

Personal Independence Payment: Official Statistics

Quarterly

Data to January 2019 Published: 19th March 2019 Great Britain

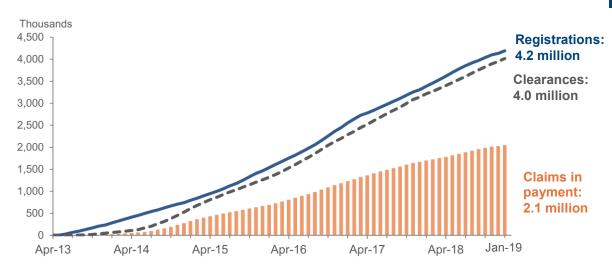
Official

This summary contains official statistics on PIP registrations, clearances, awards, clearance & outstanding times, mandatory reconsiderations and claims in payment for both new claims and claims made by those with an existing claim for Disability Living Allowance (known as Reassessments).

Personal Independence Payment (PIP) helps with some of the extra costs caused by long-term disability, ill-health or terminal ill-health. From 8th April 2013 DWP started to replace Disability Living Allowance (DLA) for working age people with PIP. The latest statistics to the end of January 2019 show:

Main stories

As PIP roll out continues, over 4 million claims to PIP have been cleared.



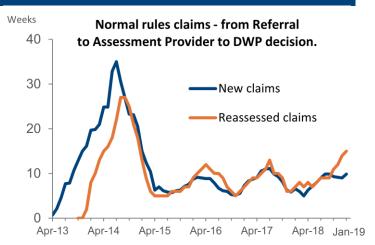
Between the introduction of PIP in April 2013 and January 2019:

4,191,000 registrations, up 153,000 from October 2018

4,016,000 clearances, up 187,000 from October 2018

2,051,000 claims in payment, up 62,000 from October 2018

Average actual clearance times (weeks, median) have increased compared to the end of last quarter for normal rules claims, particularly for reassessed claims.



For claims cleared in January 2019 (from referral to the Assessment Provider to DWP decision):

10 weeks - New claims for normal rules

15 weeks - Reassessed claims for normal rules

5 working days - New claims for terminally ill people.

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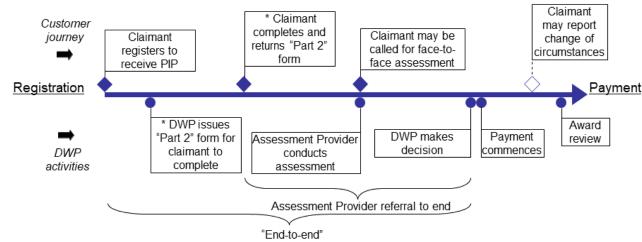
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What you need to know

This release summarises the published official statistics relating to PIP. The statistics cover the PIP customer journey from registration through to payment. Key information is included on average clearance times, award rates, characteristics of claims in payment and mandatory reconsiderations.

The claims process:



* The "Part 2" form is referred to in the application process as the "How your disability affects you" form. Its return automatically triggers a referral to the Assessment Provider.

We measure the full end-to-end process (from claim registration to DWP decision) and the Assessment Provider (AP) referral to DWP decision (which excludes the time the claim is with the claimant) for initial decisions on PIP claims. For more details, see the notes section.

Terminology:

Registration - Claimant registers an application to claim PIP.

Clearance - DWP decision maker has determined whether the claimant should or should not be awarded PIP.

Clearance time - The time between registration or referral to the AP and clearance of the case.

Outstanding time - Relates to cases where DWP has yet to make a decision.

Awards - Claimant has been awarded PIP.

Change of Circumstances - Claimant reports a change in their condition or needs arising and the award is reviewed to ensure that they continue to receive the correct entitlement.

Award review – Planned review points at set intervals ensure a claimant continues to receive the correct award. The review point is selected based on the claimant's individual circumstances.

Mandatory reconsiderations - Claimant wishes to dispute a decision made on their claim and requests DWP to reconsider the decision.

Reassessment - DLA claim that has been reassessed for PIP, as opposed to a new claim.

