

## UK sub-national residual fuel consumption for 2005 - 2016

Estimates of non-gas, non-electricity and non-road transport energy  
consumption

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Prepared by Ricardo Energy & Environment for Department for Business,  
Energy & Industrial Strategy

**Customer:**

Department for Business, Energy & Industrial Strategy

**Customer reference:**

GA0216

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20 September 2018

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## List of abbreviations

BEIS	Department for Business, Energy & Industrial Strategy
Defra	Department for Environment, Food and Rural Affairs
DERV	Diesel Engine Road Vehicle
DUKES	Digest of UK Energy Statistics
EU ETS	EU Emissions Trading System
GHG	Greenhouse Gases
GHGI	Greenhouse Gases Inventory
GIS	Geographic Information Systems
KTOE	Kilo Tonnes of Oil Equivalent
IED	Industrial Emissions Directive
LA	Local Authority
LLSOA	Lower Layer Super Output Area
NAEI	National Atmospheric Emissions Inventory
NHM	National Housing Model
ONS	Office for National Statistics
QA/QC	Quality Assurance and Quality Control
REM	Rail Emission Model
UNECE	United Nations Economic Commission for Europe
UNFCCC	United Nations Framework Convention on Climate Change

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# 1 Introduction

## 1.1 Background

The former Department of Energy & Climate Change, now part of the Department for Business, Energy & Industrial Strategy (BEIS), signed a Memorandum of Understanding (DECC-LG, 2011) with Local Government on 9<sup>th</sup> March 2011 recognising the pivotal role that local authorities have in enabling emission reductions at a local level. BEIS is committed to making data available on the pattern of energy use at local levels to support local action. Estimates for gas, electricity and road transport energy consumption at Local Authority level are already available (GOV.UK, 2018).

This work provides estimates for “other fuels” at Local Authority level and forms part of the co-funded Defra / BEIS National Atmospheric Emissions Inventory (NAEI) work programme and uses GIS tools to derive spatially resolved energy consumption estimates. In March 2008, the datasets were reclassified as National Statistics. A time-series relative to a 2005 base year is calculated annually.

This report accompanies the detailed Local Authority (LA) specific data and in this report we provide methodological details and highlight key features of the reported data and trends for the years 2005-2016. Datasets prepared for 2003 and 2004 are also available, but are not internally consistent with data presented in this report.

## 1.2 Quality Assurance and Quality Control (QA/QC)

A rigorous set of QA/QC procedures are applied across the NAEI work programme to minimise the risk of errors in all UK and sub-national energy and emissions outputs. Specific quality checks have been implemented in the compilation of this dataset, to complement the QA/QC conducted in the compilation of the national inventory database and upstream datasets (such as the Digest of UK Energy Statistics - DUKES), from which the underlying methods and datasets are derived. The primary quality checks that are specific to the Local Authority energy statistics outlined in this report are as follows:

1. **Completeness and time-series consistency.** Data checks are conducted to verify that the scope of the sub-national “other fuels” estimates cover all of the fuels and economic sectors that are required to ensure complete coverage of energy use, with no double-counting of activity when considered in conjunction with other sub-national energy datasets (e.g. for transport fuels, gas and electricity). Checks are conducted to review the time-series of these data for UK Local Authorities, and any outliers or major revisions to the statistics since the previous (2005-2015) dataset are investigated and documented.
2. **Geographical allocation of fuels.** Checks are conducted to verify that postcode-derived coordinates are correct and that energy use at installations is therefore allocated to the correct LA.
3. **Consistency of national and sub-national energy totals.** Checks are conducted to ensure that for every emission source (i.e. by economic sector) and fuel, the sum of the reported sub-national energy statistics is consistent with the national totals from the NAEI and DUKES.

In order to ensure that the sub-national energy datasets are **transparent** to users in their scope and usefulness, this report provides an explanation of the data sources, methods and key assumptions used to compile the sub-national energy estimates.

### 1.2.1 Data limitations

Good quality energy use data exist across the time series for many high-emitting energy and industrial installations, which can be readily allocated to a specific location and hence Local Authority. However, for smaller-scale energy users such as residential and commercial sectors, there are limited bottom-up data, and hence an array of energy modelling approaches and assumptions concerning the use of fuels across the UK are applied in the derivation of these sub-national energy data estimates.

