Business Plan 2011–2015 Foreign and Commonwealth Office

May 2011

This plan will be updated annually

Contents:

Section A: Vision

Section B: Coalition Priorities

Section C: Structural Reform Plan

Section D: **Departmental Expenditure**

Section E: **Transparency**



A) Vision

My vision is of a distinctive British foreign policy promoting our enlightened national interest while standing up for freedom, fairness and responsibility. It should extend our global reach and influence and be agile and energetic in a networked world. We will use our diplomacy to secure our prosperity; build significantly strengthened bilateral and multilateral relations for Britain; and harness the appeal of our culture and heritage to promote our values, including human rights. We must make the most of the abundant opportunities of the 21st century.

To focus the Foreign Office on realising this vision, I have organised our work around three overarching priorities: safeguarding Britain's national security, building Britain's prosperity and supporting British nationals around the world through modern and efficient consular services.

I want to ensure that the Foreign Office is a strong institution for the future and a strong central department in government. I want the Foreign Office to attract the most talented entrants from diverse backgrounds, and we will place emphasis on geographic and regional expertise as well as management and leadership ability. It must be a Foreign Office that is astute at prioritising effort and seeking out opportunities, so that we can reinforce our economic strength, and lead through the power of our ideas and our ability to contribute to solutions to global challenges.

Our distinctive foreign policy must run through the veins of the whole of the Government. We must marshal the resources of all departments to achieve our objectives, particularly in elevating key bilateral relationships with the emerging powers of the world. We will make a leading contribution to the work of the new National Security Council, and work closely and cooperatively with other government departments. In doing all this, I will maintain our global diplomatic network to protect and promote British values, and serve British people worldwide.

William Hague, Foreign Secretary



B) Coalition Priorities

Structural Reform Priorities

1. Protect and promote the UK's national interest

• Shape a distinctive British foreign policy geared to the national interest, retain and build up Britain's international influence in specific areas, and build stronger bilateral relations across the board with key selected countries to enhance our security and prosperity

2. Contribute to the success of Britain's effort in Afghanistan

 Support our military Forces abroad, protect British national security from threats emanating from the region, create the conditions to shift to non-military strategy in Afghanistan and withdrawal of UK combat troops by 2015, and support the stability of Pakistan

3. Reform the machinery of government in foreign policy

• Establish a National Security Council as the centre of decision-making on all international and national security issues, and help to implement the foreign policy elements of the National Security Strategy and the Strategic Defence and Security Review

4. Pursue an active and activist British policy in Europe

 Advance the British national interest through an effective EU policy in priority areas, engaging constructively while protecting our national sovereignty

5. Use 'soft power' to promote British values, advance development and prevent conflict

• Use 'soft power' as a tool of UK foreign policy; expand the UK Government's contribution to conflict prevention; promote British values, including human rights; and contribute to the welfare of developing countries



B) Coalition Priorities

Other major responsibilities

Reduce the risk to the UK and to UK interests overseas from international terrorism

Ensure appropriate structures are in place to deal with terrorist incidents overseas, enhance the
detection and disruption of terrorists and terrorist networks, and reduce the risk to the UK and
UK interests by countering violent extremist ideology and undermining the terrorist narrative

Support British nationals around the world through modern and efficient consular services

 Deliver a smaller and better Consular Service by managing resources more effectively and putting the needs of British nationals overseas at the heart of consular service provision

Control migration to secure the UK's borders and to promote the UK's prosperity

Work with the UK Border Agency and Whitehall partners to support the development and delivery
of a migration policy that protects our security and attracts the brightest and best

Support conflict resolution in fragile states

 Work with the Department for International Development and the Ministry of Defence to support conflict resolution and improve governance in fragile states

Lead effective international action on climate change

 Achieve acceleration towards the low carbon economy in the EU and build momentum towards agreement in the post-Copenhagen climate negotiations



C) Structural Reform Plan

The Coalition is committed to a programme of reform that will turn government on its head. We want to bring about a power shift, taking power away from Whitehall and putting it into the hands of people and communities, and a horizon shift, making the decisions that will equip Britain for long term success. For too long citizens have been treated as passive recipients of centralised, standardised services. This Government is putting citizens back in charge, and Structural Reform Plans are part of this shift of power from government to people.

This section sets out how, and when, the Department will achieve the reforms that are needed to make this happen. Structural Reform Plans are key tools for holding departments to account for the implementation of Programme for Government commitments, replacing the old top-down systems of targets and central micromanagement.

Each month, the Department publishes a simple report on its progress in meeting these commitments. These reports are available on our departmental website and on the Number 10 website.

All legislative timings are subject to the Parliamentary timetable.



