Operation of police powers under the Terrorism Act 2000 and subsequent legislation: Arrests, outcomes, and stop and search, Great Britain, financial year ending March 2019

Statistical Bulletin 08/19

13 June 2019
Further information

The quarterly ‘Operation of police powers under the Terrorism Act 2000’ publication and other Home Office statistical releases are available from the Statistics at Home Office pages on the GOV.UK website.

The dates of forthcoming publications are pre-announced and can be found via the GOV.UK statistical release calendar.

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1 Key findings

1.1 Arrests and outcomes

There were 268 arrests for terrorism-related activity in the year ending 31 March 2019, a decrease of 40% compared with the 443 arrests in the previous year. This follows increases in the previous two years and returns the volume of arrests to around the average level seen across the time series.

Of the 268 arrests for terrorism-related activity:

- 90 (34%) resulted in a charge, of which 70 were charged with terrorism-related offences
- 69 people (26%) were released without charge
- 93 (35%) persons were either released under bail pending further investigation, or released under investigation
- 15 (6%) faced alternative action, for example receiving a caution, being recalled to prison or being transferred to immigration authorities
- 1 case was pending at the time of data provision.

Of the 70 persons charged with a terrorism-related offence, 32 had been prosecuted, all of whom had been convicted. A total of 34 people were awaiting prosecution, one was not proceeded against and three received other outcomes.

Falls in the number of arrests were seen across all ethnic groups. The rate of reduction in the number of Asians arrested was highest of all ethnic groups. This resulted in the proportion of all arrestees who were Asian (36%) being lower than those who were White (41%).

1.2 Court proceedings

Court proceedings in the year ending 31 March 2019 will include a number of persons arrested and charged in a previous year. A total of 75 persons were tried following charges brought by the Crown Prosecution Service Counter Terrorism Division (CPS CTD) for terrorism-related offences. This was a fall of 6 on the 81 persons tried in the previous year. Of the 75 persons proceeded against, 68 were convicted. In the remaining 7 cases the defendant was found not guilty.

1.3 Terrorist prisoners

As at 31 March 2019, there were 223 persons in custody in Great Britain for terrorism-related offences, a decrease of 2% on the 228 persons in the previous year. This was the first fall in the number of persons in custody since the year ending March 2013, and follows an upward trend between 2013 and 2017.

Of those in custody, the majority (80%) were categorised as holding Islamist-extremist views, a further 15% as holding far right-wing ideologies and 5% other ideologies.

Of those in custody:

- 197 (88%) had been convicted
- 26 (12%) were being held on remand (held in custody until a later date when a trial or a sentencing hearing will take place).
1.4 Use of other police powers

In the year ending 31 March 2019:

- the Metropolitan Police Service (MPS) carried out 685 stop and searches under section 43 of the Terrorism Act (TACT) 2000, a fall of 15% when compared with the previous year
- there were 70 resultant arrests giving an arrest rate of 10%, up two percentage points on the previous year
- there were 11,154 physical examinations of persons under Schedule 7 of TACT 2000 in Great Britain, a decrease of 28% from the previous year (15,391), continuing the downward trend seen in recent years.
2 Introduction

2.1 Time period covered and data sources

This release covers the use of police powers under terrorism and subsequent legislation in Great Britain on a quarterly basis up to the year ending 31 March 2019. It also covers arrests for terrorist-related activity under other legislation such as the Police and Criminal Evidence Act (PACE).

The statistics in this release draw on a range of data sources. The Arrests and outcomes section uses data provided by the National Counter Terrorism Police Operations Centre (NCTPOC) and includes statistics for Great Britain on the:

- number of arrests for terrorist-related activity and outcomes (such as charges and convictions) following such arrests
- number of charges and convictions broken down by legislation used
- gender, age, ethnicity and nationality of those arrested, charged and convicted
- type of terrorism involvement of those arrested, charged and convicted (such as whether the individual had links to international, domestic, or Northern Ireland-related terrorism).

The Court proceedings section uses data from the Crown Prosecution Service Counter Terrorism Division (CPS CTD) and includes statistics for England and Wales on the:

- number of persons proceeded against by CPS CTD for terrorism-related offences
- number of persons that have been prosecuted and convicted broken down by the legislation used
- sentence length of those convicted for terrorism-related offences
- outcomes of appeals against such convictions or sentences.

The Terrorist prisoners section uses data from Her Majesty’s Prison and Probation Service (HMPPS) and the Scottish Prison Service (SPS), and includes statistics for Great Britain on the:

- number and ideology of persons in custody for terrorism-related offences
- ethnicity, nationality and religion of those in custody
- number of persons released from custody by sentence length.

