

COMMITTEE ON CARCINOGENICITY OF CHEMICALS IN FOOD, CONSUMER PRODUCTS AND THE ENVIRONMENT

Reports of the COT-COC Synthesising Epidemiological Evidence Subgroup (SEES)

Introduction

1. In October 2014, the COT discussed a proposal, to produce guidance on the COT's approach to assessing the quality of epidemiological research and synthesising the evidence that it generated. There was no written documentation available that could potentially be made available on the website for public transparency. Also, development of guidance could provide a timely review on current practice and guidance for members and secretariat – it was noted that various bodies were working on similar initiatives. These included: a working group of the FSA's General Advisory Committee on Science (GACS), which was looking at the use of scientific evidence more generally. The European Food Safety Authority (EFSA) was developing guidance on the balance of evidence. An expert workshop on "Implementing systematic review techniques in chemical risk assessments: challenges and opportunities" was to be held in November 2014 at the Royal Society of Chemistry. DEFRA's Hazardous Substances Advisory Committee had produced a document on evaluation of risks from chemicals. In addition, the Chartered Institute of Environmental Health, the United States Environmental Protection Agency, and the COC were pursuing initiatives in this area.

2. At the COT meetings in October and December 2014, Members agreed that it would be useful to set out how the COT looks at evidence, in the light of guidance from other groups, since the COT process currently, although considered to be robust by the Committee, was not explicitly documented. This was also discussed by COC at its meeting in November 2014 and it was agreed that a COT Member would lead a small working group of experts, including epidemiologists from the COC, to undertake this task. Administrative support would be provided by the FSA Secretariat. The objective would be to produce an overview document explaining the approach of the COT and COC, which would also draw on what other groups were doing, including COMEAP. It was agreed that the guidance would focus on epidemiology to start with, and a decision would then be made on whether to extend it to include the assessment of toxicological evidence.

3. In February 2015 Dr Hansell introduced a paper on the proposed subgroup, to review approaches that the Committee takes to the synthesis of epidemiological evidence. It was agreed that the subgroup should reflect on whether the output from their work should be guidance for the Committee, or a communication to the public about the approaches currently employed by the Committee.

4. The subgroup met on four occasions (July and October 2015, October 2016 and February 2017). During this time the scope of review was refined and the approaches to epidemiological evidence used by the COT and COC were reviewed. Scoring systems and systematic reviews of epidemiological evidence were discussed in depth.

5. Two reports were produced by the subgroup. The “Report of the Synthesising Epidemiological Evidence Subgroup (SEES) of the Committee on Toxicity and Committee on Carcinogenicity” (Annex A), intended to form the basis of a guidance document and a “Report on SEES subgroup methods of working and recommendations” (Annex B).

6. This was an area of interest internationally, particularly the development of guidance on observational studies in relation to environmental hazards. The subgroup Chair led a workshop at the International Society of Environmental Epidemiology in September 2015, with speakers from Public Health England, a member of COMEAP and from the US Environmental Protection Agency, which resulted in a link in with the Cochrane group and was interested in the work of the sub-group.

COC Guidance statement (G02)

7. Members will recall that COC is proposing a guidance statement on “Interpretation of Evidence of Carcinogenicity in Humans: Epidemiology and Case Reports” which will be advice on how epidemiological studies and case reports can be used to inform carcinogen risk assessment. This has not yet been drafted, as the SEES report was being prepared, to avoid duplication of work. This work can now be started, however the Secretariat request a steer on whether anything further is required, and if so what topics to address.

Questions on which the views of the Committee are sought

8. Members are asked to consider the reports and provide any comments they may have. In particular:

Annex A - Report

- i) Do Members consider that the Report of the Synthesising Epidemiological Evidence Subgroup (SEES) of the Committee on Toxicity and Committee on Carcinogenicity has met its aims and objective?
- ii) Do Members consider that the current document provides sufficient information and guidance for members of the Committee and secretariat, or is further work needed?
- iii) If changes are needed, what changes to format or additional information, if any, do Members consider should be included in a guidance document?

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Annex B – Methods of working and recommendations

- iv) Do Members have comments on the recommendations in this report?
Which of these should be implemented? What review process should be put in place?

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- v) Do Members wish to adopt this report as guidance statement G02, or should it form part of the statement with further aspects to be included? If the latter, do Members have suggestions for other areas to cover?

**Secretariat
March 2017**

CC/2017/02 ANNEX A

**COMMITTEE ON TOXICITY OF CHEMICALS IN FOOD,
CONSUMER PRODUCTS AND THE ENVIRONMENT**

**Reports of the COT-COC Synthesising Epidemiological Evidence
Subgroup**

**Report of the Synthesising Epidemiological Evidence Subgroup (SEES) of the
Committee on Toxicity and Committee on Carcinogenicity**

**Secretariat
March 2017**

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Report on SEES subgroup methods of working and recommendations

**Secretariat
March 2017**

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Committee on Toxicity and Committee on Carcinogenicity**

**Secretariat
March 2017**

Report of the Synthesising Epidemiological Evidence Subgroup (SEES) of the Committee on Toxicity and Committee on Carcinogenicity

For discussion at COC & COT meetings March 2017

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Executive summary

The Synthesising Epidemiology Evidence Subgroup (SEES) of the Committee on Toxicity of chemicals in foods, consumer products and the environment (COT) and Committee on Carcinogenicity (COC) was set up in 2015. Its aim was to review and document current practice, given recent international and national development of methods by which evidence is synthesised, and to make recommendations for COT/COC guidance.

Human studies provide direct evidence of health impacts of particular exposures. However, much of the evidence comes from observational epidemiological studies, where control of chance, bias (including exposure misclassification) and confounding may be problematic. Systematic review and meta-analysis are gold standard methods for combining epidemiological studies, but may not be available, or practical or possible to conduct for many of the questions considered by COT/COC.

Epidemiological reviews leading to statements or opinions in the last 10 years by COT/COC were identified and reviewed. A wide range of topics were identified relating to infant feeding, alcohol consumption, asbestos exposure, organophosphate exposure and vitamin E intake and methods used varied by topic and requirement. Evidence synthesis in the World Health Organization (WHO), the International Agency for Research on Cancer (IARC) and European Food Standards Agency (EFSA) was discussed and a number of well documented major systems for evidence synthesis were reviewed. These were:

- Systems initially designed for clinical medicine but now applied more widely, the Cochrane collaboration, GRADE (Grading of Recommendations Assessment Development and Evaluation) and SIGN (the Scottish Intercollegiate Guidelines Network)
- US Federal programmes, the National Toxicology Program (NTP)-OHAT, National Toxicology Program (NTP)-Report on Carcinogens and EPA-IRIS – these programmes were considered too time-consuming and resource intensive to be replicated in their entirety for COT/COC
- The Navigation Guide, first published in 2014, designed to speed up implementation of health protection measures for hazardous chemicals in the environment.

SEES considered evidence synthesis methodologies and tools available in order to draw up guidance points for scoping, conducting and reporting. For systematic reviews and meta-analysis, SEES recommended use of the Meta-analysis of Observational Studies in Epidemiology (MOOSE) and Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidance. Quality assessment of studies was considered an integral part of review. A large number of numerical scoring tools are available; the subgroup did not recommend any one tool and considered that if employed, these should be used (i) to aid narrative assessment rather than in place of it and (ii) to help direct sensitivity analyses meta-analysis. Specific issues related to quantitative risk assessment and meta-analysis were identified, particularly around consideration of study heterogeneity. Documentation of uncertainty and of (potential conflict of) interests was considered important. SEES also considered methods for combining epidemiological and toxicological evidence. These are less well developed than those for systematic review, particularly in a quantitative framework. There are currently international initiatives in

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this area e.g. the Systematic Review and Integrated Assessment (SYRINA) and COT/COC will need to keep this methodological area under regular review.

1. Introduction

This document is an output from a joint subgroup of the Committee on Toxicity of chemicals in food, consumer products and the environment (COT) and the Committee on Carcinogenicity of chemicals in food, consumer products and the environment (COC), that also included a member of the Committee on the Medical Effects of Air Pollutants (COMEAP). COT/COC generally review epidemiological evidence to (i) assess evidence for causality (hazard identification) and (ii) to determine appropriate dose-response estimates.

Synthesis of epidemiological, toxicological and other evidence for risk assessment purposes is an integral part of the work conducted by scientific advisory groups. Toxicological studies provide mechanistic and experimental evidence of potential for causal associations and can form a basis of dose-response estimation if appropriate information is not available from human studies. However, toxicological studies are not always good predictors of impact of an exposure on the whole system in humans, including where biologic response in humans may be affected by concurrent other exposures (e.g. lifestyle factors, diet) or influenced by variability in toxicokinetics and the microbiome.

Risk assessment requires health based guidance values (HBGVs), to which exposure data can be compared. HBGVs are derived from a point of departure (POD) which can be a no observed adverse effect level (NOAEL), or a benchmark dose (BMD). The World Health Organization (WHO) have defined the NOAEL as the “greatest concentration or amount of a substance, found by experiment or observation, which causes no detectable adverse alteration of morphology, functional capacity, growth, development, or lifespan of the target organism under defined conditions of exposure” (FAO/WHO, 2009b). The BMD approach was developed as an alternative to the NOAEL. The full dose-response data is used in the statistical analysis and in this instance a POD is defined by the exposure level which produces a defined (non-zero) response level. This approach has the advantage of the “possibility to extrapolate outside of the experimental dose range and respond appropriately to sample size and the associated uncertainty” (FAO/WHO, 2009a). The BMD approach is increasingly used in preference to NOAEL. Appropriate uncertainty factors may then be applied to the POD to derive an HBGV.

The adequacy of uncertainty factors was considered in the COT’s 2007 report on *Variability and Uncertainty in Toxicology of Chemicals in Food, Consumer Products and the Environment* (COT, 2007), which concluded that “Data from the available research in which compounds have been studied in both animals and man suggest that the default uncertainty factor of 10 allows adequately for interspecies differences.” However, further considerations of developmental toxicity by COT at its December 2013 (COT, 2013) and May 2014 (COT, 2014) meetings led to conclusions that the 10-fold uncertainty factor for interspecies variation in developmental toxicity was not adequate in all cases.

Epidemiological studies provide direct evidence of human health impacts of particular exposures so uncertainty interspecies factors are not needed, but other sources of variability factors may need to be included. For risk assessment, human studies are used and preferred if available and of suitable quality. Experimental designs (for example, randomised controlled trials, intervention studies, natural experiments, chamber studies, food challenge) can be particularly powerful in evaluating dose-response. However, often epidemiological studies rely on

observational designs (cohort, case-control, cross-sectional, descriptive). A cohort study, or case-control study nested within a cohort usually provide the most robust evidence. For any epidemiological study, it is important to carefully consider whether chance, bias and confounding might affect observed associations. A common problem encountered is uncertainty about the exposure characterisation. For risk assessment, it is also important to consider whether results are generalizable from the study population to the population for whom the risk assessment is being carried out (e.g. UK general population, UK babies and infants).

Systematic review is the formal optimal process to ensure all available epidemiological evidence has been identified and rigorously assessed but this is resource-intensive and time-consuming. It is recognised that it is not always appropriate for a scientific advisory committee to conduct a systematic review, for example if timeframes are short, resources are limited, and/or a systematic review has been recently published and only a short update is needed. However, committees need to be able to appraise quality of published systematic reviews and the methods used. Also, some methods in systematic review will be applicable in other forms of literature review e.g. documenting search terms and databases used.

Assessing causality

The majority of epidemiological studies relating to exposures from the environment and lifestyle including from food are observational rather than experimental in design – in most cases experimental studies would can be unethical and natural experiments are rare. Where experimental studies are possible these are generally with low doses designed not to produce toxicity. Observational studies are usually regarded as showing associations rather than demonstrating proving cause and effect.

The conclusion as to whether an epidemiological association may be causal is therefore based on scientific judgement, considering epidemiological and other evidence in a weight of evidence approach. Assessments are usually based on the Bradford Hill considerations, originally published in 1965 (Bradford Hill AB, 1965). These comprise strength, consistency, specificity, temporality, biological gradient, biological plausibility, coherence, experiment and analogy – not all need to be satisfied for causality to be met and absence of one or more is not proof of lack of causality. They should not be used as a checklist but to inform a weight of evidence approach. The Bradford Hill considerations are very extensively used, e.g. by the International Agency for Research on Cancer (IARC) (<http://www.iarc.fr/>) (Pearce *et al.*, 2015), the US Office of Health Assessment and Translation (OHAT) of the US National Institute of Environmental Health Sciences (<http://ntp.niehs.nih.gov/pubhealth/hat/index.html>) (Rooney *et al.*, 2014), and the Grading of Recommendations Assessment, Development and Evaluation (GRADE) group (<http://www.gradeworkinggroup.org/>) (Schünemann *et al.*, 2011).

IARC is the leading internationally recognised body assessing evidence of causality for carcinogenicity of chemical and other exposures. There is no similar body assessing non-carcinogenic effects, but opinions may be given as part of risk assessments by, for example, expert groups of the WHO e.g. Joint FAO/WHO Expert Committee on Food Additives (JECFA) ; the European Food Standards Agency (EFSA); national committees such as COC, COT, COMEAP; OHAT; the Integrated Risk Information System (IRIS) of the US Environmental Protection Agency. COT and COC may be asked to assess opinions and conclusions given by these bodies when conducting risk assessments for the UK population.

Quantifying exposure-response – single study or meta-analysis?

As in toxicology it is possible to set a dose-response function based on a single high quality epidemiological study. This is usually the one with the lowest point of departure if several studies are available and cannot be combined in a meta-analysis and/or a very large high-quality study. A single robust study has been used by COT for a risk assessment of arsenic in the infant diet (COT, 2016a), following a similar approach to that taken by JECFA. However, EFSA used a range of BMDL values from different studies because none were considered particularly robust.

However, if several epidemiological studies are available and similar enough to be combined in a meta-analysis, this is usually preferred as (i) it helps increase power and precision (excess risks are often small, particularly where they relate to environmental exposures) and (ii) it provides better allowance for inherent bias and incomplete control for confounding than use of a single study, (iii) allows exploration of heterogeneity and quantifies variability.

For example, a single very large air pollution study (the American Cancer Society study following 500,000 individuals in the US) was used by COMEAP to provide dose-response estimates for chronic health effects of air pollution up to its 2009 report 'Long-term Exposure to Air Pollution: Effect on Mortality' (COMEAP, 2009), but more recent reports are using dose-response estimates based on systematic review and meta-analysis. (e.g. COMEAP, 2015; WHO, 2013). This provides a more robust evidence base and provides information on variability and therefore calculation of uncertainty intervals.

Aims & Objectives

The aim of this report was to review the approaches to synthesising epidemiological evidence that are used by COT and COC in chemical risk assessments and to make recommendations for COT/COC guidance. The objectives were:

- To review recent use of epidemiological evidence in committee statements and reports
- To provide an overview of initiatives and guidance of other groups of relevance to this topic
- To develop a systematic approach to reporting be used by COT and COC to improve transparency in committee conduct, taking into account the complexity and diversity of risk assessments conducted by COT and COC and the urgency of the work.

2. Recent epidemiological reviews considered and/or conducted by COT and COC

The systematic reviews and meta-analyses considered by the committees come from a variety of sources, including being conducted by the secretariat, commissioned by FSA or PHE and conducted by external contractors for review by the committee, or published in scientific literature.

Eight major reviews leading to statements or opinions carried out by COT and COC in 2008-2015 were identified and discussed by the subgroup, using a proforma to identify the type of review and methods (Table 1). The review illustrated the range of evidence assessments conducted by COT and COC committees – from evaluation of a recently published cancer prevention study (vitamin E and prostate cancer) or combination of case-reports (asbestos risks in children) to a series of extensive reviews (on risks arising from the infant diet) conducted by the secretariat and/or by consultants employing standardised methodology agreed in advance with the committee. Methods of review were not standardised across topics, but this would have been difficult given the heterogeneity of both topics and literature identified. Further, there was a mix of assessing reviews conducted by others, combining information from several reviews and reviews conducted in-house (i.e. secretariat and/or committee members). Quantitative assessment was used where possible, but in several reviews this was not possible due to heterogeneity and/or study designs used. Where methods or uncertainty had not been described fully in statements, members of the SEES subgroup indicated that this had been part of the assessment but was not documented in the final statement.

The member from the UK Committee on the Medical Effects of Air Pollutants (COMEAP) noted that COMEAP also makes extensive use of systematic reviews in coming to conclusions. For many years, the Committee's work was supported by a Department of Health funded Air Pollution Epidemiology Database (APED) at St. George's, University of London which extracted key details from epidemiological time-series studies on air pollution on an ongoing basis (Anderson *et al*, 2007). This meant that any subsequent COMEAP need for a systematic review and meta-analysis, could be responded to more quickly (e.g. COMEAP, 2006). Population of the database involved systematic literature searching and screening for minimum quality criteria such as sufficient quantitative information to enable the calculation of standardized effect estimates; minimum time period of 1 year; some method of seasonal adjustment; some adjustment for temperature and analyses of effects in the general population rather than specific sub-groups. Information was extracted from the journal articles into many different fields to allow appropriate grouping for meta-analysis (e.g. ICD codes, type of health outcome, pollutant and averaging times) and for analysis of heterogeneity (e.g. WHO Region) (Anderson *et al*, 2007). Several further publications have arisen from this work on publication bias (Anderson *et al*, 2005) and on reviews of effects of specific pollutants (Atkinson *et al*, 2014a, 2014b, 2015; Mills *et al* 2015,2016; Walton *et al*, 2015).

Accessibility of past reviews of the committees was raised as being important. The subgroup noted that not all previous literature reviews included in the consideration by the subgroup were currently readily accessible on the COC website (potentially related to migration of websites), which was important if these were to be used as the basis of updating evidence. Publication of reviews undertaken on behalf of committees in peer-reviewed journals would be ideal and also useful for mid-career scientists, but this can be a lot of work and is unlikely to be feasible as routine

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practice. However, there would potentially be scope to discuss with a journal regarding publishing overviews of committee work (e.g. with Occupational and Environmental Medicine).

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Table 1. COT and COC reviews of epidemiological evidence in recent years

Year	COT/COC	Topic	Literature identification	Evidence synthesis	Uncertainty expressed?
2008	COT	Statement on the review of the 1998 COT recommendations on peanut avoidance. https://cot.food.gov.uk/cotstatements/cotstatements2008/cot200807peanut (Considered again in 2015-2016 COT reviews of infant feeding)	Described. British Nutrition Foundation review supplemented by BMA review and additional expert reviews carried out by individual experts for COT as COT found the systematic review alone insufficient.	Narrative review. SIGN scoring system	Mentioned
2013	COC	Relative Vulnerability of Children to Asbestos compared to Adults – Epidemiology and Case Reports on asbestos exposure in childhood and the risk of mesothelioma in later life. https://www.gov.uk/government/publications/relative-vulnerability-of-children-to-asbestos-compared-to-adults	Not described	Narrative summary – appropriate as evidence mainly relates to case-reports	Implied but not described
2014	COT	Statement on long-term neurological, neuropsychological and psychiatric effects of low- level exposure to organophosphates in adults https://cot.food.gov.uk/cotstatements/cotstatements2014/cotstatorg	Described. COT secretariat & Toxicology Unit at Imperial conducted the literature search, a working group reviewed the papers	Narrative summary with a description of each study – studies considered too heterogeneous for meta-analysis	Mentioned
2015 (a)	COC	First draft of statement on consumption of alcoholic beverages and risk of cancer – consideration of significance to public health. ¹ https://www.gov.uk/government/publications/first-draft-statement-on-consumption-of-alcoholic-beverages-and-risk-of-cancer	Described. Pubmed used from 2008 to identify studies published since last IARC review	Narrative including review of published meta-analysis. Study quality reviewed using modified Newcastle-Ottawa scale.	Mentioned

¹ The subgroup considered the first draft, not the final report.