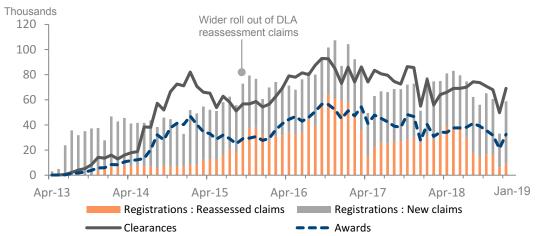
Normal rules - Claims not being processed under 'special rules for terminally ill people (SRTI)'.

Caseload - Claims in payment at a point in time (end of reporting month).

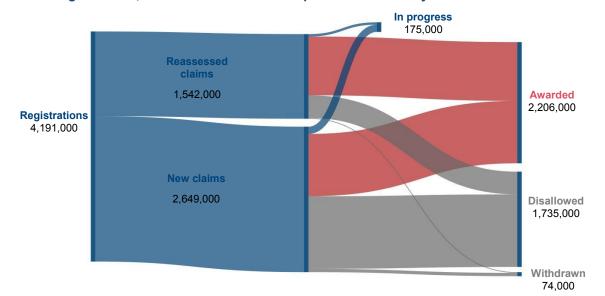
Registrations, clearances and awards

Over 4 million claims to PIP have been cleared since PIP began.

Monthly registrations, clearances and awards¹, all claims (thousands) to January 2019



All registrations, clearances and awards April 2013 to January 2019



By the end of January 2019, a total of 4,191,000 claims to PIP had been registered. Of these, 127,000 (3%) were registered under special rules for terminally ill people, and 1,542,000 (37%) were reassessed DLA registrations.

The increase in monthly registrations from October 2015 to January 2017 mostly reflects the reassessment of DLA cases as it was rolled out to more areas. Of those claims registered since October 2015, 44% were DLA reassessment claims. In the quarter ending January 2019, DLA reassessment registrations decreased by a third compared to the previous quarter, to the lowest levels since the quarter ending January 2015.

By the end of January 2019, 4,016,000 claims to PIP had been cleared. Of these, 129,000 (3%) were under special rules for terminally ill people, and 1,498,000 (37%) were reassessed DLA claims.

Clearances within January 2019 (69,000) are at a lower level than a year previously (76,000 in January 2018) and over the past year have seen some fluctuation, with poor weather affecting services in February 2018 and a seasonal dip in December 2018.

More information on registrations and clearances is available from Stat-Xplore and information on awards can be found in the Excel tables that accompany this release.

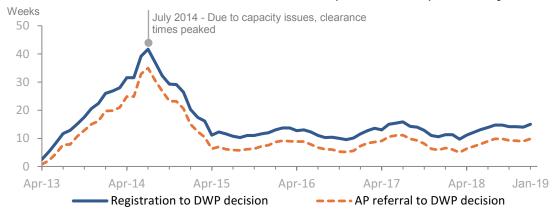
Award rates (normal rules, excluding withdrawn claims) for new claims are 44% and 72% for DLA reassessment claims. This covers awards made between April 2013 and January 2019. Nearly all special rules (terminally ill) claimants are awarded PIP.

The award rate is defined as number of cases awarded divided by the total number of cases cleared (minus those that are withdrawn). It includes all types of clearances, including disallowances, both prereferral and post-referral to an Assessment Provider.

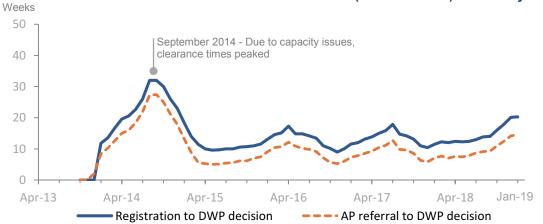
¹Clearances and awards are shown here in the month of clearance, irrespective of when the original registration occurred. An individual case may therefore appear as a registration in one month and a clearance or award in another month.

Customer journey details – clearance and outstanding times

Clearance times for new claims under normal rules (median weeks) to January 2019



Clearance times for reassessed claims under normal rules (median weeks) to January 2019



Current average clearance times from registration to DWP decision for terminally ill people are **5 working days** for new claims and **7 working days** for reassessment claims.

