ASCIND NPRUVING ORGANISATIONAL SSONSE TO MARAUDING RRORIST ATTACKS

OFFICIAL

A Summary of Key Emerging Themes from Trials Conducted between 2017 and May 2018





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#### Circulation and handling instruction

This document sets out the early leave the the transformed by END trials that have taken place to date. It is part of a series titled "Modding to ist All is: Making your organisation ready".

e key The document summarises rging th es from the trials and how each is being taken forward. It should not onsia advice document. It is intended be used to inform the readership of the nd prepare them for the comprehensive to a our organisation ready" guidance document, that will "Marauding Terror tacks be circulated vide the detailed advice. nent to th

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# **EXECUTIVE SUMMARY**

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The Marauding Terrorist Attack (MTA) is an attack methodology adopted by terrorists. CPNI has a comprehensive programme of activity focused on improving protective security arrangements against MTA. One strand of CPNI's MTA work involves the repeated physical simulation of an MTA in a building environment – Project ASCEND. Broadly, this involves subjecting a building population to a simulated firearms attack and determining factors that can improve survivability.

Project ASCEND trial activity has provided a clear in trans of how, by adapting the response of those being tracked and responders, the impact of MTAs can be readed. The trials have shown the outcome is likely be readed numbers of fatalities and casualties.

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As of May 2018 CPNI, has identified

- Security Control Roop
- Interaction with Smergency
- Public Add s Vo. Unnouncements
- Lot
  Lot
- Training Considerations
- Impact on Attackers.

The eight themes have roken down into 45 findings which are detailed ort. Each finding is o establish ufficient work has been now being guidance. Some themes will undertaken t clua nin the ASCEND trials during continue to be ۵: within CPNI or with key stakeholders, elsew ie eme ncy services and the security ch a guardi industry

of the factor of

he ASCEND trials continue. It is crucial that the interim lessons learnt are now shared and developed into CPNI guidance, to allow stakeholders to consider how they adapt their preparation and response.

A CPNI guidance document titled "Marauding Terrorist Attacks: Making your organisation ready", has been issued in parallel to this document. This includes a suite of supplements which will provide detailed advice over a number of the emerging themes. Further editions of the main guidance document and supplements will be issued as the research develops.

#### The following key learning points have been identified:



<sup>1</sup> See glossary document for definition of situational awareness

# ASCEND

### INTRODUCTION

Marauding Terrorist Attacks (MTAs) are fast-moving, violent attacks where assailants many reaction at location aiming to find and kill as many people as possible. Most deaths occur within the first few minutes, because are able to respond.

ailea The response of the police and other emergency services to such attacks is stional guidance (Operation Plato). That guidance refers to a wide range of attack methods, from attacks nist ation, such as those, using bladed weapons or vehicles, through to more complex attacks in explosives. The emergency services' firearm response to an Operation Plato declaration is supported by a d prind s. These Joint Operating Principles of ag (JOPs) have been developed by the Home Office and the gency ovices co munity in order to ensure that there is an interoperable response.

CPNI has a comprehensive programme focussed of a provem roted execurity arrangements against MTA. Basic guidance has already been published by CPNI which with a built upon per in ≥019. One strand of CPNI's MTA work involves the repeated physical simulation of an MTA in a built penvironm — Project ASCEND. Broadly, this involves subjecting a building population to a simulated attact and loo, that fact is that can either improve or reduce survivability before the arrival of an armed police response.

This paper provides a short summary it is work to be taken to date and the emerging trends identified so far as a result of ASCEND trials. These trials are concerted between August 2017 and May 2018. Whilst further confirmatory trials are planned and will result in the fublication on the detailed CPNI guidance, readers may find it helpful to have sight of the emerging themes and found, and the early undance to assist with assessing the implications for their own protective security arrangements.

This work sits a paside National 'NUN HIDE TELL' campaign that is designed to inform members of the public on what do to in the even of an M



# THE TRIALS CONCEPT

Useful Background Information relating to Response

For this paper it is helpful to divide 'responses' to an MTA into the following

**Phase 1 – Initial Response.** Responses of the organisations either being attached the responses of such organisations in the first few minutes of a constant of a may include detecting an attack, communicating with emergence, servers, communicating any lockdown procedures, etc., and upon the server at of the response

**Phase 2 - Emergency Services Response.** For an Armon will have a police firearms response (initially this is likely to be Armed Response Vehicles (ARV) then rapidly appleted by the specialist capabilities. The response may also involve specialist fire and health professionals

are at risk of being attacked. ves. Broadly, these responses

cating with building occupants,

services, providing them with support.

The response phases should not be seen polated mergers is there are some important dependencies, which will be discussed later.

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## **ASCEND TRIAL AIMS**

The overarching aims of the ASCEND trials are as follows:

- To reduce casualties and save lives by characterising and developing counter terrorism capabilities to deter, disrupt and delay MTAs against organisations and building types.
- To determine if and how operational security procedures, human factors and security technologies can reduce the effect of an attack and thus reduce fatalities and casualties.
- To understand how an attack can be detected communicated to the emergency service and being occupants and implement physical sector measure and procedures within a build? Offering port of emergency services on arrive

Through each individual to the see aims have been varied to allow for the selocity of specific themes.

What trials were under the ken and when id they seek to achieve?

A series an eqak cals were undertaken to simulate an MTA on a with the soccupants and the effectiveness of lepen inclusion of protective sectors the vals also served to highlight general areas of weaking maps that need to be addressed.

The trials comprised of the following key features:

 A multi-storey building equipped with internal and external CCTV, a Security Control Room (SCR) equipped with a Security Management System, PA-VA, Automated Access Control System (which can be used to implement lockdown, if and when required).

- Experienced security of a manning the SCR and undertaking other subof security of secu
  - Role player of a senting members of the public building ocupants. For each trial, approximately 13 ew role of yers were used.

an attack. Am possessing various levels of skill nd armed with AirSoft weapons, supported by trms firing blank ammunition (to simulate the noise of gunfire).

