Process Guidance Note 2/01(13)

Statutory guidance for extraction of non-ferrous metal from scrap

Revised: July 2013
Defra would like to acknowledge the work of the Environment Agency’s Local Authority Unit in the drafting of this guidance note.
Revision of the guidance

The electronic version of this publication is updated from time to time with new or amended guidance. Table 0.1 is an index to the latest changes (minor amendments are generally not listed).

<table>
<thead>
<tr>
<th>Date of change</th>
<th>Section/paragraph where change can be found</th>
<th>Nature of change</th>
</tr>
</thead>
<tbody>
<tr>
<td>July 2013</td>
<td>Throughout</td>
<td>Addition of colour coding to tables</td>
</tr>
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Table 0.1 - Revision of the guidance
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1. Introduction

Legal basis

1.1 This note applies to the whole of the UK. It is issued by the Secretary of State, the Welsh Government, the Scottish Government and the Department of the Environment in Northern Ireland (DoE NI) to give guidance on the conditions appropriate for the control of emissions into the air from furnaces used for the extraction of non-ferrous metal from scrap. It is published only in electronic form and can be found on the Defra website. It supersedes PG2/01(06) and NIPG2/01(06).

1.2 This guidance document is compliant with the Code of Practice on Guidance on Regulation page 6 of which contains the "golden rules of good guidance". If you feel this guidance breaches the code or you notice any inaccuracies within the guidance, please contact us.

1.3 This is one of a series of statutory notes giving guidance on the Best Available Techniques (BAT). The notes are all aimed at providing a strong framework for consistent and transparent regulation of installations regulated under the statutory Local Air Pollution Prevention and Control (LAPPC) regime in England and Wales, Scotland and Northern Ireland. The note will be treated as one of the material considerations when determining any appeals against a decision made under this legislation. Further guidance on the meaning of BAT can be found for England and Wales (in chapter 12 of the General Guidance Manual), Scotland, and Northern Ireland, (in chapter 9).

1.4 In general terms, what are BAT for one installation in a sector are likely to be BAT for a comparable installation. Consistency is important where circumstances are the same. However, in each case it is, in practice, for regulators (subject to appeal) to decide what are BAT for each individual installation, taking into account variable factors such as the configuration, size and other individual characteristics of the installation, as well as the locality (e.g. proximity to particularly sensitive receptors).

1.5 The note also, where appropriate, gives details of any mandatory requirements affecting air emissions which are in force at the time of publication, such as those contained in Regulations or in Directions from the Government. In the case of this note, at the time of publication this includes (see also paragraph 3.2):

- Environmental Permitting (England) (Transitional – Exercise of Agency Functions at Part B Installations) Direction 2010
- Environmental Permitting (Wales) (Transitional – Exercise of Agency Functions at Part B Installations) Direction 2010
1.6 In **Section 4** and **Section 5**, arrows are used to indicate the matters which should be considered for inclusion as permit conditions. It is important to note, however, that this should not be taken as a short cut for regulators to a proper determination of BAT or to disregard the explanatory material which accompanies the arrows. In individual cases it may be justified to:

- include additional conditions;
- include different conditions;
- not include conditions relating to some of the matters indicated.

In addition, conditions will need to be derived from other parts of the note, in particular to specify emission limits, compliance deadlines and mandatory requirements arising from directions or other legislation.

**Who is the guidance for?**

1.7 This guidance is for:

**Regulators**
- local authorities in England and Wales, who must have regard to this statutory guidance when determining applications for permits and reviewing extant permits;
- the Scottish Environment Protection Agency (SEPA) in Scotland, and district councils or the Northern Ireland Environment Agency (NIEA), in Northern Ireland;

**Operators** who are best advised also to have regard to it when making applications and in the subsequent operation of their installation;

**Members of the public** who may be interested to know what the Government considers, in accordance with the legislation, amounts to appropriate conditions for controlling air emissions for the generality of installations in this particular industry sector.

**Updating the guidance**

1.8 The guidance is based on the state of knowledge and understanding, at the time of writing, of what constitute BAT for this sector. The note may be amended from time to time to keep up with developments in BAT, including improvements in techniques, changes to the economic parameters, and new understanding of environmental impacts and risks. The updated version will replace the previous version on the [Defra](https://www.gov.uk) website and will include an index to the amendments.
1.9 Reasonable steps will be taken to keep the guidance up-to-date to ensure that those who need to know about changes to the guidance are informed of any published revisions. However, because there can be rapid changes to matters referred to in the guidance – for example to legislation – it should not be assumed that the most recent version of this note reflects the very latest legal requirements; these requirements apply.

Consultation

1.10 This note has been produced in consultation with relevant trade bodies, representatives of regulators including members of the Industrial Pollution Liaison Committee and other potentially-interested organisations.

Policy and procedures

1.11 General guidance explaining LAPPC and setting out the policy and procedures is contained in separate documents for England and Wales, Scotland and Northern Ireland.

When to use another note rather than PG2/01

1.12 This note is primarily intended to cover metal recycling facilities which physically treat mixed scrap and recover the metal. It is possible that other activities take place on the site where the provisions of an additional PG note may need to be included in a permit.

For aluminium, magnesium or zinc foundries which do not recover aluminium, magnesium or zinc by differential melting the provisions of the following PG notes should be applied instead of this note.