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		lications/consumption-of-alcoholic-beverages-and-risk-of-cancer			
2015 (b)	COC	Statement on vitamin E and the risk of prostate cancer https://www.gov.uk/government/publications/vitamin-e-and-the-risk-of-prostate-cancer	Not described. This was not a systematic review but explored the literature on vitamin E from human, animal and mechanistic data in order to determine whether the Selenium and Vitamin E Cancer Prevention Trial (SELECT) trial was plausible.	Narrative	Implied
2016 (b & c)	COT	(Three reviews) Review of risks arising from the infant diet and the development of atopic and autoimmune disease: Systematic review C Part I; review C Part II; review A (reserved business). Awaiting publication of the contractors manuscript prior to uploading to the COT website	Detailed description. Carried out by Imperial College consultants on behalf of FSA. Registered on PROSPEROS. CRD42013003802 – REVIEW A; CRD42013004239 – REVIEW B; CRD42013004252 – REVIEW C;	Meta-analysis where possible with methods set out in advance. PRISMA guidelines for interventions, MOOSE for observational studies, AMSTAR for systematic reviews	Detailed discussion of bias and strength of evidence expressed using GRADE

3. Systems for synthesising evidence

There are a number of major international and national established systems in use for synthesising evidence of relevance to the committees that were discussed briefly by the subgroup, some of whom had participated in evidence synthesis using these systems (e.g. at IARC). These were:

- Cochrane collaboration
- GRADE Grading of Recommendations Assessment, Development and Evaluation
- SIGN
- National Toxicology Program (NTP)- Office of Health Assessment and Translation (OHAT)
- Navigation Guide
- US Environmental Protection Agency (EPA) IRIS
- National Toxicology Program (NTP)-Report on Carcinogens

It was also noted that national and international bodies such as EFSA, IARC and WHO also produce guidance and some members of the subgroup had also participated in evidence synthesis at these bodies. A brief overview of evidence synthesis methods of these 10 systems and bodies is given in sections 3.1 and 3.2. The subgroup acknowledged that this was not exhaustive and that there were a number of other potentially useful guidance information and documents available e.g. from the University of York Centre for Reviews and Dissemination (<https://www.york.ac.uk/crd/>), which provides practical guidance for undertaking systematic reviews evaluating the effects of health interventions.

3.1 Evidence synthesis systems developed for clinical interventions

The longest established and best known evidence synthesis systems are those developed to evaluate and make recommendations on clinical interventions.

Cochrane collaboration

<http://www.cochrane.org/>

The Cochrane collaboration is the 'gold standard' system set up to synthesise evidence and produce recommendations to improve human health. It was originally set up to evaluate evidence in the field of clinical interventions and healthcare, but has wide relevance to evidence synthesis of experimental and observational epidemiological studies for non-healthcare related objectives. Awareness of methods and resources available is important to be covered within scientific advisory committee membership and secretariat.

The collaboration describes itself as "*a global independent network of researchers, professionals, patients, carers and people interested in health. We are a not-for-profit organization with contributors from more than 120 countries working together to produce credible, accessible health information that is free from commercial sponsorship and other conflicts of interest. We do this by producing reviews that summarize the best available evidence generated through research to inform decisions about health.*" (<http://uk.cochrane.org/about-us>).

There is a detailed website with online training available and an online high quality handbook (Cochrane, 2011) that can be considered the most authoritative textbook for conducting systematic reviews (see part 2 'General Methods for Cochrane reviews' in <http://handbook.cochrane.org/>).

The COT/COC subgroup noted that the Cochrane review group are (starting 2016-) developing guidelines to develop systematic review methods for public health, including nonhuman toxicology, relevant to improving evidence based regulation and guidance for environmental and occupational health policy, as well as drug and food safety (lead Dr Ellen Silbergeld, Johns Hopkins University).

GRADE (Grading of Recommendations Assessment, Development and Evaluation)

<http://www.gradeworkinggroup.org/>

GRADE is very widely used in evidence synthesis and has been used in some commissioned reviews by the committees. GRADE is formulated for a clinical setting and downgrades evidence based on observational (epidemiological) studies. This needs particular consideration if it is used in risk assessment of environmental exposures, which may need to rely on observational studies.

The GRADE Working Group began in 2000 as an informal collaboration of people interested in addressing the shortcomings of present grading systems in health care – i.e. it was set up to evaluate evidence for and make recommendations on healthcare interventions, not to consider the type of environmental and lifestyle exposures usually considered by the scientific advisory committees covered by this report.

There is a GRADE handbook (GRADE, 2013) and detailed website that offers to “provide a guide for systematic review and health technology assessment authors, guideline panellists and methodologists on how to apply the GRADE methodology framework in more detail: GRADE evidence profiles, framing the question and deciding on important outcomes, rating the quality of evidence, risk of bias, publication bias, imprecision, inconsistency, indirectness, rating up, resource use, overall rating, Summary of Findings tables (binary) and (continuous), presentation of recommendations, and recommendation's direction and strength”

(<http://www.gradeworkinggroup.org/#pub>).

Evidence is assigned one of four categories: HIGH, MODERATE, LOW or VERY LOW depending on the strength of evidence. The interpretation of GRADE evidence assessments is that for HIGH level assessments, further research is very unlikely to change confidence in the estimate of effect; for MODERATE evidence further research is likely to have an important impact on confidence in the estimate of effect and may change the estimate; for LOW level evidence, further research is likely to have a very important impact on confidence in the estimate of effect and is likely to change the estimate. For VERY LOW level evidence any estimate of effect is uncertain

(www.gradeworkinggroup.org/publications/Grading_evidence_and_recommendations_BMJ.pdf). The GRADE assessment of evidence is widely used, including in some COT reviews e.g. of infant feeding, but of most usefulness when evaluating clinical interventions.

Very recently, adaptations of the GRADE system have been advocated to evaluate and integrate evidence from human, animal, *in vitro*, and *in silico* (computer modeling) studies when determining whether an environmental factor represents a potential health hazard or risk (Morgan *et al.*, 2016).

Assessment of the hazard of exposures can produce analyses for use in the GRADE evidence-to-decision (EtD) framework to inform risk-management decisions about removing harmful exposures or mitigating risks, and this EtD framework allows for grading the strength of the recommendations.

The Guidelines Review Committee of the WHO (http://www.who.int/publications/guidelines/guidelines_review_committee/en/) has published a Handbook for Guideline Development (WHO, 2014a) that has adopted GRADE. Adaptations can be made to GRADE to serve a specific purpose, and a good example is the approach taken for the indoor air quality guidelines for household fuel combustion (WHO, 2014b) (http://www.who.int/indoorair/guidelines/hhfc/Evidence_review_methods.pdf?ua=1).

The Scottish Intercollegiate Guidelines Network (SIGN)

<http://www.sign.ac.uk/> and <http://www.sign.ac.uk/pdf/sign50.pdf> (SIGN, 2015)

This system may be used in published reviews encountered by the committees, but is chiefly used for clinical guideline development.

SIGN was established in 1993 by the Academy of Royal Colleges and their Faculties in Scotland, to develop evidence based clinical guidelines for the National Health Service in Scotland. The methodological assessment of the literature evaluation is based on a number of criteria that focus on those aspects of the study design that have significant impact on risk of bias in the results reported and conclusions drawn.

The SIGN checklist for:

- systematic reviews is based on AMSTAR (considered below).
- RCTs is based on an internal project (1997)
- Observational studies is based on MERGE (Method for Evaluating Research and Guideline Evidence) checklists
- Diagnostic accuracy studies is based on QUADAS (Quality Assessment of Diagnostic Accuracy Studies) programmes

SIGN uses a grading system for the studies used in systematic review based on study design, called levels of evidence. Scores range from 1++ for high quality meta-analyses to 4 for expert opinion (Table A2). The levels of evidence are used in grading the quality of evidence underpinning the recommendations in the clinical guidance (Table A3), with grading ranging from A (highest quality evidence e.g. based on RCTs) to D (e.g. based on expert opinion or case reports).

3.2 Evidence synthesis systems developed for environmental and lifestyle exposures

Three US Federal programmes were considered: National Toxicology Program (NTP)-OHAT, National Toxicology Program (NTP)-Report on Carcinogens and EPA-IRIS. These are described below, but were generally felt to be too time-consuming and resource intensive to be replicated within the scientific advisory committee setting, but that awareness of some of the methods used within the committees would be useful.

National Toxicology Program (NTP) - Office of Health Assessment and Translation (OHAT)

OHAT was established by the US National Toxicology Program (NTP) and the National Institute of Environmental Health Sciences to serve as an environmental health resource to the public and to regulatory and health agencies (Bucher, Thayer and Birnbaum, 2011). It conducts evaluations to assess the evidence that environmental chemicals, physical substances, or mixtures (collectively referred to as "substances") may cause adverse health effects with an explicit focus on

environmental health questions. It then provides opinions on whether these substances may be of concern given what is known about current human exposure levels. There are a number of papers available in Environmental Health Perspectives (e.g. “Evidence Integration for Literature-Based Environmental Health Science Assessments describing the approach”, (Rooney, 2014))

OHAT uses a seven-step framework for systematic review and evidence integration for reaching hazard identification conclusions: 1) problem formulation and protocol development, 2) search for and select studies for inclusion, 3) extract data from studies, 4) assess the quality or risk of bias of individual studies, 5) rate the confidence in the body of evidence, 6) translate the confidence ratings into levels of evidence, and 7) integrate the information from different evidence streams (human, animal, and “other relevant data” including mechanistic or in vitro studies) to develop hazard identification conclusions.

US Environmental Protection Agency (EPA) IRIS

IRIS is a human health assessment program that evaluates information on health effects that may result from exposure to environmental contaminants that is funded (at least up to 2016) by the US Environmental Protection Agency (EPA)

<http://www2.epa.gov/iris>. It is used by the EPA and others to support decisions to protect human health.

It has the following steps:

1. Scoping and Problem Formation
 - a. Identify needs of EPA program and regional offices
 - b. Problem formulation – frame scientific questions specific to the assessment
 - c. Draft Development
 - Apply principles of systematic review to identify pertinent studies, evaluate study methods and quality, integrate evidence each health outcome, select studies for deriving toxicity values and finally to derive toxicity values
2. Review by scientists in EPA’s program and regional offices
3. Interagency Science Consultation – review by other federal agencies and Executive Office of the President
4. Public Comment and External Peer review
5. Revision of assessment
6. Final agency review and interagency discussion as in 3.

National Toxicology Program (NTP)-Report on Carcinogens

The biannual Report on Carcinogens (RoC) is a science-based public health report to the United States Secretary of Health and Human Services listing substances in the environment that pose a hazard to those living in the USA. It is mandated by the US Congress and prepared by the US National Toxicology Program (NTP). Substances for inclusion can be nominated and are then assessed. The NTP scopes the available evidence for a concept document and a RoC Monograph is prepared for those substances selected for evaluation. Substances are listed in the Report on Carcinogens as either “known to be a human carcinogen” or as “reasonably anticipated to be a human carcinogen”. (NTP, 2017)

A “Handbook for Preparing Report on Carcinogens Monographs” (NTP, 2015) provides detailed information on the methods including systematic reviews used to develop the Monographs. The approach is described as a “transparent process using systematic review methods guides the development of this report. Once candidate substances are selected, an extensive scientific review process begins with multiple opportunities for public comments. The review process also includes input from external scientific experts and government scientists from federal health and regulatory agencies.”

Detailed information on the review process is at <http://ntp.niehs.nih.gov/go/727393>. The Handbook notes that “It is anticipated that this handbook will be refined as new tools for conducting literature-based systematic reviews are developed.” The 14th Report on Carcinogens was released on November 3, 2016 and included 248 listings of agents, substances, mixtures, and exposure circumstances that are known or reasonably anticipated to cause cancer in humans – this includes viruses as well as chemicals and metals and other exposures.

Navigation Guide

The Navigation Guide was developed by an interdisciplinary team from governmental and nongovernmental organisations and academia to address and shorten the time between scientific discovery of toxicity from chemicals in the environment and implementation of health protection measures. The Guide built on methods of research synthesis developed in clinical sciences, Cochrane and GRADE, and used by IARC and the US EPA. It aimed to provide a systematic and rigorous approach to research synthesis that would to reduce bias and maximize transparency in the evaluation of environmental health information (Woodruff and Sutton, 2014).

There are four steps outlined in the Navigation Guide and steps 1-3 are applied to the different types of evidence (in vitro, in vivo and in silico and human observational studies), which are then combined.

1. Specify the study question
2. Select the evidence
3. Rate the quality and strength of the evidence
4. Grade the strength of the recommendations (modeld after GRADE)

Unlike clinical evidence synthesis, human observation studies are *a priori* assigned a ‘moderate’ quality rating, which is then upgraded or downgraded depending on *a priori* criteria. This is in contrast to systematic reviews in clinical sciences using, for example, Cochrane and GRADE, which generally assign an *a priori* rating to the body of human observational studies of “low quality”. Additional features identified are

- A protocol is developed prior to the review following a PECO – participants, exposure, comparator, outcomes – approach
- Standardised and transparent documentation including expert judgement
- Assessment of risk of bias
- A comprehensive and efficient search strategy
- Separation of science from values and preferences

The Guide's authors comment that conflicts of interests are not currently addressed in the system's assessments of risk of bias.

3.2 Use of evidence synthesis systems in other bodies

IARC

Shortly after IARC's establishment, its parent entity, the World Health Organization (WHO), asked IARC to prepare a list of agents known to cause cancer in humans (Pearce et al, 2015).

IARC assessments of carcinogenicity are based on evidence from epidemiologic studies, animal bioassays, pharmacokinetic/mechanistic experiments, and surveys of human exposure. The aim is to include all relevant papers on cancer in humans and experimental animals that have been published, or accepted for publication, in peer-reviewed scientific journals, and also any publicly available government or agency documents that provide data on the circumstances and extent of human exposure. Evaluations involve consideration of all of the known relevant evidence from epidemiologic, animal, pharmacokinetic/mechanistic, and exposure studies to assess cancer hazard in humans (Tomatis, 2002).

The IARC classification categories are summarized below and given in more detail in Table A4 in the Appendix.

Group 1: In general, this category is used when there is *sufficient evidence of carcinogenicity* in humans.

Group 2. This category includes agents for which, at one extreme, the degree of evidence of carcinogenicity in humans is almost *sufficient*, as well as those for which, at the other extreme, there are no human data but for which there is evidence of carcinogenicity in experimental animals.

Group 3: This category is used most commonly for agents for which the evidence of carcinogenicity is *inadequate* in humans and *inadequate* or *limited* in experimental animals.

EFSA

Outputs from a project in 2014-16, PROMETHEUS (Promoting methods for evidence use in scientific assessments), will be used by EFSA to improve their methods for handling data and evidence. POMETHEUS delivered 2 reports (EFSA, 2015a,b). The first report identified the principles and the processes for dealing with data and evidence in scientific assessments. The second reported on the analysis of methodological needs of EFSA.

EFSA defined the principles for dealing with data and evidence as: impartiality; excellence in scientific assessments; transparency and openness; and responsiveness. Based on these principles, EFSA defined the process for handling data and evidence in a scientific assessment, in four fundamental phases:

1. PROMETHEUS recognises that methods and process will need to be flexible to fit each assessment, but puts forward a stepwise "plan-conduct-verify-document-report" structure, that emphasises planning the strategy for the assessment as a key initial step: Planning a strategy for the assessment upfront, before starting the assessment
2. Conducting the assessment in line with the strategy
3. Verifying the process
4. Documenting and reporting the process, modifications to the strategy, results and conclusions, and ensuring accessibility of methods and data.

This is a background paper for discussion.
It does not reflect the views of the Committee and should not be cited.

The second report identified the need for cross-cutting methodological development, training for staff and experts, instructions for applicants to integrate the existing regulatory frameworks and specialised data repositories. The analysis of the EFSA methodological needs would be updated in 4 years time.

WHO

The World Health Organisation does not have a single approach to evidence synthesis in different topic areas but does have a common approach to guideline development including a chapter on systematic review (WHO, 2014a, pages 83-108).

4. Methods used in systematic literature review and quantitative synthesis

Initial problem formulation is important to determine resources needed to address the research question and scoping guidance was identified and is presented in section 6. A new extensive systematic review would not be necessary in many situations encountered by committees. However, published systematic reviews are commonly used by committees and an understanding of key elements of these is important. Also, some of the principles used for systematic review can also help inform reporting of more limited reviews.

4.1 Conducting and/or evaluating systematic reviews and meta-analyses

The two most widely accepted over-arching guidance systems for both conducting and evaluating systematic reviews and meta-analyses come from Meta-analysis of Observational Studies in Epidemiology (MOOSE) and Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA).

PRISMA (<http://www.prisma-statement.org/>) aims to help authors improve the reporting of systematic reviews and meta-analyses. PRISMA may also be useful for critical appraisal of published systematic reviews, although it is not a quality assessment instrument to gauge the quality of a systematic review. A checklist of items is provided <http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf> (PRISMA Group, 2009)

MOOSE was developed following a workshop in 1997, led from the US Centers for Disease Control and Prevention with 27 US academic and government agency partners (Stroup *et al.*, 2000). It provides a checklist with specifications for reporting of meta-analyses of observational studies in epidemiology, including background, search strategy, methods, results, discussion, and conclusion (<https://www.editorialmanager.com/jognn/account/MOOSE.pdf>). Key elements of MOOSE are:

- Reporting of background including a clear problem definition
- Reporting of search strategy –ensuring a comprehensive literature search for which search terms are included (if time is limited this may be limited to years following a published systematic review) and list of included and excluded papers.
- Reporting of methods including selection, classification, assessment of confounding, study quality and statistical methods
- Reporting of results including graphics, tables, sensitivity analyses, statistical uncertainty
- Report of discussion including assessment of bias, justification of exclusions, assessment of quality of included studies
- Reporting of conclusions including alternative explanations for results, generalisation of conclusions
- Disclosure of funding

A caveat to the use of these by COT/COC is that they are generic i.e. not specific to environmental and personal exposures that might be considered in COT and COC. This is of particular concern around exposure assessment e.g. if considering health effects of low-level pesticide exposure, was this: inferred as in an agricultural occupation; taken from self-reported working with undefined pesticides; self-report of

working with specific pesticides; details of working with pesticides verified with occupational or farm records; contemporaneous biomarkers taken at relevant time windows. However, MOOSE or a similar modified checklist would be helpful for COT/COC when conducting and assessing reviews and is recommended. A modified MOOSE checklist incorporating subgroup comments can be found in Appendix Table A1.

4.3 Quality assessment and use of numerical scoring tools

Quality assessment is an integral part of systematic review. However, there is no agreed 'gold standard' appraisal tool. The subgroup discussed a systematic review of tools for assessing quality and susceptibility to bias in observational epidemiological studies published in 2007 (Sanderson, Tatt and Higgins, 2007) identified 86 tools, comprising 53 checklists and 33 scales. Most of these identified selection methods, measurements of study variables, sources of bias, confounder control and use of statistics, but the authors noted that distribution and weighting of domains across tools was variable and inconsistent and that half the tools did not describe their development, validity and reliability. Other scoring systems discussed by the subgroup were AMSTAR and the Newcastle-Ottawa Scale.

A systematic review should always assess quality and make transparent the quality criteria. However, the subgroup considered that a quantitative score of quality is a guide and may not always distinguish well between good and poor quality studies. It is not a replacement for expert opinion and, if used, needs to be used in conjunction with a narrative assessment of study strengths.