It is important that all users of the sub-national energy statistics understand the limitations of the data. If detailed local energy datasets are available, it is recommended that these are used for policy decision-making. The sub-national energy statistics team encourage users to contribute new data sources that may lead to future improvements to the UK-wide sub-national statistics by contacting EnergyEfficiency.Stats@beis.gov.uk.

### 1.3 Method overview: energy mapping for key sectors

Ricardo Energy & Environment compiles fuel consumption and emissions estimates for a large number of sources at 1x1km and Local Authority level on an annual basis. This work forms part of the NAEI and Greenhouse Gas Inventory (GHGI) programme of work for Defra and BEIS. Estimates of the distribution of fuel consumption from sources other than gas, electricity and road transport are available from the mapping work currently undertaken within this contract. The methodology used to compile these maps is described in the NAEI's mapping methodology report (Tsagatakis, et al., 2018).

Source sector and fuel combinations mapped by this study are shown in Table 1. It is recognised, however, by BEIS and Ricardo Energy & Environment that it is not meaningful to allocate energy consumption locally or regionally for some activities. Therefore, fuel consumption from aviation, shipping and power stations are excluded from this study. In addition, for some fuel & sector combinations, no information is available for spatial mapping purposes. Where possible, fuels used for fuel transformation are excluded, (e.g. coal used in coke ovens and blast furnaces, and coal and oils used in power stations). However, actual end-use of fuels is not always obvious from the raw datasets available.

**Table 1 Sources and fuels that are mapped within the NAEI and used to derive sub-national energy estimates**

Fuel	Source
Petroleum	Industrial Domestic Rail Public Administration Commercial Agriculture <sup>1</sup>
Coal	Domestic Industrial & Commercial <sup>2</sup> Rail
Manufactured Solid Fuels	Industrial Domestic
Bioenergy & Wastes <sup>3</sup>	All Sources

Sections 2 to 4 of this report describe the methodology used to prepare the estimates of the fuel consumption in LA areas throughout the UK.

The main steps of the method are to:

1. Obtain the national total fuel consumption for selected fuel types and sectors (Section 2);
2. Spatially disaggregate the national totals onto a 1x1km grid or other geographical levels<sup>4</sup> covering the UK (Section 3);
3. Assign fuel activity to the relevant LA and calculate total fuel consumption at LA level (Section 4).

The results are mapped in Section 5 and provided in detail in a National Statistics dataset that accompanies this report. Section 5 also provides a summary of the effects of the methodological changes implemented since the data were last published.

<sup>1</sup> Excludes the consumption of propane.

<sup>2</sup> Includes some coal consumption by auto-generators.

<sup>3</sup> Excludes bioenergy and wastes used for electricity generation.

<sup>4</sup> Such as middle layer super output area (MLSOA), lower layer super output area (LLSOA), Postcode etc.

## 2 National total fuel consumption by sector and fuel type

The NAEI calculates the total fuel consumption data for the fuel types and sectors considered in this study. The fuel types and sectors are listed in Table 2.