- PG2/06 - processes for melting and producing aluminium and its alloys;
- PG2/07 - zinc and zinc alloy processes;
- PG2/10 (previously PG2/6b) - processes for melting and producing magnesium and its alloys.
2. Timetable for compliance and reviews

Existing processes or activities

2.1 This note contains all the provisions from previous editions which have not been removed. Some have been amended. For installations in operation at the date this note is published, the regulator should have already issued or varied the permit having regard to the previous editions. If they have not done so, this should now be done.

2.2 The new provisions of this note and the dates by which compliance with these provisions is expected are listed in Table 2.1, together with the paragraph number where the provision is to be found. Compliance with the new provisions should normally be achieved by the dates shown. Permits should be varied as necessary, having regard to the changes and the timetable.

<table>
<thead>
<tr>
<th>Guidance</th>
<th>Relevant paragraph/row in this note</th>
<th>Compliance date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>There are no new provisions in this note likely of themselves to result in a need to vary existing permit conditions. For a full list of changes made by this note, excluding very minor ones, see Table 6.1.</td>
<td></td>
</tr>
</tbody>
</table>

2.3 Replacement plant should normally be designed to meet the appropriate standards specified for new installations/activities.

2.4 Where provisions in the preceding guidance note have been deleted or relaxed, permits should be varied as necessary as soon as reasonably practicable.

2.5 For new activities, the permit should have regard to the full standards of this guidance from the first day of operation.

2.6 For substantially changed activities, the permit should normally have regard to the full standards of this guidance with respect to the parts of the activity that have been substantially changed and any part of the activity affected by the change, from the first day of operation.
Permit reviews

2.7 Under LAPPC, the legislation requires permits to be reviewed periodically but does not specify a frequency. It is considered for this sector that a frequency of once every eight years ought normally to be sufficient for the purposes of the appropriate Regulations. Further guidance on permit reviews is contained in the appropriate Guidance Manual for England and Wales, Scotland, Practical guide section 10 and Northern Ireland Part B Guidance page 9, Northern Ireland Part C Guidance chapter 17. Regulators should use any opportunities to determine the variations to permits necessitated by paragraph 2.2 above in conjunction with these reviews.

2.8 Conditions should also be reviewed where complaint is attributable to the operation of the process and is, in the opinion of the regulator, justified.
3. Activity description

Regulations

3.1 This note applies to LAPPC installations for the extraction of non-ferrous metal from scrap using furnaces. In the context of this note, “process” or activity” comprises the whole process including the treating, handling and storage of all materials and wastes relating to the process.

Part B activities and directly-associated waste operations

3.2 The directions referred to in paragraph 1.5 give local authorities in England and Wales waste regulatory responsibility for some waste operations. These operations are listed in Schedule 3 to the EP Regulations 2010 but are not exempt because they are a directly-associated activity of a Part B installation. Chapter 40 (Waste Issues) of the General Guidance Manual advises on this and in particular in paragraph 40.10 of the GGM, conditions are suggested which might apply to any such waste operations.

3.3 The activities are listed for regulation as given in Table 3.1.

<table>
<thead>
<tr>
<th>Table 3.1 - Regulations listing activities</th>
</tr>
</thead>
<tbody>
<tr>
<td>LAPPC</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>Part B</td>
</tr>
<tr>
<td>Part C</td>
</tr>
</tbody>
</table>

The links are to the original version of the Regulations. A consolidated version is not available on www.legislation.gov.uk.

3.4 This note refers to the separation of copper, aluminium, magnesium or zinc from mixed scrap by differential melting, including any related process for the refining of any non-ferrous metal or non-ferrous metal alloy. Refining should be taken to mean cleansing, reducing or removing deleterious elements, oxides or other gangue material.
3.5 These processes are normally undertaken in a sloping hearth furnace, and in a few cases in a reverberatory furnace. The metal most frequently extracted is aluminium from iron/iron aluminium scrap. Occasionally clean zinc scrap is melted to extract zinc.

There are two distinct sub sectors which are recognised in this note which undertake similar activities. The first of these involves melting scrap metal and casting into ingots which are subsequently remelted for compositional adjustment. This activity is known as remelt. The second sub sector involves the melting of remelt ingot, scrap or a mixture of those materials, adjusting the composition of the metal in the furnace well, and casting into an ingot of known specification. This activity is known as spec melt.

**Sloping hearth furnace**

3.6 A sloping hearth furnace is primarily designed for differential melting. Typically it is used for the separation of aluminium from components made of iron or steel (e.g. engine blocks). The melting point of aluminium is 660°C, that of iron 1528°C. This useful difference enables differential melting to be used to recover the more valuable aluminium. Scrap metal is placed on the sloping base of the furnace, the aluminium melts away from the iron and runs down the slope into a sump for collection. The solid iron can then be removed from the furnace through the main door.

**Afterburners**

3.7 If the mixture of fuel to air being fed to the burners in the primary furnace is incorrect then incomplete combustion of the fuel may occur giving rise to smoke emissions.

3.8 Overloading the furnace, placing material in the furnace before it has reached the correct working temperature, or leaving the furnace door open, will all increase the likelihood of incomplete combustion.