Statistical bulletins released before June 2018 published figures on both terrorist prisoners and domestic extremist/separatist prisoners. However, following feedback from data providers at HMPPS, it was decided that prisoners categorised as ‘domestic extremist/separatist’ prisoners would be counted within the ‘TACT/TACT-related’ cohort, where the threshold for this is met (for offences which the court has determined have a terrorist connection). This was to remove the previous subjectivity around the categorisation of domestic extremist prisoners. Furthermore, this section now also includes the ‘ideology’ held by terrorist prisoners.

The Other police powers under the Terrorism Act 2000 section uses data provided by the Metropolitan Police Service (MPS) and the National Counter Terrorism Policing Headquarters (NCTPHQ), and includes statistics on the:

- number of stops and searches carried out by MPS under s.43 of TACT 2000
- number of stops and searches carried out by police under s.47a of TACT 2000
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- number of examinations and subsequent detentions made in Great Britain under Schedule 7 to TACT 2000
- data on goods examinations, strip searches and on refusals of requests to postpone questioning (usually to enable an individual to consult a solicitor) under Schedule 7 to TACT 2000
- the number of cordons under s.33 of TACT 2000.

The user guide provides further details on this release, including the strengths and limitations of the datasets, and the quality assurance processes involved in the production of this release. It also includes a summary of the criminal justice process, a glossary of terms used, and detail about the legislation and categories mentioned in this release.

A flow chart summarising the Arrests and outcomes section of this release can be found in Annex A.

2.2 Future releases

The information published in the quarterly ‘Operation of police powers under the Terrorism Act 2000’ statistics is kept under review, taking into account the needs of users, and burdens on suppliers and producers, in line with the Code of Practice for Statistics. If you have any comments, suggestions or enquiries, please contact the team via email using: crimeandpolicestats@homeoffice.gov.uk.

2.3 Revisions

Prior to the June 2018 release of “Operation of police powers under the Terrorism Act 2000, financial year ending March 2018”, data in this series covered statistics on arrests where the offence was considered to be related to terrorist activity. In response to feedback from stakeholders, Home Office statisticians widened the scope of the data collection to include all arrests with a terrorist element, whether the offence was terrorism-related or not. This better reflects policing activity in recent years. Data in this release now contain information on all arrests related to terrorism activity, including a complete back series.

2.4 National Statistics status

This publication has been assessed by the United Kingdom Statistics Authority and its National Statistics designation was confirmed in May 2016. This means that these statistics meet the highest standards of trustworthiness, impartiality, quality and public value, and are fully compliant with the Code of Practice for Statistics. As part of the assessment process, the Home Office reviewed and improved the user guide that accompanies this release. This now contains more details about the strengths and limitations of the various datasets within the publication, as well as the steps taken to engage with users. Further details on the assessment process can be found on the UK Statistics Authority website.
3 Arrests and outcomes

3.1 Introduction

This section presents statistics on the number of persons arrested by the police in Great Britain where there was suspicion of involvement in terrorist-related activity, either at the time of arrest or at a subsequent point in the investigation. In some cases, evidence may emerge after an arrest for a terrorism-related offence that suggests a suspect does not have links to terrorist activity but has committed a non-terrorism-related offence. These cases are included in the data as non-terrorism-related charges and/or convictions.

Prior to the June 2018 publication (covering the period to 31 March 2018), data in this release had covered statistics on arrests where the offence was considered to be related to terrorism. In response to feedback from stakeholders, Home Office statisticians widened the scope of the data collection to include all arrests with a terrorist element whether the offence was terrorism-related or not. This better reflects policing activity in recent years. Data in this release now contain information on all arrests related to terrorism activity, including a full back series.

Outcomes following arrests for terrorist-related activity are also included in the statistics, which show the number of arrests that led to a charge or prosecution as well as other outcomes. Demographic information about those arrested, charged and convicted is also provided in this section. All data in this section are based on the date of arrest. This allows users to see the outcomes of all the arrests in a specific period (such as how many led to a charge and conviction).

As cases progress over time, figures published in this release are likely to be revised. This is particularly relevant for more recent time periods where a larger number of cases will have not been finalised (‘released on bail’ or ‘awaiting prosecution’). The effect on the arrests total will be minimal but the number of charges and convictions currently reported will increase in future releases, especially for cases from the more recent quarters where a greater number have not yet reached the point of charge or conviction.