The subgroup therefore did not recommend regular use of a numerical scoring system for systematic reviews conducted by the committee, but acknowledged these could sometimes be useful in identifying good quality key studies and meta-analyses (e.g. a sensitivity analysis confined to higher scoring studies). If a scoring system has been used in a published systematic review, the method, its advantages and disadvantages, likely influence on the review and whether its use was appropriate should be discussed and documented.

The Strengthening Reporting of Observational Studies in Epidemiology (STROBE) statement (Vandenbroucke *et al.*, 2007) has helped improved quality of reporting and transparency of epidemiological studies – some journals ask prospective authors to indicate how they have followed this reporting system as a condition of submission. The statement sets out minimum set of recommendations for reporting, consisting of a set of 22 items covering cohort studies, case-control studies, and cross-sectional design studies. Adaptations are available for study areas with specific requirements, e.g. the STROBE Extension for Nutritional Epidemiology (STROBE-nut) (Lachat *et al.*, 2016). While useful orientation as to items to cover, it was not designed as an instrument to evaluate the quality of observational research.

4.4 Specific issues for quantitative synthesis

Systematic review methods are standard and covered in statistical and epidemiological textbooks and online resources (e.g. <http://handbook.cochrane.org/>). However, for committee use, the following points were felt to be important for risk assessment:

- Consider if there is sufficient homogeneity of study design and outcomes to be able to combine studies in a meta-analysis (Der Simonian and Laird, 1986).

- Fully describe methods, especially whether using fixed or random effects models
- Take a decision on the level of unacceptable heterogeneity – and this may vary if heterogeneity can be readily explained
- Assess degree of (Huedo-Medina et al, 2006) and explore reasons for heterogeneity by stratification and by meta-regression where appropriate
- Include a graphical display for results e.g. a forest plot (Lewis and Clarke, 2001).
- Explore publication bias e.g. with a funnel plot (Light and Pillemer, 1984), noting that heterogeneity as well as publication bias can be responsible for an asymmetric funnel plot (Egger *et al.*, 1997). There are also statistical tests for publication bias (Egger *et al.*, 1997; Begg and Berlin, 1989).
- Trim and fill (Duval and Tweedie, 2000) can be useful to identify and correct for funnel plot asymmetry arising from publication bias. However, results need to be interpreted with caution as asymmetry in the funnel plot may represent true heterogeneity.
- Undertake sensitivity analyses to check how robust the findings are to differing assumptions

Systematic reviews often include epidemiological studies of fundamentally different designs, such as cohort studies, case-control studies and randomised controlled trials. Cross-design methods for combining results from human studies of different designs have been developed for example, for matched and unmatched case-control studies (Moreno et al, 1996), case-control and cohort studies (Bhatia *et al.*, 1998), randomised clinical trials and observational studies (Prevost *et al.*, 2000). Bayesian methods of synthesis have also been developed that are sufficiently flexible to allow, if appropriate, for prior evidence and/or expert judgement (for example, on the relative appropriateness of certain types of evidence) to be incorporated into the analysis of the observed data (Sutton and Abrams, 2001).

4.5 Mixed approaches – quantitative synthesis of epidemiological and toxicological evidence

In assessing risks to human health from exposure to chemical substances in the environment, relevant evidence comes from both animal and human research. This is an evolving field that Committees need to keep up to date with. There has been relatively little exploration of methods to date for quantitative synthesis of evidence from human *and* animal studies, or even of toxicological studies alone (Roberts *et al.*, 2002b; Sandercock and Roberts, 2002). However, DuMouchel and Harris (1983) and DuMouchel and Groër (1989) have investigated alternative Bayesian models for combining dose-response slopes from animal and human studies. Current approaches usually consider epidemiological evidence separately from toxicological evidence, and then combine information at the end, but a common dose response is often difficult to establish.

Methodological issues in combining epidemiological and toxicological evidence

Two papers have investigated the potential usefulness of these methods for combining human and animal data in human health risk assessment of exposure to

environmental chemicals using the examples of (i) low birth weight and exposure to trihalomethanes (Peters et al 2005) (ii) assessment of the neurobehavioural effects associated with exposure to manganese (Peters et al 2008):

- The trihalomethane example identified 13 relevant studies (five epidemiological and eight toxicological, the latter including different species and animal strains). Issues that the authors had to resolve included: the use of odds ratios in the epidemiological studies the odds ratios for low birth weight which were adjusted for different covariates in each study compared with means (and standard deviations) of weight at each dose level in the toxicological studies; exposures were reported as parts per billion (ppb) in the epidemiological studies, but in the toxicological studies as mg/kg body weight/day. Study-specific dose-response slope estimates were obtained for each of the studies and synthesised using Bayesian meta-analysis models. Sensitivity analyses demonstrated that results were sensitive to the various assumptions made such as the choice of priors, defining the percentage of control group animals that were of low birth weight in the toxicological studies, the choice of dose-response model etc.
- The second example by Peters et al (2008) identified many more studies, 92, (55 human and 37 animal) studies potentially relevant to an assessment of the neurobehavioural effects associated with exposure to manganese. These studies were quite diverse covering a range of exposure routes (e.g. oral, inhalation, injection), species (e.g. humans, rats, rabbits, monkeys) and study design (e.g. occupational and environmental epidemiological studies). The types of neurobehavioural outcomes assessed and tests to measure them were also quite diverse in both the human and animal studies. Challenges in combining information from these studies included different types of data available from (i) the epidemiological studies (mean scores and standard errors from a questionnaire for controls and exposed subjects; proportion of exposed and control subjects reporting negative activity symptoms; proportion of exposed subjects reporting negative activity symptoms) (ii) the toxicological studies (activity scores; proportion of animals observed to have an adverse activity symptom). For the activity data the authors explored the use of animal data as a prior for synthesis of the human data i.e. the relevance of the animal to the human data.

These two studies demonstrate that systematic review methods can offer improved transparency and structure in a risk assessment process, and that meta-analysis methods, particularly the more flexible models incorporating judgements on relevance of certain types of evidence, have potential for use in this context. They also show how effects in different species can be compared.

This approach needs investigating in other examples to identify assumptions and issues that are of general importance and those only relevant to specific examples and to investigate the influence of incorporating additional relevant information such as different routes of exposure, different types of exposure (e.g. individual chemicals vs. mixtures of chemicals) and available data on biological effects and mechanisms.

International work on methods to combine human and toxicological data

A weight of evidence and/or systematic review approach is used for chemical risk assessment in the European Union. Nine regulatory frameworks were recently reviewed including that used for food contaminants by EFSA, but the review concluded that there was limited guidance on how to perform these and that this should be improved, using guidance from the European commissions' Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR), IARC and the Navigation Guide (Agerstrand and Beronius, 2016).

Work is in progress in specific research areas. For example, a proposed framework for the systematic review and integrated assessment (SYRINA) of endocrine disrupting chemicals was published in 2016, which included authors involved in the Navigation Guide and from the US EPA, IARC and university departments in a number of countries (Vandenberg *et al.*, 2016). The World Cancer Research Fund is funding research into methods for reviewing mechanistic evidence (<http://www.wcrf.org/int/research-we-fund/continuous-update-project-cup/mechanisms-research>). This has developed a systematic review protocol integrating evidence from human, animal and other mechanistic studies to aid in situations where for example, systematic review of human observational studies is suggestive but not conclusive of an effect and insight may be obtained from systematic review of mechanistic studies. The initial work was on studies linking diet, nutrition and physical activity to cancer (e.g. milk intake and prostate cancer). There do not appear to be any publications to date (February 2017) but presentations are available online e.g. <http://www.slideshare.net/wcrf/the-continuous-update-project-novel-approach-to-reviewing-mechanistic-evidence-on-diet-nutrition-physical-activity-and-cancer>.

4.6 Expressing uncertainty in the findings

This was considered important by subgroup, but there is no 'gold standard' method of doing so.

Expression of uncertainty have been addressed in different ways in previous committee systematic reviews (see Section 2) e.g. the systematic reviews provided to COT on infant feeding used the GRADE rankings of HIGH, MODERATE, LOW or VERY LOW and also considered *post hoc* trial sequential analysis (TSA) to quantify statistical reliability of findings graded as MODERATE or HIGH (TSA quantifies statistical reliability of data in a cumulative meta-analysis in a similar way to an interim analysis in a single randomized clinical trial).

The COT narrative review on low-level organophosphates, where studies were too heterogeneous for meta-analysis, expressed uncertainty in a narrative format e.g. 'There is uncertainty as to whether long-term exposure to organophosphates causes detectable impairment of sensory thresholds, but if there is an effect then it is likely to be small'.

COT considered uncertainty in 2010 through a workshop and report, *Assessment of the COT uncertainty framework from a social science perspective: A theoretical evaluation* (Rowe, 2010). The conclusions of the report were:

- People are not good at understanding and using uncertainty estimates of verbal or numeric form
- Context in which an uncertainty is expressed (for example what the uncertainty is about, the situation in which it is being given, who is expressing the uncertainty) plays an important role in how people understand terms

This is a background paper for discussion.
It does not reflect the views of the Committee and should not be cited.

- Findings relate to all people, including experts, although some might favour presenting uncertainty information in, for example, numerical terms rather than verbal in certain cases
- The COT framework should probably not endorse a verbal means for communicating uncertainty because of differential and inconsistent interpretation within and between people.

EFSA also considered expression of uncertainty in draft guidance in 2016, The COT considered they should wait to see how this is implemented during its trial phase before deciding on whether to change current practice.

5. Assessment and reporting of potential conflict of interest

Conflicts of interest may affect conduct and interpretation of systematic reviews and synthesis of evidence (Jørgensen, Hilden and Gøtzsche, 2006), while perceived conflicts of interest may affect confidence in the findings. To address this, scientific advisory committees have a published approach on annual declarations of interest, which are available on committee websites. Additionally, declarations are requested before each agenda item at meetings and recorded in minutes.

There are multiple types of conflict of interest, which include direct and indirect financial support, acting as an expert witness on a topic and entrenched beliefs (which may also form interests rather than conflict of interests). Attention also needs to be given to assess potential conflicts of interest if relying on external reviews, but these may be more difficult to identify and evaluate.

Methods used by committees to synthesise evidence can come under intense scrutiny that result in real or perceived conflicts of interest being publicly highlighted. For example, the US Dietary Guidelines Advisory Committee (Advisory Committee) review of US dietary guidelines published in 2015 (Dietary Guidelines Advisory Committee, 2015) was criticised for reliance on external systematic reviews such as from the American Heart Association and the American College of Cardiology, who report 20% and 38% of revenue from industry – although no evidence was presented to suggest that there was any attempt to directly affect the reviews (Teicholz, 2015).

6 Guidance on epidemiological evidence synthesis

As a result of the previous considerations, the subgroup identified the following overarching guidance on epidemiological evidence synthesis. It was recognised that questions considered by committees are varied and that it was therefore not possible to recommend a single evidence synthesis method. For example, in some situations (e.g. establishing a TUL of a nutrient) case-reports in humans may provide the most valuable information, whereas established epidemiological evidence synthesis systems (usually set up with respect to clinical interventions) regard case-reports as the lowest quality of evidence.

6.1 Scoping and problem formulation

The first step in the process of evidence synthesis is scoping and problem formulation. This helps make efficient use of resources and to identify the best method in a given situation. The following points should be considered.

- Why is a review of epidemiological evidence needed?
- Is a systematic review required?
 - How quickly is the review needed? Quick advice will require limited literature search and/or use of an existing review. Long-term important issues may merit investment in a new or updated systematic review.
 - What is the importance of the issue and consequences of Committee advice? The greater the importance, the more likely a systematic review will be needed.
 - Is qualitative information about hazard enough, or does risk need to be quantified? The latter is more likely to require systematic review to ensure all relevant papers are identified.
 - Is there another recent review available in the literature or by a reputable body e.g. IARC, WHO, EFSA?
 - If yes, can this be used? Is it systematic and good quality?
 - Does the review need updating only or does it need to be redone?
 - Is the review missing older literature that could be valuable?
 - Was the risk estimate identified justified?
 - Does an existing meta-analysis need updating?
 - Does a meta-analysis need to be conducted or will forest plots be enough? [Extraction of data is time-consuming and although statistical analysis itself is relatively straightforward, meta-regression may also be needed to account for study differences]

6.2 Overarching principles

- An established system or guideline should be followed where appropriate (e.g. for a systematic review) and this should be stated in publications or reports.
- The evidence synthesis would usually include an expression of uncertainty in the findings.
- Potential conflicts of interest should be considered, including for published reviews.

6.3 Limited literature search

This might be needed if updating an existing meta-analysis or a quick review of literature is required. As a minimum this should include:

- Purpose of search (e.g. to identify papers on iodine toxicity in children published since an EFSA review in *date*)
- Database searched (e.g. PubMed)
- Time period covered by search (e.g. 2015 to March 2017)
- Search terms (e.g. iodine excess children, iodine toxicity)
- Numbers of papers identified and numbers included in the review
- Extraction of key information from papers in narrative, graphical and/or tabular format
- Discussion and conclusion

6.4 Evaluating an existing systematic review

- As a minimum, an adapted checklist from MOOSE (Appendix A1) should be consulted when evaluating systematic reviews and meta-analyses and this should be referred to in reports.
- Committees should explicitly discuss and document the evidence synthesis methodology and any scoring system used in reviews to be aware of how these affect inferences e.g. systems developed to synthesise evidence from clinical trials such as GRADE may penalise evidence from observational studies (even if studies are very large, high quality and consistent); systematic review methods that exclude studies with zero cases may introduce bias.
- If a scoring system has been used in a published systematic review, the method, its advantages and disadvantages, likely influence on the review and whether its use was appropriate should be discussed and documented.
- The Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) checklist² (Moher *et al.*, 2009) may also be useful to assist in critical appraisal of published systematic reviews, bearing in mind it was not specifically designed to be a quality assessment instrument to gauge the quality of a systematic review.

6.5 Conducting systematic review

- An adapted checklist from MOOSE (Appendix Table A1) should be used when conducting systematic reviews and meta-analyses and this should be referred to in reports. To better cover the type of evidence synthesis conducted by the committee, the following elements have been added to the published MOOSE checklist:
 - Include a flow chart for identification of papers in systematic review
 - Adequate presentation of study data – descriptive paragraphs and/or in tables

²<http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf>

- Description of data extraction
- Use of a forest plot to illustrate findings from the studies reviewed
- Consideration of patterns of association and confidence intervals are preferred to the use of conventional statistical significance ($p < 0.05$) to determine evidence or absence of proof of an association.
- Quality assessment and use of scoring systems
 - The quality of papers and reviews should always be assessed but this does not necessarily need to involve a numerical scoring system.
 - Use of a numerical scoring system does not replace the need for narrative assessment of quality.
 - Scoring systems may be helpful to identify good quality key studies, especially for use in meta-analyses (e.g. a sensitivity analysis confined to higher scoring studies).
 - There are a lot of numerical scoring systems in use and the committee did not make any specific recommendations.
 - The Strengthening Reporting of Observational Studies in Epidemiology (STROBE) statement (Vandenbroucke *et al.*, 2007) provides a useful number of areas to consider when evaluating a study, but it was developed as a tool to improve reporting and transparency and not as an instrument to assess quality.

6.6 Conducting quantitative synthesis

For quantitative synthesis, the following elements are important to include (these have been added to the adapted MOOSE checklist, Appendix A1):

- Consider if there is sufficient homogeneity of study design and outcomes to be able to combine studies
- Fully describe methods, especially whether using fixed or random effects
- Take a decision on the level of unacceptable heterogeneity – and this may vary if heterogeneity can be readily explained
- Explore reasons for heterogeneity by stratification and by meta-regression where appropriate
- Include a graphical display for results
- Explore publication bias e.g. with a funnel plot

6.7 Reporting

- Methods used, even for limited literature review, should always be documented, in particular the databases searched, the detail of search terms used and the papers identified
- The PRISMA checklist³ (Moher *et al.*, 2009) should be followed for reporting of systematic reviews and meta-analyses.

³ <http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf>

This is a background paper for discussion.
It does not reflect the views of the Committee and should not be cited.

7. Conclusions

A review of COT and COC epidemiological evidence synthesis in recent years confirmed the opinion that the UK scientific advisory committees consider a number of very different topics and scientific questions. There are already a large number of existing systems and methodologies to synthesise epidemiological evidence, with methodologies that can be adapted for Committee use. Members therefore did not consider a need to develop a UK-specific new system to synthesise epidemiological evidence. Keeping informed about methodology development evidence synthesis is important as this area is currently undergoing rapid development, especially with respect to consideration of environmental exposures and of synthesis of evidence from epidemiological and toxicological data.

Guidance points for Committees and their secretariats when conducting epidemiological review have been formulated using existing guidance and a checklist for meta-analyses and systematic reviews of observation studies, modified from MOOSE guidelines. Guidance is deliberately short to maximise uptake and use. These need to be considered by the Committees and, if adopted, their use should be evaluated.

A separate report on SEES methods of working and wider recommendations for COT (e.g. on secretariat training) has also been prepared.

This is a background paper for discussion.
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Appendix

Table A1. COT/COC checklist for meta-analyses and systematic reviews of observation studies, modified from MOOSE guidelines (items in italics not relevant in all searches)

Section		Present✓/ x
Introduction	Present?	
	The study question	
	<i>The hypothesis under test</i>	
	Statement of objectives: study population, exposure, outcomes	
Sources	Described?	
	Qualifications of searchers (librarians/researchers)	
	Search strategy – time period, keywords	
	Databases and registries searched	
	Search software (name, version, special features e.g. explode term)	
	<i>Use of hand searching (of references of papers identified)</i>	
	<i>Other efforts to include all studies e.g. contact with authors</i>	
	List of citations included and excluded (with justification)	
	Method of addressing articles not in English	
	Method of handling abstracts and unpublished studies	
	A flow chart describing identification of papers	
Methods	Described?	
	Types of study designs considered and included/excluded	
	Relevance & appropriateness of studies to answer study question	
	<i>Rationale for selection and coding of data</i>	
	Documentation of how data were extracted, classified and coded (<i>including if more than one person extracted data, blinding, inter-rater reliability if assessed</i>)	
	Explicit description of exposure assessment methods	
	Confounding dealt with, appropriate confounder adjustments in analyses	
	Assessment of bias (e.g. comparability of cases and controls)	
	Assessment of study quality (<i>blinding of quality assessors?, stratification or regression by study quality parameters</i>)	
	Documented if studies are not homogeneous enough (in design, exposures or outcomes), or there are not enough studies (usually <3) to be able to proceed to meta-analysis	
	Statistical methods fully described including whether using fixed or random effects	
	Decision on level of unacceptable heterogeneity in meta-analyses	
Results	Present?	
	A graph (usually Forest plot) summarizing individual study estimates and overall estimate	
	Assessment of heterogeneity in meta-analyses (how much? can it be explained? Explore reasons for heterogeneity by stratification and meta-regression where appropriate)	
	Adequate presentation of each included study in descriptive paragraphs and preferably also a more detailed table	
	Results of sensitivity testing e.g. subgroup analysis	
	Consideration of patterns of association and confidence intervals rather than solely using statistical significance (e.g. p<0.05) to determine proof/absence of an association	
	Indication of statistical uncertainty of findings	
	<i>Explore publication bias e.g. with a funnel plot</i>	
Discussion	Described?	
	Strengths and weaknesses of studies	
	Potential biases in the review e.g. publication bias that may affect conclusions	
	Justification for exclusion (e.g. citations not in English)	
	Assessment of quality of included studies	
	Consideration of alternative explanations for observed results	
	Discussion of generalisability of the conclusions	
	<i>Guidelines for future research</i>	
	Disclosure of funding source and potential conflicts of interest	

This is a background paper for discussion.
It does not reflect the views of the Committee and should not be cited.