3.9 An afterburner is necessary to burn any products of incomplete combustion produced in the primary melting chamber. Correct use of the afterburner prevents emissions of visible smoke. Correct use of the afterburner means that the temperature must be higher than 850°C and emissions must reside within the secondary chamber for a period sufficient to avoid emissions consisting of the products of incomplete combustion.
Potential releases

Pollutants and sources

3.10 The key emissions from these processes that constitute pollution for the purposes of the relevant legislation and therefore warrant control, are those consisting of particulate matter and cadmium, lead and their compounds, in particular the oxides.

3.11 The following parts of the process may give rise to particulate matter in the form of dust, soot and metal oxide:

- transfer of potentially dusty materials e.g. flux, dross;
- melting;
- incomplete combustion.

3.12 The following parts of the process may give rise to other pollutants:

- use of fluxes may give rise to chloride or fluoride emissions.

3.13 Dioxins may be produced if the conditions that give rise to such pollutants are present. These are:

- presence of chloride ions - these can arise from scrap that is contaminated with chlorine containing plastics or chlorinated cutting fluids, from use of coal, coke, fuel oil and from certain fluxes;
- presence of organic carbon - this may arise from organic contaminants in scrap and from coal, coke or oil used as fuel;
- temperature conditions between 200°C and 650°C especially in the presence of a metal catalyst such as copper.
4. Emission limits, monitoring and other provisions

4.1 Emissions of the substances listed in Table 4.1 should be controlled.

4.2 The emission limit values and provisions described in this section are achievable using the best available techniques described in Section 5. Monitoring of emissions should be carried out according to the method specified in this section or by an equivalent method agreed by the regulator. Where reference is made to a British, European, or International standard (BS, CEN or ISO) in this section, the standards referred to are correct at the date of publication. (Users of this note should bear in mind that the standards are periodically amended, updated or replaced). The latest information regarding the monitoring standards applicable can be found at the Source Testing Association website. Further information on monitoring can be found in Environment Agency publications, M1 and M2.

4.3 All activities should comply with the emission limits and provisions with regard to releases in Table 4.1.

The reference conditions for limits in Table 4.1 are 273.1K and 101.3kPa. Oxygen and water references should be that which corresponds to the normal operating conditions in the process concerned.

Table 4.1 should be considered in conjunction with the monitoring paragraphs found later in this section.
<table>
<thead>
<tr>
<th>Row</th>
<th>Substance</th>
<th>Source</th>
<th>Emission limits/provisions</th>
<th>Type of monitoring</th>
<th>Monitoring frequency</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Total particulate matter</td>
<td>Furnace emissions</td>
<td>20 mg/m³</td>
<td>Recorded indicative monitoring combined with isokinetic sampling as necessary to provide a reference for the continuous indicative monitor</td>
<td>Continuous plus Annual</td>
</tr>
<tr>
<td>2</td>
<td>Total of lead, cadmium and their compounds</td>
<td>Furnace emissions</td>
<td>2 mg/m³ (as the metals in total)</td>
<td>Manual extractive test</td>
<td>Annual</td>
</tr>
<tr>
<td>3</td>
<td>Chloride (as hydrogen chloride)</td>
<td>Furnace emissions where chloride flux is used</td>
<td>5 mg/m³</td>
<td>Manual extractive test</td>
<td>Annual</td>
</tr>
<tr>
<td>4</td>
<td>Fluoride (as hydrogen fluoride)</td>
<td>Furnace emissions where fluoride flux is used</td>
<td>5 mg/m³</td>
<td>Manual extractive test</td>
<td>Annual</td>
</tr>
<tr>
<td>5</td>
<td>Dioxin</td>
<td>Furnace emissions (only if necessary in accordance with paragraph 4.11)</td>
<td>1 ng/m³</td>
<td>Manual extractive test</td>
<td>Annual (subject to paragraph 4.11)</td>
</tr>
<tr>
<td>6</td>
<td>Sulphur dioxide</td>
<td>All activities using heavy fuel oil</td>
<td>1% wt/wt sulphur in fuel</td>
<td>Sulphur content of fuel is regulated by other arms of government</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>All activities using gas oil</td>
<td>0.1% wt/wt sulphur in fuel</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Monitoring, investigating and reporting

4.4 The operator should monitor emissions, make tests and inspections of the activity. The need for and scope of testing (including the frequency and time of sampling) will depend on local circumstances.

- The operator should keep records of inspections, tests and monitoring, including all non-continuous monitoring, inspections and visual assessments. Records should be:
  - kept on site;
  - kept by the operator for at least two years; and
  - made available for the regulator to examine.

- If any records are kept off-site they should be made available for inspection within one working week of any request by the regulator.

Information required by the regulator

4.5 The regulator needs to be informed of monitoring to be carried out and the results. The results should include process conditions at the time of monitoring.

- The operator should notify the regulator at least 7 days before any periodic monitoring exercise to determine compliance with emission limit values. The operator should state the provisional time and date of monitoring, pollutants to be tested and the methods to be used.

- The results of non-continuous emission testing should be forwarded to the regulator within 8 weeks of completion of the sampling.

- Adverse results from any monitoring activity (both continuous and non-continuous) should be investigated by the operator as soon as the monitoring data has been obtained. The operator should:
  - identify the cause and take corrective action;
  - clearly record as much detail as possible regarding the cause and extent of the problem, and the remedial action taken;
  - re-test to demonstrate compliance as soon as possible; and
  - inform the regulator of the steps taken and the re-test results.
Visible emissions

4.6 The aim should be to prevent any visible airborne emission from any part of the process. This aim includes all sites regardless of location. Monitoring to identify the origin of a visible emission should be undertaken and a variety of indicative techniques are available.

