# DRAFT Functional Skills English Conditions, requirements and guidance

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### **Conditions and requirements**

### **Subject Level Conditions**

#### **Condition FSE1** Compliance with content requirements

- FSE1.1 In respect of each functional skills qualification in English which it makes available, or proposes to make available, an awarding organisation must
  - (a) comply with the requirements relating to that qualification set out in the document published by the Secretary of State entitled 'Subject content functional skills: English',<sup>1</sup> document reference DFE-00047-2018.
  - (b) have regard to any recommendations or guidelines relating to that qualification set out in that document, and
  - (c) interpret that document in accordance with any requirements, and having regard to any guidance, which may be published by Ofqual and revised from time to time.

#### **Condition FSE2** Assessment Strategies

- FSE2.1 In respect of each functional skills qualification in English which it makes available, or proposes to make available, an awarding organisation must
  - (a) establish and maintain an assessment strategy for that qualification,
  - (b) ensure that the assessment strategy complies with any requirements which may be published by Ofqual and revised from time to time, and
  - (c) have regard to any guidance in relation to assessment strategies which may be published by Ofqual and revised from time to time.
- FSE2.2 In particular, an awarding organisation must ensure that the assessment strategy for a functional skills qualification in English sets out how the awarding organisation intends to secure, on an ongoing

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<sup>&</sup>lt;sup>1</sup> www.gov.uk/government/publications/functional-skills-subject-content-english

basis, compliance with its Conditions of Recognition in respect of the assessments for that qualification.

FSE2.3 An awarding organisation must ensure that all assessments for a functional skills qualification in English which it makes available, or proposes to make available, are designed, set, delivered and marked in compliance with its assessment strategy for that qualification.

#### FSE2.4 An awarding organisation must –

- (a) keep under review its assessment strategy for a functional skills qualification in English, and revise it where necessary, so as to satisfy itself that the assessment strategy meets at all times the requirements of Conditions FSE2.1 and FSE2.2,
- (b) review that assessment strategy promptly upon receiving a request from Ofqual to do so, and subsequently ensure that its assessment strategy complies with any requirements that Ofqual has communicated to it in writing, and
- (c) promptly notify Ofqual of any revisions made by it to that assessment strategy.

#### FSE2.5 An awarding organisation must –

- (a) upon receiving a request from Ofqual to do so, demonstrate to Ofqual's satisfaction that it has complied with its assessment strategy for a functional skills qualification in English in respect of any particular assessment for that qualification, or provide an explanation to Ofqual as to why it has not so complied, and
- (b) give effect to any recommendation that Ofqual may make in respect of its compliance with its assessment strategy.

#### Condition FSE3 Technical Evaluation

- FSE3.1 Before first making available a functional skills qualification in English an awarding organisation must
  - (a) promptly notify Ofqual that it proposes to make the qualification available,
  - (b) comply with the terms of any written notice served by Ofqual requiring the awarding organisation to provide Ofqual with information, and

- (c) either
  - (i) comply with any requirements specified to it by Ofqual in relation to the qualification, or
  - (ii) have received written confirmation from Ofqual that it has no such requirements.
- FSE3.2 For the purposes of Condition FSE3.1(b), a notice given by Ofqual may
  - (a) specify the time within which the information is to be provided,
  - (b) specify a form in which the information is to be provided, and
  - (c) require an awarding organisation to provide information which is already in its possession or which has to be created or obtained by it.
- FSE3.3 Where Ofqual specifies requirements in relation to a qualification under Condition FSE3.1(c), it may specify that the awarding organisation may make that qualification available before those requirements are complied with.

#### **Condition FSE4** Assessment

- FSE4.1 In respect of each functional skills qualification in English which an awarding organisation makes available, or proposes to make available, Condition H2 does not apply to any assessment of a Learner's ability to speak, listen and communicate.
- An awarding organisation must ensure that in respect of each assessment for a functional skills qualification in English which it makes available, or proposes to make available, it complies with any requirements, and has regard to any guidance, which may be published by Ofqual and revised from time to time.

#### Condition FSE5 Specified levels of attainment

FSE5.1 An awarding organisation must ensure that the specification for each functional skills qualification in English which it makes available, or proposes to make available, sets out specified levels of attainment which comply with any requirements which may be published by Ofqual and revised from time to time.

- FSE5.2 In respect of each functional skills qualification in English which it makes available, an awarding organisation must comply with any requirements, and have regard to any guidance, which may be published by Ofqual and revised from time to time in relation to
  - (a) the promotion of consistency between the measurement of Learners' levels of attainment in that qualification and similar qualifications made available by other awarding organisations, and
  - (b) the setting of specified levels of attainment.
- FSE5.3 In setting the specified levels of attainment for a functional skills qualification in English which it makes available, an awarding organisation must have regard to an appropriate range of qualitative and quantitative evidence.
- FSE5.4 In respect of each functional skills qualification in English which it makes available, the range of evidence to which an awarding organisation has regard for the purposes of Condition FSE5.3 will only be appropriate if it includes evidence of
  - (a) the Level of Demand of the assessments for that qualification,
  - (b) the level of attainment demonstrated in those assessments by
    - (i) an appropriately representative sample of Learners taking that qualification, or
    - (ii) individuals (whether Learners or otherwise) based on robust technical pre-testing of those assessments,
  - (c) where available, the level of attainment demonstrated by Learners taking that qualification in a
    - (i) prior assessment (which was not for that qualification), whether or not that assessment was for a regulated qualification, or
    - (ii) prior qualification, whether or not that qualification was a regulated qualification, and
  - (d) following the first time that a Component designed in line with these Subject Level Conditions is awarded, the level of attainment demonstrated by Learners who have previously been awarded that Component.
- FSE5.5 An awarding organisation must maintain a record of –

- (a) the evidence to which it has had regard in setting the specified levels of attainment for each functional skills qualification in English which it makes available, and
- (b) its rationale for the selection of and weight given to that evidence.