'Clearance times' relate to the time taken for DWP to process and make a decision on a case.

In January 2019, of those **new claims cleared under normal rules**, the average PIP claim, in Great Britain (GB), took:

- 15 weeks from the point of registration to a decision being made on the claim;
- 10 weeks from the point of referral to the Assessment Provider to a decision being made on the claim.

These times have reduced significantly from the peak in July 2014 (42 and 35 weeks respectively). Clearance times from the point of referral to the Assessment Provider to a decision being made are currently at the same levels as in August and September 2018 despite small fluctuation across months.

For reassessed claims cleared under normal rules, the average PIP claim, in Great Britain (GB), took:

- 20 weeks from the point of registration to a decision being made on the claim;
- 15 weeks from the point of referral to the Assessment Provider to a decision being made on the claim.

While these times have reduced significantly from the peak in September 2014 (32 and 27 weeks respectively), there has been a gradual increase across the last quarter. Clearance times from the point of referral to the Assessment Provider to a decision being made are currently 8 weeks longer than the same point last year.

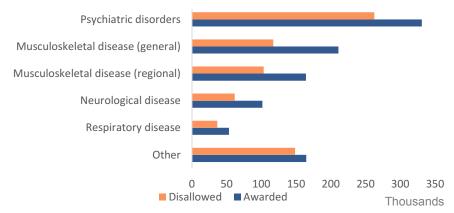
Information on clearance times and also outstanding times (time already waited for cases where DWP has yet to make a decision), for both new claims and DLA reassessments, can be found in tables 5 and 6 of the Excel tables that accompany this release. Regional clearance times can also be found there.

Characteristics of clearances by main disabling condition

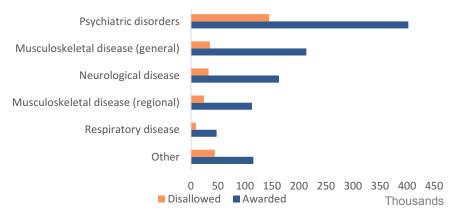
Assessment Award rates vary by disabling condition

A PIP claimant's main disabling condition is recorded during their assessment. Customers who withdraw their claim, are disallowed prior to their assessment or who fail to attend their assessment will not have a main disabling condition recorded. Medical conditions are shown as recorded on the PIP Computer System. Categories and groupings are based on DWP data standards² - these may differ to ICD categories and groupings.

New Claim Clearances* (normal rules) by main disabling condition (thousands) to January 2019



Reassessment Clearances* (normal rules) by main disabling condition (thousands) to January 2019



^{*}All clearances where an assessment has been completed.

At the end of January 2019, there had been 2,403,000 normal rules clearances of new claims, and 1,483,000 normal rules clearances of DLA reassessment claims. 1,755,000 (73%) of the new claims and 1,346,000 (91%) of the reassessment claims had an assessment, rather than the claim being withdrawn or disallowed either pre-assessment or through failing to attend the assessment.

Of those claims that have had an assessment:

- 82% of new claims and 88% of reassessment claims are recorded as having one of the following most common disabling conditions: Psychiatric disorders (which includes mixed anxiety and depressive disorders), Musculoskeletal disease (general or regional), Neurological disease, Respiratory disease.
- The assessment award rate varies depending on disabling condition and whether the claim is new or reassessed. Across the five most common conditions:
 - For new claims, assessment award rates vary between 56% (331,000) for claimants recorded as having Psychiatric disorders, and 64% (211,000) for claimants recorded as having Musculoskeletal disease (general).
 - For reassessment claims, assessment award rates vary between 74% (402,000) for claimants recorded as having Psychiatric disorders, and 86% (214,000) for claimants recorded as having a Musculoskeletal disease (general).
- Those claims shown as "other" in the charts cover a wide variety of conditions and show a broad range of assessment award rates.

More information on clearances by disability is available from Stat-Xplore.

Assessment Award rates (normal rules, excluding cases where an assessment has not been completed) for new claims are 58% and 78% for DLA reassessment claims. This covers awards made between April 2013 and January 2019.