A variety of new technology was also installed within the building to assist the SCR with situational awareness or to delay the progress of an attack. This included the deployment of a Gunshot Detection System (GDS) and Active Delay Systems (ADS).

- Communication links with the emergency services, including simulated 999 call handling and information relay to armed responders.
- Equipment and resources to track the movement patterns of role players during the trials ("incident"), information on how many fatalities/injuries, and comprehensive debriefing of role players to better understand how they felt, their decisions and the impact of various types of public announcements during the trial.
- Five major trials were undertaken; each comprising seven scenarios designed to investigate a particular theme or issue.

### **Limitations of Trials**

The trials had a number of limitations and constraints which should be borne in mind if trying to use the data or trends for shaping site security arrangements. The most significant ones are as follows:

- Human behaviour during the trials does not accurately replicate behaviour of people exposed to the threat of a violent death. With each trial, many variables were in play and altered to allow CPNI to develop a strategic picture of what the most important parameters are, and how they are connected. Most of our learning has come from observation and debriefs of role players and security officers.
- Were always 'on edge' and expecting an MTA.
   Despite every effort to distract the operators, put them at ease or go long periods without any 'terrorist activity', the officers were still much more tuned into security operations than CPNI would expect normally.
- The building used is representative of a simple 'office' and is therefore simple to manage, compared to, for example, a shopping centre, a sprawling to be a concert venue, etc. This means that some of tasks how red of the Security Control Room are concerthan word normally be encountered and tole to be it comparatively easy to navig
- The trials have all been used on arms a acks and have not fully consulted on the consultance of the second secon

Despite the provide the second security opers, and security operations warding felt the experience was realistic, second security operations warding.

# SUMMARY OF KEY **EMERGING THEMES**

The trials conducted were exploratory in nature; designed to identify broad issues and dependencies using representations of common security arrangements being put under pressure in a very fast-moving environment.

#### **Eight Emerging Themes are identified:**

- Security Control Room (SCR) Considerations 1.
- 2. Interaction with emergency services
- З. Public Address Voice Announcements
- 4. Lockdown

8.

- 5. Gunshot Detection Systems
- Active Delay System 6.

Impact d

7. Training Considerations

ac

Each theme will be exp e detail within this document and the emerging Consideration given to an will be identified. ering three key question

fficien

mation now available to allow pe placed into guidance? utcome

the themes be developed with ey stakeholders?

What now needs to be done to further develop the outcome?

Caution should be exercised when translating the Emerging Themes of the trials and applying these findings to a specific site/situation as there may be local site factors that may need to be taken into consideration.



# 1. SECURITY CONTROL ROOM (SCR) OPERATIONS AND INFRASTRUCTURE

During an attack there are many tasks to be completed, but the most important and time critical within the few first minutes of an attack are (not in priority order as this will be event, organisational and location specific):

- a. to ascertain information about the incident in order to make decisions/implement processes to deal with the situation
- b. to call 999 and make initial contact with the Poli
- c. to alert building occupants/people in near sinity of the attack and provide any further inform
- d. to track the incident/attackers for the react s of changing the course of action og. the course has caught fire), providing more information of the course of services, such as locate direction of travel of attackers, their number of escriptions, the ponry, etc.

e. to implement locks an ar deployment of any Aretive Delay System

In the se

- f. to compare icate the security personnel
  - a shall ouilding or complex site shopp centre), communicate with/alert clovar, security entities

communicate with senior management

to obtain information on the numbers of casualties and fatalities.

In CPNI's experience, most SCRs are unlikely to be able to complete all of the above tasks during the typical duration of an MTA. To ease the burden on the SCR for the ASCEND trials, only tasks a - e were in play. From August 2018 onwards, tasks f - i will be included in the trials.



#### **Emerging Themes - Security Control Room (SCR) Operations and Infrastructure:**

- It is very difficult to detect the start of an attack via 1.1 CCTV alone; it can be easily missed, may occur in areas where coverage is poor or at a time when SCR operators are distracted (such as completing other tasks). If an attack occurs without SCR operators immediately noticing, then their attention is most likely to be drawn to indirect indicators, such as people running, people lying on the floor or through communications with those in the near vicinity of the attack. When this occurs, the officers are having to build a picture of what is happening and then assess what to do. All these factors immediately effect the stress levels of the SCR operators.
- 1.2 Once the SCR is aware of an attack, the five priority tasks (a-e), are very difficult to complete with a compliment of three experienced SCR operators and for a basic building layout which was simple (a low-rise office building, not a sports stadium or shopping centre). This was because:
  - An operator is required to communicate with emergency services, which occupied them up for the duration of the incident.

- One operator had the task of tracking the incident and relaying information to others in the SCR. including the officer in communication with the Emergency services. If there are multiple attackers, or worse still, they split, it is very difficult for an operator to both accurately follow (in a timely manner) and relay information to others. This in turn affects the quality of the information passed to the Emergency services.
- Public Address and Voice An if done well, required a d rator cate
- Despite the tasks sib bein vided was common for between control ro duplication offort, e effectiveness re er co-ordinated activity. of the SCR. there was more to ess duplication, at the being completed or f some task ex giv vrity.

Reduc

e manning in the SCR to two eant that not all five tasks (a-e) could perato d. This meant only limited PA-VA could be comp causing confusion and assisting attackers.

Reducing the manning in the SCR to one operator meant that the only task that could be completed was phoning 999.



- 1.3 All SCR operators had the ability to complete a maximum of seven scenarios. It was noticeable that over these runs that:
  - Their performance improved significantly
  - When SCR teams rotated between roles, some SCR operators were more naturally suited to undertake particular tasks. For example, some were better at tracking, some more effective at giving clear, accurate information to the police and a few were effective at giving PA-VA. Only a few were able to do all these new and unfamiliar tasks very well, despite all of them being experienced SCR operators.
- 1.4 The location and type of CCTV played a very important role in assisting the SCR track the incident. More work is required in this area, but initial findings are:
  - Internal CCTV on major thoroughfares is essential. This includes, but is not limited to stairwells. Without this type of coverage, it is very difficult, and in some cases impossible, to provide effective PA-VA, as such coverage can provide critical information on the status of evacuation routes, location of attackers, etc.
  - Cameras that allow the SCR to acquire a d follow a target for longer is of great assurace.
     For example, in larger areas (e.gootside), use of Pan Tilt Zoom type of camera an referato multiple fixed cameras; internally, on se of 180 degree fixed camera are referato multiple convention fixed cameras.
  - The trials did records new technology such as 360 decrees or very the resolution cameras, but these the investigation future trials.