#### **Condition FSE6** Interpretation and Definitions

- FSE6.1 The rules of interpretation and definitions outlined in General Condition J1 shall apply to the Subject Level Conditions for functional skills qualifications in English.
- FSE6.2 Except in the circumstances described in Condition FSE6.3, the requirements imposed by the Subject Level Conditions for functional skills qualifications in English apply in addition to the requirements imposed by the General Conditions of Recognition.
- FSE6.3 To the extent that there is any inconsistency between a requirement of such a Subject Level Condition and a requirement of a General Condition of Recognition, such that an awarding organisation could not comply with both such requirements, the awarding organisation must comply with the requirement of the Subject Level Condition and is not obliged to comply with the requirement of the General Condition of Recognition.

# Assessment requirements for functional skills qualifications in English

Condition FSE4.2 allows us to specify requirements and guidance in relation to the assessment of functional skills qualifications in English.

We set out our requirements for the purposes of Condition FSE4.2 below.

The relevant knowledge, skills and learning for the qualification is set out in the Department for Education's 'Subject content functional skills: English',<sup>2</sup> document reference DFE-00047-2018 (the 'Content Document'), with which an awarding organisation must comply under Condition FSE1.1.

#### **Qualification Components**

Each functional skills qualification in English must be made up of the following three Components –

- (a) A Component designed to assess a Learner's knowledge, skills and understanding with respect to reading (the 'Reading Component'),
- (b) A Component designed to assess a Learner's knowledge, skills and understanding with respect to writing (the 'Writing Component'), and
- (c) A Component designed to assess a Learner's knowledge, skills and understanding with respect to speaking, listening and communicating (the 'SLC Component').

#### **The Reading Component**

The knowledge, skills and understanding to be assessed in the Reading Component are set out in the Content Document as follows –

- (a) Entry level 1 pp. 6, 20 25.
- (b) Entry level 2 pp. 8, 20 28.
- (c) Entry level 3 pp. 10, 20 31.
- (d) Level 1 pp. 13 14.
- (e) Level 2 pp. 15 16.

<sup>&</sup>lt;sup>2</sup> www.gov.uk/government/publications/functional-skills-subject-content-english

An awarding organisation must ensure that the Reading Component is assessed using a single assessment.

#### Entry level

In respect of the assessment at each entry level for the Reading Component, an awarding organisation must ensure that –

- each assessment assesses a Learner's ability to read a representative sample
  of the words and types of words required in relation to the relevant entry level
  by the Appendix to the Content Document, and
- (b) all words and types of words are assessed with respect to each entry level over as few iterations of the assessments for the Reading Component as possible.

In complying with the requirements at (a) and (b) above, an awarding organisation must take all reasonable steps to ensure that assessments at each entry level are comparable and are not predictable.

#### **The Writing Component**

The knowledge, skills and understanding to be assessed in the Writing Component are set out in the Content Document as follows –

- (a) Entry level 1 pp. 6 7, 23 25.
- (b) Entry level 2 pp. 8 9, 23 28.
- (c) Entry level 3 pp. 10 11, 23 31.
- (d) Level 1 p. 14.
- (e) Level 2 p. 16.

An awarding organisation must ensure that the Writing Component is assessed using –

- (a) at levels 1 and 2, a single assessment, and
- (b) at entry level, either
  - (i) a single assessment, with separate sections for each of the Spelling Task and the written composition, or
  - (ii) two assessments, one comprising the Spelling Task (as outlined below) and the other the written composition.

An awarding organisation must ensure that, of the total marks available for the assessment(s) for the Writing Component, the following proportions of marks are made available in respect of the demonstration of accurate spelling, punctuation and grammar –

- (a) at entry level, 40 45%, and
- (b) at levels 1 and 2, 30 35%.

An awarding organisation must take reasonable steps to ensure that no Learner has access to an external aid in relation to spelling, punctuation and grammar when taking an assessment for the Writing Component. Such external aids include dictionaries and spelling and grammar checking software.

#### Spelling at entry level

An awarding organisation must ensure that the assessment(s) for the Writing Component at entry level assess the spelling of the following number of words from the Appendix to the Content Document (the 'Spelling Task') –

- (a) At entry level 1, a total of ten words comprising a representative sample of the words in Table 2 and types of words outlined on p. 25.
- (b) At entry level 2, a total of ten words comprising a representative sample of the words in Table 3 and types of words outlined on pp. 27 28.
- (c) At entry level 3, a total of ten words comprising a representative sample of the words in Table 4 and types of words outlined on pp. 30 31.

In respect of the Spelling Task, an awarding organisation must –

- (a) ensure that all words and types of words listed in the Content Document with respect to each entry level are assessed over as few iterations of the assessments for the Writing Component as possible, and
- (b) take all reasonable steps to ensure that at each entry level the Spelling Task is comparable over time and is not predictable.

