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England Coast Path Stretch: Eastbourne to Camber

NATURAL ENGLAND

Report EBC 6: Cliff End, Pett Level to Winchelsea Beach

Part 6.1: Introduction

| Start Point: | Cliff End, Pett Level (Grid reference 588652 112860) |
|----------------|--|
| End Point: | Winchelsea Beach (Grid reference 591846 116111) |
| Relevant Maps: | EBC 6a to EBC 6c |

6.1.1 This is one of a series of linked but legally separate reports published by Natural England under section 51 of the National Parks and Access to the Countryside Act 1949, which make proposals to the Secretary of State for improved public access along and to this stretch of coast between Eastbourne and Camber.

6.1.2 This report covers length EBC 6 of the stretch, which is the coast between Cliff End, Pett Level and Winchelsea Beach. It makes free-standing statutory proposals for this part of the stretch, and seeks approval for them by the Secretary of State in their own right under section 52 of the National Parks and Access to the Countryside Act 1949.

6.1.3 The report explains how we propose to implement the England Coast Path ("the trail") on this part of the stretch, and details the likely consequences in terms of the wider 'Coastal Margin' that will be created if our proposals are approved by the Secretary of State. Our report also sets out:

- any proposals we think are necessary for restricting or excluding coastal access rights to address particular issues, in line with the powers in the legislation; and
- any proposed powers for the trail to be capable of being relocated on particular sections ("roll-back"), if this proves necessary in the future because of coastal change.

6.1.4 There is also a single Overview document for the whole of this stretch of coast, explaining common principles and background. This and the other individual reports relating to the stretch should be read in conjunction with the Overview. The Overview explains, among other things, how we have considered any potential environmental impacts of improving public access to this part of the coast, and this report, and other separately published assessments we refer to, then provides more detail on these aspects where appropriate.

Part 6.2: Proposals Narrative

The trail:

6.2.1 Follows existing walked routes, including public rights of way, along most of this length.

6.2.2 Mainly follows the coastline quite closely and maintains good views of the sea.

6.2.3 Is aligned on the seawall between Cliff End and Dogs Hill.

6.2.4 Follows a route similar to part of the existing Saxon Shore Way path at Cliff End but departs from this in order to continue along the coast.

Protection of the environment:

In this part of the report, we explain how we have taken account of environmental protection objectives in developing our proposals for improved coastal access.

6.2.5 The following designated sites affect this length of coast:

- Dungeness, Romney Marsh and Rye Bay Ramsar
- Dungeness, Romney Marsh and Rye Bay SPA
- Dungeness, Romney Marsh and Rye Bay SSSI
- Hastings Cliffs to Pett Beach SSSI
- High Weald Area Of Outstanding Natural Beauty
- Shingle Beach Dogs Hill Local Wildlife Site

Maps C and D in the Overview shows the extent of designated areas listed.

6.2.6 We consider that the coastal environment, including features of the sites listed above, along this length of coast is unlikely to be sensitive to the improvements to coastal access envisaged and that no special measures are needed in respect of our proposals.

6.2.7 Natural England is satisfied that the proposals for coastal access in this report are made in accordance with relevant environmental protection legislation. For more information about how we came to this conclusion in respect of the natural environment, see the following assessments of the access proposals that we have published separately:

- A Habitats Regulations Assessment relating to any potential impact on the conservation objectives of European sites.
- Our Nature Conservation Assessment, in which we document our conclusions in relation to other potential impacts on nature conservation.

Part 6b of the Overview includes some contextual information about protecting the environment along this length of coast.

Accessibility:

6.2.8 There are few artificial barriers to accessibility on the proposed route. However, the natural coastal terrain is often challenging for people with reduced mobility and this is the case on sections of our proposed route because:

The trail would follow a narrow and relatively steep grass or bare soil path at Cliff End;

- There are steps in places including where it would be necessary to ascend the sea wall at Cliff End.
- The sea wall is relatively narrow and has an uneven grass, shingle and concrete surface.

6.2.9 The public footpath used by the trail at Cliff End (sections EBC-6-S002 to EBC-6-S004) is eroded by surface water run-off, making it difficult to use during wet weather. To make it easier to use, the path will be resurfaced and the drainage will be improved. We envisage this happening before the new access rights come into force.

See part 6a of the Overview - 'Recreational issues' - for more information.