The assessment award rate is defined as number of cases awarded divided by the total number of cases where an assessment has taken place. It therefore includes awards and disallowances post-referral to an Assessment Provider due to failing assessment. It excludes withdrawn claims, disallowances pre-referral to an Assessment Provider, and disallowances post-referral to Assessment Provider where the customer failed to attend the assessment.

² For more detail see Stat-Xplore disability metadata https://stat-xplore.dwp.gov.uk/webapi/metadata/PIP Monthly/Disability.html

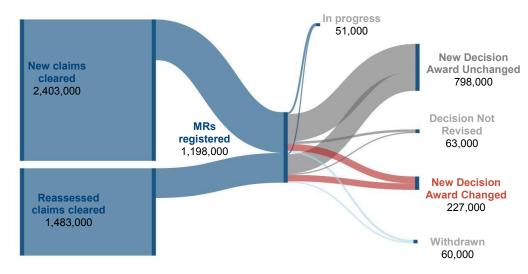
Mandatory reconsiderations (MR)

Monthly reconsiderations:

Registrations and clearances, normal rules (thousands) to January 2019



MR outcome flow for all normal rules claims cleared to January 2019

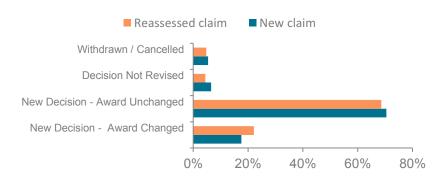


Claimants who wish to dispute a decision on their PIP claim can ask DWP to reconsider the decision. This is a 'mandatory reconsideration' (MR). Its purpose is to consider the grounds for the dispute and complete a review of the initial decision.

Until July 2018, MRs arising from award reviews and changes of circumstances were not included in MR registration volumes. In October 2018, they were added in to the whole back series which increased the total volumes by around a quarter but did not substantially affect the proportional outcomes of MRs.

By the end of January 2019, 1,198,000 MRs had been registered against normal rules³ claims. Of these, 693,000 (58%) related to new claims, and 505,000 (42%) to reassessed DLA claims. In total, 1,147,000 MRs for normal rules claims had been cleared by the end of January 2019 (661,000 new claims and 486,000 reassessed DLA claims).

MR outcome for normal rules, new claims and reassessed claims (percentage)



By the end of January 2019, 81% of new claims MRs and 76% (excluding withdrawn) of reassessed DLA MRs for normal rules resulted in no change to the award.

Information on MRs can be found in tables 7A and 7B of the Excel tables that accompany this release.

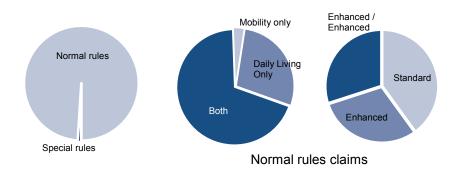
An MR must be completed before an appeal is made and lodged with Her Majesty's Courts and Tribunals Service. Statistics on appeals can be found here.

³ MRs arising from award reviews have been counted as relating to a new claim or a reassessment claim based on the initial claim type.

Characteristics of claims in payment

Over one quarter of normal rules claims receive the highest level of award

Proportion of people in receipt of PIP by special rules indicator, component and award type, as at January 2019



At the end of January 2019, 2,051,000 people had a PIP claim in payment, an increase of 62,000 (3%) on the previous quarterly figure (October 2018). 2,027,000 (99%) were assessed under normal rules.

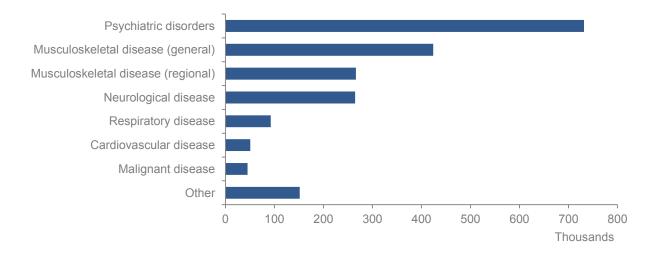
For normal rules claims:

- 28% received Daily Living Award only, 3% received Mobility Award only, and 69% received both.
- 60% received at least one component at the enhanced rate, with 30% of these receiving the highest level of awards ('enhanced/enhanced' rates) for both Mobility and Daily Living components.
- 24% have been in payment for less than one year.