As outlined above, where an awarding organisation is using a single assessment for the Writing Component at entry level, the Spelling Task must be a separate section within that assessment. Where two assessments are used, the Spelling Task must comprise one of those assessments.

In respect of the total marks available at entry level for the demonstration of accurate spelling, punctuation and grammar, an awarding organisation must ensure that –

(a) 50% are made available through the Spelling Task, and

(b) 50% are made available through the assessment of written composition, with a reasonable proportion of those marks being made available in relation to the demonstration of each of accurate spelling, punctuation and grammar.

#### **The SLC Component**

The knowledge, skills and understanding to be assessed in the SLC Component are set out in the Content Document as follows –

- (a) Entry level 1 p. 6.
- (b) Entry level 2 pp. 8 9.
- (c) Entry level 3 pp. 10 11.
- (d) Level 1 p. 14.
- (e) Level 2 p. 16.

An awarding organisation must ensure that the SLC Component is assessed using more than one task. Those tasks may be contained in a single assessment or in more than one assessment.

In relation to the assessment(s) for the SLC Component, an awarding organisation must ensure that the criteria used by Assessors to determine whether each Learner will be awarded a Pass are those set out in Table 1 below.

Table 1: The criteria for a Pass

|      | Performance descriptor   |  |  |
|------|--|--|--|
|      |  |  |  |
| Pass | ■ Learners generally demonstrate the requirements for the level:   |  |  |
|      | □ consistently,  |  |  |
|      | □ effectively, and   |  |  |
|      | □ to an appropriate degree for that level.   |  |  |
|      | <ul> <li>Overall performance across the range of requirements for the<br/>level is secure; any insufficient demonstration of individual<br/>content statements is balanced by appropriate demonstration<br/>of those same content statements elsewhere.</li> </ul> |  |  |

Under Condition H1.1, an awarding organisation must have in place arrangements to ensure that, as far as possible, the criteria set out in Table 1 are –

(a) understood by Assessors and accurately applied, and

(b) applied consistently by Assessors, regardless of the identity of the Assessor, Learner or Centre.

In order to facilitate compliance with Condition H1.1, an awarding organisation must produce exemplars in respect of each level which illustrate the difference between the standard expected of Learners in assessments for the SLC Component who would –

- (a) meet the criteria for a Pass, and
- (b) fail to meet the criteria for a Pass.

The number and range of exemplars produced by an awarding organisation must -

- (a) reflect the full range of knowledge, skills and understanding for the SLC Component at the relevant level,
- (b) reflect all of the different tasks that may be used to assess such knowledge, skills and understanding, and
- (c) provide a representative indication of the different levels and types of performance that would meet the criteria for a Pass, or fail to meet the criteria for a Pass.

#### **Overall assessment time**

An awarding organisation must design and set the assessments for a functional skills qualification in English on the basis that the total amount of time spent by each Learner in taking those assessments shall be –

- (a) at entry level -
  - (i) no less than an hour and 30 minutes, and
  - (ii) no more than two hours, and
- (b) at levels 1 and 2 -
  - (i) no less than two hours, and
  - (ii) no more than three hours.

#### **Setting assessments**

Reading Component and Writing Component

An awarding organisation must set all assessments for the Reading Component and the Writing Component.

#### Adaptations at entry level

An awarding organisation may permit a Centre to adapt questions or tasks in an assessment for the Reading Component and/or Writing Component at entry level for the purpose of making those assessments more accessible to Learners.

Where an awarding organisation permits a Centre to adapt questions or tasks, such adaptations must relate only to the context presented by that question or task. An awarding organisation must not permit a Centre to amend –

- (a) the knowledge, skills or understanding that a Learner is required to demonstrate in the question or task,
- (b) the Level of Demand of the question or task, or
- (c) any specified conditions under which the assessment must be completed, including in particular the time within which the assessment must be completed (unless any such amendment is part of a Reasonable Adjustment or for the purposes of Special Consideration).

#### SLC Component

The assessments for the SLC Component must be set -

- (a) by the awarding organisation,
- (b) by a Centre, or
- (c) through a combination of (a) or (b).

An awarding organisation must ensure that where a Centre sets any assessment, or part of an assessment, it does so within parameters specified by the awarding organisation to ensure that the assessment is fit for purpose and meets our requirements for the SLC Component.

#### Marking of assessments

Evidence generated by a Learner in an assessment for the Reading and Writing Components at levels 1 and 2 must be marked by the awarding organisation or a person connected to the awarding organisation.

Evidence generated by a Learner in any assessment at entry level, or in an assessment for the SLC Component at levels 1 and 2, may be marked –

 (a) by the awarding organisation or a person connected to the awarding organisation,

- (b) by a Centre, or
- (c) through a combination of (a) and (b).

In any event, the awarding organisation must demonstrate to Ofqual's satisfaction in its assessment strategy that –

- it has taken all reasonable steps to identify the risk of any Adverse Effect which may result from its approach to marking the assessments (and to Moderation and monitoring where appropriate), and
- (b) where such a risk is identified, it has taken all reasonable steps to prevent that Adverse Effect or, where it cannot be prevented, to mitigate that Adverse Effect.

#### **Guidance for Centres**

Under Condition G9.2(a) an awarding organisation must ensure that every assessment for a qualification which it makes available is fit for purpose on delivery.