(p.1 of 7)

| CTION | I <u>S</u> | Start | <u>End</u> |
|---------|--|--------------|------------|
| 1.1 Acl | nieve a more commercially minded FCO and lead that thinking across government, | | |
| wo | rking with domestic departments to lobby for British business overseas and | | |
| inw | vard investment into the UK | | |
| i | . Work with UK Trade and Investment (UKTI) to develop its new strategy, including: | | |
| | a) plans to double trade with India | Started | 2015 |
| | b) increase trade with China to USD 100 billion per annum and increase exports to | Started | 2015 |
| | USD 30 billion per annum | | |
| | c) double trade with Kuwait to £4 billion | Started | 2015 |
| | d) double trade with Qatar to £4.4 billion and increase trade with UAE to | Started | 2015 |
| | £12 billion | | |
| | e) double trade with South Africa to £16 billion | Started | 2015 |
| | f) double trade with Turkey to £18 billion | Started | 2015 |
| i | i. Establish a commercial diplomacy taskforce to embed a commercial culture | Started | Feb 2011 |
| | throughout the FCO and its network of overseas posts, and ensure FCO policy work | | |
| | generates benefits for business | | |
| i | ii. Publish strategy to set out how the FCO achieve a more commercially-minded | Started | May 2011 |
| | culture | | |
| 1.2 Re | view UK bilateral relationships and overseas footprint | | |
| i | . Establish an Emerging Powers Sub-Committee of the National Security Council, | Completed | - |
| | tasked with considering matters relating to the UK's relations with emerging | | |
| | international powers | | |
| i | i. Develop cross-government strategies for priority emerging powers | Started | Jul 2011 |



(p.2 of 7)

| <u>IONS</u> | | Start | <u>End</u> |
|-------------|---|--------------|------------|
| Re-energ | se key bilateral relationships | | |
| i. Es | ablish a new "enhanced partnership" with India, and seek closer engagement with | | |
| Ch | na, Brazil, South East Asia and other emerging economies, including: | | |
| а | Foreign Secretary to make an early visit to Japan and China | Completed | <u>-</u> |
| b | Prime Minister to visit Turkey, India and China | Completed | <u>-</u> |
| C | Further develop the relationship with India through Ministerial and senior level | Started | Nov 2011 |
| | engagement, including through the CEO Forum; British India Infrastructure | | |
| | Group; strategic dialogue; economic and financial dialogue; NSA talks; CT | | |
| | working groups; UK India round table etc, to prepare for 2011 UK-India Summit | | |
| d | Conclude strategic partnership with Vietnam | Completed | - |
| е | Hold first Foreign Secretary visit to Australia since 1994 | Completed | - |
| f) | Prime Minister to visit Russia to recalibrate the bilateral relationship, building on | TBC | |
| | the fledgling UK-Russia knowledge partnership, and developing further | | |
| | opportunities for broadly based co-operation where it is in our interests | | |
| g | Inward visits aimed at thickening our relationships with and increasing our | Started | 2015 |
| | engagement with emerging powers in South East Asia | | |
| h | Prime Minister to visit Brazil to reinforce bilateral relations and develop | 2012 | 2012 |
| | commercial opportunities | | |
| i) | | Completed | <u>-</u> |
| | commercial opportunities | | |
| i) | | Jun 2011 | Jun 2011 |
| J/ | commercial opportunities | | |



(p.3 of 7)

| ACTIONS | Start | End |
|---|-----------|--------------------------------------|
| 1.3 Re-energise key bilateral relationships (continued) | | |
| ii. Work to intensify the UK's cultural, educational, commercial and diplomatic links | | |
| outside Europe and North America, to strengthen relations with the fastest growing | | |
| areas of the world economy | | |
| a) Run successful public diplomacy campaigns on prosperity in the key emerging | Started | Jul 2012 ¹ |
| powers | | |
| b) Work with the British Council to mount the "Going Global" biennial education | Started | May 2011 |
| conference to promote the UK as a destination for international students | | |
| iii. Successfully re-launch UK engagement with the Gulf states | | |
| a) Deliver immediate priorities and establish strategic relationships with all six Gulf | Started | 2015 |
| states | | |
| b) Deliver agreed objectives of the UAE-UK Task Force (see also 1.1) | Completed | - |
| iv. Continue a strong, close and frank relationship with the United States | | |
| a) Prime Minister to visit the US | Completed | - |
| b) US President's State visit to the United Kingdom | May 2011 | May 2011 |
| | | |
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| | | ¹ Error corrected 19.05.1 |



(p.4 of 7)

| <u>ACTIO</u> | DNS CONTRACTOR OF THE PROPERTY | Start | <u>End</u> |
|--------------|--|-----------|------------|
| 1.4 W | Vork with Commonwealth partners to reinvigorate it as a focus for promoting | | |
| de | evelopment, conflict prevention, human rights and trade | | |
| | i. Support the Eminent Persons Group in the production of their report | Started | Jun 2011 |
| | ii. Support the launch of a reinvigorated Commonwealth at the Commonwealth Heads | Started | Oct 2011 |
| | of Government meeting | | |
| | iii. Encourage greater Commonwealth trade flows resulting in increased opportunities fo | Started | May 2015 |
| | UK business | .] | |
| 1.5 Eı | nsure that the UK plays a central role in international efforts to prevent the | . | |
| pr | roliferation of weapons of mass destruction (WMD) | | |
| | i. Support concerted international diplomatic efforts to build trust, confidence and | Started | May 2015 |
| | consensus on non-proliferation and disarmament through existing international | . | |
| | framework and conventions, including the G8 summit 2011, Comprehensive Test | | |
| | Ban Treaty Entry into Force Conference (Sep 2011), the Biological and Toxic | .] | |
| | Weapons Convention Review conference (Dec 2011), P5 Conference on | . | |
| | Disarmament, Arms Trade Treaty Conference (Jul 2012), Middle East WMD Free | | |
| | Zone Conference, Chemical Weapons Convention Review Conference (May 2013) | | |
| | and NPT Review Conference (May 2015) | | |
| | ii. Announce upper limit of UK nuclear stockpile | Completed | - |
| | iii. Review UK declaratory policy as part of the SDSR | Completed | - |
| | iv. Play a leading role in an internationally-agreed twin-track diplomatic approach of | Started | May 2015 |
| | pressure and engagement to stop Iran obtaining a nuclear weapon | | |
| | v. Play a leading role in the international nuclear and biological security effort, including | Started | Jun 2012 |
| | through leading on the information security strand of the 2012 Nuclear Security | | |
| | Summit | | |