View an interactive dashboard of the latest award statistics by region.

The most commonly recorded disabling condition is 'Psychiatric disorder'

Claims (normal rules) by main disabling condition, thousands, as at January 2019



Main disabling condition for people in receipt of PIP (normal rules):

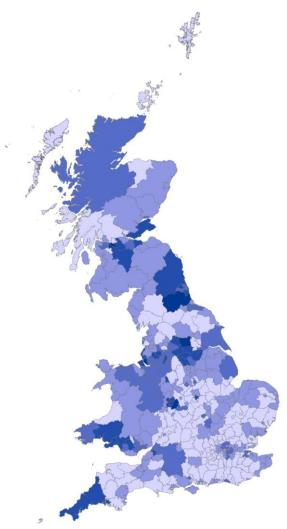
- 732,000 (36%) were recorded with 'Psychiatric disorders' (which includes 'Mixed anxiety and depressive disorders' and 'Mood disorders').
- 424,000 (21%) were recorded with 'Musculoskeletal disease (general)' (which includes 'Osteoarthritis').

The main disabling condition of the claimant is reported by disability category and subcategory level. Further breakdowns are available from Stat-Xplore.

DLA reassessment roll out

The North West and West Midlands regions have the largest number of reassessed DLA claimants

People with reassessed DLA claims now claiming PIP



DLA reassessment roll out

On 28th October 2013, DWP began inviting DLA working age claimants to claim PIP where a fixed short term award was coming to an end or where their disability-related needs had changed (see PIP operational roll out information on p10, for further details on this). From October 2015, the remaining DLA working age recipients have started to be invited to claim PIP.

At the end of January 2019, 1,090,000 claims in payment were reassessment claims from DLA (53% of the total PIP caseload).

Reassessment claims in payment (thousands)



Of these:

- 779,000 (71%) received an award at the enhanced rate.
- Of which 443,000 (41%) received the highest level of award i.e. both enhanced rate for daily living and enhanced rate for mobility.

Levels of reassessed claims vary across different areas of the country. The darker areas of the map show local authorities with higher counts of reassessed claims. The Isles of Scilly, with 10, has the fewest reassessment claimants whereas Birmingham, with over 27,000, has the most. To see detailed breakdowns of reassessed claims by low level geographical areas see Stat-Xplore.

About these statistics

This summary contains official statistics on PIP registrations, clearances, awards, clearance and outstanding times, mandatory reconsiderations and numbers of claims in payment for both new claims and claims made by those with an existing claim for DLA (known as Reassessments).

Monthly caseload refers to the number of PIP claims in payment at the end of the reporting month. The monthly caseload will not include claims that are backdated for an earlier period and so will not be subject to retrospection. These claims will be included from the month they are paid.

Caseload is further broken down by:

- Geography: Region, Local Authority and Parliamentary Constituency;
- Assessment status: Special Rules for Terminally III people, Mobility component award level, Daily Living component award Level.
- Primary disability category / sub category / low level disability category, age, gender, DLA reassessment indicator;
- Duration of current claim.

Data Quality Statement

The experimental badging of the regular quarterly PIP statistical release was removed from the December 2016 release. The statistics were originally badged as experimental to reflect the fact that methodologies and definitions for the statistics may develop over time, and that the source data was subject to user acceptance testing. Though the methodology may still be developed, the statistics are now derived from a stable source system with recognised definitions and derivations of the statistical measures. Consequently, the statistics now form official statistics.

PIP payment statistics exclude a small number of successful claims that are not in payment (because, for example, the initial payment has been suspended for hospitalisation or other reasons), but will include a small number of cases where a payment has been made but subsequently been suspended temporarily.

The data is subject to some minor retrospection. When a claim is first registered, it is assumed to be a new claim unless there is evidence to suggest that it is a reassessment. If evidence is presented between registration and clearance, the claim will then show as a reassessment clearance and will move from being a new claim registration to being a reassessment registration.