Where we have proposed exercising statutory discretions:

6.2.10 **Landward boundary of the coastal margin:** We have used our discretion on some sections of the route to map the landward extent of the coastal margin to an adjacent physical boundary such as a fence line, pavement or track to make the extent of the new access rights clearer. See Table 6.3.1 below.

6.2.11 At Cliff End (EBC-6-S020) we have used this discretion to limit the landward extent of the coastal margin to the landward top edge of the seawall. This has had the effect of reducing the amount of coastal margin that would have otherwise been available by default. This option provides the most clarity because there is no clear boundary feature at the bottom of the seawall that could mark the boundary of the coastal margin, but the break in slope provides an easily identifiable boundary for access users.

6.2.12 At Dogs Hill (EBC-6-S028 to EBC-6-S031) we have used our discretion to propose the inclusion of additional, more extensive landward areas within the coastal margin (the track to the landward side of the seawall), to secure or enhance public enjoyment of this part of the coast. The owner of this land is content for us to propose this.

6.2.13 The Proposals Tables show where we are proposing to alter the default landward boundary of the coastal margin. These proposals are set out in columns 5b and 5c of table 6.3.1. Where these columns are left blank, we are making no such proposals, so the default landward boundary applies. See the note relating to Columns 5b & 5c [above Table 6.3.1] explaining what this means in practice.

See also part 3 of the Overview - 'Understanding the proposals and accompanying maps', for a more detailed explanation of the default extent of the coastal margin and how we may use our discretion to adjust the margin, either to add land or to provide clarity.

6.2.14 **Coastal erosion:** Natural England is able to propose that the route of the trail would be able to change in the future, without further approval from the Secretary of State, in response to coastal change. This would happen in accordance with the criteria and procedures for 'roll-back' set out in part 7 of the Overview.

Natural England may only propose the use of this roll-back power:

- as a result of coastal erosion or other geomorphological processes or encroachment by the sea, or
- in order to link with other parts of the route that need to roll back in direct response to such changes.

6.2.15 Column 4 of table 6.3.1 indicates where roll-back has been proposed in relation to a route section. Where this is the case, the route, as initially determined at the time the report was prepared, is to be at the centre of the line shown on maps EBC 6a to EBC 6c as the proposed route of the trail.

6.2.16 If at any time in the future any part of a route section upon which roll-back has been specified needs, in Natural England's view, to change in order for the overall route to remain viable, the new route for the part in question will be determined by Natural England without further reference to the Secretary of State. This will be done in accordance with the criteria and procedures described under the title 'Roll-back' in part 7 of the Overview and section 4.10 of the Coastal Access Scheme. If this happens, the new route will become the approved route for that section for the purposes of the Order which determines where coastal access rights apply.

On sections for which roll-back is not proposed in tables 6.3.1, the route is to be at the centre of the line shown on map EBC 6a to EBC 6c as the proposed route of the trail.

Other future change:

6.2.17 At this point we do not foresee any need for future changes to the access provisions that we have proposed within this report.

See parts 7 - 'Future changes' of the Overview for more information.

Establishment of the trail:

6.2.18 Below we summarise how our proposed route for the trail would be physically established to make it ready for public use before any new rights come into force.

Establishment works will only start on this length of coast once these proposals have been approved by the Secretary of State. The works may therefore either precede or follow the start of establishment works on other lengths of coast within the stretch, and detailed in their separate reports.

6.2.19 Our estimate of the capital costs for physical establishment of the trail on the proposed route is \pounds 12,995.00 and is informed by:

- information already held by the access authority, East Sussex County Council, in relation to the management of the existing public rights of way;
- the conclusions of our deliberations in relation to potential impacts on the environment; and
- information gathered while visiting affected land and talking to the people who own and manage it about the options for the route.

6.2.20 There are four main elements to the overall cost:

- A significant number of new signs would be needed on the trail, in particular on route sections where the proposed route differs from that of the existing Saxon Shore Way long distance footpath.
- 'Pedestrians in the road' signs will be placed on Pett Level Road, to make drivers aware of England Coast Path users.
- The surfaces and access furniture of the existing paths and footways on the proposed route are generally of a suitable standard for the trail, but there are some places where new path surfacing and improved drainage would enhance the convenience of the trail.
- Replacement of a pedestrian access gate adjacent to The Boat House at Cliff End.