**Table 2 NAEI fuel types and sectors reported in the ‘sub-national consumption of other fuels’ dataset**

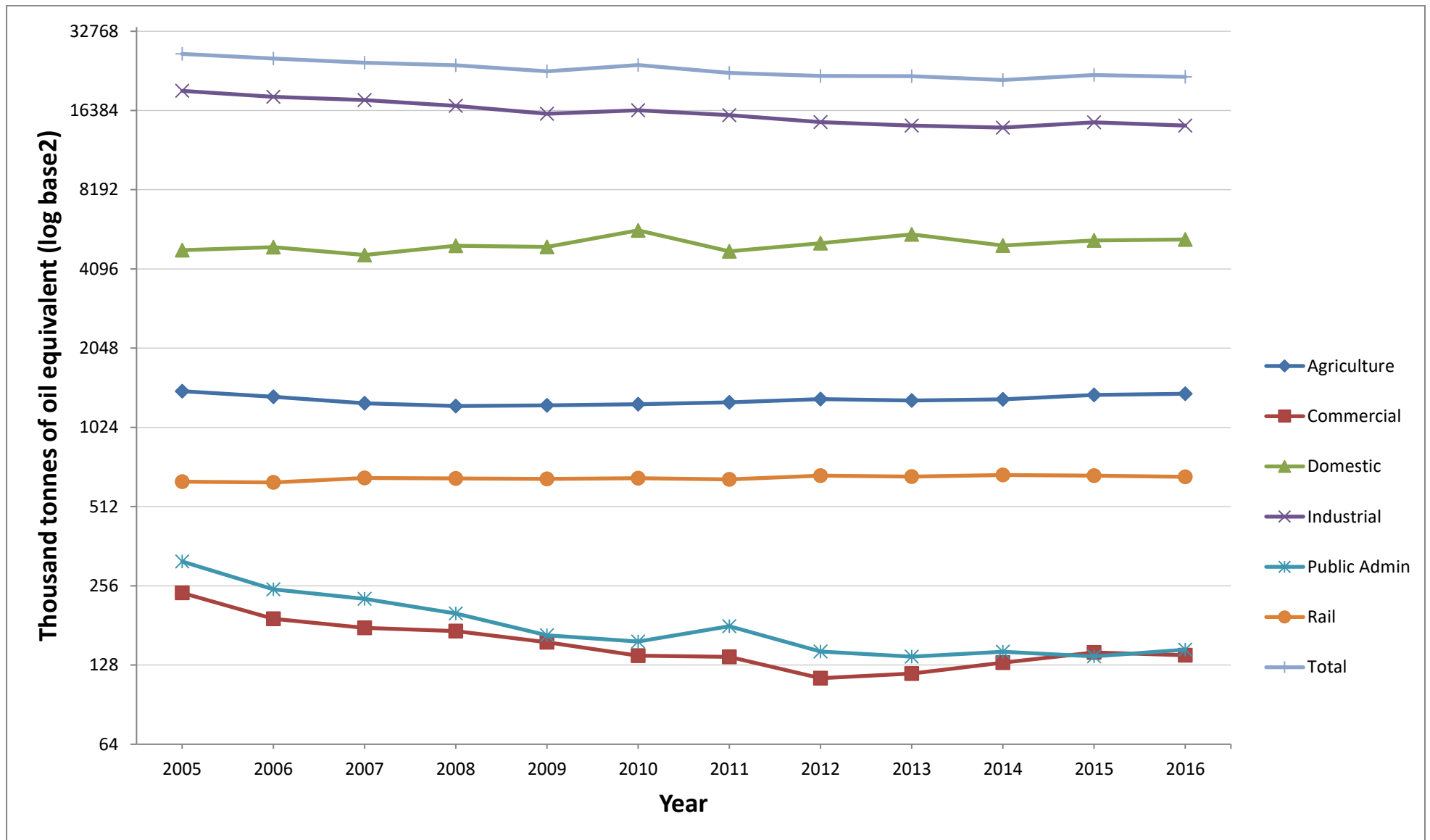
Source category	NAEI sector details
Industrial and Commercial	Agriculture - stationary combustion Brick manufacture, Cement production Chemical industry (soda ash, titanium dioxide) Collieries – combustion Electric arc furnaces Food & drink, tobacco (combustion) Industrial off-road machinery Iron and steel - combustion plant Landfill gas combustion Lime production - non decarbonising Management at airports (support vehicles, stationary heating and power) Non-Ferrous Metal (combustion) Pulp, Paper and Print (combustion) Refineries – combustion Sinter production Other industrial combustion
Domestic	Domestic combustion House and garden machinery
Public Admin	Solid and liquid fuels
Agriculture	Agriculture – oil – stationary combustion Agricultural off-road machinery
Rail	Diesel railways Coal railways

The NAEI obtains data on national fuel consumption from the Digest of UK Energy Statistics (DUKES). National totals based on these data are further refined for the industrial and energy generation sector taking into account other more detailed data. The UK Greenhouse Gas Inventory 1990-2016 report (Brown, et al., 2018) describes the methods used to adjust the DUKES totals in detail. The following sections provide a summary of the adjustments made.

This study has utilised data that underpinned the UK 1990-2016 GHGI which, in turn derived its data from the 2016 edition of DUKES (BEIS, 2017).

Based on the GHGI, Figure 1 indicates the UK total fuel use trend 2005 – 2016 on a logarithmic scale grouped by each sector.

Figure 1 National total 'other fuel use' trend by sector, 2005 – 2016





## 2.1 Key differences between GHGI and DUKES

This section of the report sets out the key differences between the GHGI and DUKES estimates of fuel consumption.

### 2.1.1 Heat generation

The GHGI and Local Authority datasets do not include heat generation as a separate category. Instead, fuel reported in DUKES for heat generation is re-allocated to final user sectors using data supplied by the BEIS energy statistics team. Therefore, the fuel consumption data for 'industry' and 'other' in the GHGI are higher than the values published in DUKES. Details of the heat reallocation are shown in table J1 of DUKES.

