford & Company Adjusters (UK) Limited;

'the decisions' means the decisions of the CMA on the questions which it is required to answer by virtue of section 35 of the Act;

'GAB Robins' means GAB Robins Holdings UK Limited;

'the GAB Robins business' means the business of GAB Robins and its subsidiaries carried on as at the commencement date;

'**key staff**' means staff in positions of executive or managerial responsibility and/or whose performance affects the viability of the business;

'the ordinary course of business' means matters connected to the day-to-day supply of goods and/or services by the GAB Robins business or the Crawford business and does not include matters involving significant changes to the organisational structure or related to the post-merger integration of the GAB Robins business and the Crawford business;

'specified period' means the period beginning on the commencement date and terminating in accordance with section 72(6) of the Act;

'subsidiary', unless otherwise stated, has the meaning given by section 1159 of the Companies Act 2006;

'the transaction' means the transaction by which Crawford UK and GAB Robins have ceased to be distinct within the meaning of section 23 of the Act;

'the two businesses' means the Crawford business and the GAB Robins business:

unless the context requires otherwise, the singular shall include the plural and vice versa.

Lesley Moore Assistant Director, Mergers

#### Compliance statement for Crawford/Crawford UK

I [insert name] confirm on behalf of Crawford/Crawford UK that:

#### **Compliance in the Relevant Period**

- 1. In the period from [insert date] to [insert date] (the Relevant Period):
  - (a) Crawford/Crawford UK has complied with the Order made by the CMA in relation to the transaction on 8 December 2014 (the Order).
  - (b) Crawford/Crawford UK's subsidiaries have also complied with this Order.
- 2. Subject to paragraph 3 of the Order, and except with the prior written consent of the CMA:
  - (a) No action has been taken by Crawford/Crawford UK that might prejudice a reference of the transaction under section 22 of the Act or impede the taking of any action by the CMA which may be justified by its decision on such a reference, including any action which might:
    - (i) lead to the integration of the GAB Robins business with the Crawford business;
    - (ii) transfer the ownership or control of the Crawford business or the GAB Robins business or any of their subsidiaries; or
    - (iii) otherwise impair the ability of the GAB Robins business or the Crawford business to compete independently in any of the markets affected by the transaction.
  - (b) The GAB Robins business has been carried on separately from the Crawford business and the GAB Robins business's separate sales or brand identity has been maintained.
  - (c) The GAB Robins business and the Crawford business have been maintained as a going concern and sufficient resources have been made available for the development of the GAB Robins business and the Crawford business, on the basis of their respective pre-merger business plans.
  - (d) No substantive changes have been made to the organisational structure of, or the management responsibilities within, the GAB Robins business or the Crawford business, except in the ordinary course of business.

- (e) The nature, description, range and quality of goods and/or services supplied in the UK by the GAB Robins business and the Crawford business have been maintained and preserved.
- (f) Except in the ordinary course of business for the separate operation of the two businesses:
  - (i) all of the assets of the GAB Robins business and the Crawford business, including facilities and goodwill, have been maintained and preserved as at the start of the Relevant Period;
  - (ii) none of the assets of the GAB Robins business or the Crawford business have been disposed of; and
  - (iii) no interest in the assets of the GAB Robins business or the Crawford business has been created or disposed of.
- (g) There has been no integration of the information technology of the GAB Robins or Crawford business, and the software and hardware platforms of the GAB Robins business have remained essentially unchanged, except for routine changes and maintenance.
- (h) Subject to integration which had occurred prior to the commencement date, the customer and supplier lists of the two businesses have been operated and updated separately and any negotiations with any existing or potential customers and suppliers in relation to the GAB Robins business have been carried out by the GAB Robins business alone and, for the avoidance of doubt, the Crawford business has not negotiated on behalf of the GAB Robins business (and vice versa) or entered into any joint agreements with the GAB Robins business (and vice versa).
- (i) All existing contracts of the GAB Robins business and the Crawford business have been serviced by the business to which they were awarded, except to the extent novated, assigned or subcontracted prior to the commencement date.
- (j) No changes have been made to key staff of the GAB Robins business or the Crawford business.
- (k) No key staff have been transferred between the GAB Robins business and the Crawford business.
- (I) All reasonable steps have been taken to encourage all key staff to remain with the GAB Robins business and the Crawford business.

- (m) Except as permitted by the Order, no business secrets, know-how, commercially-sensitive information, intellectual property or any other information of a confidential or proprietary nature relating to either of the two businesses, has passed, directly or indirectly, from the GAB Robins business (or any of its employees, directors, agents or affiliates) to the Crawford business (or any of its employees, directors, agents or affiliates), or vice versa.
- (n) Except as listed in paragraph (o) below, there have been no:
  - (i) key staff that have left or joined the GAB Robins business or the Crawford business;
  - (ii) interruptions of the GAB Robins business or the Crawford business (including without limitation procurement, production, logistics, sales and employee relations arrangements) that have prevented it from operating in the ordinary course of business for more than 24 hours;
  - (iii) substantial customer volumes won or lost or substantial changes to the customer contracts for the GAB Robins business or the Crawford business; or
  - (iv) substantial changes in the GAB Robins or Crawford business's contractual arrangements or relationships with key suppliers.
- (o) [list of material developments]
- Crawford and Crawford UK and their subsidiaries remain in full compliance
  with the Order and will, or will procure that GAB Robins, continue actively to
  keep the CMA informed of any material developments relating to the GAB
  Robins or the Crawford business in accordance with paragraph 8 of the
  Order.

#### Interpretation

4. Terms defined in the Order have the same meaning in this compliance statement.

### FOR AND ON BEHALF OF Crawford/Crawford UK

Signature
Name
Title
Date