- where ambient monitoring is carried out it may also be appropriate for the regulator to specify recording of wind direction and strength;
- where combustion units are in use for dryers then the combustion process should be controlled and equipment maintained as appropriate.

4.7 Emissions from combustion processes in normal operation should be free from visible smoke. During start up and shut down the emissions should not exceed the equivalent of Ringelmann Shade 1 as described in British Standard BS 2742.

- All other releases to air, other than condensed water vapour, should be free from persistent visible emissions.
- All emissions to air should be free from droplets.

Where there are problems that, in the opinion of the regulator, may be attributable to the installation, such as local complaints of visual emissions or where dust from the installation is being detected beyond the site boundary, the operator should investigate in order to find out which part of their operation(s) is the cause.

If this inspection does not lead to correction of the problem then the operator should inform the regulator who will determine whether ambient air monitoring is necessary. Ambient monitoring may either be by a British Standard method or by a method agreed with the regulator.

Whilst problems are ongoing, a visual check should also be made at least once per day/shift, by the operator, when an installation is being operated. The time, location and result of these checks, along with weather conditions such as indicative wind direction and strength, should be recorded. Once the source of the emission is known, corrective action should be taken without delay and where appropriate the regulator may want to vary the permit in order to add a condition requiring the particular measure(s) to be undertaken.

- Efficient functioning of burners should be checked at least once a week and burners should be regularly maintained. The results of these checks should be recorded.
- The secondary combustion chamber temperature should be continuously monitored and continuously recorded and an audible and visual alarm should be fitted to activate when the temperature falls below 1123K (850°C).
Emissions of odour

4.8 The overall aim should be that all emissions are free from offensive odour outside the site boundary, as perceived by the regulator. However, the location of the installation will influence the assessment of the potential for odour impact as local meteorological conditions may lead to poor dispersion conditions. Where the site has a low odour impact due to its remoteness from sensitive receptors, the escape of offensive odour beyond the installation would be unlikely to cause harm.

4.9 Where there are problems that, in the opinion of the regulator, may be attributable to the installation, such as local complaints of odour or where odour from the installation is being detected beyond the site boundary, the operator should investigate in order to find out which part of their operation(s) is the cause.

4.10 Whilst problems are ongoing, a boundary check should also be made at least once per day/shift, by the operator, when an installation is being operated. The time, location and result of these checks, along with weather conditions such as indicative wind direction and strength, should be recorded. Once the source of the emission is known, corrective action should be taken without delay and where appropriate the regulator may want to vary the permit in order to add a condition requiring the particular measure(s) to be undertaken.

Dioxins

4.11 The following provision is intended to ensure minimisation of dioxin emissions:

If feedstock, fluxes or fuel contains chloride (e.g. engine oil, plastic, grease, synthetic materials) then:

i. is secondary chamber (afterburner) interlocked with primary chamber such that the primary chamber cannot be used until the afterburner is up to temperature?

ii. is the temperature in the secondary chamber continuously monitored?

iii. is the temperature in the secondary chamber maintained at >850°C?

iv. is the secondary chamber designed to achieve a residence time of at least two seconds?

v. is the secondary chamber designed to achieve an oxygen level within the combustion chamber of >6%?

vi. is there a continuous indicative monitor for particulate matter?

vii. is the particulate matter concentration maintained at less than 20mg/m\(^3\)?
If the answer is NO to any of the above questions (i – vii) then there is an annual monitoring requirement for dioxins and a limit of 1ng/m$^3$.

Furthermore, where gases from the secondary chamber are filtered or scrubbed prior to emission in order to achieve the emission limit for particulate matter of 20 mg/m$^3$, then the gases should be cooled quickly (quick quench within about two seconds) through the de-novo synthesis temperature zone of 250°C - 650°C.

If monitoring results show that the process complies with the dioxin emission limit then further monitoring may not be necessary, provided there is no change to the process operating conditions.

### Abnormal events

4.12 The operator should respond to problems which may have an adverse effect on emissions to air.

- In the case of abnormal emissions, malfunction or breakdown leading to abnormal emissions the operator should:
  - investigate and undertake remedial action immediately;
  - adjust the process or activity to minimise those emissions; and
  - promptly record the events and actions taken.

- The regulator should be informed without delay, whether or not there is related monitoring showing an adverse result:
  - if there is an emission that is likely to have an effect on the local community; or
  - in the event of the failure of key arrestment plant, for example, bag filtration plant or cyclones.

- The operator should provide a list of key arrestment plant and should have a written procedure for dealing with its failure, in order to minimise any adverse effects.
Start up and shutdown

4.13 Higher emissions may occur during start-up and shut-down of a process. These emissions can be reduced, by minimising, where possible, the number of start-ups and shut-downs and having adequate procedures in place for start-up, shut-down and emergency shut-downs.

- The number of start-ups and shut downs should be kept to the minimum that is reasonably practicable.
- All appropriate precautions must be taken to minimise emissions during start-up and shutdown.