(p.5 of 7)

| CTIONS | | Start | <u>End</u> |
|---------|--|-----------|------------|
| .6 Supp | ort the Middle East Peace Process (MEPP), and implement actions vital for long | | |
| term | security and stability in the Middle East and North Africa region | | |
| i. | Secure a return to US led negotiations on the MEPP, based on clear parameters | Started | Sep 2011 |
| | supported by the international community, in order to deliver a framework agreement | | |
| | within 12 months then leading to a sovereign and independent Palestinian State | | |
| | living in peace with Israel | | |
| ii. | Continue to press for an end to Israeli settlement construction in close co-ordination | Started | Sep 2011 |
| | with the US and key partners in order to preserve a two state solution | | |
| iii. | Play a leading role within the international community to secure change on the | Started | Sep 2011 |
| | ground in Gaza, including acceleration of imports needed for core reconstruction and | | |
| | greater movement of goods and people in order to revitalise the economy | | |
| iv. | Provide political and financial support for the Palestinian Authority programme to | Started | May 2015 |
| | build the institutions of a future Palestinian State in order to prepare for a two state | | |
| | solution and create a conducive environment for peace | Completed | - |
| ٧. | Upgrade the status of the Palestinian delegation in London to that of a mission as | | |
| | part of our longstanding support for its work | | |
| vi. | Support the process of transition to democratic government in Egypt and Tunisia, | Started | Jun 2012 |
| | including electoral reform and the development of political parties, and offer | | |
| | assistance to support the stabilisation of the Egyptian and Tunisian economies | | |
| vii. | Play a leading role in the development of a peaceful and more democratic Libya | Started | Dec 2012 |
| | within its existing international borders, including by working to ensure full | | |
| | implementation of all relevant UN Security Council resolutions and other international | | |
| | commitments | | |
| viii. | Host an International Conference on Libya | Completed | - |



(p.6 of 7)

| CTIONS | | Start | <u>End</u> |
|---------|--|--------------|------------|
| 7 Drive | international action to tackle climate change | | |
| i. | Work with the Department of Energy and Climate Change (DECC) to agree an action | Completed | - |
| | plan with China's National Development and Reform Commission to implement the | | |
| | UK-Chinese Memorandum of Understanding on Low Carbon Co-operation (signed | | |
| | January 2011), taking forward a three year programme of collaboration in three | | |
| | Chinese low carbon pilot cities and provinces | | |
| ii. | Secure continued commitment to ambitious action on climate change via a G8 | May 2011 | May 2011 |
| | Summit agenda | | |
| iii. | Work with DECC to support Ministerial visit to India as part of continued co-operation | Oct 2011 | Oct 2011 |
| | on low carbon growth, trade and investment | | |
| iv. | Work through G20 Summit to reconfirm commitments to low carbon growth, provision | Nov 2011 | Nov 2011 |
| | of climate finance and reduction of fossil fuel subsidies | | |
| ٧. | Work for a comprehensive global agreement on climate change, including securing | Started | Dec 2011 |
| | significant progress at the UN Framework Convention on Climate Change | | |
| | negotiations in Cancun and South Africa | | |
| vi. | Engage with US, Canada, Japan, African Union and Australia on national and global | Started | May 2015 |
| | security risks of climate change, working with MOD and DECC | | |
| vii. | Accelerate the global transition to a low carbon climate resilient economy, working | Started | May 2015 |
| | with EU institutions and partners | | |
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(p.7 of 7)

| AC | TIONS | | Start | <u>End</u> |
|-----|--------------|---|---------|------------|
| 1.8 | Devel | op a new strategy for the Overseas Territories which provides more effective | | |
| | suppo | ort for their development, better risk management and is agreed by the whole | | |
| | UK G | overnment | | |
| | i. | Conduct a comprehensive review of the UK's policies towards the Overseas | Started | Jul 2011 |
| | | Territories, gain endorsement of a new Strategy for the Overseas Territories by the | | |
| | | National Security Council and begin to implement | | |
| 1.9 | Supp | ort reform of the UN Security Council, including permanent seats for Japan, | | |
| | India, | Germany, Brazil and African representation | | |
| | i. | Work with UN partners to achieve significant progress towards an intermediate model | Started | Jul 2011 |
| | | for UN Security Council reform | | |
| | ii. | Contribute to the early expansion of the UN Security Council | Started | Dec 2012 |
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2. Contribute to the success of Britain's effort in Afghanistan (p.1 of 3)