Under Condition C2.5 an awarding organisation must provide effective guidance to a Centre in respect of the parts of the delivery of a qualification that the Centre undertakes.

Under Condition H1.1 an awarding organisation must ensure that the criteria against which Learners' performance will be differentiated are applied accurately and consistently by all Assessors.

Taking these obligations together, and without prejudice to any other action that they might require, an awarding organisation must provide effective guidance to Centres in respect of the setting, adaptation, delivery and marking by Centres, as relevant, of assessments for a functional skills qualification in English which it makes available, or proposes to make available.

#### **Monitoring of SLC assessments**

In respect of each functional skills qualification in English which it makes available, an awarding organisation must have in place clear and effective arrangements to monitor the delivery and, where relevant, the marking by Centres of assessments for the SLC Component.

As part of those arrangements, an awarding organisation must, at a minimum –

(a) ensure that each Centre which delivers assessments for the SLC Component receives a monitoring visit at least once every year (a 'Monitoring Visit'),

- (b) ensure that, taken together, the Monitoring Visit(s) for a centre in a given year include the following activities, as relevant
  - (i) observation of one or more assessments for the SLC Components being undertaken,
  - (ii) observation of marking by the Centre of one or more assessments for the SLC Components,
  - (iii) a review of the Centre's approach to the standardisation of marking, and
  - (iv) interviews with key centre staff with responsibility for the delivery and marking (including standardisation) of assessments.

Where a Centre delivers or marks assessments across more than one level, an awarding organisation does not need to undertake separate monitoring in relation to each of those levels so long as, through the monitoring it undertakes, it is able to obtain reasonable assurance that all levels are being delivered and, where relevant, marked, in accordance with the relevant Conditions.

An awarding organisation should use its monitoring activities as part of the means by which it ensures that –

- (a) assessments for the SLC Component remain fit for purpose upon delivery (as required by Condition G9.2(a)), and
- (b) the criteria set out above against which Learners' performance is differentiated are being applied consistently by Assessors (as required by Condition H1.1(b)).

# Standard setting requirements for functional skills qualifications in English

Condition FSE5.1 allows us to specify requirements and guidance in relation to the specified levels of attainment that must be used for functional skills qualifications in English.

Condition FSE5.2(b) allows us to specify requirements and guidance in relation to how those specified levels of attainment are set.

We set out our requirements for the purposes of Conditions FSE5.1 and FSE5.2(b) below.

#### Specified level of attainment in functional skills qualifications in English

In relation to each functional skills qualification in English, an awarding organisation must ensure that –

- (a) there shall be a single specified level of attainment 'Pass', and
- (b) a Learner is issued a result of 'Fail' where he or she -
  - (i) does not meet the criteria to be awarded a Pass, or
  - (ii) has not taken all of the necessary assessments, and has not been exempted from assessments not taken on grounds of disability.

#### Setting the specified level of attainment

An awarding organisation must set a single boundary mark for a Pass for each of the Reading Component and the Writing Component.

This means that, where the Writing Component comprises two assessments, an awarding organisation –

- (a) must set a single boundary mark which is then applied to a Learner's combined mark from both assessments, and
- (b) must not set a boundary mark for either of the individual assessments.

Where a number of alternative versions of the same assessment are used simultaneously, with each Learner taking one version per attempt, an awarding organisation must set a boundary mark for each alternative version in such a way as to secure —

- (a) the maintenance of standards across those alternative versions, and
- (b) suitable qualification level standards.

Where a single version of an assessment is used for a Component, an awarding organisation must set the boundary mark for that assessment in such a way as to secure suitable qualification level standards.

No boundary mark is to be set for the assessment or assessments for the SLC Component. A Learner who has met the criteria for a Pass must simply be issued that result.

#### **Requirement to pass all three Components**

A Learner must achieve a Pass in all three Components at the same level to achieve a Pass at qualification level.

For clarity, a Learner cannot aggregate results from Components at different levels in order to be awarded the qualification.

#### **Carrying forward Component marks**

So long as the requirements in Condition E10.1 are met, an awarding organisation must permit a Learner to carry forward his or her result for a Component from a previous attempt at a functional skills qualification in English at the same level awarded in line with these Subject Level Conditions by that awarding organisation or a different awarding organisation. This includes circumstances in which a Learner has not previously attempted all three Components.

# Assessment strategy requirements for functional skills qualifications in English

Condition FSE2.1(a) requires an awarding organisation to establish and maintain an assessment strategy for each functional skills qualification in English which it makes available or proposes to make available. Condition FSE2.2 requires an awarding organisation to ensure that the assessment strategy for a functional skills qualification in English sets out how the awarding organisation intends to secure, on an ongoing basis, compliance with its Conditions of Recognition in respect of the assessments for that qualification.

Condition FSE2.1(b) requires an awarding organisation to have regard to any requirements in relation to assessment strategies published by Ofqual. We set out our requirements for the purposes of Condition FSE2.1(b) below.

#### **General requirements**

An assessment strategy for a functional skills qualification in English must provide a comprehensive picture of the steps and approach an awarding organisation will take to secure compliance with its Conditions of Recognition in relation to the design, delivery and marking of assessments for, and the award of, that qualification.

An assessment strategy must present a logical and coherent narrative that includes clear and concise evidence demonstrating how an awarding organisation will seek to ensure that the qualification, and the assessments for it, are fit for purpose. In particular, it must include information and evidence to show how the awarding organisation promotes and acts on feedback between the different stages of the qualification development cycle so as to continuously improve the assessments for that qualification.