Data are provided to the Home Office by the National Counter Terrorism Police Operations Centre (NCTPOC) and are taken from a live database. This section includes annual breakdowns of the data from the 11 September 2001 (when the data collection began) to year ending March 2019, as well as quarterly trends over the most recent 9 quarters. The data were based on the latest position of each case as at the time of provision to the Home Office (on 23 April 2019).

A flow chart summarising this section is included in Annex A. This follows individuals from the point of arrest through to charge (or other outcome) and prosecution. Data tables A.01 to A.13 include data on arrests and outcomes. Annual tables, which breakdown the data by rolling years to March, are also provided alongside this release.
3.2 Arrests

In the year ending 31 March 2019, there were 268 arrests for terrorist-related activity in Great Britain, a fall of 40% (175 arrests) compared with the 443 arrests in the previous year. This follows increases in the previous two years and returns the volume of arrests to around the average level seen across the time series. (Figures 3.1 and 3.2).

Figure 3.1: Arrests for terrorist-related activity, by legislation, years ending 31 March 2002 to 31 March 2019, Great Britain

Source: NCTPOC (see data table A.01)

Notes:
1. Figures for the year ending 31 March 2002 include data from 11 September 2001 onwards.
2. ‘Other legislation’ includes arrests under non-terrorism legislation, such as the Police and Criminal Evidence Act 1984.
3. Includes arrests that are considered by the NCTPOC to be terrorism-related, either at the time of arrest or at a subsequent point in the investigation.

Whilst the 268 arrests made in the latest year saw the lowest number of arrests since the year ending March 2014, in each of the past seven years the number of arrests has been greater than the annual average of 247 arrests over the whole time series. The rises between 2011 and 2018 follows a previously generally downward trend between 2006 and 2011 (Figure 3.1).

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1 In the year ending March 2018 there were 45 arrests made following terrorist attacks in London and Manchester, which accounts for a proportion of the fall in arrests over the last year.
3.3 Pre-charge detention under section 41 of the Terrorism Act 2000

Once a suspect has been arrested by the police, they may be held for a specified period of time before being charged, giving the police time to investigate and gather evidence related to potential terrorism offences. The current maximum period of detention under s.41 of TACT 2000 is 14 days (which reduced from the previous limit of 28 days on 25 January 2011). This compares with a maximum of 4 days under standard arrest powers. Further details of the legislation can be found in the user guide.

There were 36 detentions under s.41 of TACT 2000 in the year ending 31 March 2019, a fall of 104 compared with the 140 detentions in the previous year. However, this follows an increase of 94 detentions between March 2016 and March 2018. Of the 36 detentions in the latest year, 23 led to a charge (64%).

Further details on the length and outcomes of detentions under s.41 of TACT 2000 can be found in data table A.02.

3.4 Charges

In line with the general convention for Home Office criminal justice statistics, when a person is charged or prosecuted for multiple offences at the same time, only the most serious offence is counted – usually the one that carries the highest penalty. This “principal offence rule” means the statistics provide a count of individuals charged rather than the total number of charges. More detailed information on the principal offence rule can be found in the accompanying user guide. Further details
of the legislation under which persons have been charged following an arrest for a terrorism-related activity can be found in data tables A.05a-c.

Of the 268 arrests for terrorist-related activity in the year ending 31 March 2019:

- 90 (34%) resulted in a charge, of which 70 were charged with terrorism-related offences
- 69 people (26%) were released without charge
- 93 (35%) persons were either released under bail pending further investigation, or released under investigation
- 15 (6%) faced alternative action, for example receiving a caution, being recalled to prison or being transferred to immigration authorities
- 1 case was pending at the time of data provision.

Given the number of cases still to be resolved in the latest year, the current charge rate shown in the more recent years/quarters is likely to be lower than final figures which will be published in subsequent releases. Until all cases in a given period are resolved, caution should be taken when comparing charge rates over time.

**Figure 3.3:** Charging outcomes following an arrest for terrorist-related activity, 9 quarters to 31 March 2019, Great Britain\textsuperscript{1,2}

![Diagram showing charging outcomes over time]

**Source:** NCTPOC (see data table A.03)

**Notes:**

1. ‘Alternative action’ includes cautions for non-TACT 2000 offences, detentions under the Mental Health Act, recall to prison etc.
2. ‘Bailed to return’ includes those released on bail pending further investigation, and those who have absconded from bail. Those who were released under investigation were previously unable to be recorded separately and were recorded as ‘released without charge’.
Figure 3.4: Charging outcomes following an arrest for terrorist-related activity, year ending March 2002 to March 2019, Great Britain\(^1,2\)

![Charging outcomes diagram](image)

Source: NCTPOC (see data table A.03)

Notes:
1. ‘Alternative action’ includes cautions for non-TACT offences, detentions under the Mental Health Act, recall to prison, and transfers to immigration authorities.
2. ‘Bailed to return’ includes those released on bail pending further investigations, and those who have absconded from bail. Those who were released under investigation were previously unable to be recorded separately and were recorded as ‘released without charge’.