Adapted from: Stroup, DF.; Berlin, JA.; Morton, SC.; Olkin, I.; Williamson, GD.; Rennie, D.; Moher, D.; Becker, BJ.; Sipe, TA. and Thacker, SB. (2000) 'Meta-analysis of observational studies in epidemiology: a proposal for reporting. Meta-analysis of Observational Studies in Epidemiology (MOOSE) group' *Journal of the American Medical Association* 283(15) pp.2008-2012
Available at: <http://www.ncbi.nlm.nih.gov/pubmed/10789670>

Table A2. SIGN Levels of Evidence

1++	High quality meta-analyses, systematic reviews of RCTs, or RCTs with a very low risk of bias
1+	Well-conducted meta-analyses, systematic reviews, or RCTs with a low risk of bias
1-	Meta-analyses, systematic reviews, or RCTs with a high risk of bias
2++	High quality systematic reviews of case control or cohort or studies High quality case control or cohort studies with a very low risk of confounding or bias and a high probability that the relationship is causal
2+	Well-conducted case control or cohort studies with a low risk of confounding or bias and a moderate probability that the relationship is causal
2-	Case control or cohort studies with a high risk of confounding or bias and a significant risk that the relationship is not causal
3	Non-analytic studies, e.g. case reports, case series
4	Expert opinion

Table A3. SIGN grading of recommendations

Grading	
A	At least one meta-analysis, systematic review, or RCT rated as 1++, and directly applicable to the target population; or A body of evidence consisting principally of studies rated as 1+, directly applicable to the target population, and demonstrating overall consistency of results
B	A body of evidence including studies rated as 2++, directly applicable to the target population, and demonstrating overall consistency of results; or Extrapolated evidence from studies rated as 1++ or 1+
C	A body of evidence including studies rated as 2+, directly applicable to the target population and demonstrating overall consistency of results; or Extrapolated evidence from studies rated as 2++
D	Evidence level 3 or 4; or Extrapolated evidence from studies rated as 2+

Table A4. IARC classification categories

Group 1	The agent is <i>carcinogenic to humans</i>	This category is used when there is <i>sufficient evidence of carcinogenicity</i> in humans. Exceptionally, an agent may be placed in this category when evidence of carcinogenicity in humans is less than <i>sufficient</i> but there is <i>sufficient evidence of carcinogenicity</i> in experimental animals and strong evidence in exposed humans that the agent acts through a relevant mechanism of carcinogenicity.
Group 2		This category includes agents for which, at one extreme, the degree of evidence of carcinogenicity in humans is almost <i>sufficient</i> , as well as those for which, at the other extreme, there are no human data but for which there is evidence of carcinogenicity in experimental animals. Agents are assigned to either Group 2A (<i>probably carcinogenic to humans</i>) or Group 2B (<i>possibly carcinogenic to humans</i>) on the basis of epidemiological and experimental evidence of carcinogenicity and mechanistic and other relevant data. The terms <i>probably carcinogenic</i> and <i>possibly carcinogenic</i> have no quantitative significance and are used simply as descriptors of different levels of evidence of human carcinogenicity, with <i>probably carcinogenic</i> signifying a higher level of evidence than <i>possibly carcinogenic</i> .
Group 2A	The agent is <i>probably carcinogenic to humans</i>	This category is used when there is <i>limited evidence of carcinogenicity</i> in humans and <i>sufficient evidence of carcinogenicity</i> in experimental animals. In some cases, an agent may be classified in this category when there is <i>inadequate evidence of carcinogenicity</i> in humans and <i>sufficient evidence of carcinogenicity</i> in experimental animals and strong evidence that the carcinogenesis is mediated by a mechanism that also operates in humans. Exceptionally, an agent may be classified in this category solely on the basis of <i>limited evidence of carcinogenicity</i> in humans. An agent may be assigned to this category if it clearly belongs, based on mechanistic considerations, to a class of agents for which one or more members have been classified in Group 1 or Group 2A.

Group 2B	The agent is <i>possibly carcinogenic to humans</i>	<p>This category is used for agents for which there is <i>limited evidence of carcinogenicity</i> in humans and less than <i>sufficient evidence of carcinogenicity</i> in experimental animals. It may also be used when there is <i>inadequate evidence of carcinogenicity</i> in humans but there is <i>sufficient evidence of carcinogenicity</i> in experimental animals. In some instances, an agent for which there is <i>inadequate evidence of carcinogenicity</i> in humans and less than <i>sufficient evidence of carcinogenicity</i> in experimental animals together with supporting evidence from mechanistic and other relevant data may be placed in this group. An agent may be classified in this category solely on the basis of strong evidence from mechanistic and other relevant data.</p>
Group 3	The agent is <i>not classifiable as to its carcinogenicity to humans</i>	<p>This category is used most commonly for agents for which the evidence of carcinogenicity is <i>inadequate</i> in humans and <i>inadequate</i> or <i>limited</i> in experimental animals.</p> <p>Exceptionally, agents for which the evidence of carcinogenicity is <i>inadequate</i> in humans but <i>sufficient</i> in experimental animals may be placed in this category when there is strong evidence that the mechanism of carcinogenicity in experimental animals does not operate in humans.</p> <p>Agents that do not fall into any other group are also placed in this category.</p>

Adapted from: Pearce, N.; Blair, A.; Vineis, P. *et al.* (2015) 'IARC Monographs: 40 Years of Evaluating Carcinogenic Hazards to Humans' *Environmental Health Perspectives* 123(6) pp.507-514 Available at:
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SEES membership list

Anna Hansell (Chair)

Dr Anna Hansell is a Fellow of the UK Faculty of Public Health and a Member of the Royal College of Physicians. She is a Clinical Senior Lecturer and Assistant Director of the Small Area Health Statistics Unit (SAHSU) at the MRC-HPA Centre for Environment and Health, based at Imperial College London and Honorary Consultant with Imperial College Healthcare NHS Trust. She is an environmental epidemiologist and public health doctor, with research interests in the health effects of environmental exposures and areas of study include long term effects of air pollution exposures and the health effects of environmental noise. She has extensive experience of working with large health datasets such as mortality and hospital admissions. Dr Hansell is a past president of the Section of Epidemiology & Public Health at the Royal Society of Medicine and an expert member of the International Volcanic Health Hazard Network.

Dr Hansell's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at:

<https://cot.food.gov.uk/membership/members/ahansell>

Derek Bodey

Mr Bodey was appointed to the Committee on 1 April 2010 as the Public Interest Representative. Previously a Principal of a Sixth Form College, Mr Bodey has been a Board Member of the Association of Colleges and is currently a Council Member of the Association of School and College Leaders. His career within education has given him wide experience of committee work, risk assessment and decision making processes. Mr Bodey has for many years had an interest in and commitment to issues of Fairtrade and Trade Justice. Among his charitable interests, he is treasurer of his local Christian Aid committee.

Mr Bodey's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at:

<https://cot.food.gov.uk/membership/members/dbodey>

Alan Boobis

Professor Alan Boobis is currently Professor of Biochemical Pharmacology and Director of Toxicology Unit (funded by PHE & DH) in the Faculty of Medicine at Imperial College London. He has been a member of Imperial College London (initially at the Royal Postgraduate Medical School, which merged with the College in 1997) for almost 40 years. His main research interests lie in mechanistic toxicology, drug metabolism, toxicity pathway analysis and in the application of knowledge in these areas to risk assessment. He has published around 230 original research papers (H-factor 63) and for several years served as an Editor-in-Chief of Food and Chemical Toxicology.

He is a member of a number of national and international advisory committees, including the Committee on the Medical Effects of Air Pollutants, the WHO Study Group on Tobacco Product Regulation (TobReg) and the WHO Chemical Risk Assessment Network Coordinating Group. He is co-chair of the WHO Mode of Action Steering group, JECFA (veterinary residues – co-chair) and JMPR (alternating co-chair). He has been a member and deputy chair of the UK Advisory Committee on Pesticides, a member and deputy chair of the UK Committee on Toxicity (2003-

2012), a member of the UK Committee on Carcinogenicity, the EFSA Panel on Contaminants in the Food Chain and a member and deputy chair of the EFSA Panel on Plant Protection Products. He has also served as a member of the HPA Board Sub-Committee for Radiation, Chemical and Environmental Hazards and the Veterinary Residues Committee.

He is chair of the Board of Trustees of the International Life Sciences Institute (ILSI) a member and a past chair of the Board of Trustees of ILSI HESI and vice-president of the Board of Directors of ILSI Europe. He is involved in several HESI, ILSI Research Foundation and ILSI Europe projects. He is a fellow of the Society of Biology and of the British Toxicology Society. He has served as president and is an honorary member of Eurotox and received the Merit Award in 2009. He is a past chair of the British Toxicology Society and received the John Barnes Prize Lectureship in 2013. He was recipient of the Royal Society of Chemistry Toxicology Award in 2013. He received an OBE in 2003 for his work on the risk assessment of pesticides.

Professor Boobis was appointed chair of the Committee on Toxicity with effect from 1 April, 2015 for 3 years.

Declaration of interests available at: <https://cot.food.gov.uk/cot-membership/cot-chair>

Janet Cade

Professor Janet Cade was appointed to the Committee on 1 September 2010. She leads the Nutritional Epidemiology Group in the School of Food Science and Nutrition at the University of Leeds. She is a nutritional epidemiologist with particular interests in dietary assessment methodology. She runs the large UK Women's Cohort Study which is characterising dietary exposures in relation to chronic disease outcomes. Other recent work has explored approaches to improve the quality of diets in children; the impact of foods, nutrients and dietary patterns associated with adverse health outcomes including obesity and cancer risk; development and validation of a mobile phone application to support weight loss. Professor Cade chairs the registration committee of the Association for Nutrition, which is involved in the professionalization of nutritionists.

Professor Cade's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at:

<https://cot.food.gov.uk/membership/members/janetcade>

David Lovell

Dr Lovell is a Reader in Medical Statistics in the Division of Biomedical Sciences at St. Georges, University of London. He was previously Associate Director and Head of Biostatistics Support to Clinical Pharmacogenomics at Pfizer Global Research and Development in Kent, where he provided data management and statistical support to pharmacogenetics and genomics.

David has conducted and managed research programmes on genetics, statistics and quantitative risk assessment. Dr Lovell has been a member of COM since 2006. He is an ex officio member of COC. He has been a member of the Scientific Committee of EFSA and a member of the Independent Scientific Advisory Committee, an expert committee of the Medicines and Healthcare Products Regulatory Agency.

Declaration of interests available at: <https://gacs.food.gov.uk/sites/default/files/gacs-members-interests.pdf>

Neil Pearce

Professor Neil Pearce joined the London School of Hygiene and Tropical Medicine (LSHTM) at the beginning of 2011, after working in New Zealand for the last 30 years. He originally trained in biostatistics, before moving over to do a PhD in epidemiological methods. Since the completion of his PhD in epidemiology in 1985 he has been engaged in a wide range of public health research activities. In 1988 he co-founded the Wellington Asthma Research Group (WARG) at the Wellington School of Medicine. In 2000 he established the Massey University Centre for Public Health Research. He is a Fellow of the Royal Society of New Zealand (FRSNZ) and the Academy of Medical Sciences (FMedSci) and is currently Past-President of the International Epidemiological Association (IEA). He is also currently a Member of the COC.

Professor Neil Pearce currently teaches epidemiology, biostatistics and public health courses at the LSHTM. He also teaches at the annual European Educational Programme in Epidemiology (EEPE) summer course, and on various IEA courses in developing countries.

He has a broad range of research interests with a common theme of applied epidemiological and biostatistical methods, particularly methods of study design and data analysis for non-communicable diseases (NCDs). In terms of substantive research, during 1980-1988 his main research interest was in occupational epidemiology, and during this time he co-authored the leading textbook of occupational epidemiology, published by Oxford University Press in 1989. During the 1990s, at the Wellington Asthma Research group, he conducted a wide range of research projects including the identification of the role of the asthma drug fenoterol in the New Zealand asthma mortality epidemic, studies of the management of asthma in the community, and more recently studies of the causes of the increases in asthma prevalence in New Zealand and worldwide. He co-authored a textbook of asthma epidemiology which was published by Oxford University Press in 1998. During his ten years at the Massey University Centre for Public Health Research, they conducted a wide range of public health research including respiratory disease, cancer, diabetes, Maori health, Pacific health and occupational and environmental health research. His current research interests focus on epidemiological and biostatistical methods, and their application to studies of neurological disease, occupational and environmental health, asthma, cancer, and health inequalities.

Declaration of interests available at:

<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Julian Peto

Professor Julian Peto is the Cancer Research Campaign Professor of Epidemiology and Chairman of the section of Epidemiology at the Institute of Cancer Research, and is Professor of Epidemiology at the LSHTM. He has made major contributions in cancer epidemiology, genetics and clinical trials. He is a leading expert on occupational carcinogens, especially asbestos. His early work showed that industrial asbestos control levels were dangerously high and he developed dose response models that led to more stringent regulations worldwide. His studies of the international epidemic of mesothelioma have led to a Europe-wide ban on asbestos use. Professor Peto showed in 1980 that large genetic effects must underlie the moderate risks observed in relatives of cancer patients and this led to the systematic studies that have identified a series of important genes in breast cancer. This work

led ultimately to the cloning of the breast cancer 2 gene. Professor Peto has also been involved in the conduct and analysis of many cancer treatment trials and he has made substantial contributions to statistical methodology. He is currently a Member of the COC.

Declaration of interests available at:

<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Lesley Rushton

Dr Lesley Rushton is an epidemiologist/statistician with extensive research experience into occupational and environmental causes of ill health. She has worked in several UK academic institutions and is currently a Reader in Occupational Epidemiology at Imperial College London.

Dr Rushton has specialised in health studies in various industries, including leukaemia and related diseases from benzene in the petrochemical industry, studies of lung cancer and silicosis in the silica sand industry, and dermatitis in the printing industry. She has also carried out several studies in the area of indoor and outdoor air pollution, particularly in relation to children's health. She led the study to estimate the current and future burden of cancer due to occupation in Britain. A major new project involves the design and application of an occupational module for UK Biobank. Dr Rushton's methodological research includes systematic review and meta-analysis in the areas of risk assessment and cross-design synthesis. She has been a member of several UK government committees including the COT, the Industrial Injuries Advisory Council, and the EU Scientific Committee on Emerging and Newly Identified Health Risks. She is currently a member of COC and the HSE Scientific and Engineering Assurance Committee.

Declaration of interests available at:

<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Heather Walton

Dr Heather Walton is Senior Lecturer in Environmental Health at King's College London. She has a strong interest in the application of science to the optimisation of policy on air pollution and health. A biochemist by training, she subsequently trained in toxicology and is a member of the UK Register of Toxicologists.

She worked as a scientific civil servant for many years at the Department of Health and then the Health Protection Agency, writing review papers and reports for Expert Committees such as the Committee on Toxicity of Chemicals in Food, Consumer Products and the Environment (COT) and the Committee on the Medical Effects of Air Pollutants (COMEAP); developing calls for research proposals for the Department of Health Air Pollution and Health Research Programme and providing scientific advice on air pollution and health to Defra.

The latter included quantification of the benefits to health of reductions in air pollution for the Interdepartmental Group on Costs and Benefits' economic analysis of the air quality strategy. Her interest in epidemiology has developed as a result of these various areas of work. International work has included acting as a temporary special adviser to World Health Organisation meetings on air pollution and health, several presentations in Brussels and presentations to members of the US Health Effects Institute.

Particular interests at King's include the health effects of ozone and whether there is a threshold, distinguishing the effects of nitrogen dioxide from those of particles,

This is a background paper for discussion.
It does not reflect the views of the Committee and should not be cited.

health impact assessment, systematic reviews of the evidence on air pollution and health and the use of lifetables to assess the effects of long-term exposure to particles. I am a member of the Committee on the Medical Effects of Air Pollutants, its' quantification sub-group and of a drafting group for a forthcoming statement on recommending methods for quantifying the health impacts of ozone.

Declaration of interests available at:

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/376590/COMEAP_Register_of_Members_Interests_2014.pdf

COT secretariat

Diane Benford

<https://ess.efsa.europa.eu/doi/?wicket:interface=:0:1:::>

Lily Buckley (October 2015 to October 2016)

Claire Potter

COC secretariat

Britta Gadeberg

Frances Pollitt (Until October 2016)

**COMMITTEE ON TOXICITY OF CHEMICALS IN FOOD,
CONSUMER PRODUCTS AND THE ENVIRONMENT**

**Reports of the COT-COC Synthesising Epidemiological Evidence
Subgroup**

Report on SEES subgroup methods of working and recommendations

**Secretariat
March 2017**

Report on SEES subgroup methods of working and recommendations

For discussion at COC & COT meetings March 2017

Membership: Anna Hansell (Chair), Diane Benford, Derek Bodey, Alan Boobis, Lily Buckley, Janet Cade, Britta Gadeberg, David Lovell, Neil Pearce, Julian Peto, Frances Pollitt, Claire Potter, Lesley Rushton, Heather Walton

The Synthesising Epidemiology Evidence Subgroup (SEES) of the Committee on Toxicity of chemicals in foods, consumer products and the environment (COT) and Committee on Carcinogenicity (COC) was set up in 2015 to review and document current practice, given recent international and national development of methods by which evidence is synthesised. It also aimed to support COT and COC in following the code of practice for UK scientific advisory committees (Government Office for Science, 2011⁴), addressing in particular that committees “should aim at having a transparent and structured framework to examine, debate and explain the nature of the risk” (paragraph 82). These include transparency of methods in reporting, Interests (and conflicts of interests) declared and that uncertainty in the findings is expressed.

Methods of working

The subgroup was chosen to represent epidemiological, toxicological and secretariat expertise from COT and COC, with a representative from the Committee of the Medical Effects of Air Pollution (COMEAP). Members brought also experience from other bodies including Committee on Medicines, European Food Safety Authority (EFSA), the World Health Organization (WHO) and workshop discussions at conferences e.g. at International Society for Environmental Epidemiology annual conferences. The subgroup met on three occasions in 2015 and 2016 to scope the issue, review past practice and make recommendations including for any future work needed, with a review of document in February 2017. It was agreed that the output would be a short summary/overview document with an overview of current approaches. The agreed aims and terms of reference of the group are below. The agendas, minutes and membership list are available at <http://cot.food.gov.uk/cotwg/cot-coc-epi-sub-group>.

The guidance document will be formally reviewed by Members of the COT and COC and amended as necessary before adoption. The Committee on Mutagenicity (a sister committee of the COT and COC), and the Committee on the Medical Effects of Air Pollutants (COMEAP) will be kept informed of the progress of the guidance document and invited to comment at a later stage.

⁴ Government Office for Science (2011) ‘Code of Practice for Scientific Advisory Committees’ London, UK Available at: https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/278498/11-1382-code-of-practice-scientific-advisory-committees.pdf

Aims & Objectives

Aim: To review the approaches to synthesising epidemiological evidence that are used by COT and COC in chemical risk assessments and to make recommendations for COT/COC guidance.

Objectives:

- To review recent use of epidemiological evidence in committee statements and reports
- To provide an overview of initiatives and guidance of other groups of relevance to this topic
- To develop guidance improve transparency of reporting and evaluation by COT and COC of epidemiological evidence, taking into account the complexity and diversity of risk assessments conducted by COT and COC and the urgency of the work.