- 1.5 Consideration was given to how CCTV is displayed to an operator:
  - The use of a 'Video Wall' vs spot monitor. All SCR operators preferred using a video wall to track the incident. The video wall needs to be configured to display CCTV feeds relevant to the tracking task (i.e. good geographic coverage and sented to an operator so that a subject moving o e easily spotted on adjacent feeds). allows th operators to much more read and see the bigger pict sho subject overn lost, it also assists with red em.
  - None of the SCR ed using spot monitors for cking monitors were nera r the tracking function generally not re as this involved sv etween cameras using to; this is add work, was slower and bu the subject being lost. However, car they more detail was required on ch as information about weapons or a sub clothing. perso



# 2. INTERACTION WITH EMERGENCY SERVICES

When calling 999 the initial call should be to the police. The call handler will want to concertain key pieces of information, such as the nature of the emergency, location description of attackers, information about weaponry, etc. This information will be enter the scall handling system and appropriate resources dispatched. The types of resource disp. will be dependent on what information is known; missing vital pieces of information slow the ability of the emergency services to neutralise the threat and an use and addites.

#### 2. Emerging Themes - Interaction with emergency set

ARV

2.1 Calling and passing information relevant to a the pany minutes and will occupy a SCR operator for much of an indem. It is a minimportant task that will reduce the capacity to undertaken per tasks.

s:

2.2 The exact question sets require an difference of the policy and so it is not possible, at the one, to a standardised question set that could assist SCF operator and better, prepared. However, it will be possible to issue broad groups on the million and develop this work with the emergency secrets.

2.3 SCR operate n very streated when dealing with the police call handlers ven and a go proportion e unfamiliar/inexperienced in relaying information in a ere were several issues including, conveying what conci lear mann the situation rather than what they actually saw, not providing they inform had, but were not asked for by the 999 operator (e.g. we have ystem, we have eyes on the attacker and have the ability Detect etc.). This theme requires further development with the Police.

It is important that this information is made known to the call handler. If the line of communication is being relayed and how important they consider it. Call handler will be working through a series of questions. A SCR may have CCTV or other assets that may be important for the police response, and it is important that this information is made known to the call handler. If the line of communication is broken, there should be robust means of re-establishing a connection. Further consideration is required with the emergency services as to the benefits of a dedicated line, used only for communications with emergency services (the line is not used, during normal business operations).

- 2.5 In some cases, the police armed response will seek to communicate with the SCR; in some scenarios, this line of communication can be very beneficial. The communication may occur by telephone, radio or as a result of police officers attending the SCR. CPNI have observed that:
  - Police use specific terminology to communicate between themselves and whilst they are trained not to use this with members of the public, it was often used. This sometimes led to misunderstandings with the SCR, usually because the SCR operators either thought they understood or were not confident in asking for clarification. This could have very significant impact on the efficiency of the police armed response. Examples of misunderstandings included: how floors/ levels are described; building aspects/parts of buildings; misuse of elements of the NATO phonetic alphabet to describe hostiles and non-hostiles. Similarly, security officers can use terminology unfamiliar to police officers (typically, for a building is described etc.). There is a need to improve training of security officers to ensure the use of "plain English", free of acronyms and technical jargon and improve their confidence in seeking clarification, if they do not planet.
  - The location of the SCR is an important factor (but it is not the only of a in whether or not the police are able to attend it and maximised use of it up ources. CPNI has advocated locating SCRs in locations where the value rability allow (e.g. higher up a building). This can mean that the find can be very difficult to reach in an MTA; taking greater time to get to and down a construction is officers to make safe passage. There is a need to review our guarance in this area.

# 3. PUBLIC ADDRESS AND VOICE ANNOUNCEMENTS

-VA)

The trials explore fast time communications to building occupants or those in the very near vicinity of the building using public address systems. The purpose of the announcement is to alert people who may be attacked that they are at risk, enabling them to take appropriate action. There are various types of warning that can be given:

- Use of a siren/bell/sounder, such as a fire alarm. These were not included within ASCEND due to their significant limitations and unsuitability for MTA. It was hard to distinguish these noises from other announcements.
- Public Address Voice Announcemer using pre-recorded messages.
- PA-VA using live announceme
- PA-VA linked to a Group t Detection and them, which provides intelligence and announcements based on which sensor has then activated.

Detailed example of the uses of announcements and how they have been used within a CEND are provided in Annex 1. Additional areas and is provided as to: why they were preferred and a state of the endencies and phrases to be avoided. In Charles of the security advisor, it has seen various types of the uses delivered either live or via pre-recorded

announcement, new appear to be satisfactory, but has little evidence on which to base this on. Examples of types of messages being used include:

- There is an Active Shooter in the building. RUN HIDE TELL.
- There is a security incident in the building, leave the building immediately.
- There is a firearms incident in the building, located at location X. You should evacuate the building via locations Y and Z.

#### Emerging Themes - Put the S Voice Announcements:

ication to occupants can be given, 3.1 Before it is first ther important information ess of the incident and decide what about the be given. It will take time to make ructior e of the uation and then issue an informative . Even for SCR operators who were g in the trials and were expecting an attack, announcements were not instantaneous and the speed delivery was heavily influenced by CCTV set up, working and information flow within the SCR and in some cases, confidence in using a PA-VA system.