Support our military Forces abroad, protect British national security from threats emanating from the region, create the conditions to shift to non-military strategy in Afghanistan and withdrawal of UK combat troops by 2015, and support the stability of Pakistan

| ACTIONS | | Start | <u>End</u> |
|----------------|---|---------|------------|
| 2.1 Ceme | ent the National Security Council's role in coordinating Afghanistan policy | | |
| acros | s government | | |
| i. | Work for a political process to be underway by the time of the first International | Started | Jul 2011 |
| | Security Assistance Force (ISAF) troop withdrawals, planned for July 2011 | | |
| ii. | Work with international partners and the Afghan Government on the transition of | Started | Dec 2014 |
| | security from ISAF to Afghan security forces by the end of 2014. Attend NATO | | |
| | Summit and commit to a way forward on transition, with the first phase beginning in | | |
| | early 2011 | | |
| iii. | Work with ISAF partners to encourage all to stay the course, maintaining a Force | Started | Dec 2014 |
| | presence in Afghanistan during the transition process, and contributing to building the | | |
| | capacity of Afghan security forces | | |
| iv. | Work with international partners to align efforts, including (a) the United States, (b) | Started | Dec 2011 |
| | NATO, (c) UN, (d) regional countries such as Pakistan, India and Saudi Arabia, and | | |
| | (e) the EU | | |
| V. | Work with the Afghan Government and international partners to deliver a successful | Started | Oct 2011 |
| | Bonn conference which covers transition and political issues | | |
| vi. | Support Turkey in its preparations for an October conference to improve regional co- | Started | Oct 2011 |
| | operation on Afghanistan | | |
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2. Contribute to the success of Britain's effort in Afghanistan (p.2 of 3)

Support our military Forces abroad, protect British national security from threats emanating from the region, create the conditions to shift to non-military strategy in Afghanistan and withdrawal of UK combat troops by 2015, and support the stability of Pakistan

| \ <u>C</u> 1 | <u> </u> | | | Start | <u>End</u> |
|--------------|----------|-------|--|--------------|------------|
| 2.2 | Resto | re th | e Government's accountability on Afghanistan to Parliament and to the | | |
| | Britis | h pec | ple | | |
| | i. | Esta | blish new mechanisms for the review of progress in Afghanistan to: | | |
| | | a) | present first quarterly oral report to Parliament including reports on progress in | Completed | - |
| | | | the implementation of Kabul and London commitments | | |
| | | b) | begin to provide monthly written updates to Parliament, including reports on | Started | May 2015 |
| | | | progress in the implementation of Kabul and London commitments | | |
| 2.3 | Help t | o bui | ld a stable and increasingly prosperous Pakistan which takes effective | | |
| | action | n aga | inst violent extremism | | |
| | i. | Build | an enhanced bilateral strategic relationship that enables Pakistan to deal | | |
| | | effec | ctively with long-term challenges, and through this promote regional stability and | | |
| | | com | bat violent extremism: | | |
| | | a) | PM launches the first round of the UK-Pakistan Strategic Dialogue with | Completed | - |
| | | | President Zardari | | |
| | | b) | The British Pakistan Foundation helps to deliver stronger people-to-people links | Started | May 2015 |
| | | | between the UK and Pakistan | | |
| | | c) | Set up and implement a programme of regular contacts, including visits, | Started | May 2015 |
| | | | between the PM and other Minsters with their Pakistani counterparts | | |
| | | d) | Support Pakistan's efforts to implement a package of reforms agreed with the | Started | May 2015 |
| | | | International Financial Institutions | | |
| | | e) | Enhance practical co-operation through the CT Joint Working Group | Started | May 2015 |
| | | | | | |



2. Contribute to the success of Britain's effort in Afghanistan (p.3 of 3)

Support our military Forces abroad, protect British national security from threats emanating from the region, create the conditions to shift to non-military strategy in Afghanistan and withdrawal of UK combat troops by 2015, and support the stability of Pakistan

| <u>ACTIONS</u> | Start | <u>End</u> |
|--|---------|-------------|
| 2.3 Help to build a stable and increasingly prosperous Pakistan which takes effective | | |
| action against violent extremism (continued) | | |
| ii. Work with international partners to align efforts, including: | | |
| a) prepare the ground for a successful Friends of Democratic Pakistan Ministerial | Started | Autumn 2011 |
| meeting | | |
| b) strengthen the EU's relationship with Pakistan, including through the delivery of | f | |
| preferential market access (GSP+), increased development assistance and | Started | Dec 2011 |
| high level contacts | | |
| iii. Work in partnership with Pakistan to tackle terrorist threats, including a high level | Started | Autumn 2011 |
| diplomatic engagement and Ministerial visits, and a programme of counter-terrorism | | |
| assistance to help the Pakistan government to disrupt terrorist activity | | |
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3. Reform the machinery of government in foreign policy