#### **Detailed requirements**

We set out below our detailed requirements on the specific information and evidence an awarding organisation must include in its assessment strategy. The amount of information and evidence that can be included may vary across the areas identified, depending on the relevant point in the qualification development cycle to which a particular item pertains and the extent to which Ofqual has determined the regulatory approach in relation to a particular issue.

These detailed requirements are intended to indicate the minimum items that an assessment strategy must include. They are not intended to provide a template specifying the form that it must take, since the optimal structure and content of an assessment strategy will depend on the approach that is being proposed by the awarding organisation.

| SECTION 1: ASSESSMENT DESIGN & APPROACH   | EXAMPLES OF<br>RELEVANT<br>CONDITIONS |
|---|---------------------------------------|
| Overall assessment time   | Condition FSE4.2                      |
| For each level, the overall assessment time from within the permitted range, and a rationale for this.    | Condition E4.2                        |
|   | Conditions G9.1 – G9.2                |
| Individual assessment times   | Condition FSE4.2                      |
| For each level, the assessment time for each individual   | Condition D1                          |
| Component, and for each assessment where more than one assessment is used in a Component, and a           | Condition E4.2                        |
| rationale for these times (for example in terms of covering the required subject content effectively, and | Condition G1                          |
| balancing reliability and manageability).   | Conditions G9.1 – G9.2                |
| Number of marks per Component   | Condition FSE4.2                      |
| For each level, the number of marks for each individual   | Condition D1                          |
| Component, and for each assessment where more than one assessment is used in a Component, and a           | Condition E4.2                        |
| rationale for those numbers of marks (for example in  | Condition G1                          |
| terms of covering the required subject content effectively, and balancing reliability and manageability). |                                       |
| Assessment structure  | Condition FSE4.2                      |
| For each level, details of how assessments will be  | Condition D1                          |
| structured, for example:  | Condition E4.2                        |
| <ul> <li>number of tasks and assessments in the SLC</li> <li>Component, and</li> </ul>                    | Condition G1                          |
| <ul> <li>number of sections in the Reading Component and<br/>Writing Component.</li> </ul>                |                                       |
| Coverage of subject content   | Condition FSE1.1                      |
| Approach to coverage of the subject content, including:   | Condition FSE4.2                      |
| <ul> <li>coverage of the content statements, and</li> </ul>   | Condition D1                          |

| •      | sampling of the content outlined in the Appendix to the Content Document in line with Ofqual's          | Condition E4.2  Condition G1 |
|--------|---|------------------------------|
|        | requirements.   | Condition of                 |
| Item   | types and mark schemes  | Condition FSE1.1             |
| For    | each level:   | Condition FSE4.2             |
| •      | details of the range and balance of item types to be used (e.g. multiple-choice, short answer, extended | Condition D1                 |
|        | response, etc.) and how these will support valid  | Condition E4.2               |
|        | assessment of the subject content at the appropriate level,   | Condition G1                 |
| -      | approach to mark scheme design, including for different item types, and an explanation of how           | Condition H1.1               |
|        | resulting mark schemes will support reliable  |                              |
|        | application, and a sample of example items and associated mark  |                              |
|        | schemes, representing the range to be used in   | >                            |
|        | assessments, with commentaries explaining the   |                              |
|        | approaches taken.   |                              |
| Ava    | ilability of assessments  | Condition D1                 |
| Арр    | roach to availability of assessments, including:  | Condition E4.2               |
| •      | number of assessments to be available,  | Condition G1                 |
| •      | type of assessment (e.g. online and/or paper-based),  | Conditions G9.1 – G9.2       |
| •      | nature of opportunities (e.g. on-demand or sessions),   | Condition H2                 |
| -      | duration for which assessments will be available, and   | Condition H3                 |
| -      | approach to Learners taking an assessment again.  |                              |
| In lig | ght of the approach to assessment availability, any   |                              |
| spec   | cific risks that have been identified, how these will be  |                              |
|        | gated, and how particular challenges will be ressed, including:   |                              |
| -      | ensuring comparability of assessments,  |                              |
| •      | minimising predictability of assessments, and   |                              |
| •      | ensuring security of assessments.   |                              |
|        |   | <u> </u>                     |

| SECTION 2: ASSESSMENT DEVELOPMENT & DELIVERY   |                        |  |
|--|------------------------|--|
| Developing assessment materials  | Condition FSE1.1       |  |
| Process for developing assessment materials, including different stages and personnel involved, how evidence regarding functioning of previous assessments is used,  | Condition FSE4.2       |  |
|  | Condition D1           |  |
| and any differences by assessment type.  | Condition D3           |  |
|  | Condition E4.2         |  |
|  | Condition G1           |  |
|  | Condition G3           |  |
|  | Condition G9.1         |  |
| Assessment setting arrangements  | Condition A4           |  |
| Approach to training individuals who will be responsible for setting assessments and/or items, including ensuring security and mitigating any conflicts of interest. | Conditions A5.1 – A5.3 |  |
|  | Condition G1           |  |
|  | Condition G4           |  |
|  |                        |  |
| Assessor standardisation   | Condition G1.3         |  |
| Approach to training and standardising assessors,  | Condition H1           |  |
| including details of standardisation procedures and any wider training.  | Condition H2           |  |
|  | Condition H5           |  |
| Monitoring marking   | Condition H1           |  |
| Processes in place to monitor accuracy and consistency   | Condition H2           |  |
| of marking and issuing of results, and to take remedial action where necessary.  | Condition H5           |  |
|  | Condition H6.1(d)      |  |
| Malpractice & security arrangements  | Condition A8           |  |
|  | Condition G4           |  |