### 2.1.2 Coal

The GHGI emissions category 'other industry' is an aggregation of fuel consumption for various industries, one of which is fuel consumed by autogenerators. Within DUKES, autogenerators are considered as a transformation fuel use and so they do not contribute to final consumption. However, in the NAEI and GHGI mapping outputs, autogenerators cannot be disaggregated from 'other industry' consumption and therefore the estimates for industrial coal use include the coal used by autogenerator facilities.

### 2.1.3 Oils

The quantities of oils reported in DUKES as burnt in power stations are smaller than the figures reported by the operators either directly to the NAEI or via the EU Emissions Trading System (EU ETS). The GHGI assumes that the larger quantities reported by operators to the NAEI or in EU ETS are correct, rather than the lower figures given in the energy statistics. The inventory therefore uses these higher values but ensures that the total UK consumption of oils by all sectors is still consistent with DUKES figures for UK demand by lowering the consumption in some sectors relative to DUKES by an equal and opposite amount to the changes for the power sector, so the various changes cancel each other out. For fuel oil, gas oil and burning oil, we make these balancing reductions to fuel used by manufacturing industry.

### 2.1.4 Petroleum coke

DUKES reports petroleum coke used by major power producers and crude oil refineries for energy purposes, as well as some consumption in manufactured fuels and some use as a fuel by industry. All other deliveries of petroleum coke are reported as non-energy use within DUKES. The GHGI includes estimates of the petroleum coke used in many sectors based on information made available from industry either directly to the NAEI or via the EU ETS, including various industrial processes, such as brickmaking, titanium dioxide manufacture and steel production. For many but not all years, the NAEI estimates of petroleum coke consumption exceed the quantities given in DUKES for energy applications, and it is necessary to deviate from the energy use allocation in DUKES in order to maintain consistency with the high quality data in EU ETS and other sources. For 2005-2007, 2015 and for 2016, the NAEI estimates of petroleum coke consumption exceed not only the energy uses in DUKES but even the combined energy and non-energy uses in DUKES, and so for these years only, the NAEI has a higher use of petroleum coke than given by DUKES.

### 2.1.5 Gas oil

The GHGI allocations of gas oil deviate from DUKES because of the need to identify transport/mobile machinery and stationary sources separately in the inventory, whereas UK energy statistics report total gas oil use by economic sector. It is a requirement of national inventory reporting that for several economic sectors further detail should be reported, as the emission characteristics of mobile plants differ from stationary combustion plants. The main examples are that the NAEI must report emissions from gas oil used in off-road vehicles and mobile machinery, primarily in the industrial and agriculture sectors.

Similarly, other sectors need to be split to enable the reporting of transport and non-transport sources separately. In addition, data available to the inventory from other sources, such as EU ETS, indicate

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that some reallocations of fuel compared with DUKES are necessary (for example, the changes to power station gas oil use already mentioned in Section 2.1.3). As a result of this restructuring of gas oil consumer categories and reallocations of fuels between categories compared to DUKES, the GHGI data are very different to those given in DUKES when compared at a detailed level. However, the total consumption of gas oil in the GHGI is identical to the total consumption of gas oil given in DUKES. The same can be said for DERV, although this fuel is used by far fewer consumer categories the differences between the sectoral data in DUKES and GHGI are not so marked.

Detailed descriptions of the methodology used to generate the inventory fuel consumption estimates are given in other inventory method statement documentation (Murrells, et al., 2011).

### 2.1.6 Manufactured solid fuels

The DUKES aggregated energy balance includes all manufactured solid fuels and benzole, tars, coke oven gas and blast furnace gas. In the GHGI, all use of benzole and coal tars is treated as non-energy consumption, whilst coke oven gas and blast furnace gas are categorised as transformation fuel uses.

### 2.1.7 Waste and renewables

The GHGI estimates for waste solvents and tyre consumption refer to their use as fuel in the cement industry and various other sectors and are based on data from the Mineral Products Association and from EU ETS. Estimates for other waste consumption are derived from the EU ETS data. There are no directly equivalent data in DUKES, although the energy statistics do include aggregated figures for industrial use of wastes and renewables that may cover some or all of the usages by individual sites reported in the EU ETS.