Continuous monitoring

4.14 Continuous monitoring can be either ‘quantitative’ or ‘indicative’. With quantitative monitoring the discharge of the pollutant(s) of concern is measured and recorded numerically. For pollution control this measurement is normally expressed in milligrams per cubic metre of air (mg/m$^3$). Where discharge of the pollutant concerned is controlled by measuring an alternative parameter (the ‘surrogate’ measurement), this surrogate is also expressed numerically.

Continuous indicative monitoring is where a permanent device is fitted, for example, to detect leaks in a bag filter, but the output, whether expressed numerically or not, does not show the true value of the discharge. When connected to a continuous recorder it will show that emissions are gradually (or rapidly) increasing, and therefore maintenance is required. Alternatively it can trigger an alarm when there is a sudden increase in emissions, such as when arrestment plant has failed.

4.15 Where continuous indicative monitoring has been specified, the information provided should be used as a management tool. Where used, the monitor should be set up to provide a baseline output when the plant is known to be operating under the best possible conditions and emissions are complying with the requirements of the permit. Where used to trigger alarms, the instrument manufacturer should be able to set an output level which corresponds to around 75% of the emission limit. Thus the alarms are activated in response to this significant increase in pollutant loading above the baseline, so that warning of the changed state is given before an unacceptable emission occurs. The regulator may wish to agree the alarm trigger level.
4.16 Where continuous monitoring is required, it should be carried out as follows:

- All continuous monitoring readings should be on display to appropriately trained operating staff.
- Instruments should be fitted with audible and visual alarms, situated appropriately to warn the operator of arrestment plant failure or malfunction.
- The activation of alarms should be automatically recorded.
- All continuous monitors should be operated, maintained and calibrated (or referenced, in the case of indicative monitors) in accordance with the manufacturers’ instructions, which should be made available for inspection by the regulator.
- The relevant maintenance and calibration (or referencing, in the case of indicative monitors) should be recorded.
- Emission concentrations may be reported as zero when the plant is off and there is no flow from the stack. If required a competent person should confirm that zero is more appropriate than the measured stack concentration if there is no flow.
- Any continuous monitor used should provide reliable data >95% of the operating time, (i.e. availability >95%). A manual or automatic procedure should be in place to detect instrument malfunction and to monitor instrument availability.

**Calibration and compliance monitoring**

4.17 Compliance monitoring can be carried out either by use of a continuous emissions monitor (CEM), or by a specific extractive test carried out at a frequency agreed with the regulator.

4.18 Where a CEM is used for compliance purposes it must be periodically checked, (calibrated), to ensure the readings being reported are correct. This calibration is normally done by carrying out a parallel stand-alone extractive test and comparing the results with those provided by the CEM.

4.19 For extractive testing the sampling should meet the following requirements:

- For batch processes, where the production operation is complete within, say, 2 hours, then the extractive sampling should take place over a complete cycle of the activity.
4.20 Should the activity either be continuous, or have a batch cycle that is not compatible with the time available for sampling, then the data required should be obtained over a minimum period of 2 hours in total.

- For demonstration of compliance where a CEM is used no daily mean of all 15-minute mean emission concentrations should exceed the specified emission concentration limits during normal operation (excluding start-up and shut-down); and

- No 15-minute mean emission concentration should exceed twice the specified emission concentration limits during normal operation (excluding start-up and shut-down).

- For extractive testing, no result of monitoring should exceed the emission limit concentrations specified.

- Where batch times exceed one hour, hydrogen chloride or hydrogen fluoride testing (as appropriate according to the type of flux used) should be timed to coincide with the largest emissions. This will normally be the initial part of the batch cycle.

4.21 Exhaust flow rates should be consistent with efficient capture of emissions, good operating practice and meeting the requirements of the legislation relating to the workplace environment.

- The introduction of dilution air to achieve emission concentration limits should not be permitted.

Dilution air may be added for waste gas cooling or improved dispersion where this is shown to be necessary because of the operational requirements of the plant, but this additional air should be discounted when determining the mass concentration of the pollutant in the waste gases.

**Varying of monitoring frequency**

4.22 Where non-continuous quantitative monitoring is required, the frequency may be varied. Where there is consistent compliance with emission limits, regulators may consider reducing the frequency. However, any significant process changes that might have affected the monitored emission should be taken into account in making the decision.
4.23 When determining “consistent compliance” the following are cases which might not qualify for a reduction in monitoring:

a) variability of results: cases where monitoring results vary widely and include results in the range 30-45mg/m$^3$ (when the emission limit is 50mg/m$^3$)

b) the margin between the results and the emission limit: cases where results over a period are 45mg/m$^3$ or more (when the emission limit is 50mg/m$^3$).

Consistent compliance should be demonstrated using the results from at least:

- three or more consecutive annual monitoring campaigns; or
- two or more consecutive annual monitoring campaigns supported by continuous monitoring.

Where a new or substantially changed process is being commissioned, or where emission levels are near to or approach the emission concentration limits, regulators should consider increasing the frequency of testing.

4.24 A reduction in monitoring frequency should not be permitted where continuous quantitative or indicative monitoring is required. These types of monitoring are needed to demonstrate at all times when the plant is operating, that either the emission limits are being complied with or that the arrestment equipment is functioning correctly.

**Monitoring of unabated releases**

4.25 Where emission limit values are consistently met without the use of abatement equipment, the monitoring requirement for those pollutants should be dispensed with subject to the “Varying of monitoring frequency” paragraphs above.