Terms of reference

- To provide guidance that can be used by expert advisory committees for synthesis of epidemiological evidence, for example for:
 - Interpreting systematic reviews involving epidemiological studies
 - Conduct of reviews and systematic reviews of epidemiological studies
 - Synthesis of evidence not involving systematic reviews
- To review recent practice by expert advisory committees for synthesis of epidemiological evidence, with a focus on systematic reviews
- To identify key points of current best practice methodologies used in systematic review and meta-analysis
- To identify and make recommendations for areas requiring further work

Overview of guidance document

This document starts with an introduction and key concepts and review of past COC/COT work involving synthesis of epidemiological evidence. Key structured guidance systems to conduct synthesis, which epidemiologists serving scientific advisory committees might be expected to be aware of are discussed. Particular elements of systematic review are then considered including scoring systems, assessment of bias, quantitative synthesis, expressing uncertainty in the findings, assessment of conflicts of interest and combination with toxicological evidence. Finally, guidance is provided for scoping, limited literature review, evaluating existing systematic review, conducting a systematic review and conducting quantitative synthesis, reporting.

Some familiarity with epidemiological study design and terms was assumed throughout. A COC guidance document is planned which could cover more basic explanation of terms and concepts and/or be combined with the SEES document.

SEES subgroup recommendations

Methods for synthesis of epidemiological evidence for risk assessment and policy

- Best practice guidance is incorporated in section 6 of the main Report of the SEES and should be considered for adoption by Committees
- The SEES does not recommend funding development of a new UK-specific system to synthesise epidemiological evidence, given the current availability of a number of systems to evaluate evidence ongoing international-based work such as that within the Cochrane collaboration.
- A standing item should be included on horizon scanning papers to check on developments in systems and guidelines for epidemiological evidence synthesis such as in the Cochrane collaboration and the RISK21 integrated evaluation strategy.
- A designated individual representing government advisory committees should have continued contact with international methodological initiatives (e.g. the Cochrane collaboration policy group, RISK21 group) and that resources are made available for this, including attendance at key meetings.

Assisting public transparency

- Past reviews should be continue to be made readily accessible to committees, preferably on committee websites, with particular attention paid during website migration.
- Publication of reviews in a peer-review journal or other accessibility should be encouraged.
- Committees should also consider discussion with an appropriate journal re overview reporting of committee work.
- If significant delays are experienced in journal publication, a summary of the review should be available for publishing on the relevant Committee website.
- Potential conflicts of interests (COIs) need to be checked regularly and committee website listings need to be kept up to date. (This is currently standard practice and no changes are proposed.)

Training

- Committee secretariat should (continue to) receive training in epidemiological methods including systematic review
- A one day workshop on synthesis of epidemiological and toxicological evidence should be considered.

Further work

- The committee recommends further work on combining epidemiological and toxicological evidence and understanding of cross-design synthesis studies.

Report of the Synthesising Epidemiological Evidence Subgroup (SEES) of the Committee on Toxicity and Committee on Carcinogenicity

For discussion at COC & COT meetings March 2017

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Executive summary

The Synthesising Epidemiology Evidence Subgroup (SEES) of the Committee on Toxicity of chemicals in foods, consumer products and the environment (COT) and Committee on Carcinogenicity (COC) was set up in 2015. Its aim was to review and document current practice, given recent international and national development of methods by which evidence is synthesised, and to make recommendations for COT/COC guidance.

Human studies provide direct evidence of health impacts of particular exposures. However, much of the evidence comes from observational epidemiological studies, where control of chance, bias (including exposure misclassification) and confounding may be problematic. Systematic review and meta-analysis are gold standard methods for combining epidemiological studies, but may not be available, or practical or possible to conduct for many of the questions considered by COT/COC.

Epidemiological reviews leading to statements or opinions in the last 10 years by COT/COC were identified and reviewed. A wide range of topics were identified relating to infant feeding, alcohol consumption, asbestos exposure, organophosphate exposure and vitamin E intake and methods used varied by topic and requirement.

Evidence synthesis in the World Health Organization (WHO), the International Agency for Research on Cancer (IARC) and European Food Standards Agency (EFSA) was discussed and a number of well documented major systems for evidence synthesis were reviewed. These were:

- Systems initially designed for clinical medicine but now applied more widely, the Cochrane collaboration, GRADE (Grading of Recommendations Assessment Development and Evaluation) and SIGN (the Scottish Intercollegiate Guidelines Network)
- US Federal programmes, the National Toxicology Program (NTP)-OHAT, National Toxicology Program (NTP)-Report on Carcinogens and EPA-IRIS – these programmes were considered too time-consuming and resource intensive to be replicated in their entirety for COT/COC
- The Navigation Guide, first published in 2014, designed to speed up implementation of health protection measures for hazardous chemicals in the environment.

SEES considered evidence synthesis methodologies and tools available in order to draw up guidance points for scoping, conducting and reporting. For systematic reviews and meta-analysis, SEES recommended use of the Meta-analysis of Observational Studies in Epidemiology (MOOSE) and Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidance. Quality assessment of studies was considered an integral part of review. A large number of numerical scoring tools are available; the subgroup did not recommend any one tool and considered that if employed, these should be used (i) to aid narrative assessment rather than in place of it and (ii) to help direct sensitivity analyses meta-analysis. Specific issues related to quantitative risk assessment and meta-analysis were identified, particularly around consideration of study heterogeneity. Documentation of uncertainty and of (potential conflict of) interests was considered important.

SEES also considered methods for combining epidemiological and toxicological evidence. These are less well developed than those for systematic review, particularly in a quantitative framework. There are currently international initiatives in this area e.g. the Systematic Review and Integrated Assessment (SYRINA) and COT/COC will need to keep this methodological area under regular review.

1. Introduction

This document is an output from a joint subgroup of the Committee on Toxicity of chemicals in food, consumer products and the environment (COT) and the Committee on Carcinogenicity of chemicals in food, consumer products and the environment (COC), that also included a member of the Committee on the Medical Effects of Air Pollutants (COMEAP). COT/COC generally review epidemiological evidence to (i) assess evidence for causality (hazard identification) and (ii) to determine appropriate dose-response estimates.

Synthesis of epidemiological, toxicological and other evidence for risk assessment purposes is an integral part of the work conducted by scientific advisory groups. Toxicological studies provide mechanistic and experimental evidence of potential for causal associations and can form a basis of dose-response estimation if appropriate information is not available from human studies. However, toxicological studies are not always good predictors of impact of an exposure on the whole system in humans, including where biologic response in humans may be affected by concurrent other exposures (e.g. lifestyle factors, diet) or influenced by variability in toxicokinetics and the microbiome.

Risk assessment requires health based guidance values (HBGVs), to which exposure data can be compared. HBGVs are derived from a point of departure (POD) which can be a no observed adverse effect level (NOAEL), or a benchmark dose (BMD). The World Health Organization (WHO) have defined the NOAEL as the “greatest concentration or amount of a substance, found by experiment or observation, which causes no detectable adverse alteration of morphology, functional capacity, growth, development, or lifespan of the target organism under defined conditions of exposure” (FAO/WHO, 2009b). The BMD approach was developed as an alternative to the NOAEL. The full dose-response data is used in the statistical analysis and in this instance a POD is defined by the exposure level which produces a defined (non-zero) response level. This approach has the advantage of the “possibility to extrapolate outside of the experimental dose range and respond appropriately to sample size and the associated uncertainty” (FAO/WHO, 2009a). The BMD approach is increasingly used in preference to NOAEL. Appropriate uncertainty factors may then be applied to the POD to derive an HBGV.

The adequacy of uncertainty factors was considered in the COT’s 2007 report on *Variability and Uncertainty in Toxicology of Chemicals in Food, Consumer Products and the Environment* (COT, 2007), which concluded that “Data from the available research in which compounds have been studied in both animals and man suggest that the default uncertainty factor of 10 allows adequately for interspecies differences.” However, further considerations of developmental toxicity by COT at its December 2013 (COT, 2013) and May 2014 (COT, 2014) meetings led to conclusions that the 10-fold uncertainty factor for interspecies variation in developmental toxicity was not adequate in all cases.

Epidemiological studies provide direct evidence of human health impacts of particular exposures so uncertainty interspecies factors are not needed, but other sources of variability factors may need to be included. For risk assessment, human studies are used and preferred if available and of suitable quality. Experimental designs (for example, randomised controlled trials, intervention studies, natural experiments, chamber studies, food challenge) can be particularly powerful in evaluating dose-response. However, often epidemiological studies rely on observational designs (cohort, case-

control, cross-sectional, descriptive). A cohort study, or case-control study nested within a cohort usually provide the most robust evidence. For any epidemiological study, it is important to carefully consider whether chance, bias and confounding might affect observed associations. A common problem encountered is uncertainty about the exposure characterisation. For risk assessment, it is also important to consider whether results are generalizable from the study population to the population for whom the risk assessment is being carried out (e.g. UK general population, UK babies and infants).

Systematic review is the formal optimal process to ensure all available epidemiological evidence has been identified and rigorously assessed but this is resource-intensive and time-consuming. It is recognised that it is not always appropriate for a scientific advisory committee to conduct a systematic review, for example if timeframes are short, resources are limited, and/or a systematic review has been recently published and only a short update is needed. However, committees need to be able to appraise quality of published systematic reviews and the methods used. Also, some methods in systematic review will be applicable in other forms of literature review e.g. documenting search terms and databases used.

Assessing causality

The majority of epidemiological studies relating to exposures from the environment and lifestyle including from food are observational rather than experimental in design – in most cases experimental studies would can be unethical and natural experiments are rare. Where experimental studies are possible these are generally with low doses designed not to produce toxicity. Observational studies are usually regarded as showing associations rather than demonstrating proving cause and effect.

The conclusion as to whether an epidemiological association may be causal is therefore based on scientific judgement, considering epidemiological and other evidence in a weight of evidence approach. Assessments are usually based on the Bradford Hill considerations, originally published in 1965 (Bradford Hill AB, 1965). These comprise strength, consistency, specificity, temporality, biological gradient, biological plausibility, coherence, experiment and analogy – not all need to be satisfied for causality to be met and absence of one or more is not proof of lack of causality. They should not be used as a checklist but to inform a weight of evidence approach. The Bradford Hill considerations are very extensively used, e.g. by the International Agency for Research on Cancer (IARC) (<http://www.iarc.fr/>) (Pearce *et al.*, 2015), the US Office of Health Assessment and Translation (OHAT) of the US National Institute of Environmental Health Sciences (<http://ntp.niehs.nih.gov/pubhealth/hat/index.html>) (Rooney *et al.*, 2014), and the Grading of Recommendations Assessment, Development and Evaluation (GRADE) group (<http://www.gradeworkinggroup.org/>) (Schünemann *et al.*, 2011).

IARC is the leading internationally recognised body assessing evidence of causality for carcinogenicity of chemical and other exposures. There is no similar body assessing non-carcinogenic effects, but opinions may be given as part of risk assessments by, for example, expert groups of the WHO e.g. Joint FAO/WHO Expert Committee on Food Additives (JECFA) ; the European Food Standards Agency (EFSA); national committees such as COC, COT, COMEAP; OHAT; the Integrated Risk Information System (IRIS) of the US Environmental Protection Agency. COT and COC may be

asked to assess opinions and conclusions given by these bodies when conducting risk assessments for the UK population.

Quantifying exposure-response – single study or meta-analysis?

As in toxicology it is possible to set a dose-response function based on a single high quality epidemiological study. This is usually the one with the lowest point of departure if several studies are available and cannot be combined in a meta-analysis and/or a very large high-quality study. A single robust study has been used by COT for a risk assessment of arsenic in the infant diet (COT, 2016a), following a similar approach to that taken by JECFA. However, EFSA used a range of BMDL values from different studies because none were considered particularly robust.

However, if several epidemiological studies are available and similar enough to be combined in a meta-analysis, this is usually preferred as (i) it helps increase power and precision (excess risks are often small, particularly where they relate to environmental exposures) and (ii) it provides better allowance for inherent bias and incomplete control for confounding than use of a single study, (iii) allows exploration of heterogeneity and quantifies variability.

For example, a single very large air pollution study (the American Cancer Society study following 500,000 individuals in the US) was used by COMEAP to provide dose-response estimates for chronic health effects of air pollution up to its 2009 report 'Long-term Exposure to Air Pollution: Effect on Mortality' (COMEAP, 2009), but more recent reports are using dose-response estimates based on systematic review and meta-analysis. (e.g. COMEAP, 2015; WHO, 2013). This provides a more robust evidence base and provides information on variability and therefore calculation of uncertainty intervals.

Aims & Objectives

The aim of this report was to review the approaches to synthesising epidemiological evidence that are used by COT and COC in chemical risk assessments and to make recommendations for COT/COC guidance. The objectives were:

- To review recent use of epidemiological evidence in committee statements and reports
- To provide an overview of initiatives and guidance of other groups of relevance to this topic
- To develop a systematic approach to reporting be used by COT and COC to improve transparency in committee conduct, taking into account the complexity and diversity of risk assessments conducted by COT and COC and the urgency of the work.

2. Recent epidemiological reviews considered and/or conducted by COT and COC

The systematic reviews and meta-analyses considered by the committees come from a variety of sources, including being conducted by the secretariat, commissioned by FSA or PHE and conducted by external contractors for review by the committee, or published in scientific literature.

Eight major reviews leading to statements or opinions carried out by COT and COC in 2008-2015 were identified and discussed by the subgroup, using a proforma to identify the type of review and methods (Table 1). The review illustrated the range of evidence assessments conducted by COT and COC committees – from evaluation of a recently published cancer prevention study (vitamin E and prostate cancer) or combination of case-reports (asbestos risks in children) to a series of extensive reviews (on risks arising from the infant diet) conducted by the secretariat and/or by consultants employing standardised methodology agreed in advance with the committee. Methods of review were not standardised across topics, but this would have been difficult given the heterogeneity of both topics and literature identified. Further, there was a mix of assessing reviews conducted by others, combining information from several reviews and reviews conducted in-house (i.e. secretariat and/or committee members). Quantitative assessment was used where possible, but in several reviews this was not possible due to heterogeneity and/or study designs used. Where methods or uncertainty had not been described fully in statements, members of the SEES subgroup indicated that this had been part of the assessment but was not documented in the final statement.

The member from the UK Committee on the Medical Effects of Air Pollutants (COMEAP) noted that COMEAP also makes extensive use of systematic reviews in coming to conclusions. For many years, the Committee's work was supported by a Department of Health funded Air Pollution Epidemiology Database (APED) at St. George's, University of London which extracted key details from epidemiological time-series studies on air pollution on an ongoing basis (Anderson *et al*, 2007). This meant that any subsequent COMEAP need for a systematic review and meta-analysis, could be responded to more quickly (e.g. COMEAP, 2006). Population of the database involved systematic literature searching and screening for minimum quality criteria such as sufficient quantitative information to enable the calculation of standardized effect estimates; minimum time period of 1 year; some method of seasonal adjustment; some adjustment for temperature and analyses of effects in the general population rather than specific sub-groups. Information was extracted from the journal articles into many different fields to allow appropriate grouping for meta-analysis (e.g. ICD codes, type of health outcome, pollutant and averaging times) and for analysis of heterogeneity (e.g. WHO Region) (Anderson *et al*, 2007). Several further publications have arisen from this work on publication bias (Anderson *et al*, 2005) and on reviews of effects of specific pollutants (Atkinson *et al*, 2014a, 2014b, 2015; Mills *et al* 2015,2016; Walton *et al*, 2015).

Accessibility of past reviews of the committees was raised as being important. The subgroup noted that not all previous literature reviews included in the consideration by the subgroup were currently readily accessible on the COC website (potentially related to migration of websites), which was important if these were to be used as the basis of updating evidence. Publication of reviews undertaken on behalf of committees in peer-reviewed journals would be ideal and also useful for mid-career scientists, but this can be a lot of work and is unlikely to be feasible as routine practice.

However, there would potentially be scope to discuss with a journal regarding publishing overviews of committee work (e.g. with Occupational and Environmental Medicine).

Table 1. COT and COC reviews of epidemiological evidence in recent years

Year	COT/COC	Topic	Literature identification	Evidence synthesis	Uncertainty expressed?
2008	COT	Statement on the review of the 1998 COT recommendations on peanut avoidance. https://cot.food.gov.uk/cotstatements/cotstatementsyrs/cotstatements2008/cot200807peanut (Considered again in 2015-2016 COT reviews of infant feeding)	Described. British Nutrition Foundation review supplemented by BMA review and additional expert reviews carried out by individual experts for COT as COT found the systematic review alone insufficient.	Narrative review. SIGN scoring system	Mentioned
2013	COC	Relative Vulnerability of Children to Asbestos compared to Adults – Epidemiology and Case Reports on asbestos exposure in childhood and the risk of mesothelioma in later life. https://www.gov.uk/government/publications/relative-vulnerability-of-children-to-asbestos-compared-to-adults	Not described	Narrative summary – appropriate as evidence mainly relates to case-reports	Implied but not described
2014	COT	Statement on long-term neurological, neuropsychological and psychiatric effects of low- level exposure to organophosphates in adults https://cot.food.gov.uk/cotstatements/cotstatementsyrs/cotstatements2014/cotstatorg	Described. COT secretariat & Toxicology Unit at Imperial conducted the literature search, a working group reviewed the papers	Narrative summary with a description of each study – studies considered too heterogeneous for meta-analysis	Mentioned
2015 (a)	COC	First draft of statement on consumption of alcoholic beverages and risk of cancer – consideration of significance to public health. ¹ https://www.gov.uk/government/publications	Described. Pubmed used from 2008 to identify studies published since last IARC review	Narrative including review of published meta-analysis. Study quality reviewed using modified Newcastle-Ottawa scale.	Mentioned

¹ The subgroup considered the first draft, not the final report.

		ications/consumption-of-alcoholic-beverages-and-risk-of-cancer			
2015 (b)	COC	Statement on vitamin E and the risk of prostate cancer https://www.gov.uk/government/publications/vitamin-e-and-the-risk-of-prostate-cancer	Not described. This was not a systematic review but explored the literature on vitamin E from human, animal and mechanistic data in order to determine whether the Selenium and Vitamin E Cancer Prevention Trial (SELECT) trial was plausible.	Narrative	Implied
2016 (b & c)	COT	(Three reviews) Review of risks arising from the infant diet and the development of atopic and autoimmune disease: Systematic review C Part I; review C Part II; review A (reserved business). Awaiting publication of the contractors manuscript prior to uploading to the COT website	Detailed description. Carried out by Imperial College consultants on behalf of FSA. Registered on PROSPEROS. CRD42013003802 – REVIEW A; CRD42013004239 – REVIEW B; CRD42013004252 – REVIEW C;	Meta-analysis where possible with methods set out in advance. PRISMA guidelines for interventions, MOOSE for observational studies, AMSTAR for systematic reviews	Detailed discussion of bias and strength of evidence expressed using GRADE

3. Systems for synthesising evidence

There are a number of major international and national established systems in use for synthesising evidence of relevance to the committees that were discussed briefly by the subgroup, some of whom had participated in evidence synthesis using these systems (e.g. at IARC). These were:

- Cochrane collaboration
- GRADE Grading of Recommendations Assessment, Development and Evaluation
- SIGN
- National Toxicology Program (NTP)- Office of Health Assessment and Translation (OHAT)
- Navigation Guide
- US Environmental Protection Agency (EPA) IRIS
- National Toxicology Program (NTP)-Report on Carcinogens

It was also noted that national and international bodies such as EFSA, IARC and WHO also produce guidance and some members of the subgroup had also participated in evidence synthesis at these bodies. A brief overview of evidence synthesis methods of these 10 systems and bodies is given in sections 3.1 and 3.2. The subgroup acknowledged that this was not exhaustive and that there were a number of other potentially useful guidance information and documents available e.g. from the University of York Centre for Reviews and Dissemination (<https://www.york.ac.uk/crd/>), which provides practical guidance for undertaking systematic reviews evaluating the effects of health interventions.