Establish a National Security Council as the centre of decision-making on all international and national security issues, and help to implement the foreign policy elements of the National Security Strategy and the Strategic Defence and Security Review

| AC | TIONS | | Start | End |
|-----|--------------|--|-----------|----------|
| 3.1 | Estal | olish the National Security Council (NSC) to drive cross-government decision- | | |
| | maki | ng | | |
| | i. | Convene the first meeting of the NSC | Completed | - |
| | ii. | Establish cross-departmental teams to support the NSC | Completed | - |
| | iii. | Institutionalise cross-departmental working on the whole range of national security | Completed | - |
| | | issues | | |
| 3.2 | Cont | ribute to the Strategic Defence and Security Review (SDSR), including the | | |
| | Natio | nal Security Strategy (NSS), to set out clear guidelines for UK foreign policy and | | |
| | the d | ecisions that flow from it | | |
| | i. | Determine how best to leverage the UK's natural advantages in intelligence, defence | Completed | <u>-</u> |
| | | diplomacy, development and technological know-how to ensure that the UK is able to | | |
| | | pursue its national interest through a distinctive British Foreign Policy, and remains | | |
| | | valued by its allies | | |
| | ii. | Work to ensure that the SDSR is foreign policy-led and forms the basis for the | Completed | - |
| | | thinking of the entire British government | | |
| 3.3 | Impl | ement aspects of the SDSR | | |
| | i. | Organise an international conference on cyber security in 2011 | Started | Nov 2011 |
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4. Pursue an active and activist British policy in Europe

(p.1 of 3)

Advance the British national interest through an effective EU policy in priority areas, engaging constructively while protecting our national sovereignty

| CTIONS CTIONS | Start | <u>End</u> |
|--|--------------|------------|
| 1 Support further enlargement of the EU | | |
| i. Work to build momentum in the accession process for all candidate countries, while | | |
| maintaining integrity and credibility of enlargement process through robust | | |
| conditionality. Specifically: | | |
| a) Political and practical support to Croatia in fulfilling necessary accession criteria | Started | May 2015 |
| in 2011 to enable accession negotiations to close | | |
| b) Support progress towards Turkey's EU accession, and work for deeper EU | Started | End 2011 |
| Turkey strategic relations through: working closely with EU member state | | |
| counterparts and the European Commission; working with Turkey both | | |
| bilaterally and at EU level to support progress in their domestic reform | | |
| programme, enabling further chapters to be open; all parties involved in the | | |
| Cyprus talks to achieve a solution - the key to unblocking Turkey's accession | | |
| process in the long term | | |
| c) Support steady progress in Iceland's EU accession negotiations, and | Started | May 2015 |
| encourage the Icelandic authorities to develop and maintain necessary reforms, | | |
| end commercial whaling and resolve Icesave | | |
| d) Support an EU future for the Western Balkans region, once clear membership | Started | May 2015 |
| criteria are met. Support and encourage countries in the region to deliver | | |
| reforms, including through the EU accession process; focusing on stability, | | |
| democracy, rule of law, reconciliation, continued resolution of conflict legacy | | |
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4. Pursue an active and activist British policy in Europe

(p.2 of 3)

Advance the British national interest through an effective EU policy in priority areas, engaging constructively while protecting our national sovereignty

| <u> 4C</u> 1 | <u>IONS</u> | | Start | <u>End</u> |
|--------------|-------------|--|-----------|------------|
| 4.2 | Deve | elop effective and democratic engagement with the EU | | |
| | i. | Establish a Cabinet European Affairs Committee to consider EU issues | Completed | - |
| | ii. | Announce the results of the examination of the case for a UK Sovereignty Bill, and | Completed | - |
| | | implement the decision by including a sovereignty clause in the European Union Bill | | |
| | iii. | Introduce the European Union Bill into Parliament to: | Completed | - |
| | | a) build on the 1972 European Communities Act so that any proposed future treaty | | |
| | | that transferred areas of power, or competencies, would be subject to a | | |
| | | referendum on that treaty (a referendum lock) | | |
| | | b) ensure that the use of any passerelle would require primary legislation | | |
| 1.3 | Take | an active and activist approach to foreign policy in the EU | | |
| | i. | Seek tough and effective EU engagement on Iran | Started | May 2015 |
| | ii. | Push for a renewed European Neighbourhood Policy which can offer incentives for | Started | Sep 2011 |
| | | political reform in partner countries, especially those in transition | | |
| | iii. | Work to promote stability in the Western Balkans: | Started | May 2015 |
| | | a) set out Government vision for policy in the region | Completed | - |
| | | b) contribute to the UN General Assembly Resolution on Kosovo | Completed | - |
| | iv. | Agree the establishment of an EU External Action Service (EAS) which is an effective | Completed | <u>-</u> |
| | | complement to member states policies by: | | |
| | | a) ensuring that 10% of EAS Assistant Director and above positions are filled by | Started | Dec 2013 |
| | | British nationals | | |
| | | b) influence EAS policies to ensure they support UK security and prosperity (the | Started | Dec 2013 |
| | | EAS only acts where mandated to do so by Treaties) | | |



