

# **Application Decision**

# by Richard Holland

Appointed by the Secretary of State for Environment, Food and Rural Affairs

Decision date: 24 August 2018

#### Application Ref: COM/3204705 Little Burstead Common and Land Near Little Burstead Common, Billericay, Essex

Register Unit No: CL 477 and CL 105

Commons Registration Authority: Essex County Council

- The application, dated 7 June 2018, is made under Section 38 of the Commons Act 2006 (the 2006 Act) for consent to carry out restricted works on common land.
- The application is made by Savills for UK Power Networks.
- The works of approximately one and a half days' duration to install underground low and high voltage electricity cables comprise:
  - i. excavation of a 500mm wide trench for the laying of 185m of electricity cable on CL 477;
  - ii. excavation of a 500mm wide trench for the laying of 100m of electricity cable on CL 105; and
  - iii. temporary security/safety fencing (approximately 1m high) as necessary during the period of works.

#### Decision

- 1. Consent is granted for the works in accordance with the application dated 7 June 2018 and the plan submitted with it subject to the following conditions:
  - i. the works shall begin no later than 3 years from the date of this decision; and
  - ii. all temporary fencing shall be removed and the land shall be fully reinstated within one month of completion of the works.
- 2. For the purposes of identification only, the location of the proposed works is shown in red on the attached plans.

#### **Preliminary Matters**

- 3. I have had regard to Defra's Common Land consents policy<sup>1</sup> in determining this application under section 38, which has been published for the guidance of both the Planning Inspectorate and applicants. However, every application will be considered on its merits and a determination will depart from the policy if it appears appropriate to do so. In such cases, the decision will explain why it has departed from the policy.
- 4. This application has been determined solely on the basis of written evidence.

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<sup>&</sup>lt;sup>1</sup> Common Land consents policy (Defra November 2015)

- 5. I have taken account of the representations made by the Open Spaces Society (OSS) and Historic England (HE), neither of which object to the proposals.
- 6. I am required by section 39 of the 2006 Act to have regard to the following in determining this application:
  - a. the interests of persons having rights in relation to, or occupying, the land (and in particular persons exercising rights of common over it);
  - b. the interests of the neighbourhood;
  - c. the public interest;<sup>2</sup> and
  - d. any other matter considered to be relevant.

# Reasons

# The interests of those occupying or having rights over the land

- 7. Having held a hearing on 20 and 22 February 1979 into the ownership of various lands, the Commons Commissioner was not satisfied that any person was the owner of CL 477 or CL 105 and that they remained subject to local authority protection under section 9 of the Commons Registration Act 1965 (now under section 45 of the Commons Act 2006).
- 8. The common land register records rights of grazing, estovers and turbary in favour of the Earl and Countess of Mexborough (CL 477) and rights of grazing in favour of Mr Roger Asplin (CL 105). These rights holders were consulted by the applicant about the proposals but did not comment. The applicant has advised that none of the rights are exercised. There is no evidence before me to suggest that the proposals will harm the interests of those occupying or having rights over the land.

# The interests of the neighbourhood and public rights of access

- 9. The works are needed to reinforce the electricity supply in the area. The interests of the neighbourhood test relates to whether the works will impact on the way the common land is used by local people and is closely linked with interests of public access. Both commons would appear to be subject to general access, with no particular local use made of them. The two commons and the sections of underground cabling proposed for them are entirely separate; one trench will extend across the entire length of CL 477 and the other trench will bisect CL 105. However, the trenches will be backfilled as the cable is laid so there will be no point at which local or wider public access across the line of the trenches will be completely prevented. Furthermore, the period of works is short (one day and half a day for CL 477 and CL 105 respectively) so any impediment to access at any given point along the cable routes will be very temporary.
- 10. The permanent works will be underground with no above ground features to impact on access and the common land affected will be quickly reinstated upon completion of the works. Any necessary safety fencing will be removed as the trenches are backfilled. I conclude therefore that the works will not have a significant or lasting impact on the interests of the neighbourhood or public rights of access.

<sup>&</sup>lt;sup>2</sup>Section 39(2) of the 2006 Act provides that the public interest includes the public interest in; nature conservation; the conservation of the landscape; the protection of public rights of access to any area of land; and the protection of archaeological remains and features of historic interest.

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# The public interest

#### Nature Conservation

11. There is no evidence before me which leads me to think that the works will harm any statutorily protected sites or other nature conservation interests.

#### Conservation of the landscape

12. The works will allow the removal of unsightly overhead power cables in the area, which the applicant says are more difficult to maintain and are prone to outages due to adverse weather conditions or contact with trees. Ten or so spans of overhead electricity line will be removed, which I consider to be of clear benefit to the landscape. Full reinstatement of the land, which can be required by attaching a suitable condition to any consent, will ensure that the cable undergrounding works will not harm the landscape.

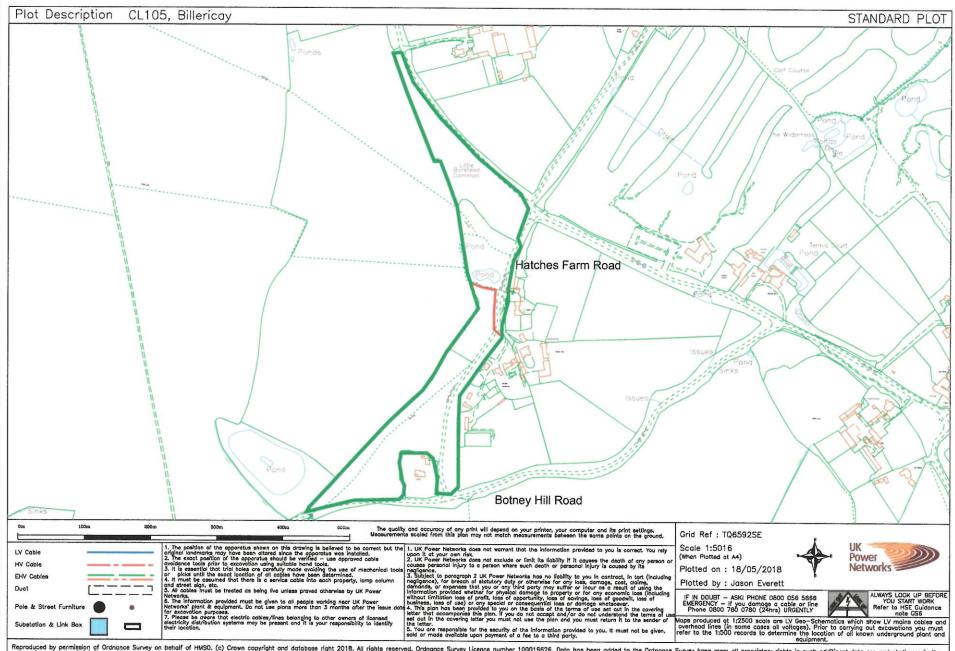
#### Archaeological remains and features of historic interest

13. HE advised that it has no objections to the proposals but that a programme of archaeological mitigation should be approved by Essex County Council Place Service. The applicant separately consulted the relevant Essex County Council Archaeological Service about the proposals but it did not comment so there is no reason to think that such a mitigation programme is necessary in this case. I am satisfied that there is no evidence to suggest the works will harm archaeological remains or features of historic interest.

# Conclusion

14. I conclude that the proposed works will not significantly harm the interests set out in paragraph 6 above; indeed, they will be in the public interest by reducing the risk of power cuts and by allowing the removal of overhead cables to the benefit of the landscape. Consent is therefore granted for the works subject to the conditions set out in paragraph 1.

**Richard Holland** 



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