At the start of the trials programme it was assumed that the PA-VA announcements would be most beneficial to and be targeted at those closest to the threat. CPNI discovered that this assumption was incorrect and found those in the immediate vicinity of the threat (they could see or hear it) were, on the whole, less influenced by an announcement and more influenced by what they could see or hear of the threat, with only about one-third being influenced by the announcements. Over the series of trials CPNI developed the model shown in figure 3 (page 17) to help tailor messages:

#### Figure 3: ASCEND attack influence zones



- 3.3 CPNI observed that people in Zone 1 were often preoccupied with what they were seeing or hearing and on the whole, were less influenced by announcements over the Public Address system. However, if they were hiding they did find announcements reassuring, knowing that they were not alone and information was being provided.
- 3.4 So far, only one trial was conducted with messages specifically tuned to Zone 2, but the results so far support the theory that targeted communications according to Zone are effective, as they are most likely to be received by the occupants and inform their decision making.
- 3.5 Pre-recorded announcements are easier for the security control room to give simply press a button and an automated announcement is given. However, so far, CPNI have found it to have limited effectiveness due to:
  - The messages have to be generic and whilst they contain useful information, they can't be specific to the situation. For example: "There is an Armed Attack in the building. Evacuate the building or hide if you can't." It is not possible/impractical to provide information on the location of the which assists occupants' decision matters.
  - Repeated messages are the same After several repeats the effectiveness to be communication to the building occurs diminishes. Role player build of the ment that after several minites of the data the found the communication of humpalue.
  - A repetitive, d announcement wasn't .e-rec regarde being as o ble, authoritative or ement, although a live anno as ef ctiv e players did not differentiate a pro tion ded and live message pre-n etwe less noquently.

Yany - R operates participating in the trials, they with giving live announcements: sometimes they with give them; when given delivery was sometimes inconsistent; and they struggled with delivering clear and concise messages. Throughout the series of trials, it became clear that what was experienced is likely to be representative of a wider industry issue, that security control room operators are rarely given any form of training on delivering PA-VA announcements, certainly not in a fast moving and dynamic situation. CPNI found this to be a bigger issue than the exact content of the PA-VA announcement itself (see 3.7).

- 3.7 ASCEND trialled scripted and unscripted (but guided/ prompted) messages, which broadly comprised of the following elements: nature of incident, location and what action to take (examples of preferred and non-preferred messages are detailed in Annex 1). CPNI found that:
  - Messages needed to be accurate cise and frequently repeated; speed is of the nce and every second counts; mess need i that. The use of 'bing bong PC ("May I have your atter ther sn ") a distractions have no value the delivery nd de of delivering cor infor
  - A more eff er, stating: the ent m it is (currently), if one or type of inc. multiple attacked important if they split) t action is to aken (e.g. leave the an, hide if you can't - but this h and layout of building). de should not provide information The d be helpful to attackers (e.g. directing that w leave via exit X, see 3.9). person

The tone, clarity and confidence of the announcer were also important – as these impacted on how seriously people took the message and therefore how they responded to it.

The phrase 'security incident' did not have the desired effect, with many role players not understanding the imminent threat they were facing. It was better to be more explicit about the nature of the threat (e.g. armed attack) but care is needed to choose words that can't be misheard (e.g. "firearm" sounds like "fire alarm").

The messages needed to be clear, concise and repeated regularly (at least every minute), either providing new information or confirming current status. It wasn't necessary, for all repeated messages, to repeat the full text, just pertinent points.

- 3.8 Those role players and SCR operators who were less familiar with the building, struggled to relate to the name of specific areas of a building with its actual location. This led to false information/misunderstanding or delay in trying to decipher the message. Many building occupants and certainly visitors, struggle with knowing the names/locations of key features of a building, such as stairwells, entrances, etc., unless steps are taken to prepare staff and also use terms/colour/ signage to make it easier to associate with a location. This is a significant issue that requires further work.
- 3.9 Some announcements directed people to leave via particular routes, but the attackers picked up on this and acted on the information to intercept role players. It was also problematic to be certain that specific routes were clear and set a false sense of security for role players and in some cases led them to their 'deaths'. CPNI do not advocate this type of messaging.
- 3.10 People have a strong tendency to herd/follow the crowd; people running away and screaming/ shouting is often enough to persuade others to follow. This can often lead to people running with no understanding of what they are running away from or where they are going too. In some cases, they run towards the threat. CPNI have observed that per are influenced by individuals who lead (i.e. 19) will follow directions given). The trials did to have the opportunity to explore this issue further, and is possible that "local leaders" could unselect trained and better prepared to direct states safet.
- 3.11 Following the debriefs of nalysi their behaviour using V, CPNi ss there is bers of the merit in encouragin lic to take the a moment to ass tion, using leir senses, before acting his may so bvious, but many people did no the time to his. This approach Green Cross Code – Stop, would be ilar Look and L is not an ideal phrase, as it n (altr done whilst on the move). annol

- 3.12 Pre-recorded announcements, of the type that simply confirmed the type of incident and action to be taken, were not found to be effective. As the attacks unfolded they became simply a source of noise which do little good for anyone. They partially masked the noise of attacks and denied the opportunity of members of the public to use their hearing; it frustrated the SCR operators and hindered police arm response communications. The operators' ability to ide live updates over the PA-VA were also compi by the automated announcement Despite this, pre-recorded a ound better than no announcemen rticu arly into an attack or for those ted ii nes 2
- 3.13 It is possible to cements se au linked to a Gun System, where the announcement can ve update of where shots red. This typ stem would be are advantageous for informing potent the SCF d hi upants of attacker location red in ASCEND in 2018/19. nd will k
  - <sup>4</sup> Dong some enarios, a PA-VA was given that stated the arrived', which was intended to reassure the role players. Generally, this announcement changed the ehaviour of the attackers where they started to prepare the inevitable arrival of armed officers. This meant that they stopped targeting members of the public, regrouped/took some time to ready themselves and then awaited the response. This made the response of the police firearms team more difficult. For reassurance purposes, rather than state 'police have arrived' it would be better to state 'police have been called'.

# 4. LOCKDOWN

The building was equipped with an Automated Access Control System (AACS), which was used in several but not all trials. The AACS was linked to magnetic locks aka 'maglocks' securing (to a low level) perimeter, reception and stairwell doors. Three general scenarios were investigated:

- AACS controlling entry to persons carrying a token/pass (representative of security in many offices, access to back of house in public venues etc.).
- 2. Lockdown (exit only), where all tokens/passer ere deactivated, which prevented persons from being doors which led onto floor plates but allowe ople to escape/exit.
- 3. Lockdown (secure/full), where N token were deactivated and doors so preve entry and exit.