3.5 Prosecutions

As with charges, statistics on prosecutions are also based on the principal offence rule. Where an individual is prosecuted for more than one offence at a time, they are classified in terms of a single offence – usually the most serious.

Figure 3.5 shows the outcomes following a charge for a terrorism-related offence.

Further details of the specific legislation under which persons have been convicted following a charge for a terrorism-related offence can be found in data tables A.08a-c.
Figure 3.5: Outcomes following a charge for a terrorism-related offence, year ending 31 March 2019\textsuperscript{1,2,3,4}, Great Britain

- 70 charged with a terrorism-related\textsuperscript{5} offence
  - 1 not proceeded against
  - 32 prosecuted
  - 34 awaiting prosecution\textsuperscript{6}
  - 3 Other outcome\textsuperscript{8}
  - 32 convicted\textsuperscript{7}
  - 0 Not guilty
  - 30 terrorism-related
  - 2 non-terrorism related

Source: NCTPOC (see data table A.06c)

Notes:
1. Based on the time of arrest.
2. A more detailed flow chart can be found in Annex A.
3. Data presented are based on the latest position with each case as at the date of data provision from NCTPOC (23 January 2019).
4. The chart does not include outcomes following non-terrorism-related charges.
5. Terrorism-related charges and convictions include some charges and convictions under non-terrorism legislation, where the offence is considered to be terrorism-related.
6. Cases that are ‘awaiting prosecution’ are not yet complete. As time passes, these cases will eventually lead to a prosecution, ‘other’ outcome, or it may be decided that the individual will not be proceeded against.
7. Excludes convictions that were later quashed on appeal.
8. Includes other cases/outcomes such as cautions, transfers to UK Border Agencies, the offender being circulated as wanted and extraditions.

3.6 Demographics of persons arrested

This section provides more detail on the demographic and other characteristics of persons arrested. It includes data on:

- sex
- age
- ethnic appearance
- nationality
- category of terrorist (for example international terrorism, domestic terrorism or Northern Ireland-related terrorism).
Sex

As in previous years, and similar to other types of crime, the vast majority of those arrested for terrorism-related activity were males. However, 33 of the 268 arrests were females (12%) a fall of 23 on the previous year’s total of 56 females arrested. Like the total number of arrests, this was the lowest number of females arrested since the year ending March 2014. Despite the fall, the total number of females arrested was above the annual average arrested (23) since the data collection began. The proportion of females arrested has been above the series average (9%) in each of the past six years.

Age

There were falls in the number of arrests across all age-groups compared with the previous year. As in previous years, the ‘30 and over’ age-group accounted for the most arrests (50%). Those aged under 18 accounted for 6% of arrests, a similar level to the previous year, which was the highest proportion of under 18s arrested since the data collection began in 2001.

Ethnic appearance as recorded by the arresting officer

There were falls in the number of arrests across all ethnic groups. The largest decrease was seen for those of Asian ethnic appearance, which decreased by 46% when compared with the previous year (from 180 arrests to 97 arrests). There was also a 28% decrease in the number of arrests of people of White ethnic appearance (from 153 arrests to 110).

Arrests of persons of White ethnic appearance accounted for 41% of arrests, an increase of seven percentage points on the previous year. In contrast, those of Asian ethnic appearance accounted for 36% of terrorist-related arrests, down four percentage points on the previous year. The proportion of White people arrested now exceeds the proportion of Asian people arrested. The proportion of those arrested who were of Black ethnic appearance increased by two percentage points to account for 12% of all arrests. Those of ‘Other’ ethnic appearance accounted for 10% of arrests, down four percentage points on the previous year.
Figure 3.6: Proportion of persons arrested for terrorist-related activity by ethnic appearance\(^1,2\), year ending 31 March 2018 and 31 March 2019, compared with total proportions since 11 September 2001

Source: NCTPOC (see data table A.11)

Notes:
1. As recorded by the police at time of arrest.
2. Excludes those whose ethnicity is not known.
Nationality

Of those arrested in the latest year, 72% considered themselves to be of British or British dual nationality, up four percentage points on the previous year. Since 11 September 2001 (when the data collection began), 60% of those arrested considered themselves to be of British or British dual nationality.

