UK Implementation Plan for Technical Specification for Interoperability (TSI) Control, Command and Signalling (CCS)

Moving Britain Ahead
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Department for Transport
Great Minster House
33 Horseferry Road
London SW1P 4DR
Telephone 0300 330 3000
Website www.gov.uk/dft
General enquiries: https://forms.dft.gov.uk

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General context description on Great British Rail Network

1 GB Rail Network consists of 13,076 route kms and 26,914 track kms, with 58% of this electrified. In 2016/17 it has transported 1.731bn passenger journey, an increase of 152% since 1985/86, and 17.2 billion tonne kilometres were moved by freight.

2 Facts and figures can be found in Annex A.

Technical Migration Strategy

3 The technologies under consideration are European Train Control Systems (ETCS), Traffic Management Systems (TMS), Connected Driver Advisory System (C-DAS) and Automatic Train Operation (ATO), and the withdrawal of the GB class B systems Automatic Warning System (AWS) and Train Protection & Warning System (TPWS).

4 The technical migration strategy shall be to deploy these technologies on a business led basis but with defined functionality which migrates to coherent final states.

5 The coherent final states are defined as integrated TM with either ATO or C-DAS as appropriate and ETCS without signals, initially at Level 2 but migrating to Level 3 as technology readiness allows.

6 With the exception of replacing life expired Automatic Train Protection (ATP) on Great Western Main Line and Chilterns Railway, the replacement of class B systems does not have a strong business case on safety grounds alone. Therefore the deployment strategy for ETCS will be predicated with an emphasis on reducing cost, improving capabilities in performance and capacity.

7 TMS enables better utilisation of available capacity and can be implemented either independently or with other technologies. It is anticipated that at many sites, TMS will be deployed ahead of other technologies and integrated with ETCS and C-DAS/ATO when the business case for the latter is positive.

Open market for GB Class B systems

8 GB Class B systems consist of TPWS and AWS. Both systems are supported by an industry wide interface specification. This specification defines all the required functionality and performance in a way which does not constrain the market to any particular supplier.

9 There are currently multiple suppliers for most elements of these Class B systems but as demand for digital systems increases, the market for TPWS and AWS will gradually decrease and suppliers will prepare to adapt for this business change. It is anticipated that the removal of lineside signals will enable the recovery of equipment which can be recycled to sustain the network.
Benefit Cost Analysis of ETCS

10 The Benefit Cost Analysis (BCA) for ETCS has been done on a case by case basis rather than as a whole, following current UK strategy. The analysis can be found in Annex B.

Planning

11 As announced in the UK’s Digital Railway strategy, digital signalling systems will form a key part in transforming how trains are run in the UK. The UK supports the development and delivery of ETCS to enable the increasing number of trains running in a faster, safer and more reliable manner.

12 The GB planning horizon for infrastructure investments are structured within 5 year control periods. The ERTMS implementation plan is therefore divided within these control periods.¹

Committed ETCS Projects up to 2019 (Control Period 5)

13 Our committed deployments are summarised as below:

- The retro-fitment of ETCS Level 2 on the Cambrian line was completed in 2011, from Shrewsbury to Aberystwyth and Pwllheli.
- ETCS Level 2/ATO is operational through the central London Thameslink Core Area and was completed in March 2018.
- Crossrail will have ETCS Level 2 from London Paddington to Heathrow Airport Junction. This was planned to be completed by late 2019 and the programme is currently under review.
- First in class fitments of in-cab digital signalling will be installed in around 200 trains by the end of 2018.

14 The above committed schemes have enabled us to improve future deployments, where future decision and delivery options will incorporate best practises from previous projects from the UK and abroad.

Targeted ETCS Projects in development 2019 – 2026 (Control Period 6)

15 The strategy for ETCS deployment is based on business need and ETCS schemes will continue to be identified and prioritised with the most compelling business cases, based on a set of principles using an integrated and targeted approach.

16 Through the Business Case procedures, projects that are considered to have the most benefit to proceed with further development, will have taken into account of passenger benefit, alongside the alignment of asset and rolling stock renewal dates, capacity, performance and safety advances.