## 3 Spatial disaggregation of fuel consumption

This section of the report describes how the national estimates of fuel consumption are spatially disaggregated throughout the United Kingdom. Separate sections consider:

- Industrial and commercial consumers
- Domestic fuel use
- Rail transport
- Agriculture
- Off-road fuel use
- Wastes and renewables

### 3.1 Site-specific data for industrial and commercial consumers

The NAEI receives detailed data on individual 'point sources' in the industrial and commercial sectors. A point source is an emission source at a known location, which has grid references and therefore it can be mapped directly.

Point source emissions are compiled using a variety of data sources and techniques. The point source database is regularly updated to include new data reported through the EU ETS, and this study also takes account of relevant point source data reported after the GHGI (Brown, et al., 2018) was prepared. More information on data sources can be found in the UK Emission Mapping Methodology (Tsagatakis, et al., 2018).

The data presented in this report are not fully consistent with the GHGI and DUKES because of the use of site-specific data in preference to UK-level data, in order to provide better information on the fuels used at individual industrial and commercial sites. The methodology used to calculate fuel use at site-specific sources is described in detail in the Local and Regional CO<sub>2</sub> technical report (Pearson, Ricardson, & Tsagatakis, 2018), which includes information on where the differences between site-specific data and GHGI and DUKES are most significant.

### 3.2 Other industrial, commercial and public sector consumers

The consumption of fuels at specific sites described above represents a substantial proportion of the total industrial and commercial fuel consumption. Subtracting the site-specific fuel consumption from the NAEI sector total derives an estimate of residual fuel consumption. This residual fuel consumption is allocated to each local authority in the UK using distribution maps derived from employment statistics for each sector.

The document *Employment based energy consumption mapping in the UK* (Tsagatakis I. , 2018) describes how the distribution maps were prepared. In summary:

1. Data on sectoral and site-specific fuel consumption, and employment estimates for regions and business types were used to develop fuel use distribution maps of the UK.
2. Point sources were matched to individual businesses by sector to give a residual amount of fuel consumption.
3. This residual amount was then combined with sectoral employment data to give a measure of employee-level fuel intensity for different fuels within each sector.
4. Employment totals at Local Authority resolution were then multiplied by the relevant employee fuel intensity to give fuel-use distribution across the UK.
5. This distribution was then refined by overlaying various additional datasets and applying expert knowledge to adjust fuel consumption.

### 3.3 Domestic

Domestic oil and solid fuel use distributions were created by spatially resolving detailed local information on central heating and house type data from the 2011 census with data from the BEIS National Household Model (NHM), which provides average household energy consumption estimates across the 13 regions of England, Wales and Scotland. Regions within England and Wales follow the regional classification scheme, with Scottish regions abiding by the Met Office 3-tier regional (Northern, Eastern and Western) classification so as to represent the spatial shifts in climate (MetOffice, 2016). The census data were combined with full-address matched dwelling locations from Ordnance Survey data to give a more accurate distribution of households at LA level.

Solid fuel use was assigned to solid fuel burnt in boilers and non-boiler appliances (such as open fireplaces, closed stoves). It was assumed that solid fuel activity for boilers was used in properties which, according to Census 2011, had Solid Fuel Central Heating. Solid fuel activity for non-boiler appliances was assumed to be used in houses and bungalows with No Central Heating. Supplementary heating from the same technologies was considered more likely to be located in houses and bungalows only. Apartments were excluded for solid fuel use to be consistent with BEIS NHM assumptions on wood use. The number of supplementary heating users for wood was calibrated at Regional level by comparing the total wood user count (as derived from all the above assumptions) against the regional count from the BEIS Residential wood survey (GOV.UK, 2016).

Further information on the datasets and methodology used to develop the domestic model can be found in the *UK Emission Mapping Methodology* (Tsagatakis, et al., 2018).

### 3.4 Other sources

The national fuel emissions also include contributions from rail and agriculture sectors and from industrial off-road mobile machinery. Rail sector diesel consumption is compiled for three journey types: freight, intercity and regional. The rail mapping methodology was updated for the 2011 version of NAEI and involves spatially disaggregating data from the Department for Transport's Rail Emissions Model (REM) to provide fuel estimates for passenger and freight trains along each strategic route in Great Britain. Additional information on rail emissions from Northern Ireland are used to refine diesel emission estimates, and coal-based emissions from heritage railways are also considered.

Industrial off-road mobile machinery emissions are mapped using a distribution of employment in heavy industries. The employment dataset has been reviewed to identify and remove unrealistically high industrial employment in urban areas, which is more likely to be associated with the location of company offices or headquarters rather than sites of industrial activity.