Table 3.1: Number of persons arrested for terrorist-related activity, since 11 September 2001, by self-defined nationality

<table>
<thead>
<tr>
<th>Numbers &amp; percentages</th>
<th>Great Britain</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Total since Sep 11 2001</td>
</tr>
<tr>
<td>Self-defined nationality</td>
<td></td>
</tr>
<tr>
<td>Great Britain³</td>
<td>2,683</td>
</tr>
<tr>
<td>Algeria</td>
<td>190</td>
</tr>
<tr>
<td>Pakistan</td>
<td>167</td>
</tr>
<tr>
<td>Iraq</td>
<td>168</td>
</tr>
<tr>
<td>Afghanistan</td>
<td>89</td>
</tr>
<tr>
<td>Iran</td>
<td>89</td>
</tr>
<tr>
<td>Somalia</td>
<td>80</td>
</tr>
<tr>
<td>Turkey</td>
<td>79</td>
</tr>
<tr>
<td>India</td>
<td>61</td>
</tr>
<tr>
<td>Ireland</td>
<td>45</td>
</tr>
</tbody>
</table>

Source: NCTPOC (see data table A.11)

Notes:
1. The nationalities presented here are those declared by persons at the time of arrest and may differ from their country of origin.
2. Only the first 10 countries, by number of persons arrested for terrorist-related activity, are included in the table.
3. Figures for Great Britain include those with 'British dual' nationality.
4 Court proceedings

4.1 Introduction

This section presents statistics on prosecutions for terrorism-related offences in England and Wales. It provides data on the number of persons prosecuted and convicted, including information on the legislation under which they were prosecuted. It also provides information on the length and type of sentence that each convicted person received. Data in this section are based on the trial completion date and are not directly comparable to the prosecutions data in section 3, Arrests and outcomes, which is based on the date of arrest.

Data are provided to the Home Office by the Crown Prosecution Service Counter Terrorism Division (CPS CTD). The data cover terrorism-related court cases that were completed in the 10 years from the year ending March 2010 up to the year ending March 2019.

4.2 Court proceedings

The number of persons tried following prosecution by the CPS CTD for terrorism-related offences is down slightly on the previous year, following a general upward trend between March 2013 and March 2018. In the year ending 31 March 2019, 75 persons were tried for terrorism-related offences, a fall of 6 (7%) from the 81 persons in the previous year. Of the 75 persons tried for terrorism-related offences, 68 were convicted. Figure 4.1 shows the outcomes for the 75 persons proceeded against.

The year ending March 2019 saw the third highest number of persons tried and joint-second highest number of persons convicted in a financial year since the data collection began in 2009; the highest number of persons tried and convicted occurred in the previous year (81 tried, 72 convicted).

Figure 4.1: Outcome of terrorism-related trials under TACT and non-TACT legislation, year ending 31 March 2019, England and Wales

<table>
<thead>
<tr>
<th>75</th>
<th>terrorism-related trials</th>
</tr>
</thead>
<tbody>
<tr>
<td>62</td>
<td>TACT&lt;sup&gt;2&lt;/sup&gt; offences</td>
</tr>
<tr>
<td>56</td>
<td>convicted</td>
</tr>
<tr>
<td>6</td>
<td>acquitted&lt;sup&gt;4&lt;/sup&gt;</td>
</tr>
<tr>
<td>13</td>
<td>non-TACT&lt;sup&gt;3&lt;/sup&gt; offences</td>
</tr>
<tr>
<td>12</td>
<td>convicted</td>
</tr>
<tr>
<td>1</td>
<td>acquitted&lt;sup&gt;4&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

Source: CPS CTD (see data tables C.01-C.03)

Notes:
1. Based on the principal offence for which the defendant was prosecuted against.
2. TACT offences include offences specifically under terrorism legislation.
3. Non-TACT offences include offences under other legislation.
4. Can include trials ending in a hung jury, or where the prosecution offered no evidence.
4.3 Sentencing

The average length of sentences given to those convicted in the year ending March 2019 was shorter when compared with the previous year (Figure 4.2). The most common sentence length in the latest year was under 4 years, accounting for 44% of sentences (30 of 68 convictions), an increase of 9 percentage points on the previous year. Those receiving sentence lengths of between 4 and 10 years (26) accounted for 38% of sentences, an increase of 8 percentage points compared with the previous year. Three individuals received life sentences, down from 10 in the previous year.

Those given a life sentence accounted for 4% of all those sentenced in the latest year, a fall of 9 percentage points on the previous year. The number of sentences of 10 years or more also fell, from 10 to 1, compared with last year. The number of non-custodial sentences increased by 3, up to 8 in the latest year.