#### Emerging Themes – L

- 4.1 There confusion/ambiguity in relation to what kdown" – this was a nean recurring in discussions with SCR operators . There is a need to issue clearer obse e subject, including the different ance c of lock own (perimeter only, internal, lock k (secure), exit only and the legal implications of instigating either option.
  - Conoccasion, upon lockdown some role players attempted to escape from the building, not realising or ignoring, by doing so they put themselves and others (within the building/compartments within the building) at risk. On several occasions the attackers shot at people fleeing and then exploited a door that had been left open. Once inside a supposed secure area, filled with people, the casualty rate was very high. Personnel/ staff need to be made aware of what lockdown is, what it is designed to do and what actions staff should take.
- 4.3 When a building is put into lockdown it is very important to communicate this to building occupants. Without this communication, some role players were not aware the building was in lockdown, particularly if it was in lockdown (exit only) mode, creating confusion and irrational or illogical decisions were more likely.
- 4.4 In relation to communications, SCR operators initially struggled with the urgent need to inform role players that the building was in lockdown. This should be reflected in SCR operators training.

- 4.5 Despite all the above, the use of AACS and lockdown, even when secured using low security maglocks, had a significant impact on the progression of the attackers. Encountering a locked door meant they had to revise/ modify their plan and caused additional stress and sowed doubt in their minds about how successful they were going to be. This reinforces previous CPNI research. Some attackers did eventually work out they could breach doors by shoulder barging/pulling or, in some cases, stealing staff passes. However, this took time and gave more time for people to escape or hide, and for armed police to arrive.
- 4.6 The AACS door alarms, presented in the SCR, were a distraction during the incident to the operators; once the attack had started, the SCR operators had key tasks to focus on and any door alarms were simply ignored. In an MTA, such alarms provide little, if any, useful information.
- 4.7 Police responding to a building in lockdown will have difficulty progressing beyond locked doors unless they have access to keys/activated pass or have a line of communication to the control room to unlock doors. Both options are feasible, but there are significant logistical issues for each. The trials highlighted multiple issues with these approaches which consuder understood and solved thrown urther consideration and then rehearsal/practice parcising.

It is very difficult for a control room to 4.8 ct an attack, assess the situation and then imnt lockdown in a timely way. Te logy an grè such as a Gunshot Deter n S Luce the improve situational aw less and nckdown – time taken to impler many seconds/minutes n of a seco a tr d.

Alarms (Module)

Alarm

95

F G Gun Shot Detector 4

### ProLite T2252MTS

# 5. GUNSHOT DETECTION SYSTEMS (GDS)

Alarms (All) 🚹

ACCEPT

An indoor Gunshot Detection System was investigated during some of the trials. The G ed of small sensors located at all building entry points, on thorough-fares and in meeting rooms with in the building, g the control room to track where gunshots were located. The GDS available to CPNI had the fund ss notifications as well generate e net as being fully integrated into a Security Management System (e.g. to auto qu TV camera, lock doors etc.). For these exploratory trials, the functionality was intentionally limited, the GDS ne system located to one side 10in the control room. In a few serials, limited levels of integration w ne SMS, such that lockdown could be mitted automatically activated or an Active Delay System deployed.

5.4

#### **Emerging Themes – Gunshot Detection Systems:**

5.1 The specific GDS on trial was very reliable arms it detected all blank gunshots, had no fal and there was very little delay between de the gunshot and presenting the info on to operator. The GDS improved the situation ware of the SCR operators. Conser ovide ently, it the first warning that the build ked. ing In doing this it provided the issue laised gatic idly detect in emerging theme 1 difficulty the start of an atta lation to the R operators not always being cole to ify the commencement ing alone. In this of attacks the CCTV mo regard, t rovided ne instant detection sys nature of the attack, greatly and confir ion o R op as ng the S

The VS the voice announcements confirming a low on of the last shot detected were valuable to up on operators. This meant relaying this inform the over a PA-VA system was simple, in comparison to the alternative of using CCTV to locate attackers. The GDS can automate PA-VA and CPNI have found that when the PA-VA message is structured correctly, it gives accurate and timely information to building occupants.

5.3 The GDS was most impactful during the first minutes of an attack, removing tasks/burden from the SCR operators. This is particularly important as the first few minutes have the greatest loss of life and are often the most confusing and difficult for the SCR and a system that automatically takes control of announcements was very beneficial. poite the positive impact of the automatic aunouncements, CPNI still found it necessary to deliver specific announcements giving the building occupants additional information (e.g. location of attackers when they had "gone quiet" not firing a weapon, fire in building). The system should permit a SCR operator to override and provide an announcement. However, it is common for such systems and fire PA-VA systems not to be overridden, which is an issue that must be addressed.

- 5.5 Control Room operators were initially sceptical about the GDS as it is a relatively new technology and they were unfamiliar with it. Do they rely on GDS or use CCTV, which is tried and tested, as their primary source of information? Both systems provide different types of information and further work is required to work out how best use the two together for maximum MTA mitigation.
- 5.6 The GDS presented locations of shots fired on two dimensional floor schematics, which meant that as shots were subsequently fired on different floor plates, the maps would be replaced. Having a 3D schematic showing different floors would be helpful for control room staff.

- 5.7 It is possible to configure the GDS with the SMS so that certain actions can be automated, such as lockdown, deployment of Active Delay System(ADS), announcements, etc. It has not yet been possible to fully explore full integration and its effectiveness (but it will be explored in future trials), but the following levels of automation were explored:
  - GDS automatically deploys Security Fog (see Active Delay Systems for issues relating specifically to the performance of the fog).
     Deployment of the fog was much timelier and therefore more effective when activated by the GDS compared to a manual deployment.
  - The GDS was very successful at locking doors

     it could do this within a very short time, much faster than a human. This dramatically slowed and, in some cases, prevented, the attackers getting further into the building.
  - Only specific GDS sensors should be permitted to deploy security fog and care is needed in programming of the SMS to ensure the fog is not deployed in scenarios where an attacker is already beyond the area where the fog is deployed – this will hinder the escape of personnel.
  - The GDS could not differentiate twee 'good' (police) and a 'bad' (attac Ther were instances when the police en the attackers and the fog w eplo a dangerous and c 10n. Mo isin work is required solve the le, possibly deactivating f oyment to uilding ensuring smable fog on arrival of lice extraction vstems are oyed on a timely basis.