More significant items of establishment works are shown on the relevant maps accompanying this report.

Table 1 shows our estimate of the capital cost for each of the main elements of physical establishment described above.

Table 1: Estimate of capital costs

| Item | Cost |
|---------------------------|-----------|
| Signs | £4,900.00 |
| Path surfacing & drainage | £6000.00 |
| Pedestrian gate | £400.00 |
| Project management | £1695.00 |

Total

£12,995.00 (Exclusive of any VAT payable)

6.2.21 Once the Secretary of State's decision on our report has been notified, and further to our conversations with land managers during the route planning stage, East Sussex County Council will liaise with affected land owners and occupiers about relevant aspects of the design, installation and maintenance of the new signs and infrastructure that are needed on their land. Prior to works being carried out on the ground, all necessary permissions, authorisations and consents will be obtained. All

such works would conform to the published standards for National Trails and the other criteria described in our Coastal Access Scheme.

Maintenance of the trail:

6.2.22 Because the trail on this length of coast will form part of the National Trail being created around the whole coast of England called the England Coast Path, we envisage that it will be maintained to the same high quality standards as other National Trails in England (see The New Deal; Management of National Trails in England from April 2013: details at Annex A of the Overview).

6.2.23 We estimate that the annual cost to maintain the trail will be £2,187.77 (exclusive of any VAT payable). In developing this estimate we have taken account of the formula used to calculate Natural England's contribution to the maintenance of other National Trails.

Part 6.3: Proposals Tables

See Part 3 of Overview for guidance on reading and understanding the tables below

6.3.1 Section Details: Maps EBC 6a to EBC 6c - Cliff End, Pett Level to Winchelsea Beach

Key notes on table:

- 1. Column 2 an asterisk (*) against the route section number means see also table 6.3.2: Other options considered.
- Column 4 'No' means no roll-back is proposed for this route section. 'Yes normal' means rollback is proposed and is likely to follow the current feature (e.g. cliff edge/beach) for the foreseeable future as any coastal change occurs.
- 3. Column 4 'Yes see table 6.3.3' means roll-back is proposed, but refer to that table below about our likely approach to implementing it for this route section. This is because a more complex situation exists in this case and consideration must be given to how roll-back may happen in relation to excepted land, a protected site etc.
- 4. Column 5a Certain coastal land types are included automatically in the coastal margin where they fall landward of the trail if they touch it at some point. The relevant land type (foreshore, cliff, bank, barrier, dune, beach, flat or section 15 land see Glossary) is shown in this column where appropriate. "No" means none present on this route section.
- 5. Columns 5b and 5c Any entry in these columns means we are proposing to align the landward boundary of the coastal margin on this route section with the physical feature(s) shown in 5b, for the reason in 5c. No text here means that for this route section the landward edge of the margin would be that of the trail itself or if any default coastal land type is shown in 5a, that would be its landward boundary instead.

| 1 | 2 | 3 | 4 | 5a | 5b | 5c | 6 |
|-----------|--------------------------------------|--|--|----|---|---|----------------------|
| Map(s) | Route section number(s) | Current status of route section(s) | Roll-back proposed? (see Part 7 of Overview) | - | Proposal to specify landward boundary of margin (see maps) | Reason for landward boundary proposal | Explanatory notes |
| EBC 6a | EBC-6- S001 to EBC-6- S004* | Public footpath | Yes - See table 6.3.3 | No | Fence line | Clarity and cohesion | |
| EBC 6a | EBC-6- S005* | Public highway | No | No | Landward edge of road | Clarity and cohesion | |
| EBC 6a | EBC-6- S006 to EBC-6- S007 | Public highway | No | No | | | |