3.1 Evidence synthesis systems developed for clinical interventions

The longest established and best known evidence synthesis systems are those developed to evaluate and make recommendations on clinical interventions.

Cochrane collaboration

<http://www.cochrane.org/>

The Cochrane collaboration is the ‘gold standard’ system set up to synthesise evidence and produce recommendations to improve human health. It was originally set up to evaluate evidence in the field of clinical interventions and healthcare, but has wide relevance to evidence synthesis of experimental and observational epidemiological studies for non-healthcare related objectives. Awareness of methods and resources available is important to be covered within scientific advisory committee membership and secretariat.

The collaboration describes itself as “*a global independent network of researchers, professionals, patients, carers and people interested in health. We are a not-for-profit organization with contributors from more than 120 countries working together to produce credible, accessible health information that is free from commercial sponsorship and other conflicts of interest. We do this by producing reviews that summarize the best available evidence generated through research to inform decisions about health.*” (<http://uk.cochrane.org/about-us>).

There is a detailed website with online training available and an online high quality handbook (Cochrane, 2011) that can be considered the most authoritative textbook for conducting systematic reviews (see part 2 ‘General Methods for Cochrane reviews’ in <http://handbook.cochrane.org/>).

The COT/COC subgroup noted that the Cochrane review group are (starting 2016-) developing guidelines to develop systematic review methods for public health, including nonhuman toxicology, relevant to improving evidence based regulation and guidance for environmental and occupational health policy, as well as drug and food safety (lead Dr Ellen Silbergeld, Johns Hopkins University).

GRADE (Grading of Recommendations Assessment, Development and Evaluation)

<http://www.gradeworkinggroup.org/>

GRADE is very widely used in evidence synthesis and has been used in some commissioned reviews by the committees. GRADE is formulated for a clinical setting and downgrades evidence based on observational (epidemiological) studies. This needs particular consideration if it is used in risk assessment of environmental exposures, which may need to rely on observational studies.

The GRADE Working Group began in 2000 as an informal collaboration of people interested in addressing the shortcomings of present grading systems in health care – i.e. it was set up to evaluate evidence for and make recommendations on healthcare interventions, not to consider the type of environmental and lifestyle exposures usually considered by the scientific advisory committees covered by this report.

There is a GRADE handbook (GRADE, 2013) and detailed website that offers to “provide a guide for systematic review and health technology assessment authors, guideline panellists and methodologists on how to apply the GRADE methodology framework in more detail: GRADE evidence profiles, framing the question and deciding on important outcomes, rating the quality of evidence, risk of bias, publication bias, imprecision, inconsistency, indirectness, rating up, resource use, overall rating, Summary of Findings tables (binary) and (continuous), presentation of recommendations, and recommendation's direction and strength”

(<http://www.gradeworkinggroup.org/#pub>).

Evidence is assigned one of four categories: HIGH, MODERATE, LOW or VERY LOW depending on the strength of evidence. The interpretation of GRADE evidence assessments is that for HIGH level assessments, further research is very unlikely to change confidence in the estimate of effect; for MODERATE evidence further research is likely to have an important impact on confidence in the estimate of effect and may change the estimate; for LOW level evidence, further research is likely to have a very important impact on confidence in the estimate of effect and is likely to change the estimate. For VERY LOW level evidence any estimate of effect is uncertain

(www.gradeworkinggroup.org/publications/Grading_evidence_and_recommendations_BMJ.pdf).

The GRADE assessment of evidence is widely used, including in some COT reviews e.g. of infant feeding, but of most usefulness when evaluating clinical interventions.

Very recently, adaptations of the GRADE system have been advocated to evaluate and integrate evidence from human, animal, *in vitro*, and *in silico* (computer modeling) studies when determining whether an environmental factor represents a potential health hazard or risk (Morgan *et al.*, 2016).

Assessment of the hazard of exposures can produce analyses for use in the GRADE evidence-to-decision (EtD) framework to inform risk-management decisions about removing harmful exposures or mitigating risks, and this EtD framework allows for grading the strength of the recommendations.

The Guidelines Review Committee of the WHO (http://www.who.int/publications/guidelines/guidelines_review_committee/en/) has published a Handbook for Guideline Development (WHO, 2014a) that has adopted GRADE. Adaptations can be made to GRADE to serve a specific purpose, and a good example is the approach taken for the indoor air quality guidelines for household fuel combustion (WHO, 2014b) (http://www.who.int/indoorair/guidelines/hhfc/Evidence_review_methods.pdf?ua=1).

The Scottish Intercollegiate Guidelines Network (SIGN)

<http://www.sign.ac.uk/> and <http://www.sign.ac.uk/pdf/sign50.pdf> (SIGN, 2015)

This system may be used in published reviews encountered by the committees, but is chiefly used for clinical guideline development.

SIGN was established in 1993 by the Academy of Royal Colleges and their Faculties in Scotland, to develop evidence based clinical guidelines for the National Health Service in Scotland. The methodological assessment of the literature evaluation is based on a number of criteria that focus on those aspects of the study design that have significant impact on risk of bias in the results reported and conclusions drawn.

The SIGN checklist for:

- systematic reviews is based on AMSTAR (considered below).
- RCTs is based on an internal project (1997)
- Observational studies is based on MERGE (Method for Evaluating Research and Guideline Evidence) checklists
- Diagnostic accuracy studies is based on QUADAS (Quality Assessment of Diagnostic Accuracy Studies) programmes

SIGN uses a grading system for the studies used in systematic review based on study design, called levels of evidence. Scores range from 1++ for high quality meta-analyses to 4 for expert opinion (Table A2). The levels of evidence are used in grading the quality of evidence underpinning the recommendations in the clinical guidance (Table A3), with grading ranging from A (highest quality evidence e.g. based on RCTs) to D (e.g. based on expert opinion or case reports).

3.2 Evidence synthesis systems developed for environmental and lifestyle exposures

Three US Federal programmes were considered: National Toxicology Program (NTP)-OHAT, National Toxicology Program (NTP)-Report on Carcinogens and EPA-IRIS. These are described below, but were generally felt to be too time-consuming and resource intensive to be replicated within the scientific advisory committee setting, but that awareness of some of the methods used within the committees would be useful.

National Toxicology Program (NTP) - Office of Health Assessment and Translation (OHAT)

OHAT was established by the US National Toxicology Program (NTP) and the National Institute of Environmental Health Sciences to serve as an environmental health resource to the public and to regulatory and health agencies (Bucher, Thayer and Birnbaum, 2011). It conducts evaluations to assess the evidence that environmental chemicals, physical substances, or mixtures (collectively referred to as "substances") may cause adverse health effects with an explicit focus on environmental health questions. It then provides opinions on whether these substances may be of concern given what is known about current human exposure levels. There are a number of papers

available in Environmental Health Perspectives (e.g. “Evidence Integration for Literature-Based Environmental Health Science Assessments describing the approach”, (Rooney, 2014))

OHAT uses a seven-step framework for systematic review and evidence integration for reaching hazard identification conclusions: 1) problem formulation and protocol development, 2) search for and select studies for inclusion, 3) extract data from studies, 4) assess the quality or risk of bias of individual studies, 5) rate the confidence in the body of evidence, 6) translate the confidence ratings into levels of evidence, and 7) integrate the information from different evidence streams (human, animal, and “other relevant data” including mechanistic or in vitro studies) to develop hazard identification conclusions.

US Environmental Protection Agency (EPA) IRIS

IRIS is a human health assessment program that evaluates information on health effects that may result from exposure to environmental contaminants that is funded (at least up to 2016) by the US Environmental Protection Agency (EPA) <http://www2.epa.gov/iris>. It is used by the EPA and others to support decisions to protect human health.

It has the following steps:

1. Scoping and Problem Formation
 - a. Identify needs of EPA program and regional offices
 - b. Problem formulation – frame scientific questions specific to the assessment
 - c. Draft Development
 - Apply principles of systematic review to identify pertinent studies, evaluate study methods and quality, integrate evidence each health outcome, select studies for deriving toxicity values and finally to derive toxicity values
2. Review by scientists in EPA’s program and regional offices
3. Interagency Science Consultation – review by other federal agencies and Executive Office of the President
4. Public Comment and External Peer review
5. Revision of assessment
6. Final agency review and interagency discussion as in 3.

National Toxicology Program (NTP)-Report on Carcinogens

The biannual Report on Carcinogens (RoC) is a science-based public health report to the United States Secretary of Health and Human Services listing substances in the environment that pose a hazard to those living in the USA. It is mandated by the US Congress and prepared by the US National Toxicology Program (NTP). Substances for inclusion can be nominated and are then assessed. The NTP scopes the available evidence for a concept document and a RoC Monograph is prepared for those substances selected for evaluation. Substances are listed in the Report on Carcinogens as either “known to be a human carcinogen” or as “reasonably anticipated to be a human carcinogen”. (NTP, 2017)

A “Handbook for Preparing Report on Carcinogens Monographs” (NTP, 2015) provides detailed information on the methods including systematic reviews used to develop the Monographs. The approach is described as a “transparent process using systematic review methods guides the

development of this report. Once candidate substances are selected, an extensive scientific review process begins with multiple opportunities for public comments. The review process also includes input from external scientific experts and government scientists from federal health and regulatory agencies.”

Detailed information on the review process is at <http://ntp.niehs.nih.gov/go/727393>. The Handbook notes that “It is anticipated that this handbook will be refined as new tools for conducting literature-based systematic reviews are developed.” The 14th Report on Carcinogens was released on November 3, 2016 and included 248 listings of agents, substances, mixtures, and exposure circumstances that are known or reasonably anticipated to cause cancer in humans – this includes viruses as well as chemicals and metals and other exposures.

Navigation Guide

The Navigation Guide was developed by an interdisciplinary team from governmental and nongovernmental organisations and academia to address and shorten the time between scientific discovery of toxicity from chemicals in the environment and implementation of health protection measures. The Guide built on methods of research synthesis developed in clinical sciences, Cochrane and GRADE, and used by IARC and the US EPA. It aimed to provide a systematic and rigorous approach to research synthesis that would to reduce bias and maximize transparency in the evaluation of environmental health information (Woodruff and Sutton, 2014).

There are four steps outlined in the Navigation Guide and steps 1-3 are applied to the different types of evidence (in vitro, in vivo and in silico and human observational studies), which are then combined.

1. Specify the study question
2. Select the evidence
3. Rate the quality and strength of the evidence
4. Grade the strength of the recommendations (modeld after GRADE)

Unlike clinical evidence synthesis, human observation studies are *a priori* assigned a ‘moderate’ quality rating, which is then upgraded or downgraded depending on *a priori* criteria. This is in contrast to systematic reviews in clinical sciences using, for example, Cochrane and GRADE, which generally assign an *a priori* rating to the body of human observational studies of “low quality”. Additional features identified are

- A protocol is developed prior to the review following a PECO – participants, exposure, comparator, outcomes – approach
- Standardised and transparent documentation including expert judgement
- Assessment of risk of bias
- A comprehensive and efficient search strategy
- Separation of science from values and preferences

The Guide’s authors comment that conflicts of interests are not currently addressed in the system’s assessments of risk of bias.

3.2 Use of evidence synthesis systems in other bodies

IARC

Shortly after IARC's establishment, its parent entity, the World Health Organization (WHO), asked IARC to prepare a list of agents known to cause cancer in humans (Pearce et al, 2015).

IARC assessments of carcinogenicity are based on evidence from epidemiologic studies, animal bioassays, pharmacokinetic/mechanistic experiments, and surveys of human exposure. The aim is to include all relevant papers on cancer in humans and experimental animals that have been published, or accepted for publication, in peer-reviewed scientific journals, and also any publicly available government or agency documents that provide data on the circumstances and extent of human exposure.

Evaluations involve consideration of all of the known relevant evidence from epidemiologic, animal, pharmacokinetic/mechanistic, and exposure studies to assess cancer hazard in humans (Tomatis, 2002).

The IARC classification categories are summarized below and given in more detail in Table A4 in the Appendix.

Group 1: In general, this category is used when there is *sufficient evidence of carcinogenicity* in humans.

Group 2. This category includes agents for which, at one extreme, the degree of evidence of carcinogenicity in humans is almost *sufficient*, as well as those for which, at the other extreme, there are no human data but for which there is evidence of carcinogenicity in experimental animals.

Group 3: This category is used most commonly for agents for which the evidence of carcinogenicity is *inadequate* in humans and *inadequate* or *limited* in experimental animals.

EFSA

Outputs from a project in 2014-16, PROMETHEUS (Promoting methods for evidence use in scientific assessments), will be used by EFSA to improve their methods for handling data and evidence. PROMETHEUS delivered 2 reports (EFSA, 2015a,b). The first report identified the principles and the processes for dealing with data and evidence in scientific assessments. The second reported on the analysis of methodological needs of EFSA.

EFSA defined the principles for dealing with data and evidence as: impartiality; excellence in scientific assessments; transparency and openness; and responsiveness. Based on these principles, EFSA defined the process for handling data and evidence in a scientific assessment, in four fundamental phases:

1. PROMETHEUS recognises that methods and process will need to be flexible to fit each assessment, but puts forward a stepwise “plan-conduct-verify-document-report” structure, that emphasises planning the strategy for the assessment as a key initial step: Planning a strategy for the assessment upfront, before starting the assessment
2. Conducting the assessment in line with the strategy
3. Verifying the process
4. Documenting and reporting the process, modifications to the strategy, results and conclusions, and ensuring accessibility of methods and data.

The second report identified the need for cross-cutting methodological development, training for staff and experts, instructions for applicants to integrate the existing regulatory frameworks and

specialised data repositories. The analysis of the EFSA methodological needs would be updated in 4 years time.

WHO

The World Health Organisation does not have a single approach to evidence synthesis in different topic areas but does have a common approach to guideline development including a chapter on systematic review (WHO, 2014a, pages 83-108).

4. Methods used in systematic literature review and quantitative synthesis

Initial problem formulation is important to determine resources needed to address the research question and scoping guidance was identified and is presented in section 6. A new extensive systematic review would not be necessary in many situations encountered by committees. However, published systematic reviews are commonly used by committees and an understanding of key elements of these is important. Also, some of the principles used for systematic review can also help inform reporting of more limited reviews.

4.1 Conducting and/or evaluating systematic reviews and meta-analyses

The two most widely accepted over-arching guidance systems for both conducting and evaluating systematic reviews and meta-analyses come from Meta-analysis of Observational Studies in Epidemiology (MOOSE) and Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA).

PRISMA (<http://www.prisma-statement.org/>) aims to help authors improve the reporting of systematic reviews and meta-analyses. PRISMA may also be useful for critical appraisal of published systematic reviews, although it is not a quality assessment instrument to gauge the quality of a systematic review. A checklist of items is provided <http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf> (PRISMA Group, 2009)

MOOSE was developed following a workshop in 1997, led from the US Centers for Disease Control and Prevention with 27 US academic and government agency partners (Stroup *et al.*, 2000). It provides a checklist with specifications for reporting of meta-analyses of observational studies in epidemiology, including background, search strategy, methods, results, discussion, and conclusion (<https://www.editorialmanager.com/jognn/account/MOOSE.pdf>). Key elements of MOOSE are:

- Reporting of background including a clear problem definition
- Reporting of search strategy –ensuring a comprehensive literature search for which search terms are included (if time is limited this may be limited to years following a published systematic review) and list of included and excluded papers.
- Reporting of methods including selection, classification, assessment of confounding, study quality and statistical methods
- Reporting of results including graphics, tables, sensitivity analyses, statistical uncertainty
- Report of discussion including assessment of bias, justification of exclusions, assessment of quality of included studies
- Reporting of conclusions including alternative explanations for results, generalisation of conclusions
- Disclosure of funding

A caveat to the use of these by COT/COC is that they are generic i.e. not specific to environmental and personal exposures that might be considered in COT and COC. This is of particular concern around exposure assessment e.g. if considering health effects of low-level pesticide exposure, was this: inferred as in an agricultural occupation; taken from self-reported working with undefined pesticides; self-report of working with specific pesticides; details of working with pesticides verified with occupational or farm records; contemporaneous biomarkers taken at relevant time windows.

However, MOOSE or a similar modified checklist would be helpful for COT/COC when conducting and assessing reviews and is recommended. A modified MOOSE checklist incorporating subgroup comments can be found in Appendix Table A1.

4.3 Quality assessment and use of numerical scoring tools

Quality assessment is an integral part of systematic review. However, there is no agreed 'gold standard' appraisal tool. The subgroup discussed a systematic review of tools for assessing quality and susceptibility to bias in observational epidemiological studies published in 2007 (Sanderson, Tatt and Higgins, 2007) identified 86 tools, comprising 53 checklists and 33 scales. Most of these identified selection methods, measurements of study variables, sources of bias, confounder control and use of statistics, but the authors noted that distribution and weighting of domains across tools was variable and inconsistent and that half the tools did not describe their development, validity and reliability. Other scoring systems discussed by the subgroup were AMSTAR and the Newcastle-Ottawa Scale.

A systematic review should always assess quality and make transparent the quality criteria. However, the subgroup considered that a quantitative score of quality is a guide and may not always distinguish well between good and poor quality studies. It is not a replacement for expert opinion and, if used, needs to be used in conjunction with a narrative assessment of study strengths.

The subgroup therefore did not recommend regular use of a numerical scoring system for systematic reviews conducted by the committee, but acknowledged these could sometimes be useful in identifying good quality key studies and meta-analyses (e.g. a sensitivity analysis confined to higher scoring studies). If a scoring system has been used in a published systematic review, the method, its advantages and disadvantages, likely influence on the review and whether its use was appropriate should be discussed and documented.

The Strengthening Reporting of Observational Studies in Epidemiology (STROBE) statement (Vandenbroucke *et al.*, 2007) has helped improved quality of reporting and transparency of epidemiological studies – some journals ask prospective authors to indicate how they have followed this reporting system as a condition of submission. The statement sets out minimum set of recommendations for reporting, consisting of a set of 22 items covering cohort studies, case-control studies, and cross-sectional design studies. Adaptations are available for study areas with specific requirements, e.g. the STROBE Extension for Nutritional Epidemiology (STROBE-nut) (Lachat *et al.*, 2016). While useful orientation as to items to cover, it was not designed as an instrument to evaluate the quality of observational research.

4.4 Specific issues for quantitative synthesis

Systematic review methods are standard and covered in statistical and epidemiological textbooks and online resources (e.g. <http://handbook.cochrane.org/>). However, for committee use, the following points were felt to be important for risk assessment:

- Consider if there is sufficient homogeneity of study design and outcomes to be able to combine studies in a meta-analysis (Der Simonian and Laird, 1986).
- Fully describe methods, especially whether using fixed or random effects models

- Take a decision on the level of unacceptable heterogeneity – and this may vary if heterogeneity can be readily explained
- Assess degree of (Huedo-Medina et al, 2006) and explore reasons for heterogeneity by stratification and by meta-regression where appropriate
- Include a graphical display for results e.g. a forest plot (Lewis and Clarke, 2001).
- Explore publication bias e.g. with a funnel plot (Light and Pillemer, 1984), noting that heterogeneity as well as publication bias can be responsible for an asymmetric funnel plot (Egger *et al.*, 1997). There are also statistical tests for publication bias (Egger *et al.*, 1997; Begg and Berlin, 1989).
- Trim and fill (Duval and Tweedie, 2000) can be useful to identify and correct for funnel plot asymmetry arising from publication bias. However, results need to be interpreted with caution as asymmetry in the funnel plot may represent true heterogeneity.
- Undertake sensitivity analyses to check how robust the findings are to differing assumptions

Systematic reviews often include epidemiological studies of fundamentally different designs, such as cohort studies, case-control studies and randomised controlled trials. Cross-design methods for combining results from human studies of different designs have been developed for example, for matched and unmatched case-control studies (Moreno et al, 1996), case-control and cohort studies (Bhatia *et al.*, 1998), randomised clinical trials and observational studies (Prevost *et al.*, 2000). Bayesian methods of synthesis have also been developed that are sufficiently flexible to allow, if appropriate, for prior evidence and/or expert judgement (for example, on the relative appropriateness of certain types of evidence) to be incorporated into the analysis of the observed data (Sutton and Abrams, 2001).

