



Appendices



Appendix A

The development of Asset

In 1999, the Youth Justice Board set out a specification for a structured assessment tool to be used by all Youth Offending Teams (Yots) in England and Wales. The University of Oxford Centre for Criminological Research undertook the development and design of the assessment tool.

The key requirements for the tool were to:

- identify the factors most closely linked with offending by young people;
- measure changes in needs and risk of reoffending over time;
- assist practitioners in planning intervention programmes;
- highlight the need for further assessment in specific areas.

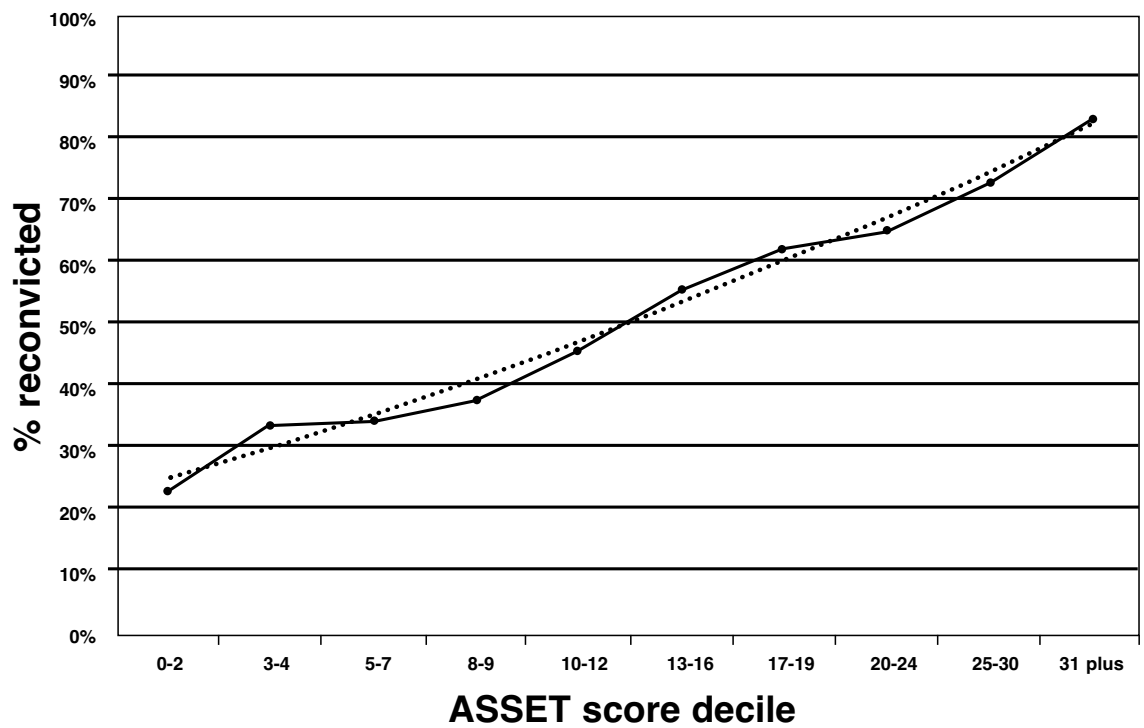
The theoretical basis for *Asset* was obtained from a thorough review of the research literature relating to young offenders. It was also recognised that, if the tool was going to have a positive impact on practice, it needed to be in a form that staff perceived as helpful and relevant. Extensive consultation with practitioners from a range of professional backgrounds therefore took place during the initial design phase (March–July 1999).

Piloting of the first draft of *Asset* took place in 18 Yots. The self-assessment form, *What do YOU think?*, was also tested in Young Offender Institutions and secondary schools. A revised version of *Asset*, amended in the light of the feedback from pilot areas, was introduced across England and Wales in April 2000.

Validity and reliability of Asset

Asset has been tested to ensure its validity and reliability. This was done through the collection of qualitative data concerning practitioners' views on the use of *Asset* and analysis of data from 3,395 completed *Assets* collected from 39 Yots across England and Wales. A final report includes profile data on the young people in the sample, analysis of the reliability of *Asset* and investigation of its predictive accuracy. This study demonstrated that the accuracy of *Asset* in predicting reconviction (within 12 months) was as good as – or better than – similar tools used with adult offenders in the UK. The graph on page 2 illustrates the association between *Asset* scores and the risk of reconviction.

Figure 1: Asset score by % reconvicted



Copies of the full report, *Validity and reliability of Asset – Findings from the first two years of the use of Asset* (2002), and a short summary of the key results are available from the Youth Justice Board.

Results of a second research study are now also available from the YJB’s website. This provides additional information on the predictive validity of *Asset*, inter-rater reliability, and the significance of changes in *Asset* scores over time.