| 1 | 2 | 3 | 4 | 5a | 5b | 5c | 6 |
|-----------|-------------------------------------|--|--|--|---|---|---|
| Map(s) | Route section number(s) | Current status of route section(s) | Roll-back proposed? (see Part 7 of Overview) | Landward margin contains coastal land type? | Proposal to specify landward boundary of margin (see maps) | Reason for landward boundary proposal | Explanatory notes |
| EBC 6a | EBC-6- S008 | Public highway | No | No | Landward edge of road | Clarity and cohesion | |
| EBC 6a | EBC-6- S009 | Public highway | No | No | Various | Clarity and cohesion | Various means default width (2m) and landward edge of the road. |
| EBC 6a | EBC-6- S010 | Public highway | No | No | Landward edge of road | Clarity and cohesion | |
| EBC 6a | EBC-6- S011 | Public footway (pavement) | No | No | Pavement edge | Clarity and cohesion | |
| EBC 6a | EBC-6- S012 | Public footway (pavement) | No | No | Pavement edge | Clarity and cohesion | |
| EBC 6a | EBC-6- S013 | Other existing walked route | Yes – See table 6.3.3. | No | Wall | Clarity and cohesion | |
| EBC 6a | EBC-6- S014 | Public footpath | Yes - See table 6.3.3 | No | Edge of track | Clarity and cohesion | |
| EBC 6a | EBC-6- S015 to EBC-6- S018 | Public footpath | Yes - See table 6.3.3 | No | Edge of path | Clarity and cohesion | |
| EBC 6a | EBC-6- S019 | Public footpath | Yes - See table 6.3.3 | No | Fence line | Clarity and cohesion | |

| 1 | 2 | 3 | 4 | 5a | 5b | 5c | 6 |
|---------------------------|--------------------------------------|--|--|--|---|---|---|
| Map(s) | Route section number(s) | Current status of route section(s) | Roll-back proposed? (see Part 7 of Overview) | Landward margin contains coastal land type? | Proposal to specify landward boundary of margin (see maps) | Reason for landward boundary proposal | Explanatory notes |
| EBC 6a | EBC-6- S020 | Public footpath | Yes - See table 6.3.3 | Yes - barrier | Top edge of seawall | Clarity and cohesion | See paragraph 6.2.11 |
| EBC 6a | EBC-6- S021 | Public footpath | Yes - See table 6.3.3 | Yes - barrier | | | |
| EBC 6a | EBC-6- S022 and EBC-6- S023 | Public bridleway | Yes - See table 6.3.3 | Yes - barrier | | | |
| EBC 6a to EBC 6c | EBC-6- S024 to EBC-6- S027 | Other existing walked route | Yes - See table 6.3.3 | Yes - bank | | | |
| EBC 6c | EBC-6- S028 | Other existing walked route | Yes - See table 6.3.3 | Yes - bank | Edge of track | Additional margin | Landward coastal margin includes EA track landward of the seawall – see 6.2.12 |
| EBC 6c | EBC-6- S029 to EBC-6- S031 | Public footpath | Yes - See table 6.3.3 | Yes - bank | Edge of track | Additional margin | Landward coastal margin includes EA track landward of the seawall - see 6.2.12 |

6.3.2 Other options considered: Maps EBC 6a to EBC 6c – Cliff End, Pett Level to Winchelsea Beach

| Map(s) | Route section numbers(s) | Other option(s) considered | Reasons for not proposing this option |
|--------|---------------------------------|--|--|
| EBC 6a | EBC-6-S001 to EBC-6- S005 | At Cliff End we considered aligning the trail inland of our proposed route on grazing land to cross Pett Level Road and join Old Marsham Farm footpaths before rejoining the proposed route. | We opted for the proposed route because: it is closer to the sea and includes a viewpoint that takes in a good view along the coast. it is more direct the installation of drainage channels and resurfacing works will create a pleasant walking surface. we concluded that overall the proposed route struck the best balance in terms of the criteria described in chapter 4 of the Coastal Access Scheme |

Note: Any public rights of way not forming part of the proposed trail would remain available for people to use under their pre-existing rights.

| 6.3.3 Roll-back implementation – more complex situations: Maps EBC 6a to EBC 6c – Cliff End, |
|--|
| Pett Level to Winchelsea Beach |

| Map(s) | Route section number(s) | Feature(s) or site(s) potentially affected | Our likely approach to roll-back |
|------------------------|-------------------------------------|--|---|
| EBC 6a | EBC-6- S001 to EBC-6- S004 | Properties at Cliff End | If it is no longer possible to find a viable route seaward of the specified excepted land (e.g. buildings, curtilage, gardens etc), we will choose a route landward of it, following discussions with owners and occupiers. |
| EBC 6a | EBC-6- S013 to EBC-6- S020 | Caravan park | If it is no longer possible to find a viable route seaward of the caravan park, we will choose a new route after detailed discussions with all relevant interests, either (a) to pass through the site, or (b) if this is not practicable, to pass somewhere on the landward side of it. In reaching this judgement we will have full regard to the need to seek a fair balance between the interests of potentially affected owners and occupiers and those of the public. |
| EBC 6a to EBC 6c | EBC-6- S021 to EBC-6- S031 | Properties and their curtilage | If it is no longer possible to find a viable route seaward of the specified excepted land (e.g. buildings, curtilage, gardens etc), we will choose a route |