How malpractice will be addressed and security of assessments will be ensured, including any differences by assessment type. **SECTION 3: CENTRE ASSESSMENT & MODERATION** Centre assessment Condition FSE4.2 Condition C1 Approach to whether Centre-setting, and/or Centre-adaptation, and/or Centre marking, will be Conditions C2.1 – C2.3 permitted as relevant for the SLC Component (at all levels) and the Reading Component and Writing Condition D1 Component at entry levels. An explanation of the rationale for this, and how Condition E4.2 any risks will be managed, for example in relation Condition G1 to authenticity of Learners' work and accuracy of Centres' marking. Condition G3 Condition G9 Condition FSE4.2 **Guidance and training to centres** Condition C1 Approach to the provision of guidance and training to Centres around Centre-set, Centre-adapted, and Condition C2.5 Centre-marked assessments. In particular to cover: Condition G9.2 guidance around setting and/or adapting assessments. Condition H1.1 approach to reviewing Centre-set and/or Centreadapted assessments, and Condition H5 training in relation to application of assessment criteria for the SLC Component and entry level mark schemes Condition FSE4.2 Approach to marking Condition A6 The steps taken to identify the risk of any Adverse Effect which may result from the awarding Condition D1 organisation's approach to marking assessments (and to Moderation and monitoring where Condition H1

appropriate).

Where such a risk has been identified, the steps

taken to prevent that Adverse Effect or, where it

Condition H2

| cannot be prevented, to mitigate that Adverse  | Condition H5                |
|--|-----------------------------|
| Effect.  | Condition no                |
| Centre monitoring arrangements   | Condition FSE4.2            |
| Approach to monitoring Centres in relation to  | Condition C1                |
| assessments for the SLC Component, where relevant.  This will include how the awarding organisation's  | Condition H1                |
| approach to monitoring will ensure that assessments remain fit for purpose on delivery and that the criteria in relation to the SLC Component are being applied  | Condition H5                |
| <ul> <li>consistently by Assessors. In particular:</li> <li>approach to targeting monitoring,</li> <li>frequency of visits,</li> <li>activities undertaken and evidence considered</li> </ul>                    |                             |
| during visits, and feedback arrangements to inform future Centre assessments   |                             |
| Moderation of Centre-marked assessments  | Condition C1                |
| Approach to Moderation for the Reading Component and Writing Component at entry level, where relevant.   | Conditions C2.1 and C2.2(j) |
|  | Condition H2                |
| SECTION 4: STANDARD SETTING & MAINTENANCE  |                             |
| Approach to ensuring decisions in relation to standard setting follow an appropriate technical   | Condition FSE5              |
| methodology and have appropriate scrutiny.   | Condition D1                |
| <ul> <li>An explanation of the technical methodology<br/>employed in the process, including the personnel</li> </ul>   | Condition H3                |
| <ul> <li>involved and their roles.</li> <li>An explanation of how the decisions from the process are approved within the awarding organisation and the personnel involved in this.</li> </ul>                    |                             |
| involved and their roles.  An explanation of how the decisions from the process are approved within the awarding organisation and the personnel involved in this.  Approach to ensuring decisions in relation to | Condition FSE5              |
| involved and their roles.  An explanation of how the decisions from the process are approved within the awarding organisation and the personnel involved in this.  | Condition FSE5 Condition D1 |

| make-up.  |                |
|---|----------------|
| Approach to ensuring decisions in relation to standard setting promote comparability, over time | Condition FSE5 |
| and between awarding organisations, and are kept under review.                                  | Condition D1   |
|   | Condition H3   |
| <ul> <li>Details of how comparability between different</li> </ul>                              |                |
| versions of assessments and different types of  |                |
| assessment (e.g. online vs paper-based) is  |                |
| ensured, both where these are available at the  |                |
| same time and on an ongoing basis.  |                |
| ■ For on-demand assessments, details of how and   |                |
| when remedial action is taken when emerging   |                |
| evidence regarding an existing assessment   |                |
| suggests previous decisions in relation to standard   |                |
| setting may need reconsidering.   |                |
| <ul> <li>Details of how evidence generated in line with any</li> </ul>                          |                |
| requirements set by Ofqual under Condition  |                |
| FSE5.2(a) in relation to inter-awarding organisation  |                |
| comparability will be used to inform decisions on   |                |
| standard setting.   |                |

### **Guidance**

### Guidance on interpretation of the subject content

The subject content for functional skills qualifications in English is set out in the Department for Education's 'Subject content functional skills: English',<sup>3</sup> document reference DFE-00047-2018 (the 'Content Document').

Condition FSE1.1(c) requires awarding organisations to interpret the Content Document in line with any requirements, and having regard to any guidance, published by Ofqual.

We set out our guidance for the purposes of Condition FSE1.1(c) below.

#### Assessing content statements at the appropriate level

We expect the Level of Demand of questions and tasks in relation to all content statements, and what they expect of Learners, to be appropriate to the level of the qualification.