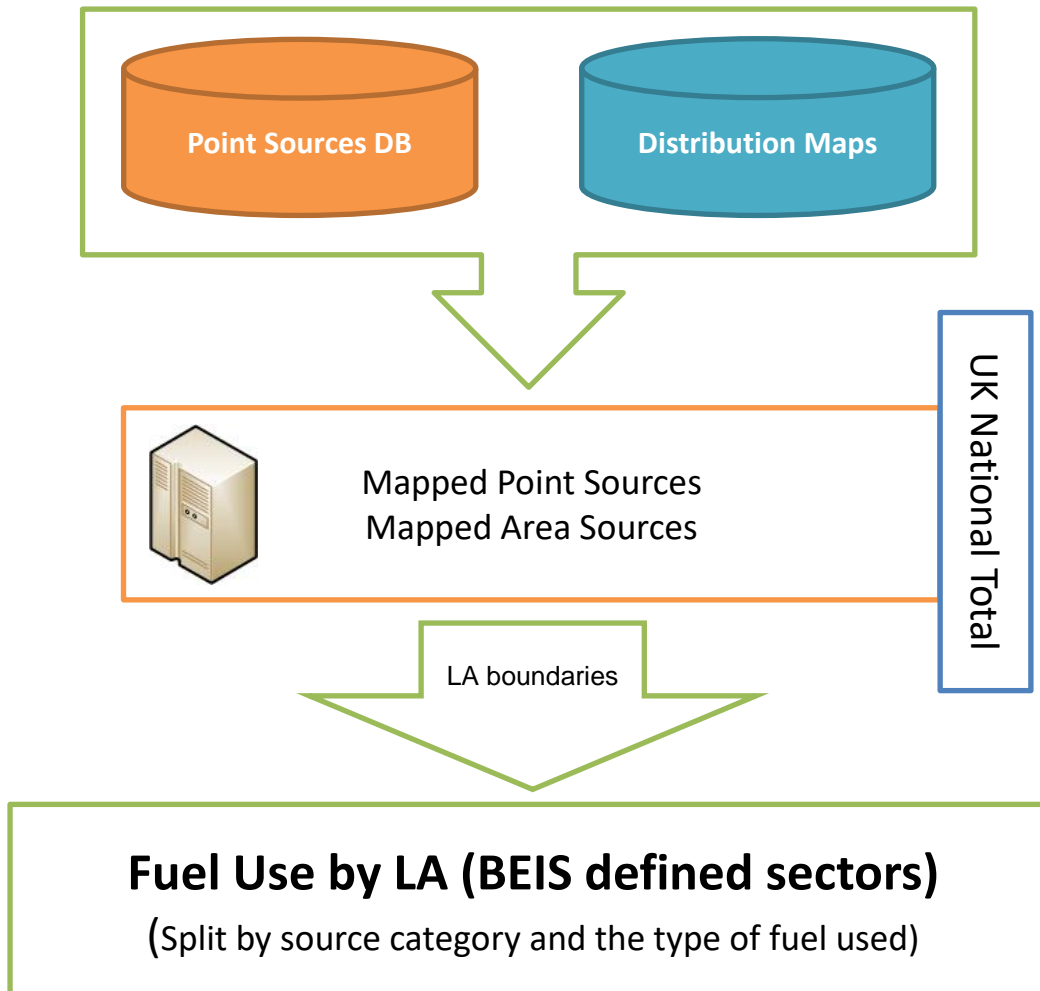
Agricultural stationary combustion has been mapped using employment data, with the geographic distribution of solid and liquid fuels controlled by the location of smoke control areas and the geographical distribution of gas availability. Agricultural off-road data are distributed using a combination of arable, pasture and forestry land use data combined with information on the number of hours tractors and other machinery are used on these land use types.

More detailed descriptions of the data and methodologies used to develop estimates of fuel emissions totals for these source categories can be found in the *UK Emission Mapping Methodology* (Tsagatakis, et al., 2018).

## 4 Aggregation of fuel consumption to local authority level

The calculations of fuel consumption by sector were made using the NAEI distribution maps and energy consumption estimates for point sources at known locations. A map of Local Authority boundaries has been used to assign mapped fuel consumption estimates to a Local Authority. Maps for each sector and fuel are generated by summing the spatially distributed NAEI / GHGI national totals (Figure 2).