| Map(s) | Route section number(s) | Feature(s) or site(s) potentially affected | Our likely approach to roll-back |
|------------------------|---|--|---|
| | | | landward of it, following discussions with owners and occupiers. |
| EBC 6a to EBC 6c | EBC-6- S004 and EBC-6- S013 to EBC-6- S028 | Designated site | If it is no longer possible to find a viable route seaward of a designated site (e.g. SSSI, SAC, SPA, SAM) whose designated features are sensitive to public access, or where the existing route already passing through such a site must be altered, we will choose a new route after detailed discussions with the relevant experts and with any potentially affected owners and occupiers, which will either (a) pass through the site, if appropriate or (b) if necessary, be routed landward of it. |

In relation to all other sections where roll-back has been proposed, any later adjustment of the trail is likely to follow the current feature (e.g. cliff edge/beach) for the foreseeable future as any coastal change occurs.

Part 6.4: Proposals Maps

6.4.1 Map Index

| Map reference | Map title |
|------------------|--------------------------------------|
| EBC 6a | Cliff End (west) to Cliff End (east) |
| EBC 6b | Cliff End (East) to Pett Level |
| EBC 6c | Pett Level to Winchelsea Beach |



PROPOSALS

Trail Sections



Maps that show sections of the trail that follow the existing South West Coast Path as currently walked and managed use the following trail categories. Information on the existing status and infrastructure is not shown.



Trail using existing South West Coast Path

Alternative or optional alternative route using existing South West Coast Path

Trail sections which follow existing public rights of way or highways are indicated by a suffix:

- BW Public bridleway
- BY Public byway
- CP Cycletrack (pedestrian)
- CT Cycletrack (cycles only)
- **FP** Public footpath
- FW Public footway (Pavement)
- Restricted byway RB
- RD Public road

Coastal Margin

Explanatory note

Part 3 of the Overview to the report explains where the landward boundary of the coastal margin falls by default. Our proposals include any suggested variation of this default boundary. The purple wash on the map indicates where as a result of our proposals the coastal margin would extend significantly to the landward side of the proposed route of the trail. The coastal margin may include some areas where coastal access rights do not apply, either seaward or landward of the proposed route of the trail: the Overview explains more about this. The landward boundary of the coastal margin may in due course move inland, if the trail rolls back under proposals in this report to respond to coastal change.

Coastal margin landward of the trail



Coastal margin landward of the trail which is existing access land

Other Information

Other access rights and routes

- ---- Public bridleways
- Public byways
- ----Public footpaths
- Restricted byways - -- -
- South West Coast Path
- Sustrans national routes ----