In the Content Document, a small number of content statements are duplicated in relation to more than one level.

For example, the content statement 'Write text of an appropriate level of detail and of appropriate length (including where this is specified) to meet the needs of purpose and audience' appears in relation to the Writing Component at both Level 1 and Level 2.

Where the same content statement is used for more than one level this does not mean that the questions or assessment tasks in relation to that statement should be identical in terms of their Level of Demand, and what they require of Learners, across the relevant levels. Rather, in line with our overarching expectation above, the Level of Demand of the questions or tasks, and what they expect of Learners, should be appropriate to the level of the qualification.

#### Interpretation of lists within the subject content

Where the Content Document prefaces an item or list of items with the term 'e.g.' or 'for example', the items listed are to be interpreted as illustrative examples of the content statement which precedes them.

Therefore, in the following statement –

<sup>&</sup>lt;sup>3</sup> www.gov.uk/government/publications/functional-skills-subject-content-english

19. Communicate information, ideas and opinions clearly and in a logical sequence (e.g. chronologically, by task) [Entry level 1]

'chronologically' and 'by task' are examples of the type of logical sequencing that a Learner may use when being assessed in relation to the communication of information, ideas and opinions.

Where the Content Document prefaces a statement with 'including', the statement is to be interpreted as indicating a specific expectation within the broader expectation which precedes it. As such, the content in the specific expectation should be assessed.

#### Interpretation of 'scope of study' requirements

In all relation to all three Components, at each level the Content Document uses the term 'text' to explain what Learners should be expected to study. For example –

Text: this should include short, straightforward texts that instruct, inform, describe and narrate. [Entry level 2 reading]

[...]

Text: this should include straightforward texts such as narratives, instructions, explanations and reports. [Entry level 3 writing]

[...]

Text: this should include extended narratives and information (information may be on technical, concrete or abstract topics), discussions, detailed explanations and presentations, all of varying lengths. [Level 2 Speaking Listening and Communicating]

These statements in relation to the scope of study have implications for assessment. We expect awarding organisations to interpret the Content Document such that –

- in assessments for the Reading Component, Learners are expected to respond to texts that are consistent with the description for the appropriate level,
- in assessments for the Writing Component, Learners are expected to produce texts that are consistent with the description for the appropriate level, and
- in assessments for the SLC Component, Learners are expected to complete tasks consistent with the description for the appropriate level.

In relation to the SLC Component, the term 'text' should be interpreted in a broad sense, in terms of the particular types and levels of discourse required, rather than indicating the intention that Learners should have to read, or write, written text, unless that would naturally be done for a particular type of task (e.g. speaking notes used during a presentation). It also includes material that a Learner is expected to

respond to, as well as produce. So, for example, a Learner may listen and respond to a presentation through a discussion, rather than give a presentation him or herself.



# **Guidance on use of British Sign Language and Sign Supported English**

In our *Specifications in relation to the reasonable adjustment of general* qualifications<sup>4</sup>, published under section 96 of the Equality Act 2010, specification G states –

Where an assessment seeks to test a Learner's knowledge of, skills in, or understanding of a particular language, the use of an alternative language – such as British Sign Language – must not be used as a reasonable adjustment where such use would prevent the Learner demonstrating the required knowledge, skills or understanding.

Functional skills qualifications in English are intended to assess communication skills generally, rather than communication specifically in English. Therefore British Sign Language – as well as Sign Supported English – can be used as a reasonable adjustment in respect of those qualifications.

<sup>&</sup>lt;sup>4</sup> <u>www.gov.uk/government/publications/specifications-in-relation-to-the-reasonable-adjustment-of-general-qualifications</u>

### **Guidance on assessment availability**

We have not set any requirements with respect to when an awarding organisation must conduct assessments for a functional skills qualification in English that it makes available.

This means that an awarding organisation may choose its own approach to when assessments are taken. It may, for example, choose to set a number of assessment windows each year, and/or it may offer 'on-demand' assessments which can be taken by a Learner at any time.

Whatever approach an awarding organisation adopts to the availability of assessments, it must ensure that it meets the requirements in the General Conditions of Recognition in relation to the maintenance of standards, comparability and avoiding predictability.<sup>5</sup>

Different approaches to assessment availability will give rise to different risks with respect to these issues and, as outlined in our requirements for the qualification, we will expect an awarding organisation to set out in its assessment strategy how it has sought to identify and deal with such risks.

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 $<sup>^{\</sup>rm 5}$  For example, Conditions D1, G1, G9, H2 (where applicable) and H3.

# **Guidance on Condition G3 Use of language and Stimulus Materials**

Condition G3.1 requires awarding organisations to ensure that assessments use only appropriate language and Stimulus Materials.

In considering whether language and Stimulus Materials are appropriate, an awarding organisation must take into account the level of the qualification and the knowledge, skills and understanding assessed for it.

The Appendix to the functional skills Content Document sets out the words and types of words that Learners at entry level should be able to read.

Language (such as rubrics) and Stimulus Materials for entry level functional skills qualifications in English are unlikely to be appropriate if they exceed the expectations around reading ability set out in Appendix to the Content Document.

# Guidance on notifying Ofqual of proposal to make qualification available

Condition FSE3.1(a) states that an awarding organisation must 'promptly' inform Ofqual that it proposes to make available a functional skills qualification in English.