Also, it should be noted that some claims may not be marked as claims under special rules for terminally ill people (SRTI) at the point of registration but become an SRTI claim prior to the point of clearance, and vice versa. This may lead to the figures showing fewer SRTI registrations than clearances.

PIP clearance and outstanding times

All average actual times are based on the **median** measure. The median time is the best measure to use when estimating how long people have been waiting to receive PIP. The median time is the middle value if you were to order all the times from lowest value to highest value. The median is presented here instead of the mean, as the mean measure is affected by cases that have been waiting for a very long time, for example, cases were the person has been hard to reach due to being in prison, hospital or failed to attend their assessment on numerous occasions.

Note that average clearance times for individual parts of the claimant journey may not sum to end-to-end times. The end-to-end median time is based on all cleared/in progress cases taken together whereas the volume of cases and distribution of clearance/outstanding times for individual stages will differ from stage to stage. It also follows from this that there may be some instances where an individual part of the claimant journey (e.g. Assessment Provider stage) has a longer average time than the end-to-end average.

PIP MR Outcomes

Claimants who wish to dispute a decision made on their PIP claim are required to ask the Department to reconsider the decision, before they can lodge an appeal with Her Majesty's Courts and Tribunals Service. MRs can arise for various reasons such as omitting to tell DWP about relevant evidence during the initial decision-making process; this could include not returning forms required as part of the claim.

If the decision under dispute is classed as 'New decision - Award changed' then as a result of the reconsideration, a new decision has been issued and the award has been changed. This may include claims that were previously disallowed that are now awarded, or claims that had previously been awarded but the reconsideration has resulted in a change in the claim (e.g. revision to an assessment score) and this has affected level of the award.

If the decision is categorised as 'New decision - Award unchanged' then as a result of the reconsideration, a new decision has been issued but the award remains unchanged. This may include claims where the reconsideration resulted in a change in the claim (e.g. revision to an assessment score) but this change did not affect the level of the award.

If the decision is categorised as 'Decision not revised' then as a result of the reconsideration, the initial decision was not revised.

'Withdrawn/cancelled' includes all reconsiderations that were withdrawn or cancelled prior to a reconsideration decision being made.

PIP operational roll out

On 8th April 2013, PIP was introduced as a controlled start, for new claims from people living in a limited area in the North West and part of the North East of England.

On 10th June 2013, PIP was introduced for new claims for the remaining parts of Great Britain.

From 28th October 2013, using a structured roll out to postcode areas, DWP has been inviting DLA working age recipients to claim PIP if:

- DWP received information about a change in care or mobility needs which meant their claim had to be renewed;
- the claimant's fixed term award was due to expire;
- children turned 16 years old (unless they have been awarded DLA under the special rules for terminally ill people);
- or the claimant chose to claim PIP instead of DLA.

From October 2015, the remaining DLA working age recipients have started to be invited to claim PIP.

Where to find out more

This document and the summary tables can be found here: https://www.gov.uk/government/collections/personal-independence-payment-statistics#pip-quarterly-experimental-official-statistics

Build your own tables using Stat-Xplore: https://stat-xplore.dwp.gov.uk/

Check out our interactive map: http://dwp-stats.maps.arcgis.com/apps/Viewer/index.html?appid=4f2f5d71f682401b9b78ee5c6ea7887e

View an interactive dashboard of the latest PIP statistics by region: https://pipdash.herokuapp.com

An overview of PIP can be found here: https://www.gov.uk/pip/overview

The release strategy for the statistics can be found here: https://www.gov.uk/government/statistics/personal-independence-payment-release-strategy

Appeals statistics can be found here: https://www.gov.uk/government/organisations/ministry-ofjustice/series/tribunals-statistics

Related Statistics

Work and Pensions Select Committee PIP and ESA assessments inquiry: supporting statistics. This ad hoc publication gives statistics about the assessment process from the Department for Work and Pensions (DWP) and the three Assessment Providers:

- Centre for Health and Disability Assessments (CHDA)
- Capita
- Independent Assessment Services (IAS)

This release also includes statistics about the outcomes of mandatory reconsiderations and tribunals.

https://www.gov.uk/government/statistics/work-and-pensions-select-committee-pip-and-esa-assessments-inquiry-supporting-statistics