Where monitoring is not in accordance with the main procedural requirements of the relevant standard, deviations should be reported as well as an estimation of any error invoked.
Representative sampling

4.26 Whether sampling on a continuous or non-continuous basis, care is needed in the design and location of sampling systems, in order to obtain representative samples for all release points.

- Sampling points on new plant should be designed to comply with the British or equivalent standards (see paragraph 4.2).
- The operator should ensure that relevant stacks or ducts are fitted with facilities for sampling which allow compliance with the sampling standards.

Where monitoring is not in accordance with the main procedural requirements of the relevant standard, deviations should be reported.
## 5. Control techniques

### Summary of best available techniques

5.1 **Table 5.1** provides a summary of the best available techniques that can be used to control the process in order to meet the emission limits and provisions in **Section 4**. Provided that it is demonstrated to the satisfaction of the regulator that an equivalent level of control will be achieved, then other techniques may be used.

<table>
<thead>
<tr>
<th>Release source</th>
<th>Substance</th>
<th>Control techniques</th>
</tr>
</thead>
<tbody>
<tr>
<td>Raw material storage</td>
<td>Dust</td>
<td>Potentially dusty materials should be stored in buildings or appropriate containers</td>
</tr>
<tr>
<td>Charging the furnace</td>
<td>Products of incomplete combustion</td>
<td>Afterburner chamber temperature should be maintained at &gt;850°C</td>
</tr>
<tr>
<td>Stack emission from furnace</td>
<td>Products of incomplete combustion and metal oxides</td>
<td>Use of afterburner and dry filtration plant to minimise emissions</td>
</tr>
<tr>
<td>Fluxes</td>
<td>Chloride or fluoride</td>
<td>Flux use should be minimised to the extent practicable</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Dry filtration plant should be used where necessary to abate particulate emissions</td>
</tr>
<tr>
<td>Metal treatment operations</td>
<td>Metallurgical fume</td>
<td>Containment, extraction, monitoring and arrestment should be used where necessary to meet the provisions</td>
</tr>
<tr>
<td>Stack emission from furnace</td>
<td>Sulphur oxides</td>
<td>Limit sulphur in fuel</td>
</tr>
<tr>
<td>Furnace residue Arrestrment plant filters</td>
<td>Particulate matter</td>
<td>Containment of particulate matter where practicable, and care during handling and transfer, to minimise fugitive emissions</td>
</tr>
<tr>
<td>Storage of slag</td>
<td>Sulphur oxides</td>
<td>Avoid open air storage where practicable</td>
</tr>
</tbody>
</table>
Techniques to control emissions from contained sources

Particulate matter and metallurgical fume

5.2 Emissions should be contained, extracted and abated to meet the visible emission provisions or the limits described in Table 4.1 for particulate matter and for metals and their compounds.

- Scrap material should be sorted prior to loading into the furnace to prevent the introduction of deleterious materials such as magnesium gearboxes, thermal brake extrusions containing polyurethane foam, rubber, plastics (including coating plastics) and fibre glass. Scrap feed items such as gearboxes should be drained of oil before introduction to the furnace.

- Non-ferrous metals should be extracted in a suitable furnace equipped with a secondary combustion chamber (a separate compartment away from the main melting chamber equipped with an additional burner or burners, with sufficient capacity to ensure efficient combustion of emissions to meet the provisions regarding visible and odorous emissions). Other equipment and techniques may be acceptable provided that it can be shown to the satisfaction of the local enforcing authority that the resulting combustion related emission is as good as or better than that achieved by an afterburner.

- The furnace should only be operated when the secondary combustion chamber (where fitted) temperature exceeds 1123K (850°C). When starting the furnace from cold the secondary combustion chamber should attain at least 1123k (850°C) before the commencement of metal melting activity.

- The furnace exhaust should be ducted to suitable arrestment plant where necessary to meet the provisions of Table 4.1 of this note.

- Enclosed furnaces, casings, ductwork, ancillary equipment and furnace doors should be made and maintained as gas tight as is practicable. Emissions from charging operations should be prevented by careful selection of scrap and its introduction to the furnace. Where emissions cannot be prevented, local exhaust ventilation above the charging door discharging into the afterburner chamber should be provided. The furnace doors should be kept closed except for a minimum period during charging of scrap to the furnace.

- Where particulate matter emissions are abated using a wet scrubber, the scrubber should be regularly inspected and maintained. Action should be taken to deal with any blockages that occur due to accumulation of solids, for example adding flocculating agents to the liquor to settle the solids out.
Dioxins

5.3 Feedstock control, good combustion and arrestment of particulate emissions minimise the potential for the emission of dioxins (polychlorinated dibenzo-p-dioxins and polychlorinated dibenzofurans). The list of questions in paragraph 4.11 refer to measures which minimise emissions if the conditions likely to give rise to production of dioxins exist.

Techniques to control fugitive emissions

5.4 Emissions from the melting operations covered by this note comprise very fine particulate matter, in the form of fume and smoke. The control of fugitive emissions from these processes is mainly by the use of containment, extraction and arrestment to achieve the provisions described in Table 4.1. Extraction systems should be designed, in particular, to deal with those operations which are likely to generate excessive or fugitive emissions, for example charging of the furnace and metal treatment.