Future plans for *Asset*

Based on the results of this research the rating system will be amended in due course to incorporate weightings of individual sections (reflecting the strength of association between particular risk factors and reconviction). There is also ongoing work to develop software packages that will provide useful processes for comparing the *Core Profile* and *Final Warning Profile* with the *What do YOU think?* form.

Appendix B

Offences listed by Youth Justice Board seriousness score

Violence against the person

Abduction/Kidnapping	7
<ul style="list-style-type: none"> • Abduction of female by force • Child abduction • False imprisonment • Hijacking • Kidnapping 	
Assault police officer	3
<ul style="list-style-type: none"> • Assault with intent to resist arrest or assaulting a person assisting a police constable 	
Common assault	3
<ul style="list-style-type: none"> • Assault and battery • Assault by beating 	
Grievous Bodily Harm	6
Manslaughter	8
<ul style="list-style-type: none"> • Child destruction, infanticide or manslaughter due to diminished responsibility 	
Murder	8
<ul style="list-style-type: none"> • Attempted murder 	
Indictable firearms offences	5
<ul style="list-style-type: none"> • Possessing a real or imitation firearm at the time of committing or being arrested for an offence specified in Schedule 1 of the Firearms Act 1968 • Possession of real or imitation firearms/explosives with intent to commit an indictable offence including resisting arrest • Possession of real or imitation firearms/explosives with intent to cause violence 	
Other wounding	4
<ul style="list-style-type: none"> • Administering poison with intent to injure or annoy • Assault occasioning actual bodily harm (ABH) 	
Possession of an offensive weapon	3
<ul style="list-style-type: none"> • Having an article with a blade or point in a public place 	
Threatening, abusive or insulting words or behaviour	3
Threat or conspiracy to murder	5
<ul style="list-style-type: none"> • Soliciting to commit murder 	
Wounding or other act endangering life	7
<ul style="list-style-type: none"> • Attempting to choke, suffocate with intent to commit an indictable offence (garrotting) • Burning or maiming by explosion • Creating danger by causing anything to be on the road, or interfering with a vehicle or traffic equipment • Causing explosions or casting corrosive fluids with intent to do grievous bodily harm 	

• Endangering life or causing harm by administering poison	
• Endangering railway passengers (by placing anything on railway, taking up rails, changing points and signals or by throwing anything at railway carriages)	
• Causing danger to road users (throwing stones etc.)	
• Possession of firearms with intent to endanger life or injure property	
• Using chloroform to commit or assist in committing an indictable offence	
• Using firearms or imitation firearms with intent to resist arrest	
Wounding with intent to cause grievous bodily harm (section 18)*	7
Other/unspecified violence against the person	4
Sexual offences	
Buggery	7
Gross indecency with a child	5
Incest	7
• Incest with a female under 13	
• Inciting a girl under 16 to have incestuous sexual intercourse	
Indecent assault	5
Indecent behaviour/exposure	4
Rape	8
• Assault with intent to commit rape or buggery	
• Attempted rape	
• Conspiracy to rape	
Unlawful sexual intercourse with female under 13	4
Unlawful sexual intercourse with female under 16	3
Other/unspecified sexual offences	5
Death or injury by dangerous driving	
Death by dangerous driving	8
• Causing death by aggravated vehicle taking	
• Causing death by dangerous driving when under the influence of drink or drugs	
Injury by dangerous driving	5
• Causing injury by aggravated vehicle taking	
• Causing injury by dangerous driving when under the influence of drink or drugs	
Motoring offences	
Dangerous driving	5
Driving under the influence of drinks/drugs	3
Driving whilst disqualified	5
Interfering with a motor vehicle	3
Refusing to give breath test	4

Road traffic/Additional offences	2
<ul style="list-style-type: none"> • Driving without due care and attention • Driving on a footpath or/and common land • Driving defective motor vehicle • Exceeding speed limit • Failure to wear a seatbelt • Failure to comply with a road traffic sign • Failure to give particulars after an accident • Failure to produce documents • Failure to report an accident • Failure to stop when requested by a constable • Failure to stop after an accident • Forge vehicle records/licence • No insurance • No L plates • No licence • No MOT • Not wearing protective headgear • Not well maintained indicators/stop/hazard and light reflectors • Pedal cycle offences 	
Other/unspecified motoring offences	3
Robbery	
Robbery	6
<ul style="list-style-type: none"> • Assault with intent to rob • Conspiracy to rob 	
Domestic burglary	
Aggravated burglary of a dwelling	7
<ul style="list-style-type: none"> • Burglary with violence or threat of violence 	
Burglary in a dwelling	6
<ul style="list-style-type: none"> • Conspiracy to commit burglary of a dwelling 	
Other/unspecified domestic burglary	6
Non-domestic burglary	
Aggravated burglary of a non-dwelling	7
<ul style="list-style-type: none"> • Burglary with violence or threat of violence 	
Burglary in a non-dwelling	4
<ul style="list-style-type: none"> • Burglary with intent • Conspiracy to commit burglary of a non-dwelling 	
Found on enclosed premises	3
Other/unspecified non-domestic burglary	4
Vehicle theft/unauthorised taking	