We expect an awarding organisation to provide notification to us promptly following a firm business decision to develop the qualification and make it available. The purpose of this notification is to allow Ofqual to plan its technical evaluation of the qualification before it is made available.

### **Guidance on the Reading Component**

Under our requirements in respect of the assessments for the Reading Component, an awarding organisation must ensure that each assessment assesses a Learner's ability to read a representative sample of the words and types of words required in relation to the relevant entry level by the Appendix to the Content Document.

We expect that the reading of such words will be assessed implicitly through comprehension of the texts of which they form part, rather than through assessment of a Learner's comprehension of individual words in isolation or by requiring the Learner to read aloud.

### **Guidance on Centre monitoring**

In our requirements set under Condition FSE4.2, we set out minimum requirements in relation to Centre monitoring of assessments for the SLC Component.

Under Condition D3.1 an awarding organisation must keep its approach to the delivery and award of qualifications under review and enhance it where necessary so as to assure itself that its approach remains at all times appropriate.

There will be circumstances in which additional Centre monitoring, beyond our minimum requirements, will be appropriate. Some examples of such circumstances include the following –

- (a) New Centres.
- (b) Centres with large cohorts.
- (c) Centres with significant changes in cohort.
- (d) Centres with significant changes in pass rates.
- (e) Centres with significant variation in pass rates for different Components.
- (f) Where previous monitoring has identified particular risks or issues.

# Guidance on standard setting for functional skills qualifications

Condition FSE5.2(b) allows us to specify requirements and guidance in relation to the setting of specified levels of attainment for functional skills qualifications in English.

We set out below our guidance for the purposes of Condition FSE5.2(b).

Condition FSE5.3 states that in setting the specified levels of attainment for a functional skills qualification in English which it makes available, an awarding organisation must have regard to an appropriate range of qualitative and quantitative evidence.

Condition FSE5.4 states that such evidence will only be appropriate if it includes evidence of –

- (a) the Level of Demand of the assessments for that qualification,
- (b) the level of attainment demonstrated in those assessments by
  - (i) an appropriately representative sample of Learners taking that qualification, or
  - (ii) individuals (whether Learners or otherwise) based on robust technical pretesting of those assessments,
- (c) where available, the level of attainment demonstrated by Learners taking that qualification in a
  - (i) prior assessment (which was not for that qualification), whether or not that assessment was for a regulated qualification, or
  - (ii) prior qualification, whether or not that qualification was a regulated qualification, and
- (d) following the first time that a Component designed in line with these Subject Level Conditions is awarded, the level of attainment demonstrated by Learners who have previously been awarded that Component.

Without prejudice to any requirements that Ofqual may set in relation to the weight to be given to evidence in the first awards, examples of the evidence that may be used by an awarding organisation in setting the specified levels of attainment for a functional skills qualification in English which it makes available may include –

question papers/tasks and final mark schemes,

- senior Assessor input into decisions, for example comments on how the assessments have worked or are likely to work, and recommendations for the setting of specified levels of attainment,
- technical information about how the assessments, and/or any similar assessments previously and concurrently available, have functioned, for example mark distributions, mean marks, standard deviations, item-level statistics,
- samples of current Learners' work selected from a range of Centres and assessed/Moderated by Assessors/moderators whose work is known to be reliable.
- details of changes in entry patterns and choices of options,
- archive Learners' work exemplifying specified levels of attainment in previous assessments for the qualification, together with the relevant question papers/tasks and mark schemes,
- inter-awarding organisation evidence for functional skills qualifications in English,
- pertinent material deemed to be of equivalent standard from similar qualifications or other relevant qualifications,
- information on Learners' performance in previous assessments for the qualification, and
- marking guides for assessments where the evidence is of an ephemeral nature.

In addition, in setting the specified levels of attainment for a functional skills qualification in English that it makes available, we expect an awarding organisation to have regard, as appropriate, to the level of attainment demonstrated by Learners who have taken a pre-reform functional skills qualification in English.

We expect the weight placed on such evidence to decrease over time as the awarding organisation builds an archive of evidence of the level of attainment demonstrated by Learners in the reformed qualification.

In determining whether it has sufficient evidence of the level of attainment demonstrated, or likely to be demonstrated, in the assessments for a functional skills qualification in English by an appropriate percentage of the Learners taking that qualification, an awarding organisation should consider whether the marks on its system, or the equivalent information it has available, reflect –

all possible routes through the qualification and/or Component, and

 a representative proportion of Learners' marks for, or likely to be achieved in, the qualification and/or Component.

In setting the specified levels of attainment for a functional skills qualification in English that it makes available, we expect an awarding organisation to use the appropriate balance of evidence for –

- its assessment approach, and
- the cohort taking the assessment.

For example, in a sessional award and where prior attainment data is available for many or most Learners, an awarding organisation might combine –

- senior Assessor judgement regarding the Level of Demand of the relevant assessment,
- qualitative and quantitative evidence of Learners' actual attainment in the assessment, and
- information regarding Learners' prior attainment in other assessments.

In an on-demand award and where there is little or no prior attainment data available for Learners, an awarding organisation might –

- when an assessment is first introduced, place greater weight on senior Assessor judgement regarding its Level of Demand, using a robust and recognised technical methodology, and
- incorporate consideration of qualitative and quantitative evidence of Learners' actual attainment in that assessment, and/or other versions of that assessment, once that evidence becomes available, and before results are issued.