17 £450m has been committed towards the development and delivery of innovative new digital signalling technology for these selected schemes. This funding was announced through the UK 2016 Autumn Budget as a part of the National

¹ When the UK leaves the EU we will have the flexibility to shape our domestic railway legislative framework, including where necessary on standards applicable to train control, to meet the needs of passengers and freight shippers
High Speed Two – 2026 onwards

18 High Speed Two (HS2) will deliver the UK’s new high speed rail network, running from London to the West Midlands and the North of England. The HS2 rail network will operate under ETCS level 2 with the use of TMS and ATO. The first phase of HS2 is due to open in late 2026, with trains to travel at high speed between London and Birmingham before continuing on the existing West Coast Main Line. Further phases of the high speed rail network will be introduced thereafter.

2027 onwards (Control Period 7)

19 Schemes will be phased in such a way that they maximise synergies with signalling renewals, franchise competitions and planned fleet upgrades. As the development of digital technologies and processes matures and experience is gained from deployments, the costs for digital signalling, smart infrastructure and train control are expected to reduce. Therefore, it is anticipated that renewing Command, Control & Signalling assets with digital technologies will become ‘business as usual’ across the network in the longer term. The longer term plan will be regularly revisited to consider and integrate with other factors such as demand, franchising and technology developments.

Cross Border vehicles

20 There are currently no dates for existing cross-border vehicles to operate with ‘ETCS only equipped on-board’ on the cross-border high-speed network.
## Annex A: Signalling Statistics

### Asset Renewals Volumes

<table>
<thead>
<tr>
<th>Renewal Type</th>
<th>Signal Equivalent Units (SEUs)</th>
<th>2016/17 Forecast</th>
</tr>
</thead>
<tbody>
<tr>
<td>Network-wide Full Conventional re-signalling</td>
<td>SEUs</td>
<td>584</td>
</tr>
<tr>
<td>Network-wide ERTMS re-signalling</td>
<td>SEUs</td>
<td>0</td>
</tr>
<tr>
<td>Network-wide Partial Conventional re-signalling</td>
<td>SEUs</td>
<td>379</td>
</tr>
<tr>
<td>Network-wide Targeted Component renewal</td>
<td>SEUs</td>
<td>27</td>
</tr>
<tr>
<td>Network-wide Modular re-signalling</td>
<td>SEUs</td>
<td>38</td>
</tr>
<tr>
<td>Network-wide Level Crossing Renewals</td>
<td>No.</td>
<td>20</td>
</tr>
</tbody>
</table>

### Safety

<table>
<thead>
<tr>
<th>Measure</th>
<th>2016/17 Actual</th>
</tr>
</thead>
<tbody>
<tr>
<td>England &amp; Wales Signals Passed At Danger No.</td>
<td>253</td>
</tr>
<tr>
<td>Scotland Signals Passed At Danger No.</td>
<td>21</td>
</tr>
<tr>
<td>Network-wide Signals Passed At Danger No.</td>
<td>274</td>
</tr>
</tbody>
</table>

### Asset Condition

<table>
<thead>
<tr>
<th>Measure</th>
<th>Signalling Type</th>
<th>Total Years</th>
</tr>
</thead>
<tbody>
<tr>
<td>Network-wide Signalling Condition Index (SICA Remaining Life)</td>
<td>Total</td>
<td>15.50</td>
</tr>
<tr>
<td>Network-wide Signalling Condition Index (SICA Remaining Life)</td>
<td>Mechanical</td>
<td>10.64</td>
</tr>
<tr>
<td>Network-wide Signalling Condition Index (SICA Remaining Life)</td>
<td>Relay</td>
<td>12.92</td>
</tr>
<tr>
<td>Network-wide Signalling Condition Index (SICA Remaining Life)</td>
<td>Electronic</td>
<td>18.94</td>
</tr>
</tbody>
</table>
Scope of CBA
We have examined a targeted selection of schemes due to their costs, revenues, monetised benefits and subsequent value for money. This process contributes to the success criteria for preferred schemes to be further developed, along with affordability and strategic fit.
Note that the selected options on ECML and SE & ELL have been broken into the following constituent parts for the purposes of the economic analysis. Each of these constituent parts can be delivered as a standalone scheme.
- ECML: Welwyn area only; Moorgate area only.
- SE & ELL: Kent area only; Sussex area only; Battersea Park to Crystal Palace only; Clapham Junction to Crystal Palace only.