Aggravated vehicle taking	5
• Injury to person, damage to property or car	
Being carried	3
• Being carried (aggravated)	4
Vehicle taking	4
• Theft of motor vehicle	
• Unauthorised vehicle taking (TWOC/TADA)	
Other/unspecified vehicle theft/taking	4
 Theft and handling stolen goods	
Handling stolen goods	3
• Receiving stolen goods	
• Undertaking or assisting in the retention, removal, disposal or realisation of stolen goods, or arranging to do so	
Theft	3
• Extracting electricity	
• Making off without payment	
• Going equipped for stealing	
• Intent to steal	
Other/unspecified theft and handling	3
 Fraud and forgery	
Forgery	3
• Forgery, or use of false prescription	
Fraud	3
• Acting as a peddler without certificate	
• Counterfeiting	
• Conspiracy to defraud	
• Fraudulent use of documents	
• Obtaining pecuniary advantage by deception	
• Obtaining property by deception	
Public/private service vehicle and rail fare evasion	1
Other/unspecified fraud and forgery	2
 Arson	
Arson endangering life	6
• Arson reckless as to whether life is in danger	
Arson not endangering life	5
Other/unspecified arson	5

Criminal damage

Criminal damage endangering life	6
Other criminal damage over £2,000	3
• Equipped with intent to commit criminal damage	
• Threat to commit criminal damage	
Other criminal damage under £2,000	2
• Equipped with intent to commit criminal damage	
• Threat to commit criminal damage	
Other/unspecified criminal damage	3

Drugs

Permitting use of premises for use of Class B or Class C drug	3
Possession – Class A drug	3
Possession – Class B drug	2
Possession – Class C drug	2
Supply – Class A drug	6
• Possessing a class A drug with intent to supply	
• Offering to supply a class A drug	
Supply – Class B drug	4
• Possessing a class B drug with intent to supply	
• Offering to supply a class B drug	
Supply – Class C drug	4
• Cultivation of cannabis	
• Possessing a class C drug with intent to supply	
• Offering to supply a class C drug	
Unlawful importation or exportation of a controlled drug	5
Other/unspecified drug offence	2

Public order

Affray	4
Bomb hoax	5
• Supplying false information about the presence of bombs	
• Dispatching articles to create a bomb hoax	
Breach of the peace	2
• Behaviour likely to cause breach of the peace	
Drunk and disorderly	1
Other Public Order Act offences	2
• Section 4 Public Order Act 1986 (fear or provocation of violence)	
• Section 4a Public Order Act 1986 (intentional harassment, alarm or distress)	

- Section 5 Public Order Act 1986 (harassment, alarm or distress)
- Placing people in fear of violence

Rioting 6

Violent disorder 5

Other/unspecified public order offence 2

Other

Other specified offences

- Absconding from lawful custody 5
- Air weapons offences 3
- Blackmail 5
- Cruelty to animals or unlawful killing of animals 3
- Firearms Act Offences (e.g. no firearm licence) 2
- Interfering with witness/perverting justice 5
- Obstruct police or fire service 3
- Public nuisance (common law offence) 2
- Resisting arrest 2
- Sending indecent/offensive articles 4
- Trespassing on a railway 2

Other minor offences 1

- Abusive language
- Begging
- Consuming alcohol under the age of 18 in a public place
- Concealment of birth
- Cycling in pedestrian area
- Failure to make children attend school
- Infuriating an animal (Section 1 (1) (a) Protection of Animals Act 1911)
- Inciting a child away from local authority care
- Littering
- Nuisance on educational premises
- Urinating in a public place
- Vagrancy
- Making hoax/abusive or malicious telephone calls
- Non-payment of financial penalty
- Purchasing alcohol under the age of 18
- Wasting police time

Other/unspecified offence 3

Racially aggravated

Criminal damage - racially aggravated 3

Other wounding - racially aggravated 3

- Actual bodily harm
- Common assault

- Intentional harassment alarm or distress
- Putting people in fear of violence
- Threatening, abusive or insulting words or behaviour

Wounding or other act endangering life - racially aggravated 6

- Wounding with intent to do grievous bodily harm

Other/unspecified racially aggravated offence 3

Breach of conditional discharge

This only applies where the breach has resulted in an additional substantive outcome. Where a young person has been re-sentenced, please refer back to the original offence for the seriousness score.

Breach of conditions of discharge 1

BREACH OF BAIL

This only applies where the breach has resulted in an additional substantive outcome. Where a young person has been re-sentenced, please refer back to the original offence for the seriousness score.

