

User guide to footballrelated arrests and banning order statistics, England and Wales, 2015 to 2016 season

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1. Introduction

The 'Football-related arrests and banning orders statistics, England and Wales, 2015 to 2016 season' publication provides statistics on arrests and banning orders in connection with regulated international and domestic football matches¹ involving English and Welsh clubs and national teams.

Football-related arrests are those to which Schedule 1 of the Football Spectators Act 1989² (as amended) applies, reported by police to the United Kingdom Football Policing Unit (UKFPU). This includes football-specific offences (such as pitch incursion and throwing missiles inside a stadium) and a range of generic criminal offences committed in connection with a football match (at any place within a period of 24 hours either side of a match).

This is the fourth season that information on football-related arrests by the British Transport Police (BTP) have been included in the accompanying data tables, 'Football-related arrests and banning order statistics, England and Wales, 2015 to 2016 season' data tables (previously they were published by BTP). As a result, caution should be taken when comparing football-related arrests prior to the 2012 to 2013 season.

Football banning orders are preventative measures issued by the courts either following a conviction for a football-related offence³ or made following complaint by a local police force including BTP, or the Crown Prosecution Service⁴.

The statistics in this release are based on information provided by UKFPU. The statistics on football-related arrests were submitted by all 43 police forces in England and Wales and BTP whilst information on banning orders was taken from the Football Banning Order Authority's (part of UKFPU) records. Statistics on football-related arrests cover the 2015 to 2016 season (1 July 2015 to 10 July 2016) and information on football banning orders is reported as at 1 August 2016.

¹ Articles 3-4 of the Football Spectators (Prescription) Order 2004 (as amended) describe a regulated match.

² Football Spectators Act 1989

³ Section 14A of the Football (Disorder) Act 2000

⁴ Section 14B of the Football (Disorder) Act 2000

2. Uses of the statistics

Uses made of the statistics on football-related arrests and banning orders are listed below using the standard categorisation for official statistics (as shown in the United Kingdom Statistics Authority (UKSA) monitoring brief 6/2010, <u>The Uses Made of Official Statistics</u>).

a) Informing the general public's choices:

- about the state of the economy, society and the environment. Figures on football-related arrests and banning orders are used by national and local media in reports of the behaviour of football supporters;
- about the activity of the police. Figures on football-related arrests and banning orders are requested via Parliamentary Questions and Freedom of Information requests

b) Government policy making and monitoring:

Football-related arrests and banning orders statistics are used to inform government policy and operational decisions by the police;

c) Resource allocation - typically by central and local government:

Statistics on football-related arrests and banning orders demonstrate the scale of football disorder and police and Crown Prosecution Service activities.

3. Football banning orders

The statutory duration of a football banning order is a minimum period of three years and no more than five years. In cases where a custodial sentence was imposed for the original offence, a minimum period of six years and no more than ten years applies.

Football banning orders are preventative measures issued by the courts either following a conviction for a football-related offence, or following complaint by a local police force including BTP, or the Crown Prosecution Service. The court must be satisfied that there are reasonable grounds to believe that issuing a banning order would help to prevent violence or disorder at or in connection with any regulated football match.

Banning orders are unlikely to be imposed on individuals solely on the basis of a single conviction for a minor offence. Additional evidence can be introduced to the banning order applications. Orders last between a minimum of three years and a maximum of 10 years and can be customised to address individual offending behaviour. Breach of an order is a criminal offence and is punishable by a maximum sentence of six months in prison or an unlimited fine or both⁵.

The number of banning orders is not necessarily the same as number of individuals with banning orders as an individual can be subject to more than one banning order. Although in general one banning order equates to one individual. Furthermore, a banned individual may follow more than one football club, accordingly their banning order would appear more than once in the figures.

There is not necessarily a correlation between the number of arrests in a given season and the number of new banning orders for that same season. This is because an individual with a ban can receive the ban one of two ways, either following a conviction for a football-related offence (which led to a ban) or receiving a ban via the civil route (where the individual has not necessarily been arrested). An example of the latter could be that intelligence had been gathered on an individual and this led to a ban via the complaints process to a court.

In addition, the time from an arrest to the imposition of a banning order can vary in length and could mean, for example, that an individual arrested during the 2014 to 2015 season would be included in the 2014 to 2015 arrest figures, but due to the timing of criminal justice system proceedings the ban would not be included in the banning order figures until the 2015 to 2016 season.

Football Banning Orders are regularly used to good effect. For example, in advance of the Euro 2016 tournament in France, individuals subject to football banning orders

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⁵ Section 85 of the Legal Aid, Sentencing and Punishment of Offenders Act 2012

were required to surrender their passports to prevent them from travelling to France. This successful operation led to around 1,400 passports being surrendered to the police which accounted for almost all of the passports held by those who were subject to football banning orders. The Euro 2016 policing operation involved a police ports operation, passport surrender associated with the enforcement of football banning orders, England and Wales police deployments in France, UK based investigations and other administrative work. These led to policing costs estimated to be around £1 million.