**Figure 2 Overview of the LA fuel consumption aggregation, using GIS based methodology**

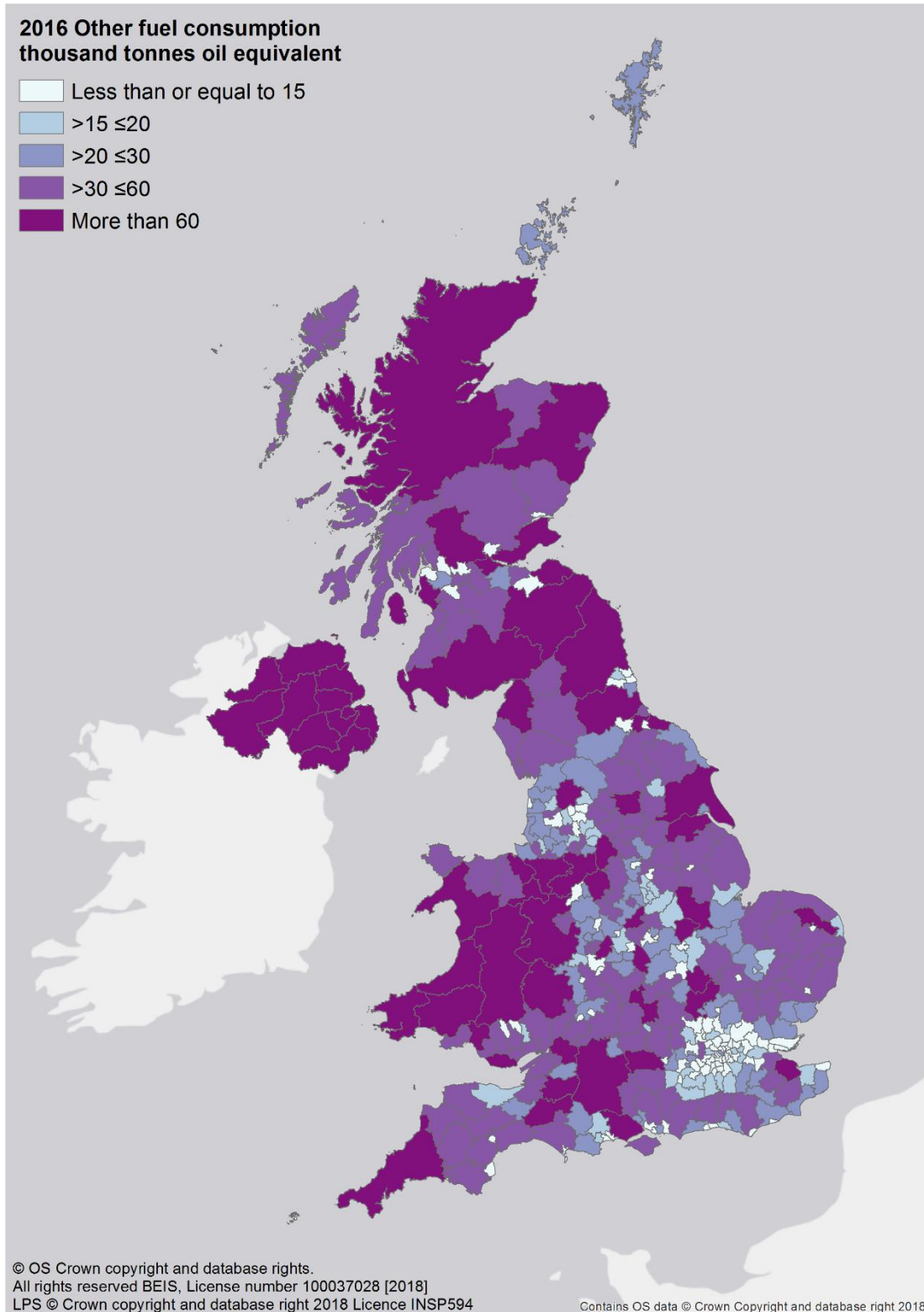


Prior to the aggregation of the fuel consumption data to Local Authority level, data are converted to a common unit of energy. The fuel consumption data provided by the NAEI is available either in units of mega tonnes (solid or liquid fuels) or mega therms (gaseous fuels); these are converted to thousand tonnes of oil equivalent using the average gross calorific value of fuels and unit conversions presented in table A2 of DUKES (BEIS, 2016).