Of the 68 persons convicted of terrorism-related offences, 49 (72%) pleaded guilty and 19 (28%) entered a not-guilty plea. This was a greater proportion than the previous year, in which 37 of the 72 persons convicted (51%) entered a guilty plea.

Figure 4.2: Sentence length for persons convicted for terrorism-related offences, year ending 31 March 2019 compared with the previous year, England and Wales

<table>
<thead>
<tr>
<th>Sentence length/type</th>
<th>Year ending March 2018</th>
<th>Year ending March 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Under 4 years</td>
<td>25</td>
<td>30</td>
</tr>
<tr>
<td>4 years and under 10 years</td>
<td>20</td>
<td>25</td>
</tr>
<tr>
<td>10 years or more</td>
<td>10</td>
<td>10</td>
</tr>
<tr>
<td>Life</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>Other</td>
<td>5</td>
<td>6</td>
</tr>
</tbody>
</table>

Source: CPS CTD (see data table C.04)

Notes:
1. Based on the trial completion date.
2. The ‘Other’ category includes hospital orders and non-custodial sentences.
5  Terrorist prisoners

5.1  Introduction

Statistics presented in this section give information on the number of persons in custody for terrorism-related offences in Great Britain. It includes breakdowns of their ethnicity, nationality, ideology and religion.

Prior to June 2018, the Home Office published figures on both terrorist prisoners and domestic extremist/separatist prisoners. However, following feedback from data providers at Her Majesty’s Prison and Probation Service (HMPPS), it was decided that prisoners categorised as ‘domestic extremist/separatist’ prisoners would be counted within the ‘TACT/TACT-related’ cohort, where the threshold for this is met, i.e. for offences which the court has determined have a terrorist connection. This was to remove the previous subjectivity around the categorisation of domestic extremist prisoners. Furthermore, this section now also includes information on the ‘ideology’ of prisoners.

Data on the number of terrorist prisoners released from custody are also presented in this section.

Data were provided to the Home Office by HMPPS and the Scottish Prison Service (SPS) giving information about the prison population for the 10 years from 1 April 2009 to 31 March 2019, and also at the end of the 9 quarters to 31 March 2019. Data on the number of prisoners released were also provided and cover the 6 years ending 31 December, from 2013 to 2018, as well as the 9 quarters to 31 December 2018. Prisoner release figures as at 31 March 2019 are not yet available as these will form a subset of the prison releases statistics which will be published by the Ministry of Justice in their Offender management statistics quarterly release in July 2019.

5.2  Persons in custody

As at 31 March 2019, there were 223 persons in custody in Great Britain, a 2% fall (down 5, from 228) since the previous year.

Of those in custody, the vast majority (80%) were categorised as holding Islamist-extremist views. A further 15% were categorised as holding far right-wing ideologies with the remaining prisoners (5%) holding beliefs related to other ideologies (which includes groups, such as the Ulster Volunteer Force, and those individuals whose ideology is not clear). The 178 Islamist-extremist prisoners held in custody, as at 31 March 2019, represents a fall of 7% from the peak of 192 as at 31 December 2017. The proportion of prisoners holding far-right ideologies has increased steadily over the past 3 years, with the number up from 29 to 33 in the latest year. There were 12 prisoners holding ‘Other’ ideologies, a fall of 1 on the previous year.
Figure 5.1: Number of persons in custody for terrorism-related offences, by ideology, years ending 31 March 2013 to 31 March 2019, Great Britain\(^{1,2,3,4}\)

![Bar chart showing number of persons in custody for terrorism-related offences, by ideology, years ending 31 March 2013 to 31 March 2019, Great Britain.](image)

Source: HMPPS and SPS (see data table P.01)

Notes:
1. HM Government’s Prevent Strategy 2011 defines an ideology as a set of beliefs. An ideologue is a proponent as well as an adherent of an ideology.
2. ‘Islamist extremist’ refers to prisoners from Islamic proscribed groups who advocate, justify or glorify acts of violence (especially against civilians) or other illegal conduct to achieve fundamental changes to society.
3. ‘Far right’ refers to individuals from politically far right-wing proscribed groups such as National Action which became the first extreme right-wing group to be proscribed as a terrorist organisation in December 2016.
4. ‘Other’ refers to individuals from proscribed groups not categorised as ‘Islamist extremist’ or ‘far right-wing’.

Of the 223 persons in custody, 197 had been convicted (88%). The remaining 12% were being held on remand (held in custody until a later date when a trial or sentencing hearing will take place).