4.5 Mixed approaches – quantitative synthesis of epidemiological and toxicological evidence

In assessing risks to human health from exposure to chemical substances in the environment, relevant evidence comes from both animal and human research. This is an evolving field that Committees need to keep up to date with. There has been relatively little exploration of methods to date for quantitative synthesis of evidence from human *and* animal studies, or even of toxicological studies alone (Roberts *et al.*, 2002b; Sandercock and Roberts, 2002). However, DuMouchel and Harris (1983) and DuMouchel and Groër (1989) have investigated alternative Bayesian models for combining dose-response slopes from animal and human studies. Current approaches usually consider epidemiological evidence separately from toxicological evidence, and then combine information at the end, but a common dose response is often difficult to establish.

Methodological issues in combining epidemiological and toxicological evidence

Two papers have investigated the potential usefulness of these methods for combining human and animal data in human health risk assessment of exposure to environmental chemicals using the examples of (i) low birth weight and exposure to trihalomethanes (Peters et al 2005) (ii) assessment of the neurobehavioural effects associated with exposure to manganese (Peters et al 2008):

- The trihalomethane example identified 13 relevant studies (five epidemiological and eight toxicological, the latter including different species and animal strains). Issues that the authors had to resolve included: the use of odds ratios in the epidemiological studies the

odds ratios for low birth weight which were adjusted for different covariates in each study compare with means (and standard deviations) of weight at each dose level in the toxicological studies; exposures were reported as parts per billion (ppb) in the epidemiological studies, but in the toxicological studies as mg/kg body weight/day. Study-specific dose-response slope estimates were obtained for each of the studies and synthesised using Bayesian meta-analysis models. Sensitivity analyses demonstrated that results were sensitive to the various assumptions made such as the choice of priors, defining the percentage of control group animals that were of low birth weight in the toxicological studies, the choice of dose-response model etc.

- The second example by Peters et al (2008) identified many more studies, 92, (55 human and 37 animal) studies potentially relevant to an assessment of the neurobehavioural effects associated with exposure to manganese. These studies were quite diverse covering a range of exposure routes (e.g. oral, inhalation, injection), species (e.g. humans, rats, rabbits, monkeys) and study design (e.g. occupational and environmental epidemiological studies). The types of neurobehavioural outcomes assessed and tests to measure them were also quite diverse in both the human and animal studies. Challenges in combining information from these studies included different types of data available from (i) the epidemiological studies (mean scores and standard errors from a questionnaire for controls and exposed subjects; proportion of exposed and control subjects reporting negative activity symptoms; proportion of exposed subjects reporting negative activity symptoms) (ii) the toxicological studies (activity scores; proportion of animals observed to have an adverse activity symptom). For the activity data the authors explored the use of animal data as a prior for synthesis of the human data i.e. the relevance of the animal to the human data.

These two studies demonstrate that systematic review methods can offer improved transparency and structure in a risk assessment process, and that meta-analysis methods, particularly the more flexible models incorporating judgements on relevance of certain types of evidence, have potential for use in this context. They also show how effects in different species can be compared.

This approach needs investigating in other examples to identify assumptions and issues that are of general importance and those only relevant to specific examples and to investigate the influence of incorporating additional relevant information such as different routes of exposure, different types of exposure (e.g. individual chemicals vs. mixtures of chemicals) and available data on biological effects and mechanisms.

International work on methods to combine human and toxicological data

A weight of evidence and/or systematic review approach is used for chemical risk assessment in the European Union. Nine regulatory frameworks were recently reviewed including that used for food contaminants by EFSA, but the review concluded that there was limited guidance on how to perform these and that this should be improved, using guidance from the European commissions' Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR), IARC and the Navigation Guide (Agerstrand and Beronius, 2016).

Work is in progress in specific research areas. For example, a proposed framework for the systematic review and integrated assessment (SYRINA) of endocrine disrupting chemicals was published in

2016, which included authors involved in the Navigation Guide and from the US EPA, IARC and university departments in a number of countries (Vandenberg *et al.*, 2016). The World Cancer Research Fund is funding research into methods for reviewing mechanistic evidence (<http://www.wcrf.org/int/research-we-fund/continuous-update-project-cup/mechanisms-research>). This has developed a systematic review protocol integrating evidence from human, animal and other mechanistic studies to aid in situations where for example, systematic review of human observational studies is suggestive but not conclusive of an effect and insight may be obtained from systematic review of mechanistic studies. The initial work was on studies linking diet, nutrition and physical activity to cancer (e.g. milk intake and prostate cancer). There do not appear to be any publications to date (February 2017) but presentations are available online e.g. <http://www.slideshare.net/wcrf/the-continuous-update-project-novel-approach-to-reviewing-mechanistic-evidence-on-diet-nutrition-physical-activity-and-cancer> .

4.6 Expressing uncertainty in the findings

This was considered important by subgroup, but there is no ‘gold standard’ method of doing so.

Expression of uncertainty have been addressed in different ways in previous committee systematic reviews (see Section 2) e.g. the systematic reviews provided to COT on infant feeding used the GRADE rankings of HIGH, MODERATE, LOW or VERY LOW and also considered *post hoc* trial sequential analysis (TSA) to quantify statistical reliability of findings graded as MODERATE or HIGH (TSA quantifies statistical reliability of data in a cumulative meta-analysis in a similar way to an interim analysis in a single randomized clinical trial).

The COT narrative review on low-level organophosphates, where studies were too heterogeneous for meta-analysis, expressed uncertainty in a narrative format e.g. ‘There is uncertainty as to whether long-term exposure to organophosphates causes detectable impairment of sensory thresholds, but if there is an effect then it is likely to be small’.

COT considered uncertainty in 2010 through a workshop and report, *Assessment of the COT uncertainty framework from a social science perspective: A theoretical evaluation* (Rowe, 2010). The conclusions of the report were:

- People are not good at understanding and using uncertainty estimates of verbal or numeric form
- Context in which an uncertainty is expressed (for example what the uncertainty is about, the situation in which it is being given, who is expressing the uncertainty) plays an important role in how people understand terms
- Findings relate to all people, including experts, although some might favour presenting uncertainty information in, for example, numerical terms rather than verbal in certain cases
- The COT framework should probably not endorse a verbal means for communicating uncertainty because of differential and inconsistent interpretation within and between people.

EFSA also considered expression of uncertainty in draft guidance in 2016, The COT considered they should wait to see how this is implemented during its trial phase before deciding on whether to change current practice.

5. Assessment and reporting of potential conflict of interest

Conflicts of interest may affect conduct and interpretation of systematic reviews and synthesis of evidence (Jørgensen, Hilden and Gøtzsche, 2006), while perceived conflicts of interest may affect confidence in the findings. To address this, scientific advisory committees have a published approach on annual declarations of interest, which are available on committee websites. Additionally, declarations are requested before each agenda item at meetings and recorded in minutes.

There are multiple types of conflict of interest, which include direct and indirect financial support, acting as an expert witness on a topic and entrenched beliefs (which may also form interests rather than conflict of interests). Attention also needs to be given to assess potential conflicts of interest if relying on external reviews, but these may be more difficult to identify and evaluate.

Methods used by committees to synthesise evidence can come under intense scrutiny that result in real or perceived conflicts of interest being publicly highlighted. For example, the US Dietary Guidelines Advisory Committee (Advisory Committee) review of US dietary guidelines published in 2015 (Dietary Guidelines Advisory Committee, 2015) was criticised for reliance on external systematic reviews such as from the American Heart Association and the American College of Cardiology, who report 20% and 38% of revenue from industry – although no evidence was presented to suggest that there was any attempt to directly affect the reviews (Teicholz, 2015).

6 Guidance on epidemiological evidence synthesis

As a result of the previous considerations, the subgroup identified the following over-arching guidance on epidemiological evidence synthesis. It was recognised that questions considered by committees are varied and that it was therefore not possible to recommend a single evidence synthesis method. For example, in some situations (e.g. establishing a TUL of a nutrient) case-reports in humans may provide the most valuable information, whereas established epidemiological evidence synthesis systems (usually set up with respect to clinical interventions) regard case-reports as the lowest quality of evidence.

6.1 Scoping and problem formulation

The first step in the process of evidence synthesis is scoping and problem formulation. This helps make efficient use of resources and to identify the best method in a given situation. The following points should be considered.

- Why is a review of epidemiological evidence needed?
- Is a systematic review required?
 - How quickly is the review needed? Quick advice will require limited literature search and/or use of an existing review. Long-term important issues may merit investment in a new or updated systematic review.
 - What is the importance of the issue and consequences of Committee advice? The greater the importance, the more likely a systematic review will be needed.
 - Is qualitative information about hazard enough, or does risk need to be quantified? The latter is more likely to require systematic review to ensure all relevant papers are identified.
 - Is there another recent review available in the literature or by a reputable body e.g. IARC, WHO, EFSA?
 - If yes, can this be used? Is it systematic and good quality?
 - Does the review need updating only or does it need to be redone?
 - Is the review missing older literature that could be valuable?
 - Was the risk estimate identified justified?
 - Does an existing meta-analysis need updating?
 - Does a meta-analysis need to be conducted or will forest plots be enough? [Extraction of data is time-consuming and although statistical analysis itself is relatively straightforward, meta-regression may also be needed to account for study differences]

6.2 Overarching principles

- An established system or guideline should be followed where appropriate (e.g. for a systematic review) and this should be stated in publications or reports.
- The evidence synthesis would usually include an expression of uncertainty in the findings.
- Potential conflicts of interest should be considered, including for published reviews.

6.3 Limited literature search

This might be needed if updating an existing meta-analysis or a quick review of literature is required. As a minimum this should include:

- Purpose of search (e.g. to identify papers on iodine toxicity in children published since an EFSA review in *date*)
- Database searched (e.g. PubMed)
- Time period covered by search (e.g. 2015 to March 2017)
- Search terms (e.g. iodine excess children, iodine toxicity)
- Numbers of papers identified and numbers included in the review
- Extraction of key information from papers in narrative, graphical and/or tabular format
- Discussion and conclusion

6.4 Evaluating an existing systematic review

- As a minimum, an adapted checklist from MOOSE (Appendix A1) should be consulted when evaluating systematic reviews and meta-analyses and this should be referred to in reports.
- Committees should explicitly discuss and document the evidence synthesis methodology and any scoring system used in reviews to be aware of how these affect inferences e.g. systems developed to synthesise evidence from clinical trials such as GRADE may penalise evidence from observational studies (even if studies are very large, high quality and consistent); systematic review methods that exclude studies with zero cases may introduce bias.
- If a scoring system has been used in a published systematic review, the method, its advantages and disadvantages, likely influence on the review and whether its use was appropriate should be discussed and documented.
- The Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) checklist² (Moher *et al.*, 2009) may also be useful to assist in critical appraisal of published systematic reviews, bearing in mind it was not specifically designed to be a quality assessment instrument to gauge the quality of a systematic review.

6.5 Conducting systematic review

- An adapted checklist from MOOSE (Appendix Table A1) should be used when conducting systematic reviews and meta-analyses and this should be referred to in reports. To better cover the type of evidence synthesis conducted by the committee, the following elements have been added to the published MOOSE checklist:
 - Include a flow chart for identification of papers in systematic review
 - Adequate presentation of study data – descriptive paragraphs and/or in tables
 - Description of data extraction
 - Use of a forest plot to illustrate findings from the studies reviewed
 - Consideration of patterns of association and confidence intervals are preferred to the use of conventional statistical significance ($p < 0.05$) to determine evidence or absence of proof of an association.

²<http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf>

- Quality assessment and use of scoring systems
 - The quality of papers and reviews should always be assessed but this does not necessarily need to involve a numerical scoring system.
 - Use of a numerical scoring system does not replace the need for narrative assessment of quality.
 - Scoring systems may be helpful to identify good quality key studies, especially for use in meta-analyses (e.g. a sensitivity analysis confined to higher scoring studies).
 - There are a lot of numerical scoring systems in use and the committee did not make any specific recommendations.
 - The Strengthening Reporting of Observational Studies in Epidemiology (STROBE) statement (Vandenbroucke *et al.*, 2007) provides a useful number of areas to consider when evaluating a study, but it was developed as a tool to improve reporting and transparency and not as an instrument to assess quality.

6.6 Conducting quantitative synthesis

For quantitative synthesis, the following elements are important to include (these have been added to the adapted MOOSE checklist, Appendix A1):

- Consider if there is sufficient homogeneity of study design and outcomes to be able to combine studies
- Fully describe methods, especially whether using fixed or random effects
- Take a decision on the level of unacceptable heterogeneity – and this may vary if heterogeneity can be readily explained
- Explore reasons for heterogeneity by stratification and by meta-regression where appropriate
- Include a graphical display for results
- Explore publication bias e.g. with a funnel plot

6.7 Reporting

- Methods used, even for limited literature review, should always be documented, in particular the databases searched, the detail of search terms used and the papers identified
- The PRISMA checklist³ (Moher *et al.*, 2009) should be followed for reporting of systematic reviews and meta-analyses.

³ <http://www.prisma-statement.org/documents/PRISMA%202009%20checklist.pdf>

7. Conclusions

A review of COT and COC epidemiological evidence synthesis in recent years confirmed the opinion that the UK scientific advisory committees consider a number of very different topics and scientific questions. There are already a large number of existing systems and methodologies to synthesise epidemiological evidence, with methodologies that can be adapted for Committee use. Members therefore did not consider a need to develop a UK-specific new system to synthesise epidemiological evidence. Keeping informed about methodology development evidence synthesis is important as this area is currently undergoing rapid development, especially with respect to consideration of environmental exposures and of synthesis of evidence from epidemiological and toxicological data.

Guidance points for Committees and their secretariats when conducting epidemiological review have been formulated using existing guidance and a checklist for meta-analyses and systematic reviews of observation studies, modified from MOOSE guidelines. Guidance is deliberately short to maximise uptake and use. These need to be considered by the Committees and, if adopted, their use should be evaluated.

A separate report on SEES methods of working and wider recommendations for COT (e.g. on secretariat training) has also been prepared.

Appendix

Table A1. COT/COC checklist for meta-analyses and systematic reviews of observation studies, modified from MOOSE guidelines (items in *italics* not relevant in all searches)

Section		Present✓/✗
Introduction	Present?	
	The study question	
	<i>The hypothesis under test</i>	
	Statement of objectives: study population, exposure, outcomes	
Sources	Described?	
	Qualifications of searchers (librarians/researchers)	
	Search strategy – time period, keywords	
	Databases and registries searched	
	Search software (name, version, special features e.g. explode term)	
	<i>Use of hand searching (of references of papers identified)</i>	
	<i>Other efforts to include all studies e.g. contact with authors</i>	
	List of citations included and excluded (with justification)	
	Method of addressing articles not in English	
	Method of handling abstracts and unpublished studies	
	A flow chart describing identification of papers	
Methods	Described?	
	Types of study designs considered and included/excluded	
	Relevance & appropriateness of studies to answer study question	
	<i>Rationale for selection and coding of data</i>	
	Documentation of how data were extracted, classified and coded (<i>including if more than one person extracted data, blinding, inter-rater reliability if assessed</i>)	
	Explicit description of exposure assessment methods	
	Confounding dealt with, appropriate confounder adjustments in analyses	
	Assessment of bias (e.g. comparability of cases and controls)	
	Assessment of study quality (<i>blinding of quality assessors?, stratification or regression by study quality parameters</i>)	
	Documented if studies are not homogeneous enough (in design, exposures or outcomes), or there are not enough studies (usually <3) to be able to proceed to meta-analysis	
	Statistical methods fully described including whether using fixed or random effects	
	Decision on level of unacceptable heterogeneity in meta-analyses	
Results	Present?	
	A graph (usually Forest plot) summarizing individual study estimates and overall estimate	
	Assessment of heterogeneity in meta-analyses (how much? can it be explained? Explore reasons for heterogeneity by stratification and meta-regression where appropriate)	
	Adequate presentation of each included study in descriptive paragraphs and preferably also a more detailed table	
	Results of sensitivity testing e.g. subgroup analysis	
	Consideration of patterns of association and confidence intervals rather than solely using statistical significance (e.g. $p < 0.05$) to determine proof/absence of an association	
	Indication of statistical uncertainty of findings	
	<i>Explore publication bias e.g. with a funnel plot</i>	
Discussion	Described?	
	Strengths and weaknesses of studies	
	Potential biases in the review e.g. publication bias that may affect conclusions	
	Justification for exclusion (e.g. citations not in English)	
	Assessment of quality of included studies	
	Consideration of alternative explanations for observed results	
	Discussion of generalisability of the conclusions	
	<i>Guidelines for future research</i>	
	Disclosure of funding source and potential conflicts of interest	

Adapted from: Stroup, DF.; Berlin, JA.; Morton, SC.; Olkin, I.; Williamson, GD.; Rennie, D.; Moher, D.; Becker, BJ.; Sipe, TA. and Thacker, SB. (2000) 'Meta-analysis of observational studies in epidemiology: a proposal for reporting. Meta-analysis of Observational Studies in Epidemiology (MOOSE) group' *Journal of the American Medical Association* 283(15) pp.2008-2012 Available at: <http://www.ncbi.nlm.nih.gov/pubmed/10789670>

Table A2. SIGN Levels of Evidence

1++	High quality meta-analyses, systematic reviews of RCTs, or RCTs with a very low risk of bias
1+	Well-conducted meta-analyses, systematic reviews, or RCTs with a low risk of bias
1-	Meta-analyses, systematic reviews, or RCTs with a high risk of bias
2++	High quality systematic reviews of case control or cohort or studies High quality case control or cohort studies with a very low risk of confounding or bias and a high probability that the relationship is causal
2+	Well-conducted case control or cohort studies with a low risk of confounding or bias and a moderate probability that the relationship is causal
2-	Case control or cohort studies with a high risk of confounding or bias and a significant risk that the relationship is not causal
3	Non-analytic studies, e.g. case reports, case series
4	Expert opinion

Table A3. SIGN grading of recommendations

Grading	
A	At least one meta-analysis, systematic review, or RCT rated as 1++, and directly applicable to the target population; or A body of evidence consisting principally of studies rated as 1+, directly applicable to the target population, and demonstrating overall consistency of results
B	A body of evidence including studies rated as 2++, directly applicable to the target population, and demonstrating overall consistency of results; or Extrapolated evidence from studies rated as 1++ or 1+
C	A body of evidence including studies rated as 2+, directly applicable to the target population and demonstrating overall consistency of results; or Extrapolated evidence from studies rated as 2++
D	Evidence level 3 or 4; or Extrapolated evidence from studies rated as 2+