4. Quality and methodology

Data coverage

Figures in the 'Football-related arrests and banning orders statistics, England and Wales, 2015 to 2016 season' publication cover the number of football banning orders issued by courts in England and Wales and the number of football-related arrests in connection with regulated international and domestic football matches involving English and Welsh clubs and the national teams.

Statistics on football-related arrests cover the 2015 to 2016 season (1 July 2015 to 10 July 2016 to incorporate Euro 2016) and are presented by competition, offence type, location and arrest rate per 100,000 population.

Information on the total number of football banning orders in force is reported as at 1 August 2016 (data reference dates for new banning orders issued in the 2015 to 2016 season were 31 July 2015 to 1 August 2016). Banning orders are presented in the release by competition, club and trends over the last five seasons

Data collection and preparatory work

Throughout the season, football-related arrests and banning order data are collected and submitted to UKFPU by police forces in England and Wales and the BTP. Banning orders data are submitted to the enforcing authority (the Football Banning Orders Authority, which is part of UKFPU) by Courts in England and Wales or the Crown Prosecution Service. Following the court making a football banning order, they are required to notify the enforcing authority, who administers the banning order.

Once all data have been received and collated by the UKFPU, officials carry out a sense check and query any outliers or anomalies with the respective Dedicated Football Officer (DFO).

The data are then supplied to Home Office statisticians by UKFPU. Following this, the data undergo further scrutiny by Home Office statisticians, including validation and variance checks as part of their quality assurance process, for example to ensure that the number of banning orders issued in 2015 to 2016 do not exceed the total number of banning orders as at 1 August 2016.

Data which still appear to be outliers or anomalies are sent to UKFPU for further investigation and for follow up with the relevant DFO.

Comparability with figures prior to 2014 to 2015

Previously, the 'Football-related arrests and banning orders statistics, England and Wales publications were prepared and published by Home Office policy officials. In 2015, responsibility of the publication process, including the preparation of the final accompanying data tables was transferred to Home Office statisticians who prepared the 2014 to 2015 publication and the publication for this season. UKFPU continues to receive and collate information submitted by police forces including BTP, the Courts and the Crown Prosecution Service.

Caution should be taken when making season-on-season comparisons with regards to the statistics on new football banning orders, as the time period covering each data extraction varied from year to year.

- 2011 to 2012 (data reference dates: 30/11/2011 to 09/11/2012)
- 2012 to 2013 (data reference dates: 10/11/2012 to 20/09/2013)
- 2013 to 2014 (data reference dates: 21/09/2013 to 03/09/2014)
- 2014 to 2015 (data reference dates: 04/09/2014 to 08/09/2015)
- 2015 to 2016 (data reference dates: 31/07/2015 to 01/08/2016)

The overlap between the years 2014 to 2015 and 2015 to 2016 may have resulted in double counting. The dates of extraction for this season have been adjusted to standardise data reference dates for future publications

Rounding

Data are provided unrounded in the accompanying data tables of *Football-related* arrests and banning orders, England and Wales. This is to promote transparency and allow users to exploit the data further. However, caution should be exercised when comparing small differences between time periods as figures are not necessarily accurate to the last digit.

Percentages are rounded to the nearest per cent using the round-half-away-from-zero method. For example, 23.5% will be rounded to 24%, and -23.5% will be rounded to -24%.

Where data are rounded, they may not sum to the totals shown, or, in the case of percentages, to 100% because they have been rounded independently.

5. Additional information

Where are the latest published figures?

Forthcoming publications are pre-announced on the statistics release calendar on the GOV.UK website:

https://www.gov.uk/government/statistics/announcements

The football-related arrests and banning orders statistics, England and Wales statistical releases can be found at:

https://www.gov.uk/government/collections/football-banning-orders

Feedback and enquiries

The Home Office is seeking feedback on this publication so that we can assess how well it meets our users' needs and make improvements where possible. If you have not already done so, please could you complete a short 5-minute survey.

If you would like to make an enquiry or have any general feedback about the football-related arrests and banning orders statistics, England and Wales statistical release, please email the Chief Statistician's Unit at:

<u>CSU.Statistics@homeoffice.gsi.gov.uk</u> or write to: Chief Statistician's Unit, 1st Floor, Peel Building, 2 Marsham Street, London, SW1P 4DF.

The 'Football-related arrests and banning orders, England and Wales, 2015 to 2016 season' statistical release is an Official Statistics output produced to the highest professional standards and free from political interference. It has been produced by statisticians working in the Home Office Science Unit in accordance with the 'Home Office's statement of compliance with the Code of Practice for Official Statistics' which covers our policy on revisions and other matters.

The Chief Statistician, as Head of Profession, reports to the National Statistician with respect to all professional statistical matters and oversees all Home Office National Statistics products with respect to the <u>Code</u>, being responsible for their timing, content and methodology.