5.3 Persons released from custody

A total of 57 prisoners held for terrorism-related offences were released from custody in Great Britain in the latest year for which figures are available (year ending 31 December 2018)\(^2\). Of these, 50 (88%) were persons released from custody after serving sentences, many of whom will have been subject to meeting certain licence conditions.

Of the 57 released from custody, 19 had sentences of less than 4 years, and 30 had sentences of 4 years or more. One was released following an indeterminate sentence for public protection, and a further 7 had not been sentenced.

For more details on releases from custody, see the user guide.

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\(^2\) Figures as at 31 March 2019 are not yet available from HMPPS as these will be published by MoJ in July 2019.
6 Other police powers under the Terrorism Act 2000

6.1 Introduction

This section presents statistics on the use of stop and search powers available to the police under the Terrorism Act 2000 (TACT 2000). It includes data on the number of stop and searches, and resultant arrests, carried out under s.43 of TACT 2000 (by the MPS only) and s.47A of TACT 2000 (by all police forces). It also contains data on the use of powers under Schedule 7 to TACT 2000 in Great Britain. This includes the number of examinations, resultant detentions, strip-searches, the number of times postponement of questioning (usually to enable an individual to consult a solicitor) was refused, and the number of sea and air freight examinations.

Data on s.47a stop and search are provided to the Home Office by police forces, and data on s.43 stop and search are currently provided by MPS only. S.43 stop and search figures for other forces are published annually by the Home Office in the Police powers and procedures release. Data on Schedule 7 are provided to the Home Office by the National Counter Terrorism Policing Headquarters (NCTPHQ). This section includes annual breakdowns for the last 7 years (when the data collection began) up to the year ending March 2019.

Following the Parsons Green attack, on 15 September 2017, the police used the power of stop and search under s.47a of TACT 2000 (previously s.44) for the first time. This power allows the police to exercise stop and searches when there is reasonable suspicion an act of terrorism will take place, and only when such powers are considered necessary to prevent such an act taking place. This was the first time they have been used in Great Britain since the legislation was formally amended in 2011. Following the attack on Parsons Green, 4 forces authorised the use of these powers: British Transport Police, City of London Police, North Yorkshire Police and West Yorkshire Police. There was a total of 128 stops (126 of which were conducted by BTP) resulting in 4 arrests (all BTP).

Further details on the use of s.47a can be found in the code of practice for the exercise of stop and search powers.

6.2 Stop and search under section 43 of the Terrorism Act 2000

Section 43 of TACT 2000 allows a constable to stop and search a person whom he/she reasonably suspects to be involved in terrorist activity. As many forces are unable to separate s.43 TACT stops and searches from other stops and searches, this section includes data from MPS only and excludes ‘vehicle only’ stops and searches.

In the year ending 31 March 2019, 685 persons were stopped and searched by MPS under s.43 of TACT 2000. This is a fall of 15% when compared with the previous year’s total of 808, which was the highest number of stops since the year ending March 2012. Prior to the latest figures, there has been an upward trend, which followed a previous large reduction in the use of s.43 stops between 2011 (when the data collection began) and 2015, during which time numbers fell 64%, to 410 stops down from 1,151 (Figure 6.1).

In the latest year there were 70 arrests resulting from a s.43 stop and search, down 2 on the previous year’s total of 68. The arrest rate was up two percentage points on the previous year, with 10% of stops resulting in arrest.

Details on the overall use of stop and search in England and Wales up to the year ending 31 March 2018 can be found in the Home Office Police powers and procedures, England and Wales statistical release. MPS also publishes monthly reports on the wider use of stop and search within its force.

There were falls in the number of stops in the latest year compared with the previous year seen amongst all ethnicity groups, except those who identified as ‘Chinese or Other’ (up from 74 to 79). Other ethnic groups saw declines including amongst those who identified as:
Operation of police powers under the Terrorism Act 2000 and subsequent legislation

- ‘White’ (down from 227 to 188)
- ‘Asian or Asian British’ (down from 213 to 175)
- ‘Black or Black British’ (down from 121 to 100)
- ‘Mixed’ (down from 40 to 25).

**Figure 6.1: Stop and searches** under s.43 of TACT 2000, MPS

![Graph showing stop and searches](image)

**Source:** MPS (see data table S.01)

**Notes:**
1. Excludes ‘vehicle only’ searches.

### 6.3 Schedule 7 to TACT 2000

Under Schedule 7 to TACT 2000, an examining office has a number of powers, the uses of which are covered in this section. These include:

- examinations of persons and resultant detentions
- strip-searches
- refusals to postpone questioning (usually to enable an individual to consult a solicitor)
- goods examinations.