4. Pursue an active and activist British policy in Europe

(p.3 of 3)

Advance the British national interest through an effective EU policy in priority areas, engaging constructively while protecting our national sovereignty

| <u>IONS</u> | | Start | <u>End</u> |
|-------------|---|--------------|------------|
| Work | with other government departments to advance Britain's interests by proactive | | |
| engaç | gement on key EU priorities | | |
| i. | Extend the internal market, energy security and liberalisation; promote global free | | |
| | trade with a special regard for global poverty alleviation and coordinated action to | | |
| | build a low carbon economy and avoid dangerous climate change. Specifically: | | |
| | a) Implement the Energy Third Package effectively | Started | May 2015 |
| | b) Agree a new EU Energy Strategy that meets UK objectives on low carbon | Completed | - |
| | growth and energy security | | |
| | c) Agree a more ambitious EU Trade Strategy, and a more strategic approach to | Completed | - |
| | key trade relationships and the Doha Development Agenda | | |
| | d) Support the Delivery of an ambitious EU-India Free Trade Agreement | Started | 2011 |
| | e) Promote a greater development component in the G20 agenda | Started | Jun 2011 |
| | f) Encourage a strong EU position in the UN Framework Convention on Climate | Started | Dec 2011 |
| | Change negotiations in Cancun and South Africa | | |
| ii. | Work with the Treasury to ensure that the next EU Financial Perspectives reflect | Started | Dec 2012 |
| | Britain's views and take account of economic circumstances | | |
| iii. | Make Whitehall and the UK Permanent Representation to the EU more effective in | Completed | - |
| | advancing British interests in the EU, by establishing new cross-government | | |
| | structures to enhance coordination | | |
| iv. | Ensure that the British perspective is reflected in EU institutions by increasing the | Started | Jun 2012 |
| | number of British nationals entering EU institutions | | |



5. Use 'soft power' to promote British values, advance development and prevent conflict (p.1 of 2)

Use 'soft power' as a tool of UK foreign policy; expand the UK Government's contribution to conflict prevention; promote British values, including human rights; and contribute to the welfare of developing countries

| ACT | <u>IONS</u> | | Start | <u>End</u> |
|-----|-------------|---|-----------|------------|
| 5.1 | Devel | op a long term programme to enhance UK 'soft power', co-ordinated by the | | |
| | NSC | | | |
| | i. | Work with other government departments to agree a joint approach to enhance | Started | May 2011 |
| | | British 'soft power' that uses all our national instruments, including a world-class | | |
| | | programme of aid | | |
| | ii. | Align the work of the British Council and BBC World Service with this programme | May 2011 | 2012 |
| | iii. | Implement the elevation of links with the Gulf, Middle East and North Africa in areas | | |
| | | of 'soft power', including education, culture and parliamentary exchanges: | | |
| | | a) Agree an FCO Gulf initiative to strengthen regional security and to improve | Completed | - |
| | | commercial, economic, cultural and educational ties | | |
| | | b) Set out an Arab Partnership agenda shaping UK and international policy impact | Started | Oct 2011 |
| | | across the Middle East and North Africa region | | |
| | iv. | Develop a long-term strategy of 'soft power' in Afghanistan and Pakistan | Started | May 2011 |
| | ٧. | Devise a strategy to enhance: (a) the impact of UK contribution to conflict prevention, | Started | End 2011 |
| | | (b) the impact of UK educational scholarships, (c) the impact of the British Council | | |
| | | and BBC World Service, (d) links with democratic political parties overseas, and (e) | | |
| | | the impact of the UK's promotion of human rights | | |
| | vi. | Promote and project UK values to ensure that the UK models and upholds legal | Started | May 2015 |
| | | obligations robustly and without scope for abuse, including on universal jurisdiction | | |
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5. Use 'soft power' to promote British values, advance development and prevent conflict (p.2 of 2)

Use 'soft power' as a tool of UK foreign policy; expand the UK Government's contribution to conflict prevention; promote British values, including human rights; and contribute to the welfare of developing countries

| <u>CTIONS</u> | Start | <u>End</u> |
|--|-----------|------------|
| .2 Assess the merits of a Quadrennial Diplomacy and Development Review | | |
| i. Work with the NSC to assess whether a review is needed to improve the coherence | Started | Dec 2011 |
| and impact of UK aid and diplomacy overseas | | |
| .3 Work closely with other departments and agencies to ensure the successful | | |
| implementation of detainee measures | | |
| i. Put in place clear and strict rules to ensure that the UK upholds its legal | Completed | - |
| obligations and values as a nation | | |
| ii. Publish a Green Paper on how intelligence is treated in the full range of judicial | Started | Jul 2011 |
| proceedings | | |
| iii. Provide comprehensive input into the preparatory work needed to allow the Gibson | Started | Mar 2012 |
| Inquiry to commence in early 2011 and report within the year | | |
| iv. Begin to implement Gibson Inquiry recommendations | Mar 2012 | Mar 2012 |
| - - | | |
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D) Departmental expenditure

This section sets out how the Department is spending taxpayers' money as clearly and transparently as possible.