## 5 Results

This section displays the mapped results of this study, as well as the effect of changes to the methodology and data, and compares the sub-national other energy statistics with other published national and sub-national datasets. Figure 3 shows other fuel consumption by local authority in 2016.

**Figure 3 UK map of sub-national consumption of other fuels in 2016**



A spreadsheet of detailed Local Authority level data is published on the GOV.UK website<sup>5</sup>. The spreadsheet contains a detailed breakdown of fuel consumption by sector and by fuel for 2005-2016.

## 5.1 The effect of changes to the methodology and datasets

Each year, the GHGI data, which underpin the fuel consumption estimates presented in this report, are updated and extended.

*Updating* entails revision of emission estimates, most commonly because of revision to the core energy statistics presented in DUKES but may also cover adoption of revised methodologies. Updates, particularly involving revised methodologies, may affect the whole time-series, so estimates of emissions for a given year may differ from estimates of emissions for the same year reported previously. Therefore, comparisons between submissions should take account of whether there have been changes to the following:

- The methodology used to estimate emissions; and/or
- The activity data.

The time series of the inventory is *extended* by including a new inventory year.

For further details on the updates to the 2016 GHGI datasets see the latest National Inventory Report (NIR) or the 2016 UK Greenhouse Gas Emissions, Final Figures (GOV.UK, 2018).

A major change in the latest LA dataset is the use of updated employment estimates. A new version of the ONS Inter-Departmental Business Register (IDBR) data obtained in February 2017 was combined with the latest industrial and services sector energy consumption (BEIS, 2018). This change has had the greatest impact on local authority fuel consumption estimates from small and medium combustion sites which are reflected across the full time-series from 2005 onwards. Another contributing factor for time-series changes is the use of the latest Business Register data and Employment Survey (BRES) annual employment estimates, in order to back-calculate the employment activity.

## 5.2 Comparison with other national and sub-national data

### 5.2.1 DUKES, GHGI & sub-national other fuels statistics

Although DUKES, the GHGI and Local Authority fuel consumption estimates are well-correlated, these datasets are not fully internally-consistent. This arises from both the utilisation of the EU ETS datasets in the GHGI and sub-national data, and the re-allocation of gas and fuel oil between combustion sectors. Data from the EU ETS and direct from plant operators in some cases provides more accurate, detailed information on the fuels used at industrial and commercial sites, which may not have been available when the GHGI or DUKES were compiled.

### 5.2.2 Coverage of national and sub-national statistics

A comparison of the sectoral and geographic coverage of sub-national other fuel, NAEI, GHGI and LA CO<sub>2</sub> emissions dataset is provided in Table 3 below. The Local Authority CO<sub>2</sub> Emissions dataset is a spatial disaggregation of the GHGI on an end user basis. This means that emissions from the production and processing of fuels (including electricity) are reallocated to users of these fuels to reflect total emissions for each type of fuel consumed.

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<sup>5</sup> <https://www.gov.uk/government/organisations/department-of-energy-climate-change/series/sub-national-consumption-of-other-fuels>



**Table 3 Comparison of the sub-national other fuel statistics with other NAEI outputs**

		National Atmospheric Emissions Inventory	UK Greenhouse Gas Inventory	Local Authorities CO <sub>2</sub> Emissions	Sub-national Other Fuel Statistics
Published Pollutants and Data	Air Quality Pollutants	✓	✗	✗	✗
	Greenhouse Gases	✓	✓	✓	✗
	Energy	✗	✓	✗	✓
Data Types	Point of Release	✓	✓	✗	✓
	End-User	✗	✓	✓	✗
Report System	UNECE <sup>6</sup>	✓	✗	✗	✗
	UNFCCC <sup>7</sup>	✗	✓	✗	✗
Mapping Resolution	1x1 Km	✓	✓	✗	✗
	Regions	✓	✓	✓	✓
	Local Authorities	✓	✗	✓	✓
Sectors and Regions Included	Power Stations	✓	✓	✗	✗
	Shipping	✓	✓	✗	✗
	Aviation	✓	✓	✗	✗
	Rail	✓	✓	✓	✓
	Off-Shore Users	✓	✓	✗	✗
	Crown Dependencies <sup>8</sup>	✓	✓	✗	✗

<sup>6</sup> United Nations Economic Commission for Europe

<sup>7</sup> United Nations Framework Convention on Climate Change

<sup>8</sup> Crown Dependencies are: Isle of Man, Guernsey and Jersey



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