- The stocking, movement and handling of dusty materials, for example ash and furnace residues, should be carried out in such a manner as to prevent emissions to the air.
- Dusty materials should be covered or contained when cool, but not dampened. Such materials should be handled under dry conditions and stored in clearly designated bays or containers.
- The method of collection of waste from dry arrestment plant should be such that dust emissions are minimised.

Dust and spillage control

5.5 Adequate provision to contain liquid and solid spillage is needed. Closed containers can prevent wind whipping of dusty, dry waste materials such as materials collected during combustion chamber cleaning or arising from particulate abatement plant.

Waste oil or recovered oil residues from the combustion process may contain large concentrations of metals, such as lead and vanadium, therefore:

- Dusty wastes should be stored in closed containers and handled in a manner that avoids emissions.
- All spillages should be cleared as soon as possible; solids by vacuum cleaning, wet methods, or other appropriate techniques. Dry sweeping of dusty materials should not be permitted.
- A high standard of housekeeping should be maintained.
Air quality

Dispersion & dilution

5.6 Pollutants that are emitted via a stack require sufficient dispersion and dilution in the atmosphere to ensure that they ground at concentrations that are deemed harmless. This is the basis upon which stack heights are calculated using HMIP Technical Guidance Note (Dispersion) D1. The stack height so obtained is adjusted to take into account local meteorological data, local topography, nearby emissions and the influence of plant structure.

The calculation procedure of D1 is usually used to calculate the required stack height but alternative dispersion models may be used in agreement with the regulator. An operator may choose to meet tighter emission limits in order to reduce the required stack height.

5.7 Where an emission consists purely of air and particulate matter, (i.e. no products of combustion or any other gaseous pollutants are emitted) the above provisions relating to stack height calculation for the purpose of dispersion and dilution should not normally be applied. Revisited stack height calculations should not be required as a result of publication of this revision of the PG note, unless it is considered necessary because of a breach or serious risk of breach of an EC Directive limit value or because it is clear from the detailed review and assessment work that the permitted process itself is a significant contributor to the problem.

5.8 Where offensive odour is likely outside the process site boundary the assessment of stack or vent height should take into account the need to render harmless residual offensive odour.

Ambient air quality management

5.9 In areas where air quality standards or objectives are being breached or are in serious risk of breach and it is clear from the detailed review and assessment work under Local Air Quality Management that the permitted process itself is a significant contributor to the problem, it may be necessary to impose tighter emission limits.

If the standard that is in danger of being exceeded is not an EC Directive requirement, then industry is not expected to go beyond BAT to meet it. Decisions should be taken in the context of a local authority’s Local Air Quality Management action plan. For example, where a permitted process is only responsible to a very small extent for an air quality problem, the authority should not unduly penalise the operator of the process by requiring disproportionate emissions reductions. Paragraph 59 of the Air Quality Strategy 2007 [Volume 1] gives the following advice:
“...In drawing up action plans, local authority environmental health/pollution teams are expected to engage local authority officers across different departments, particularly, land-use and transport planners to ensure the actions are supported by all parts of the authority. In addition, engagement with the wider panorama of relevant stakeholders, including the public, is required to ensure action plans are fit-for-purpose in addressing air quality issues. It is vital that all those organisations, groups and individuals that have an impact upon local air quality, buy-in and work towards objectives of an adopted action plan.”

Stacks, vents and process exhausts

5.10 Liquid condensation on internal surfaces of stacks and exhaust ducts might lead to corrosion and ductwork failure or to droplet emission. Adequate insulation will minimise the cooling of waste gases and prevent liquid condensation by keeping the temperature of the exhaust gases above the dewpoint. A leak in a stack/vent and the associated ductwork, or a build up of material on the internal surfaces may affect dispersion:

➢ Flues and ductwork should be cleaned to prevent accumulation of materials, as part of the routine maintenance programme.

5.11 When dispersion of pollutants discharged from the stack (or vent) is necessary, the target exit velocity should be 15m/s under normal operating conditions, (but see paragraph below regarding wet plumes). In order to ensure dispersion is not impaired by either low exit velocity at the point of discharge, or deflection of the discharge, a cap, or other restriction, should not be used at the stack exit. However, a cone may sometimes be useful to increase the exit velocity to achieve greater dispersion.

5.12 An exception to the previous paragraph is where wet arrestment is used as the abatement. Unacceptable emissions of droplets could occur from such plant where the linear velocity in the stack exceeds 9m/s.

To reduce the potential of droplet emissions a mist eliminator should be used. Where a linear velocity of 9m/s is exceeded in existing plant consideration should be given to reducing this velocity as far as practicable to ensure such droplet entrainment and fall out does not happen.
Management

Management techniques

5.13 Important elements for effective control of emissions include:

- proper management, supervision and training for process operations;
- proper use of equipment;
- effective preventative maintenance on all plant and equipment concerned with the control of emissions to the air; and
- ensuring that spares and consumables - in particular, those subject to continual wear – are held on site, or available at short notice from guaranteed local suppliers, so that plant breakdowns can be rectified rapidly. This is important with respect to arrestment plant and other necessary environmental controls. It is useful to have an audited list of essential items.

Appropriate management systems

5.14 Effective management is central to environmental performance; it is an important component of BAT and of achieving compliance with permit conditions. It requires a commitment to establishing objectives, setting targets, measuring progress and revising the objectives according to results. This includes managing risks under normal operating conditions and in accidents and emergencies.

