

# Description of the Problem

Dr Robert Maynard



Workshop on Current Issues Regarding NO<sub>2</sub>

Funded by DH's Policy Research Programme

2<sup>nd</sup> & 3<sup>rd</sup> March 2011

# Description of the problem



- Nitrogen dioxide is one the classical outdoor air pollutants
- A wide range of effects on health have been found by epidemiological studies to be associated with NO<sub>2</sub>
- WHO has recommended both short- and long-term guidelines which have been translated into standards
- The annual average Limit Value (40µg/m<sup>3</sup>, annual average) is difficult to meet, at least at some sites

# Description of the problem



**And yet, NO<sub>2</sub> has faded a little, from current thinking about the effects of air pollutants on health.**

We focus on particles and on ozone.

Sulphur dioxide and carbon monoxide are now less of an outdoor problem than they were.

# Description of the problem



## In the UK: policies are cost-benefit tested

This requires coefficients that are firmly based on associations regarded as causal.

**And here is a problem:** how many of the coefficients linking  $\text{NO}_2$  and effects on health do we regard as causal?

# Description of the problem



## Nitrogen dioxide may have:

**Primary effects:** the effects of exposure to  $\text{NO}_2$ , per se.

**Secondary effects:** the effects of ozone and nitrate particles: formation dependant on  $\text{NO}_2$

**And may be associated with “effects”** by virtue of its acting as a **surrogate, an index or marker,** for other pollutants.

## Here is the central problem:

What evidence do we have for these primary, secondary and surrogacy effects?

# Description of the problem



**Primary effects:** if true, we should control emissions of  $\text{NO}_2$  or, perhaps, exposure to  $\text{NO}_2$

**Secondary:** if true, we have options: there may be better ways of controlling the production of ozone and fine particles than by controlling emissions of  $\text{NO}_2$ .

This conceals a further problem: to what extent do nitrate particles contribute to the toxicity of the aerosol we monitor as  $\text{PM}_{2.5}$

**Surrogacy:** if  $\text{NO}_2$  is a non-toxic surrogate for some other pollutant (or pollutants), then controlling  $\text{NO}_2$  will only lead to a **predictable** reduction in effects on health if the ratio of  $\text{NO}_2$  to the active component(s) remains constant.

# Why has NO<sub>2</sub> faded from our research thinking?



- In part due to the focus on particles.
- In part due a belief in the efficacy of reducing surrogates.
- In part: NO<sub>2</sub> is difficult: the exposure-response curve defined in chamber studies does not suggest effects at low concentrations with the certainty we would like.
- Funding for work on NO<sub>2</sub> has been less generous than for work on particles?

# The problems of standard setting



Consider the WHO AQG for long-term average concentrations of NO<sub>2</sub>

Difficult meetings over many years!!! (It seemed easier years ago!!!)

IPCS 1997 report leant heavily on evidence from studies of indoor concentrations and effects on respiratory infections in children.

WHO unable to do any better

Recognised the IPCS recommendation

Repeated visitations failed to improve on this

EC adopted the WHO AQG

LV: 40µg/m<sup>3</sup> annual average



# Broad questions



1. How much benefit to health does conformation with the annual average Limit Value confer?
2. How cost-efficient is conformation with this Limit Value?
3. What research do we need to put in hand to answer these questions?

# More focused questions (1)



1. What does the evidence say about the primary effects on health of long term exposure to  $\text{NO}_2$ ?
2. What does the evidence say about the effects of intermittent exposure to long-term average concentrations of  $\text{NO}_2$ ?
3. What does the evidence say about the likely causality of associations between effects on health and long term average concentrations of  $\text{NO}_2$ ?
4. What research do we need to disentangle the possible primary effects of  $\text{NO}_2$  from the effects of particles?
5. How reliable is the surrogacy argument as a basis for improving health by reducing long term average concentrations of  $\text{NO}_2$ ?

# More focused questions (2)



6. Does the evidence point to sub-groups of greater than average sensitivity or susceptibility to NO<sub>2</sub>?
7. What is the relationship between reducing concentrations of NO<sub>2</sub> (as monitored for compliance with the Limit Value) and reducing exposures to NO<sub>2</sub>?
8. Would it be possible to improve monitoring with a view towards improving the link between exposure and long term average concentration and thus improving the prediction of benefits?
9. What research do we need to do to be able to calculate the benefits to health of reducing the annual average concentration of NO<sub>2</sub> (as monitored to assess compliance with the annual average Limit Value).

# More focused questions (3)



10. What is the likelihood of our answering these questions by taking only studies of the effects of outdoor exposure to NO<sub>2</sub>?
11. Has any new evidence appeared since the last WHO AQG review that suggests the current long term AQG might be usefully revised?