We have included a table to show the Department's planned expenditure over the Spending Review Period, as agreed with the Treasury. It is split into money spent on administration (including the cost of running departments themselves), programmes (including the frontline), and capital (for instance new buildings and equipment).

We have included a bubble chart setting out in detail how our settlement will be allocated for the 2011/12 financial year, across key programmes and activities.



Table of spending for 2011/12 to 2014/15

This section sets out the Department's planned expenditure over the Spending Review period, as agreed with the Treasury.

| £bn ^{1 2 3} | Baseline 2010/11 | 2011/12 | 2012/13 | 2013/14 | 2014/15 |
|---|---------------------|---------|---------|---------|---------|
| Total departmental expenditure allocation | 1.6 | 1.6 | 1.6 | 1.5 | 1.3 |
| Administration spending4 | 0.3 | 0.2 | 0.2 | 0.2 | 0.2 |
| Programme spending4 | 1.1 | 1.3 | 1.2 | 1.2 | 1.0 |
| Capital spending | 0.2 | 0.1 | 0.1 | 0.1 | 0.1 |

Administration spending: the costs of all central government administration other than the costs of direct frontline service provision.

Programme spending: spending on activities, goods and services, such as pay and benefits (excluding admin spending as defined above).

Capital spending: spending on assets with a lasting value, such as buildings and equipment.

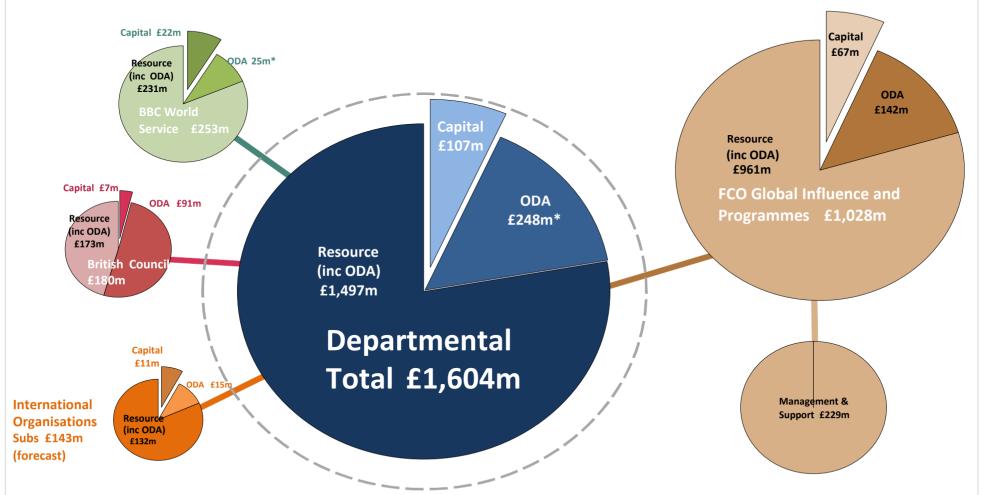
- 1. Detailed breakdown of these budgets will be published by April 2011
- 2. Excludes departmental Annually Managed Expenditure
- 3. Numbers may not sum due to rounding

4. Excludes depreciation



Planned Departmental Expenditure 2011/12

This bubble chart sets out further detail on how our settlement will be allocated for the 2011/2012 financial year, across our key programmes and activities



⁻This bubble chart is provisional and for illustrative purposes based on current plans. Departmental figures exclude depreciation. The departmental total includes funding for Arms Length Bodies including BBC World Service and British Council.

⁻ODA Target is £248m which excludes BBC World Service

⁻A separate Treasury settlement covering international peacekeeping costs and the tri-departmental Conflict Pool is managed by DfID, FCO and MoD and is not therefore included in these figures. This separate settlement is forecast at £630m for FY 2011/12.



Common Areas of Spend

This data aims to let the public compare FCO operations against other public and private sector organisations, by setting out the cost of common operational areas against common data standards. Here, departments are setting out historical data from 2009/10 to form a baseline for future updates.

In 2009/10, the FCO ...

- ...employed 5,000 full-time equivalent (FTE) people; engaged 278 temporary staff and had an average staff cost of £30,800
- ...had a total estate of 60,078sqm with a cost of £9.9m equating to a cost per FTE of £3,905
- ...procured goods and services with a cost of £870.7m with third party suppliers, and were able to provide detailed categorisation for 91% of this
- ...had major projects with a value of £296.5m of which the largest were IT Firecrest Project and Jakarta, New Embassy
- ...spent £79.9m with third party suppliers on ICT and had an average cost of desktop per FTE of £3000
- ...annually managed expenditure of £64.7m and spent £462m on staff pay
- ...spent £60.8m on the HR, Finance, Procurement and Communications aspects of Corporate Services
- ...identified £103,000 of Fraud
- ...is currently working on a new analysis approach which will enable provision of SME spend in the future.

During the baseline year, few of the data standards above were available for consistent comparison across government. So historical data has not always been prepared on a consistent basis. Departments have set out caveats and exceptions that explain how their data fits with the common standard, and are critical to understanding this data. We are working to improve substantially the quality of data and particularly consistency across departments.