It is therefore desirable that installations put in place some form of structured environmental management approach, whether by adopting published standards (ISO 14001 or the EU Eco Management and Audit Scheme [EMAS]) or by setting up an environmental management system (EMS) tailored to the nature and size of the particular process. Operators may also find that an EMS will help identify business savings.

5.15 Regulators should use their discretion, in consultation with individual operators, in agreeing the appropriate level of environmental management. Simple systems which ensure that LAPPC considerations are taken account of in the day-to-day running of a process may well suffice, especially for small and medium-sized enterprises. Regulators are urged to encourage operators to have an EMS for all their activities, but it is outside the legal scope of an LAPPC permit to require an EMS for purposes other than LAPPC compliance. For further information/advice on EMS refer to the appropriate chapter of the appropriate Guidance Manual for England and Wales, Scotland and Northern Ireland.
Training

5.16 Staff at all levels need the necessary training and instruction in their duties relating to control of the process and emissions to air. In order to minimise risk of emissions, particular emphasis should be given to control procedures during start-up, shut down and abnormal conditions. Training may often sensibly be addressed in the EMS referred to above.

- All staff whose functions could impact on air emissions from the activity should receive appropriate training on those functions. This should include:
  - awareness of their responsibilities under the permit;
  - steps that are necessary to minimise emissions during start-up and shutdown;
  - actions to take when there are abnormal conditions, or accidents or spillages that could, if not controlled, result in emissions.

- The operator should maintain a statement of training requirements for each post with the above mentioned functions and keep a record of the training received by each person. These documents should be made available to the regulator on request.

Maintenance

5.17 Effective preventative maintenance plays a key part in achieving compliance with emission limits and other provisions. All aspects of the process including all plant, buildings and the equipment concerned with the control of emissions to air should be properly maintained. In particular:

- The operator should have the following available for inspection by the regulator:
  - a written maintenance programme for all pollution control equipment; and
  - a record of maintenance that has been undertaken.
6. Summary of changes

The main changes to this note, with the reasons for the change, are summarised in Table 6.1. Minor changes that will not impact on the permit conditions e.g. slight alterations to the Process Description have not been recorded.

<table>
<thead>
<tr>
<th>Section/paragraph/row</th>
<th>Change</th>
<th>Reason</th>
<th>Comment</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Introduction</td>
<td>Simplification of text</td>
<td>Make note clearer</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Addition of links</td>
<td>Change to electronic format</td>
<td>Removes need for extensive footnotes/references</td>
</tr>
<tr>
<td></td>
<td>Deletion of references to PG1/2 waste oil burning</td>
<td>Waste oil combustion is subject to the Waste Incineration Directive (WID)</td>
<td></td>
</tr>
<tr>
<td>2. Timetable for compliance and reviews</td>
<td>Simplification of text</td>
<td>Make note clearer</td>
<td></td>
</tr>
<tr>
<td></td>
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</tr>
<tr>
<td>3. Activity Description</td>
<td>Paragraph 3.2</td>
<td>Additional text signposting to guidance on Part B activities and directly-associated waste operations</td>
<td>Change in legislation and issue of directions in England and Wales</td>
</tr>
</tbody>
</table>
7. Further information

Sustainable consumption and production (SCP)

Both business and the environment can benefit from adopting sustainable consumption and production practices. Estimates of potential business savings include:

- £6.4 billion a year UK business savings from resource efficiency measures that cost little or nothing;
- 2% of annual profit lost through inefficient management of energy, water and waste;
- 4% of turnover is spent on waste.

When making arrangements to comply with permit conditions, operators are strongly advised to use the opportunity to look into what other steps they may be able to take. Regulators may be willing to provide assistance and ideas, although cannot be expected to act as unpaid consultants.

Health and safety

Operators of installations must protect people at work as well as the environment:

- requirements of a permit should not put at risk the health, safety or welfare of people at work or those who may be harmed by the work activity;
- equally, the permit must not contain conditions whose only purpose is to secure the health of people at work. That is the job of the health and safety enforcing authorities.

Where emission limits quoted in this guidance conflict with health and safety limits, the tighter limit should prevail because:

- emission limits under the relevant environmental legislation relate to the concentration of pollutant released into the air from prescribed activities;
- exposure limits under health and safety legislation relate to the concentration of pollutant in the air breathed by workers;
- these limits may differ since they are set according to different criteria. It will normally be quite appropriate to have different standards for the same pollutant, but in some cases they may be in conflict (for example, where air discharged from a process is breathed by workers). In such cases, the tighter limit should be applied to prevent a relaxation of control.
Further advice on responding to incidents

The UK Environment Agencies have published guidance on producing an incident response plan to deal with environmental incidents. Only those aspects relating to air emissions can be subject to regulation via a Part B (Part C in NI) permit, but regulators may nonetheless wish to informally draw the attention of all appropriate operators to the guidance.

It is not envisaged that regulators will often want to include conditions, in addition to those advised in this PG note, specifying particular incident response arrangements aimed at minimising air emissions. Regulators should decide this on a case-by-case basis. In accordance with BAT, any such conditions should be proportionate to the risk, including the potential for harm from air emissions if an incident were to occur. Account should therefore be taken of matters such as the amount and type of materials held on site which might be affected by an incident, the likelihood of an incident occurring, the sensitivity of the location of the installation, and the cost of producing any plans and taking any additional measures.