Existing access land

Infrastructure types

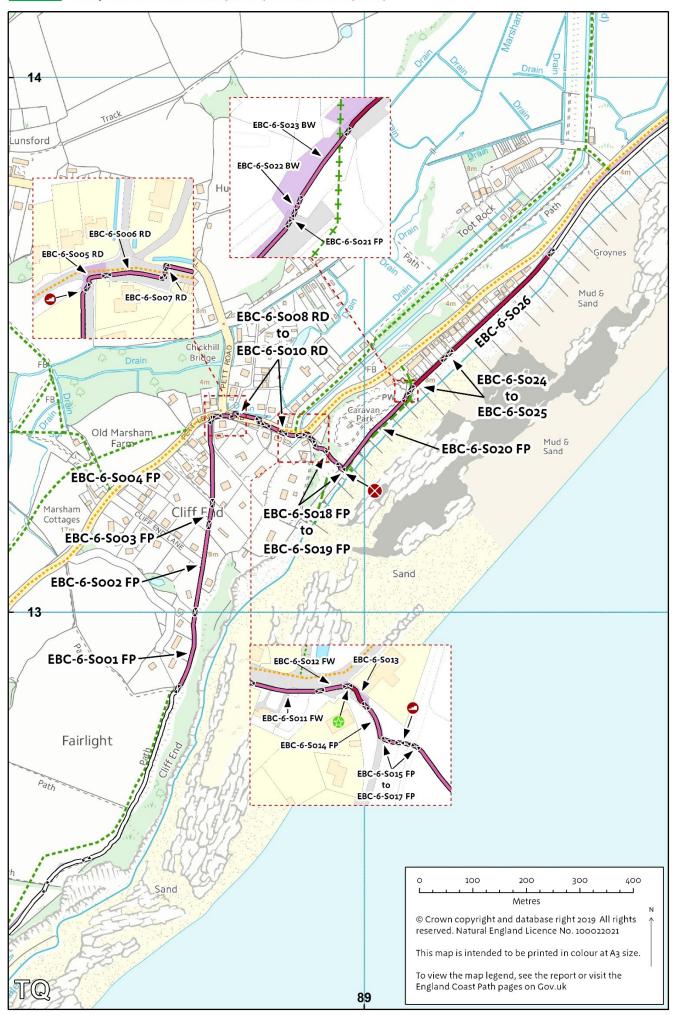
For status of each, where shown on map, see colour codes below



Each symbol shown on the map is colour coded as appropriate, as in this example for a set of steps:

Existing steps ◙ to be retained New steps required Existing steps to be removed

* Please note that the items in this legend may not all be present on an individual map or report.



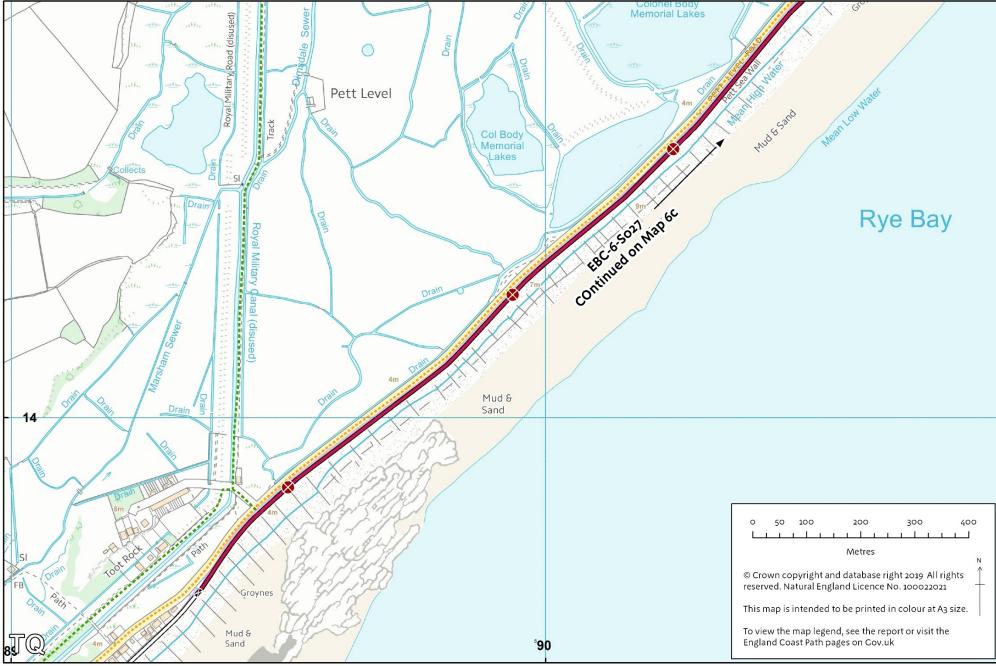
Map EBC 6a: Cliff End (West) to Cliff End (East)

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Coastal Access - Eastbourne to Camber - Natural England's Proposals Report EBC 6: Cliff End, Pett Level to Winchelsea Beach Map EBC 6a: Cliff End (West) to Cliff End (East)



Coastal Access - Eastbourne to Camber - Natural England's Proposals Report EBC 6: Cliff End, Pett Level to Winchelsea Beach Map EBC 6b: Cliff End (East) to Pett Level



NATURAL ENGLAND Coastal Access - Eastbourne to Camber - Natural England's Proposals Report EBC 6: Cliff End, Pett Level to Winchelsea Beach Map EBC 6c: Pett level to Winchelsea Beach