**Examinations and resultant detentions**

An examining officer may stop and question individuals entering and leaving the country through ports, airports, international rail stations and the border area. When necessary they may also detain
and search individuals. The aim is to determine whether or not that person is or has been concerned with the commission, preparation or instigation of acts of terrorism.

In the year ending 31 March 2019, a total of 11,154 persons were subject to the use of this power in Great Britain. This represents a fall of 28% compared with the previous year (when there were 15,391 examinations), and a fall of 83% since the data were first collected in the year ending 31 March 2012 (when 63,902 persons were examined under Schedule 7). Since the data collection began there have been average annual falls of 22%. There has been increased public scrutiny of this power in recent years, which may have driven a more targeted approach in its use. This is reflected in the increased rate of detention (see Figure 6.2 below).

Of the 11,154 persons (excluding the 1,453 whose ethnicity was not stated; 13% of the total):

- 29% identified as ‘Asian or Asian British’
- 28% identified as ‘Chinese or other’
- 27% identified as ‘White’
- 9% identified as ‘Black or Black British’
- 7% identified as ‘Mixed’.

The number of detentions following examination increased by 3% from 1,776 in the previous year to 1,832 in the latest year. The Anti-Social Behaviour, Crime and Policing Act 2014, which came into effect in October 2014, amended the powers under Schedule 7 to TACT 2000 to ensure that a mandatory detention takes place where an examination lasts for longer than 1 hour. The rate of detention following an examination in the latest year was 16%, up from 12% in the previous year. This continues the upward trend in the rate of detention following examinations in recent years.

**Figure 6.2: Number of Schedule 7 to TACT 2000 examinations¹ and resultant detentions, 9 quarters to 31 March 2019, Great Britain**

<table>
<thead>
<tr>
<th>Quarter</th>
<th>Number of Examinations</th>
<th>Number of Detentions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Jan-Mar 2017</td>
<td>4,000</td>
<td>200</td>
</tr>
<tr>
<td>Apr-Jun 2017</td>
<td>4,500</td>
<td>250</td>
</tr>
<tr>
<td>Jul-Sep 2017</td>
<td>4,000</td>
<td>200</td>
</tr>
<tr>
<td>Oct-Dec 2017</td>
<td>4,500</td>
<td>250</td>
</tr>
<tr>
<td>Jan-Mar 2018</td>
<td>5,000</td>
<td>300</td>
</tr>
<tr>
<td>Apr-Jun 2018</td>
<td>5,500</td>
<td>350</td>
</tr>
<tr>
<td>Jul-Sep 2018</td>
<td>5,000</td>
<td>300</td>
</tr>
<tr>
<td>Oct-Dec 2018</td>
<td>5,500</td>
<td>350</td>
</tr>
<tr>
<td>Jan-Mar 2019</td>
<td>6,000</td>
<td>400</td>
</tr>
</tbody>
</table>

**Source:** NCTPHQ (see data table S.04)

**Notes:**
1. Excludes examinations of unaccompanied freight.
6.4 **Other powers under Schedule 7 to TACT 2000**

The following section includes information on a number of additional powers under Schedule 7 to TACT 2000. This includes:

- strip-searches
- postponement of questioning refusals
- goods examinations (sea and air freight).

Data on these powers have been collected by the Home Office since April 2015. Details on each of these powers can be found in the [user guide](#).

In the year ending 31 March 2019:

- 3 strip-searches were carried out under the power
- postponement of questioning (usually to enable an individual to consult a solicitor) was refused on three occasions
- a total of 1,590 air freight and 4,159 sea freight examinations were conducted in Great Britain.

6.5 **Cordons under section 33 of the Terrorism Act 2000**

Section 33 of TACT 2000 gives police officers of at least the rank of superintendent the power to authorise the use of a cordon in an area where it is considered expedient to do so for the purposes of a terrorist investigation. A police officer may order persons and drivers to leave cordoned areas, and prohibit pedestrian or vehicle access. Cordons are typically set up to investigate a suspected package or to deal with the consequences of a terrorism-related incident. Further information on this power can be found in the [user guide](#).

In the year ending March 2019, there were 15 cordons set up in Great Britain, 36 less than the number set up in the previous year (51), which was the highest number in any year since the data collection began in 2009. The year ending March 2019 saw the lowest number of cordons set up in Great Britain since the year ending March 2013, when 12 cordons were set up. Of the 15 cordons set up in the year ending March 2019, 9 were set up by Metropolitan Police, 2 fewer than the previous year. Two were set up by Greater Manchester Police, 26 fewer than in the previous year. Further details on police cordons can be found in [table S.04](#).