More detailed data, the caveats, definitions and supplementary information is available in Annex A. In future, we will publish updates to this information as part of our regular reporting of business plan data.

Note1:Organisations covered: Foreign and Commonwealth Office

Organisations excluded: FCO Services, Wilton Park, British Council, BBC World Service, Marshall Aid Commemoration Commission, Great Britain-China Centre, Westminster Foundation for Democracy, UK Trade & Investment.



E) Transparency

Transparency is key to improved outcomes and productivity in our public services. Public reporting of data promotes higher quality and more efficient services, choice and accountability. Transparency is a driver of economic growth because it enables the development of tools to support users, commissioners and providers of public services.

This section sets out how departments will publish information that will allow taxpayers to assess the efficiency and productivity of public services, holding them more effectively to account. The commitments in this section will be kept under continuous review – it is essential that public services are consistently pro–active in publishing information to help citizens make the best decisions and routinely appraise their success in delivering meaningful transparency to their users.

This Business Plan makes commitments to the publication of key data sets that will improve the transparency of the public service – at the same time, it commits to providing data that is of good quality so that it can be used for effective comparison and to publishing this information in such a way so that it is as accessible as possible. In addition, departments are expected to work with data users to promote awareness of new data sets as they are published so that they become the focus of innovation and enterprise.

In most cases the data will be available free of charge.



Information strategy (p.1 of 2)

The Government's transparency agenda fundamentally changes the way in which we consider the data we hold - it is no longer 'our data' but should be viewed as 'public data'.

This marks a cultural shift for the organisation, and we have put business planning and reporting processes in place to make this happen. The principle of transparency applies to the FCO and the non-departmental bodies that fall within the FCO family, and, where appropriate, will in future form a condition of funding such as grants.

Data will be published in line with the Public Data Principles, registered on www.data.gov.uk, and made available at the lowest level of aggregation appropriate for the dataset. We will be as open as possible with Parliament and the public, only withholding information where disclosure would not be in the public interest, or where the information would only be available at disproportionate cost.

The Department has certain responsibilities for national security issues. As far as possible, information on these activities has been made available transparently as part of this business plan. However, national security concerns prevent some information from being published. Where this is the case, departments are working with the Treasury and Cabinet Office to agree separate, internal systems of accountability to ensure efficient and effective use of public money.

As a further part of our efforts to support the widest possible distribution of our information we have released 250 feeds to provide ways for developers to use our travel advice and consular information for each country, alongside feeds from news and speeches, embassy contact details and job updates in their own websites, apps and widgets.



Information strategy (p.2 of 2)

We are publishing the following corporate data:

- Information for UK tenders and contracts above £10,000
- UK and certain overseas payment transactions over £25,000
- Procurement opportunities (invitations to tender)
- Progress against implementation and adoption of the Flexible Framework on sustainable procurement
- Public sector procurement expenditure survey data
- Combined on-line information system (COINS)

We will also publish the average cost of a diplomatic mission/embassy, details of our staff numbers and structures in London and overseas, and spend by Directorate General.

This data will be published in line with Cabinet Office and Treasury transparency guidance on permitted exemptions, redactions and safeguards to ensure disclosure does not increase the risks to staff, suppliers and FCO operations.

We are now providing a monthly report to Parliament on our progress in Afghanistan.

All work on transparency will be championed by Matthew Rycroft, Chief Operating Officer. Members of the public can request more information either by emailing dp-foi.img@fco.gov.uk or through the existing Freedom of Information process.



Input indicators

The Department will adopt the following indicators to help the public scrutinise our inputs:

| Input indicator | When will publication start? | How often will it be published? |
|--|------------------------------|---------------------------------|
| Average cost of a UK diplomatic mission/embassy | 30 September 2011 | Annual |
| Total costs for delivering consular assistance to British nationals and total costs for providing official documents (notorial and documentary services) | 31 July 2011 | Annual |
| Total FCO expenditure on Official Development Assistance (ODA) and percentage of total UK ODA contributed by the FCO | 31 October 2011 | Annual |
| Average Unit Cost per Foreign Direct Investment Project attracted to the UK with UKTI involvement | 31 July 2011 | Annual |
| Average Unit Cost per UK Business helped to improve their performance overseas through Internationalisation | 31 July 2011 | Annual |



Impact indicators

The Department will adopt the following impact indicators:

| Impact indicator | When will publication start? | How often will it be published? |
|---|------------------------------|---------------------------------|
| Number of Foreign Direct Investment projects attracted to the UK with UKTI involvement | 31 July 2011 | Annual |
| Number of UK Businesses helped to improve their performance through internationalisation | 31 July 2011 | Annual |
| Trend in the gap between current low carbon investment, and the low carbon investment required to meet the 2C target | 30 November 2011 | Annual |
| Progress toward a stable and secure Afghanistan (as indicated by the Government Effectiveness, Worldwide Governance Indicator in addition to monthly written updates to Parliament) | 30 September 2011 | Annual |
| More effective, joined-up international system to prevent conflict and build capacity in fragile states | 31 July 2011 | Annual |
| Better consular service to British nationals abroad, as indicated by customer satisfaction (interim measure used) | 31 July 2011 | Quarterly |



Other data