- 5.8 The SCR operators felt that it would be beneficial for the activation of a GDS sensor to be automatically accompanied by CCTV providing coverage of the area. This would assist them to verify the GDS and also provide further information on the numbers, descriptions and type of weapons carried by attackers.
- 5.9 Due to the success of the GDS, CPNI is loring the possibility of taking an alert from the GDS relaving it directly to the Police. The interbeing to ed up the notification of a firearms incl of the information initially pr led. work feed into later ASCEND trials nside n is also required to providing CO opera with S is delivering, an awareness of exa the information bey sh l re actions police will take when ation is eceived.

# 6. ACTIVE DELAY SYSTEMS (ADS)

Deployment of an Active Delay System (ADS), such as security fog, is intended to slow the progress of an attacker by changing the environment they are working in; such as using noise, security fog, darkness etc. In this series of ASCEND trials security fog was the only type investigated, others will be covered in subsequent trials. Security fog was chosen because previous CPNI research has demonstrated its deployment has a significant impact on reducing the proficiency of attackers, but there are a range of practical issues to be worked through before it can be deployed safely

For these trials, the security fog was located on pre-identified strategic locations. These was the marception and choke points along the ground or corridors leading to other external entrances?

#### **Emerging Themes – Active**

'nor

- 6.1 ADS was extreme with the deploy & JCR operators. Training may as the but it is unlikely to be fully effect e.
- 6.2 Use of GDA deploy DS works well. However, the wing use new o be worked through:

sensors. There is a danger of multiple being effected by gunshot causing inded' activation.

ay Sy

IS:

 Discharge of Police firearms caused further activation of fog, causing issues for further movement through the building. Consideration needs to be given as to how this can be managed.

ntrol room to know the It is very difficu of the deploy a simple 'fire and forget' statu option as h nay endanger occupants' is police response. More work esc Da is rec understand how to control the ployed. Should it be extracted or further fog on eployn s made? Auto extraction is generally information needs to be relayed to the helpful, b tatus. Standard air conditioning systems are not capable of extracting fog quickly.

Thermal Imaging Cameras (TIC) alone do not help assessing when fog has been sufficiently extracted. Consideration needs to be given as to how dual TIC and Visible CCTV could be deployed in areas where fog is being deployed.

- Some people hid in fog this was unexpected but worthy of further exploration.
- Attackers were deterred by fog and generally attempted to avoid it. No attackers randomly fired their weapons some who considered doing so felt they may hit fellow attackers.
- Consideration as to how armed police can operate in security fog.

# 7. TRAINING CONSIDERATIONS

The trials have shown that the response of the SCR operators to an MTA will have a considerable impact on the outcome of an MTA. Little training is currently provided to SCR operators to enable them to provide a better response to an MTA and there is generally no opportunity for them to practice the response to any such incident.

#### **Emerging Themes – Training Considerations**

7.1 During the trials to date consideration has only a been given to how control room staff and contraction, supervisors deployed to the SCR are able to filuence the outcomes of an MTA incident. As new calculations are developed consideration must be then to related training requirements for potent the spont. This should include all building guard from domanagement team roles and the type of second call handlers and responses.

# 8. IMPACT ON ATTACKERS

The primary focus of the trials conducted has been on changing the ability of all building occupants to respond to an MTA as a result varying of the physical or operational security measures and procedures. Through this CPNI have seen how they can have a direct impact on the behaviour of the attackers. The results of this have been listed above under the emerging themes for further development.

#### **Emerging Themes – Impact on Attackers:**

8.1 The trials have shown successfully that incr ıg the numbers of attackers decreased the y of the SCR to mitigate the impact of the attack. It me much more difficult for the SCR to tra heir m ent and make accurate identifications. In this n it more difficult to provide acceptate info to th Emergency services of their ke a als decisions to take action otect the uilding t wou nderstand occupants. Future w should see how the impact of d numbers ttackers could be mitigate

## WAY FORWARD

The ASCEND trial activity up to May 2018 has provided a clear indication of how, by improving the response of those being attacked and those responding to the attack, the impact of MTAs can be mitigated.

The trials have shown that the outcome of this work is likely to reduce fatalities and casualties when an MTA takes place.

This work has identified 8 emerging themes and a total of 45 findings. Each has now been assessed to estable if sufficient work has been undertaken to now incl ιne findings in CPNI guidance seeking to mitigate **∕**ITA threat. Some themes will continue to be develop ithin the ASCEND trials during 2018/19 to deve the le to date and elsewhere within CPNI research key stakeholders such as the emergen service he security guarding industry.

The programme is not correct, but a conversable number of important lessons have been parnt and its amportant that interim guidance is released on takeholders that allows them to each construction they should vary and improve their responsed such the impact threats in light of this emerging learns.

A CPNL to be a solution of the ment titled "Marauding Theorist Analysis in the your organisation ready" has the sistent of in parallel to this document. This includes the parallel to the document will provide detailed advice relation to the emerging themes. Further editions of the main guidance document and supplements will be issued as the research develops.

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# ANNEX A: VOICE ANNOUNCEMENTS

Announcements can be delivered in different ways. Figure 1 summarishing high level, the four ways to deliver announcements.

### Figure 1: Ways to deliver PAVA announcements



### **1. VOICE ALARM LIVE**

### Live voice announcements made by security officers in security control room

The table below summarises the four ways to deliver announcements. Against each type it provides examples of good announcements, explains why they are good, identifies key dependencies and identifies phrases to be avoided.