Table A4. IARC classification categories

Group 1	The agent is <i>carcinogenic to humans</i>	This category is used when there is <i>sufficient evidence of carcinogenicity</i> in humans. Exceptionally, an agent may be placed in this category when evidence of carcinogenicity in humans is less than <i>sufficient</i> but there is <i>sufficient evidence of carcinogenicity</i> in experimental animals and strong evidence in exposed humans that the agent acts through a relevant mechanism of carcinogenicity.
Group 2		<p>This category includes agents for which, at one extreme, the degree of evidence of carcinogenicity in humans is almost <i>sufficient</i>, as well as those for which, at the other extreme, there are no human data but for which there is evidence of carcinogenicity in experimental animals.</p> <p>Agents are assigned to either Group 2A (<i>probably carcinogenic to humans</i>) or Group 2B (<i>possibly carcinogenic to humans</i>) on the basis of epidemiological and experimental evidence of carcinogenicity and mechanistic and other relevant data. The terms <i>probably carcinogenic</i> and <i>possibly carcinogenic</i> have no quantitative significance and are used simply as descriptors of different levels of evidence of human carcinogenicity, with <i>probably carcinogenic</i> signifying a higher level of evidence than <i>possibly carcinogenic</i>.</p>
Group 2A	The agent is <i>probably carcinogenic to humans</i>	<p>This category is used when there is <i>limited evidence of carcinogenicity</i> in humans and <i>sufficient evidence of carcinogenicity</i> in experimental animals. In some cases, an agent may be classified in this category when there is <i>inadequate evidence of carcinogenicity</i> in humans and <i>sufficient evidence of carcinogenicity</i> in experimental animals and strong evidence that the carcinogenesis is mediated by a mechanism that also operates in humans.</p> <p>Exceptionally, an agent may be classified in this category solely on the basis of <i>limited evidence of carcinogenicity</i> in humans. An agent may be assigned to this category if it clearly belongs, based on mechanistic considerations, to a class of agents for which one or more members have been classified in Group 1 or Group 2A.</p>

Group 2B	The agent is <i>possibly carcinogenic to humans</i>	<p>This category is used for agents for which there is <i>limited evidence of carcinogenicity</i> in humans and less than <i>sufficient evidence of carcinogenicity</i> in experimental animals. It may also be used when there is <i>inadequate evidence of carcinogenicity</i> in humans but there is <i>sufficient evidence of carcinogenicity</i> in experimental animals. In some instances, an agent for which there is <i>inadequate evidence of carcinogenicity</i> in humans and less than <i>sufficient evidence of carcinogenicity</i> in experimental animals together with supporting evidence from mechanistic and other relevant data may be placed in this group. An agent may be classified in this category solely on the basis of strong evidence from mechanistic and other relevant data.</p>
Group 3	The agent is <i>not classifiable as to its carcinogenicity to humans</i>	<p>This category is used most commonly for agents for which the evidence of carcinogenicity is <i>inadequate</i> in humans and <i>inadequate or limited</i> in experimental animals. Exceptionally, agents for which the evidence of carcinogenicity is <i>inadequate</i> in humans but <i>sufficient</i> in experimental animals may be placed in this category when there is strong evidence that the mechanism of carcinogenicity in experimental animals does not operate in humans. Agents that do not fall into any other group are also placed in this category.</p>

Adapted from: Pearce, N.; Blair, A.; Vineis, P. *et al.* (2015) 'IARC Monographs: 40 Years of Evaluating Carcinogenic Hazards to Humans' *Environmental Health Perspectives* 123(6) pp.507-514 Available at: <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4455595/>

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SEES membership list

Anna Hansell (Chair)

Dr Anna Hansell is a Fellow of the UK Faculty of Public Health and a Member of the Royal College of Physicians. She is a Clinical Senior Lecturer and Assistant Director of the Small Area Health Statistics Unit (SAHSU) at the MRC-HPA Centre for Environment and Health, based at Imperial College London and Honorary Consultant with Imperial College Healthcare NHS Trust. She is an environmental epidemiologist and public health doctor, with research interests in the health effects of environmental exposures and areas of study include long term effects of air pollution exposures and the health effects of environmental noise. She has extensive experience of working with large health datasets such as mortality and hospital admissions. Dr Hansell is a past president of the Section of Epidemiology & Public Health at the Royal Society of Medicine and an expert member of the International Volcanic Health Hazard Network.

Dr Hansell's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at: <https://cot.food.gov.uk/membership/members/ahansell>

Derek Bodey

Mr Bodey was appointed to the Committee on 1 April 2010 as the Public Interest Representative. Previously a Principal of a Sixth Form College, Mr Bodey has been a Board Member of the Association of Colleges and is currently a Council Member of the Association of School and College Leaders. His career within education has given him wide experience of committee work, risk assessment and decision making processes. Mr Bodey has for many years had an interest in and commitment to issues of Fairtrade and Trade Justice. Among his charitable interests, he is treasurer of his local Christian Aid committee.

Mr Bodey's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at: <https://cot.food.gov.uk/membership/members/dbodey>

Alan Boobis

Professor Alan Boobis is currently Professor of Biochemical Pharmacology and Director of Toxicology Unit (funded by PHE & DH) in the Faculty of Medicine at Imperial College London. He has been a member of Imperial College London (initially at the Royal Postgraduate Medical School, which merged with the College in 1997) for almost 40 years. His main research interests lie in mechanistic toxicology, drug metabolism, toxicity pathway analysis and in the application of knowledge in these areas to risk assessment. He has published around 230 original research papers (H-factor 63) and for several years served as an Editor-in-Chief of Food and Chemical Toxicology.

He is a member of a number of national and international advisory committees, including the Committee on the Medical Effects of Air Pollutants, the WHO Study Group on Tobacco Product Regulation (TobReg) and the WHO Chemical Risk Assessment Network Coordinating Group. He is co-chair of the WHO Mode of Action Steering group, JECFA (veterinary residues – co-chair) and JMPR (alternating co-chair). He has been a member and deputy chair of the UK Advisory Committee on

Pesticides, a member and deputy chair of the UK Committee on Toxicity (2003-2012), a member of the UK Committee on Carcinogenicity, the EFSA Panel on Contaminants in the Food Chain and a member and deputy chair of the EFSA Panel on Plant Protection Products. He has also served as a member of the HPA Board Sub-Committee for Radiation, Chemical and Environmental Hazards and the Veterinary Residues Committee.

He is chair of the Board of Trustees of the International Life Sciences Institute (ILSI) a member and a past chair of the Board of Trustees of ILSI HESI and vice-president of the Board of Directors of ILSI Europe. He is involved in several HESI, ILSI Research Foundation and ILSI Europe projects. He is a fellow of the Society of Biology and of the British Toxicology Society. He has served as president and is an honorary member of Eurotox and received the Merit Award in 2009. He is a past chair of the British Toxicology Society and received the John Barnes Prize Lectureship in 2013. He was recipient of the Royal Society of Chemistry Toxicology Award in 2013. He received an OBE in 2003 for his work on the risk assessment of pesticides.

Professor Boobis was appointed chair of the Committee on Toxicity with effect from 1 April, 2015 for 3 years.

Declaration of interests available at: <https://cot.food.gov.uk/cot-membership/cot-chair>

Janet Cade

Professor Janet Cade was appointed to the Committee on 1 September 2010. She leads the Nutritional Epidemiology Group in the School of Food Science and Nutrition at the University of Leeds. She is a nutritional epidemiologist with particular interests in dietary assessment methodology. She runs the large UK Women's Cohort Study which is characterising dietary exposures in relation to chronic disease outcomes. Other recent work has explored approaches to improve the quality of diets in children; the impact of foods, nutrients and dietary patterns associated with adverse health outcomes including obesity and cancer risk; development and validation of a mobile phone application to support weight loss. Professor Cade chairs the registration committee of the Association for Nutrition, which is involved in the professionalization of nutritionists.

Professor Cade's appointment as a member of the COT expires on 31 March 2016.

Declaration of interests available at: <https://cot.food.gov.uk/membership/members/janetcade>

David Lovell

Dr Lovell is a Reader in Medical Statistics in the Division of Biomedical Sciences at St. Georges, University of London. He was previously Associate Director and Head of Biostatistics Support to Clinical Pharmacogenomics at Pfizer Global Research and Development in Kent, where he provided data management and statistical support to pharmacogenetics and genomics.

David has conducted and managed research programmes on genetics, statistics and quantitative risk assessment. Dr Lovell has been a member of COM since 2006. He is an ex officio member of COC. He has been a member of the Scientific Committee of EFSA and a member of the Independent Scientific

Advisory Committee, an expert committee of the Medicines and Healthcare Products Regulatory Agency.

Declaration of interests available at: <https://gacs.food.gov.uk/sites/default/files/gacs-members-interests.pdf>

Neil Pearce

Professor Neil Pearce joined the London School of Hygiene and Tropical Medicine (LSHTM) at the beginning of 2011, after working in New Zealand for the last 30 years. He originally trained in biostatistics, before moving over to do a PhD in epidemiological methods. Since the completion of his PhD in epidemiology in 1985 he has been engaged in a wide range of public health research activities. In 1988 he co-founded the Wellington Asthma Research Group (WARG) at the Wellington School of Medicine. In 2000 he established the Massey University Centre for Public Health Research. He is a Fellow of the Royal Society of New Zealand (FRSNZ) and the Academy of Medical Sciences (FMedSci) and is currently Past-President of the International Epidemiological Association (IEA). He is also currently a Member of the COC.

Professor Neil Pearce currently teaches epidemiology, biostatistics and public health courses at the LSHTM. He also teaches at the annual European Educational Programme in Epidemiology (EEPE) summer course, and on various IEA courses in developing countries.

He has a broad range of research interests with a common theme of applied epidemiological and biostatistical methods, particularly methods of study design and data analysis for non-communicable diseases (NCDs). In terms of substantive research, during 1980-1988 his main research interest was in occupational epidemiology, and during this time he co-authored the leading textbook of occupational epidemiology, published by Oxford University Press in 1989. During the 1990s, at the Wellington Asthma Research group, he conducted a wide range of research projects including the identification of the role of the asthma drug fenoterol in the New Zealand asthma mortality epidemic, studies of the management of asthma in the community, and more recently studies of the causes of the increases in asthma prevalence in New Zealand and worldwide. He co-authored a textbook of asthma epidemiology which was published by Oxford University Press in 1998. During his ten years at the Massey University Centre for Public Health Research, they conducted a wide range of public health research including respiratory disease, cancer, diabetes, Maori health, Pacific health and occupational and environmental health research. His current research interests focus on epidemiological and biostatistical methods, and their application to studies of neurological disease, occupational and environmental health, asthma, cancer, and health inequalities.

Declaration of interests available at:
<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Julian Peto

Professor Julian Peto is the Cancer Research Campaign Professor of Epidemiology and Chairman of the section of Epidemiology at the Institute of Cancer Research, and is Professor of Epidemiology at the LSHTM. He has made major contributions in cancer epidemiology, genetics and clinical trials. He is a leading expert on occupational carcinogens, especially asbestos. His early work showed that

industrial asbestos control levels were dangerously high and he developed dose response models that led to more stringent regulations worldwide. His studies of the international epidemic of mesothelioma have led to a Europe-wide ban on asbestos use. Professor Peto showed in 1980 that large genetic effects must underlie the moderate risks observed in relatives of cancer patients and this led to the systematic studies that have identified a series of important genes in breast cancer. This work led ultimately to the cloning of the breast cancer 2 gene. Professor Peto has also been involved in the conduct and analysis of many cancer treatment trials and he has made substantial contributions to statistical methodology. He is currently a Member of the COC.

Declaration of interests available at:

<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Lesley Rushton

Dr Lesley Rushton is an epidemiologist/statistician with extensive research experience into occupational and environmental causes of ill health. She has worked in several UK academic institutions and is currently a Reader in Occupational Epidemiology at Imperial College London.

Dr Rushton has specialised in health studies in various industries, including leukaemia and related diseases from benzene in the petrochemical industry, studies of lung cancer and silicosis in the silica sand industry, and dermatitis in the printing industry. She has also carried out several studies in the area of indoor and outdoor air pollution, particularly in relation to children's health. She led the study to estimate the current and future burden of cancer due to occupation in Britain. A major new project involves the design and application of an occupational module for UK Biobank. Dr Rushton's methodological research includes systematic review and meta-analysis in the areas of risk assessment and cross-design synthesis. She has been a member of several UK government committees including the COT, the Industrial Injuries Advisory Council, and the EU Scientific Committee on Emerging and Newly Identified Health Risks. She is currently a member of COC and the HSE Scientific and Engineering Assurance Committee.

Declaration of interests available at:

<https://cot.food.gov.uk/sites/default/files/annualreport2015.pdf>

Heather Walton

Dr Heather Walton is Senior Lecturer in Environmental Health at King's College London. She has a strong interest in the application of science to the optimisation of policy on air pollution and health. A biochemist by training, she subsequently trained in toxicology and is a member of the UK Register of Toxicologists.

She worked as a scientific civil servant for many years at the Department of Health and then the Health Protection Agency, writing review papers and reports for Expert Committees such as the Committee on Toxicity of Chemicals in Food, Consumer Products and the Environment (COT) and the Committee on the Medical Effects of Air Pollutants (COMEAP); developing calls for research proposals for the Department of Health Air Pollution and Health Research Programme and providing scientific advice on air pollution and health to Defra.

The latter included quantification of the benefits to health of reductions in air pollution for the Interdepartmental Group on Costs and Benefits' economic analysis of the air quality strategy. Her interest in epidemiology has developed as a result of these various areas of work. International work has included acting as a temporary special adviser to World Health Organisation meetings on air pollution and health, several presentations in Brussels and presentations to members of the US Health Effects Institute.

Particular interests at King's include the health effects of ozone and whether there is a threshold, distinguishing the effects of nitrogen dioxide from those of particles, health impact assessment, systematic reviews of the evidence on air pollution and health and the use of lifetables to assess the effects of long-term exposure to particles. I am a member of the Committee on the Medical Effects of Air Pollutants, its' quantification sub-group and of a drafting group for a forthcoming statement on recommending methods for quantifying the health impacts of ozone.

Declaration of interests available at:

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/376590/COMEAP_Register_of_Members_Interests_2014.pdf

COT secretariat

Diane Benford

<https://ess.efsa.europa.eu/doi/?wicket:interface=:0:1::>

Lily Buckley (October 2015 to October 2016)

Claire Potter

COC secretariat

Britta Gadeberg

Frances Pollitt (Until October 2016)

Report on SEES subgroup methods of working and recommendations

For discussion at COC & COT meetings March 2017

Membership: Anna Hansell (Chair), Diane Benford, Derek Bodey, Alan Boobis, Lily Buckley, Janet Cade, Britta Gadeberg, David Lovell, Neil Pearce, Julian Peto, Frances Pollitt, Claire Potter, Lesley Rushton, Heather Walton

The Synthesising Epidemiology Evidence Subgroup (SEES) of the Committee on Toxicity of chemicals in foods, consumer products and the environment (COT) and Committee on Carcinogenicity (COC) was set up in 2015 to review and document current practice, given recent international and national development of methods by which evidence is synthesised. It also aimed to support COT and COC in following the code of practice for UK scientific advisory committees (Government Office for Science, 2011¹), addressing in particular that committees “should aim at having a transparent and structured framework to examine, debate and explain the nature of the risk” (paragraph 82). These include transparency of methods in reporting, Interests (and conflicts of interests) declared and that uncertainty in the findings is expressed.

Methods of working

The subgroup was chosen to represent epidemiological, toxicological and secretariat expertise from COT and COC, with a representative from the Committee of the Medical Effects of Air Pollution (COMEAP). Members brought also experience from other bodies including Committee on Medicines, European Food Safety Authority (EFSA), the World Health Organization (WHO) and workshop discussions at conferences e.g. at International Society for Environmental Epidemiology annual conferences. The subgroup met on three occasions in 2015 and 2016 to scope the issue, review past practice and make recommendations including for any future work needed, with a review of document in February 2017. It was agreed that the output would be a short summary/overview document with an overview of current approaches. The agreed aims and terms of reference of the group are below. The agendas, minutes and membership list are available at <http://cot.food.gov.uk/cotwg/cot-coc-epi-sub-group>.

The guidance document will be formally reviewed by Members of the COT and COC and amended as necessary before adoption. The Committee on Mutagenicity (a sister committee of the COT and COC), and the Committee on the Medical Effects of Air Pollutants (COMEAP) will be kept informed of the progress of the guidance document and invited to comment at a later stage.

¹ Government Office for Science (2011) ‘Code of Practice for Scientific Advisory Committees’ London, UK Available at:

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/278498/11-1382-code-of-practice-scientific-advisory-committees.pdf

Aims & Objectives

Aim: To review the approaches to synthesising epidemiological evidence that are used by COT and COC in chemical risk assessments and to make recommendations for COT/COC guidance.

Objectives:

- To review recent use of epidemiological evidence in committee statements and reports
- To provide an overview of initiatives and guidance of other groups of relevance to this topic
- To develop guidance improve transparency of reporting and evaluation by COT and COC of epidemiological evidence, taking into account the complexity and diversity of risk assessments conducted by COT and COC and the urgency of the work.

Terms of reference

- To provide guidance that can be used by expert advisory committees for synthesis of epidemiological evidence, for example for:
 - Interpreting systematic reviews involving epidemiological studies
 - Conduct of reviews and systematic reviews of epidemiological studies
 - Synthesis of evidence not involving systematic reviews
- To review recent practice by expert advisory committees for synthesis of epidemiological evidence, with a focus on systematic reviews
- To identify key points of current best practice methodologies used in systematic review and meta-analysis
- To identify and make recommendations for areas requiring further work

Overview of guidance document

This document starts with an introduction and key concepts and review of past COC/COT work involving synthesis of epidemiological evidence. Key structured guidance systems to conduct synthesis, which epidemiologists serving scientific advisory committees might be expected to be aware of are discussed. Particular elements of systematic review are then considered including scoring systems, assessment of bias, quantitative synthesis, expressing uncertainty in the findings, assessment of conflicts of interest and combination with toxicological evidence. Finally, guidance is provided for scoping, limited literature review, evaluating existing systematic review, conducting a systematic review and conducting quantitative synthesis, reporting.

Some familiarity with epidemiological study design and terms was assumed throughout. A COC guidance document is planned which could cover more basic explanation of terms and concepts and/or be combined with the SEES document.

SEES subgroup recommendations

Methods for synthesis of epidemiological evidence for risk assessment and policy

- Best practice guidance is incorporated in section 6 of the main Report of the SEES and should be considered for adoption by Committees
- The SEES does not recommend funding development of a new UK-specific system to synthesise epidemiological evidence, given the current availability of a number of systems to evaluate evidence ongoing international-based work such as that within the Cochrane collaboration.
- A standing item should be included on horizon scanning papers to check on developments in systems and guidelines for epidemiological evidence synthesis such as in the Cochrane collaboration and the RISK21 integrated evaluation strategy.
- A designated individual representing government advisory committees should have continued contact with international methodological initiatives (e.g. the Cochrane collaboration policy group, RISK21 group) and that resources are made available for this, including attendance at key meetings.

Assisting public transparency

- Past reviews should be continue to be made readily accessible to committees, preferably on committee websites, with particular attention paid during website migration.
- Publication of reviews in a peer-review journal or other accessibility should be encouraged.
- Committees should also consider discussion with an appropriate journal re overview reporting of committee work.
- If significant delays are experienced in journal publication, a summary of the review should be available for publishing on the relevant Committee website.
- Potential conflicts of interests (COIs) need to be checked regularly and committee website listings need to be kept up to date. (This is currently standard practice and no changes are proposed.)

Training

- Committee secretariat should (continue to) receive training in epidemiological methods including systematic review
- A one day workshop on synthesis of epidemiological and toxicological evidence should be considered.

Further work

- The committee recommends further work on combining epidemiological and toxicological evidence and understanding of cross-design synthesis studies.