Methodology
The benefits which have been assessed are:
• Journey time improvement from user benefit time savings and reduced road congestion
• Reduction in delays and reactionary delays.
• Crowding / performance benefit. This is only relevant for TfL services where they are also trying to improve the current peak time crowding issues.
Changes in revenue from more rail journeys and passengers
For the ETCS options a 60 year appraisal period has been used in line with standard appraisal methodology.

Economic Analysis for selected ETCS schemes
The below economic analysis shows that the ETCS Moorgate scheme has journey time benefits, reduced crowding benefits and non-user benefits from road decongestion. Most of the benefits are from reduced crowding.
The ETCS Welwyn scheme has monetised benefits for rail user reliability, non-user benefits from road decongestion and some environmental and accident benefits. The majority of the benefits are from improvements to rail user reliability.

Baselines
The following table sets out the baseline against which each scheme has been compared.

<table>
<thead>
<tr>
<th>Shortlisted scheme</th>
<th>Baseline</th>
</tr>
</thead>
<tbody>
<tr>
<td>East Coast Main Line South (London to Grantham)</td>
<td>Increased East Coast frequency from 2021, with full peak suburban service, results in reduced performance of 1.5% PPM (uncommitted)</td>
</tr>
<tr>
<td>East Coast Main Line – Moorgate Branch</td>
<td>Conventional signalling renewals CP6 and CP7 Kings Cross to Peterborough.</td>
</tr>
</tbody>
</table>
Results of economic analysis

The table below presents the results from the economic analysis. As
Comparative analysis of shortlisted schemes

Table 2: Comparative economic analysis of shortlisted schemes. 2010 prices and values (Model values converted in 2010 price base year using GDP deflator over whole appraisal period. Market prices. (Standard methodology)

<table>
<thead>
<tr>
<th>Shortlisted scheme</th>
<th>PV of Costs (£m)</th>
<th>PV of Revenue (£m)</th>
<th>PV of Monetised benefits (£m)</th>
<th>Net of PV (£m)</th>
<th>BCR and VfM category</th>
</tr>
</thead>
<tbody>
<tr>
<td>East Coast Main Line South</td>
<td>335</td>
<td>282</td>
<td>534</td>
<td>481</td>
<td>10 Very High</td>
</tr>
<tr>
<td>(London to Grantham)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>East Coast Main Line – Moorgate</td>
<td>46</td>
<td>10</td>
<td>102</td>
<td>66</td>
<td>2.8 High</td>
</tr>
<tr>
<td>Branch</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* Sensitivities

Three key sensitivities include; background passenger growth, cost assumptions and appraisal period. Sensitivity tests were used as a way to indicate the possible impact these assumptions have on the economic case results. The table below presents the sensitivity tests and impacts to the result.

Table 3: Sensitivities of the economic analysis of shortlisted ETCS schemes. Figures presented in 2010 prices and values

<table>
<thead>
<tr>
<th>Shortlisted scheme</th>
<th>Central BCR</th>
<th>Low performance benefit</th>
<th>Sensitivity 2 Market Study growth forecasts</th>
<th>Sensitivity 3 30% increase in costs</th>
<th>With HS2</th>
</tr>
</thead>
<tbody>
<tr>
<td>East Coast Main Line South</td>
<td>NPV 481</td>
<td>164 Medium</td>
<td>569 Very high</td>
<td>330 High</td>
<td>96 Medium</td>
</tr>
<tr>
<td>(London to Grantham)</td>
<td>Very high</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Shortlisted scheme</th>
<th>Central BCR</th>
<th>Sensitivity 1 Half NMF growth</th>
<th>Sensitivity 2 Market Study growth forecasts</th>
<th>Sensitivity 3 30% increase in costs</th>
<th>Sensitivity 4 – halving the benefits</th>
</tr>
</thead>
<tbody>
<tr>
<td>East Coast Main Line – Moorgate</td>
<td>2.8 High</td>
<td>Not assessed</td>
<td>4.4 Very high value for money</td>
<td>30% cost increase – remains high</td>
<td>Not assessed</td>
</tr>
<tr>
<td>Branch</td>
<td></td>
<td></td>
<td></td>
<td>value for money, BCR 2.2</td>
<td></td>
</tr>
</tbody>
</table>

The central BCRs and sensitivities in this analysis are normally based on NMF.