Example of good announcement made by a person:	Why is this a good announcement?	Being able to make this announcement depends on	Phrases or communications to avoid
First announcement:	People need to react quickly	SCR Operators need to	"Firearm" as we found this
<ol> <li>The building is under armed attack</li> <li>There is a single/multiple</li> </ol>	and need to understand the type of threat they face. Being explicit will assist this.	be well practised and exercised in giving such announcements (e.g. clarity, delivery, tone, pace etc.).	can be misher has fire alarm. "Security hopt" ra
attackers	Single/multiple attackers is an important piece of	Not all operators will be suitable for this role.	than "an and incent is a mmon term
<ul><li>3. They are located at</li><li>4. Basic action to be taken, such as:</li></ul>	information if attempting to provide any form of location. If multiple groups, multiple locations may be given which	Public address system near to be controlled from SCR.	used cover ations and found was to effective a pople to quickly obilits
1. Evacuate the building or hide if you can't (if internal threat), or	was found to be confusing. Location information assists people with deciding their	Public address needs be able to override any other sirens, a times or pre- recorded an an anti-	a Bongs" at the start announcement – this simply takes up time. Every
<ol> <li>Personnel on the ground and 1st floors should proceed immediately up to level X. All personnel to stay away from external windows and doors.</li> </ol>	own plan of action. We have found it also affects attackers, impacting both their confidence and focus. Location information can also assist police response once they arrive, pa	(such as fire) Receives good a subal area of partial rly CCTV ar other estems sub as SPN4 constants ation Systems.	*Attention" or "this is Security Control" – takes up too much time. Every second counts. Credibility of message comes from use on PA-VA system, what is said and how it is
<ul> <li>3. Note: if building has been put into lockdown then this should be communicated with any further key information.</li> <li>Eg. "The building is in lockdown, do not leave locked areas.</li> <li>Stay away from door and windows." Sc Guidance on Enckdown Announceme.</li> </ul>	if they have no dime. communication whethe SCR.	Lang the used to explain cation meed to be easily derstood by personnel work would be required to prepare SCR operators and also develop easy to understand terms for parts of buildings. Requires a sufficient number of SCR operators.	said. Using language that personnel will not be able to understand/or action. Most commonly, how to describe a stairwell in a building – do personnel know where Stairwell 1 is? "Exit only" as this can be seen to mean all personnel should exit.
4. Whole announcement be remated in rediate,			

Subsequent / further update announcements to be given thereafter (e.g. 1 minute pause)

- 1. If single attacker or multiple attackers staying as a single group:
- 2. Armed attackers are located at xxxx
- 3. Basic action to be taken (including if building is in lockdown)
- 4. The police have been called.

The above should be given, irrespective if the situation remains unchanged.

- 5. If multiple attackers have split/more than one group:
- 6. There are multiple armed attackers (confirm if inside or outside the building)
- 7. Basic action to be taken (including if building is in lockdown)
- 8. The police have been called

Central to this message is whether there are multiple attack fronts/groups. If there is more than one attack front, then it is too confusing (for personnel) if multiple locations are given.

Regular updates will assist people to revise their plans

Regular updates were found to be reassuring for personnel, particularly those hiding. Without updates, people tended attempt to come out of hiding too soon.

"Police have been called" was found to be reassuring to personnel. However, the phrase "Police have arrived" or "Armed Response is on scene" (or words to that effect) should not be used, as this is likely to complicate response.

Continue to announce "Police have been called" after the police have arrived.

Frequency of deli **Atinuous** very important broadcast is ve nerous for the S and a inders members pub to listen for t eat. le are art to come at of nor hiding. uency of about

was found to

1 every m

about right.

Announcements on police arrive and hard state ed communication

cortain a punct of be set to a set their states. These is a specific.

As above.

#### As above.

Do not use a sounder/ alarm continuously between voice announcements, as this hinders people's ability to listen for the threat and communicate.

### 2. VOICE ALARM - INTELLIGENT AUTOMATED

Pre recorded announcements (made in response to a gunshot detection system activation) Announcements to be triggered automatically in response to an alert being triggered by the **Gunshot Detection Systems** 

<ul> <li>1. There is an armed attack</li> <li>2. Gun shots detected at xxxxx (states brief location of detection system)</li> <li>3. Evacuate the building if you cannot</li> <li>4. Or hide if you cannot</li> <li>Announcement to be immediately repeated twice and then repeated after 30 and 60 seconds.</li> <li>After 90 seconds SCR takes control of announcement informing the building "police have been called".</li> <li>Provides most basic form of information and guidance. Short and specific.</li> <li>Location of activation must be clear to alert personnel as to the area they should avoid.</li> <li>Immediate repetition required to help personnel understand and act to message.</li> <li>Secontrol of announcement informing the building "police have been called".</li> </ul>	Example of good announcement:	Why is this a good announcement?	Being able to make this announcement depends on	Phrases or communications to avoid
	<ol> <li>2. Gun shots detected at xxxxx (states brief location of detection system)</li> <li>3. Evacuate the building if you can</li> <li>4. Or hide if you cannot</li> <li>Announcement to be immediately repeated twice and then repeated after 30 and 60 seconds.</li> <li>After 90 seconds SCR takes control of announcement informing the building "police</li> </ol>	information and guidance. Short and specific. Location of activation must be clear to alert personnel as to the area they should avoid. Immediate repetition required to help personnel understand	been pre-recorded and is triggered automatically by	See Live Announcements.

### 3. VOICE ALARM – PRE RECORDED Pre recorded announcements (excluding those made with the assistant

Best for situations where staffing levels are very a low is extremely limited

### detection systems)

raining and/or situational awareness

Example of good announcement:	Why is the good announceme	Being able to make this announcement depends on	Phrases or communications to avoid
<ul> <li>6. The building is under armed attack</li> <li>7. Action to be taken e.g. "evacuate the build" or hide if you can't"</li> <li>8. Stay away from we news".</li> <li>Announcement one immediate reperted twice and the experiment of the transfer of transfer of the tr</li></ul>	<ul> <li>Provies processions and communications and guidant and hort and specific. Supporting a N, HIDE &amp; FLL principles.</li> <li>Burnstlent, combined with keep calm, are intended to improve the chances of personnel being able to hear the threat and take avoiding action and avoid detection by hostile(s).</li> <li>Immediate repetition required to help personnel understand and act to message.</li> </ul>	Requires a PA-VA system that will permit multiple types of announcement (e.g. fire, bomb evac., etc.). Users need to be competent in use.	See Live Announcements. Repeating further messages continuously, without a gap, inhibits occupant's ability to listen for threat and plan their escape. Continuous announcements.

unsi

of PA

### 4. VOICE ALARM – HYBRID

**Combination of live announcements and either pre-recorded or intelligent automated** Suitable for a Security Control Room with experienced operators supported by sophisticated PA-VA and detection systems

Announcements will combine those highlighted at 1, 2 and 3 above. See above for detail. It must be possible to override automated announcements to deliver live voice announcements.

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### ACRONYMS

AACS	Automated access control system
ADS	Active Delay Systems
ARV	Armed Response Vehicle
CBRN	Chemical, biological, radiological or nuclear
CCTV	Closed Circuit Television
CNI	Critical National Infrastructure
CPNI	Centre for the Protection of National Infrastructure
CSO	Chief Security Officer
CTSA	Counter Terrorism Security Adviser
FCP	Forward Command Point
GDS	Gunshot detection systems
HART	Hazardous Area Response Teams
HM	Her Majesty's
JESIP	Joint Emergency Services Interoperability on mme
JOP	Joint Operating Principles
LED	Light emitting diode
LRF	Local Resilience Forum
MERIT	Mobile Emergency Rectase Incide team
MTA	Marauding Terrorist Atta
MTFA	Marauding Terron rearm ack
NaCTSO	National Counter Ter Secc Office
NCTP	National Conternational Conternation
NHS	Ne al Health Tvice
PA-VA	Address - Alarm
PHE	Public Ith England
PPE	Personal Ctive Equipment
PTZ	a Tilt Zoom camera
RV	Re zvous point
SC	Security Control Room
SMS	Short Message Service - Text
	Standard Operating Procedures
STAC	Scientific and Technical Advice Cell
TIC	Thermal Imaging Cameras
TCG	Tactical coordination group
VAW	Vehicle as a Weapon attack

### GLOSSARY

Airsoft weapons	Airsoft guns are replica weapons used in sports and firearms training. They are essentially a special type of very low-power smoothbore air guns designed to shoot non-metallic spherical projectiles which are typically made of plastic or biodegradable resin mater. The pellets have significantly less penetrative and stopping powers than conventional a guns, and are generally safe for competitive sporting and recreational purpose if proper protective gear is worn.
ASCEND	CPNI's MTA work involves the repeated physical simulation of an MTA in a wilding environment – Project ASCEND. This involves subjecting a building population to a simulated attack and looking at factors that can either improve or survey bility before the arrival of an armed police response.
CitizenAlD™	CitizenAID <sup>™</sup> empowers the general public in situations of scalency and allow them to be effective in aiding the injured with medical support particular trivial of emergency services. It is comprised of simple and logical actions and unsigned to guide the public to react safely and effectively as variable computing the emergency services. The powerful combination of openisate and treatment will save lives in dangerous situations.
Exercises	Allow personnel to validate plans and reactions by personing their duties in a simulated operational environment. Activities for sunctional exercise would involve a live operation of a potential real event and involve multi-agency participation.
Hostile Incursion	As per MTA however, the other involved may be broader than terrorism.
Hostile reconnaissance	The information gather whas by those individuals or groups with malicious intent, is a vital component of the mack planning process.
JESIP	A namme created specifically to further improve the way ambulance, police and fire and have services operate together on scene in the early stages of their response to major inclusions.
	down means locking doors and other physical barriers (such as turnstiles) to restrict entrop and/or exit from a site or one or more zones within a site. It is sometimes referred to as `dynamic lockdown'.
Mag.	The Magnetic lock or mag lock uses an electrical current to produce a magnetic force. When a current is passed through the coil, the magnet lock becomes magnetised. The door will be securely bonded when the electromagnet is energised holding against the armature plate.
Marauding	As defined by Cambridge Dictionary - Going from one place to another killing or using violence, stealing, and destroying.

### GLOSSARY

	Marauding Terrorist Attacks can take many forms.
	A lone attacker, multiple attackers or multiple groups of attackers
MTA	Arrival at a location on foot, in a vehicle or an attack perpetrated by insider
	• Entering without using force or forcing entry using an explosive device, whicle coercion of someone with access or a combination thereof
	Attackers armed with bladed weapons, guns, pipe-bombs, petrol, mbs, ple weapons.
PA-VA	PA-VA systems are used for making announcements or providing and the formation and delivering automatic alarm and emergency mean res. Public Adams PA) systems (often known as Tannoy Systems) and VA (Voice Alary and the provide a quick and simple means of direct and clear communication. Vote Alary and Voice Evacuation Systems are used for delivering pre-recorded emerge and uses.
Personnel	Used to describe any member of secontrative visitor coother occupant to a building
RUN HIDE TELL	The National Counter 7 orism Police is Stay, safe campaign to advise the public how to respond if they are called up in an firm ms or weapons attack.
Security Control Room	The hub of a site's second conceptually receiving information from a range of security staff and the emissionally the principles of an SCR can be carried over into an event or operations of the received over into an event or operations of the received over into an event or operations of the received over into a second over into a seco
Security Management System	Integration of technical security systems, such as access control and CCTV, into a single management platform.
509	smole machines use glycol or glycerine mixed with distilled water to produce a dense white fog which obscures vision and presents a confrontational barrier to any intruders.
Site Awarene a	Being aware of what is happening around you in terms of where you are, where you are supposed to be, and whether anyone or anything around you is a threat to your security and health and safety.
Table top exercise	Discussion based sessions where team members meet to discuss their roles during an emergency and their responses to a particular emergency situation. A facilitator guides participants through a discussion of one or more scenarios.
/ulnerable beople	Those who may need to be provided with assistance or special arrangements made, such as children and people with health conditions or impairments.