Breach of conditions of bail 2

BREACH OF STATUTORY ORDER

This only applies where the breach has resulted in an additional substantive outcome. Where a young person has been re-sentenced, please refer back to the original offence for the seriousness score.

Breach of order or licence conditions 4

Appendix C

Offences that can be used to identify those who present a risk, or potential risk, to children

Unless stated otherwise, the victim of the offences listed below will be under 18.

Common Law offences

Murder

Manslaughter

Infanticide

Kidnapping

False imprisonment

Assault of battery

Offence under the Vagrancy Act 1824

s4 Indecent exposure

Offences under the Offences Against the Person Act 1861

s4 Conspiring or soliciting to commit murder

s11 Administering poison, or wounding, with intent to murder

s16 Threats to kill

s18 Wounding and causing grievous bodily harm: inflicting bodily injury

s23 Maliciously administering poison

s27 Abandonment of children under two

s47 Assault occasioning actual bodily harm

s56 Child stealing

Offence under the Licensing Act 1902

s2 Drunk in charge of a child under seven

Offences under the Children and Young Persons Act 1933

s1 Cruelty to children

s3 Allowing persons under 16 to be in brothels

s4 Causing or allowing persons under 16 to be used for begging

s5 Give/cause to be given intoxicating liquor to a child under five

s11 Exposing children under seven to risk of burning

s23 Prohibition against persons under 16 taking part in performances endangering life and limb

Offence under the Infanticide Act 1938

s1 Infanticide

Offences under the Sexual Offences Act 1956

s1 Rape

s2 Procurement of a woman by threats

- s3 Procurement of a woman by false pretences
- s4 Administering a drug to obtain or facilitate intercourse
- s5 Intercourse with a girl under 13
- s6 Intercourse with a girl under 16
- s7 Intercourse with defective
- s9 Procurement of defective
- s10 Incest by a man
- s11 Incest by a woman
- s12 Buggery where the victim is under 16
- s13 Indecency between men (gross indecency)
- s14 Indecent assault on a woman
- s15 Indecent assault on a man
- s16 Assault with intent to commit buggery
- s17 Abduction of a woman by force or for the sake of her property
- s19 Abduction of an unmarried girl under 18 from parent or guardian
- s20 Abduction of an unmarried girl under 16 from parent or guardian
- s21 Abduction of defective from parent or guardian
- s22 Causing prostitution of women
- s23 Procurement of girl under 21
- s24 Detention of a woman in a brothel or other premises
- s25 Permitting a girl under 13 to use premises for intercourse
- s26 Permitting a girl between 13 and 16 to use premises for intercourse
- s27 Permitting defective to use premises for intercourse
- s28 Causing or encouraging prostitution of, or intercourse with, or indecent assault on, a girl under 16
- s29 Causing or encouraging prostitution of defective
- s30 Man living on earnings of prostitution
- s31 Woman exercising control over prostitute

Offence under the Mental Health Act 1959

- s128 Sexual intercourse with patients

Offence under the Indecency with Children Act 1960

- s1 Indecent conduct towards a young child

Offence under the Suicide Act 1961

- s2 Aiding, abetting, counselling or procuring the suicide of a child or young person

Offences under the Sexual Offences Act 1967

- s4 Procuring others to commit homosexual acts (by procuring a child to commit an act of buggery with any person, or procuring any person to commit an act of buggery with a child)
- s5 Living on earnings of male prostitution

Offence under the Theft Act 1968

- s9 Burglary (by entering a building or part of a building with intent to rape a child)

Offence under the Misuse of Drugs Act 1971

- s4 Supplying or offering to supply a Class A drug to a child, being concerned in the supplying of such a drug to a child, or being concerned in the making to a child of an offer to supply such a drug

Offence under the Criminal Law Act 1977

- s54 Inciting a girl under 16 to have incestuous sexual intercourse

Offence under the Protection of Children Act 1978

- s1 Indecent photographs of children

Offences under the Child Abduction Act 1984

- s1 Abduction of a child by parent
s2 Abduction of a child by other persons

Offence under the Criminal Justice Act 1988

- s160 Possession of indecent photographs of children

Offences under the Children Act 1989

- s49 Abduction of child in care/police protection (take away/induce away/assist to run away/keep away)
s50 Recovery of missing or unlawfully held children

Offence under the Sexual Offences (Amendment) Act 2000

- s3 Abuse of trust

Offence under the Nationality, Immigration and Asylum Act 2002

- s145 Traffic in prostitution

Offences under the Sexual Offences Act 2003

- s1 Rape
s2 Assault by penetration
s3 Sexual assault
s4 Causing a person to engage in sexual activity without consent
s5 Rape of a child under 13
s6 Assault of a child under 13 by penetration
s7 Sexual assault of a child under 13
s8 Causing or inciting a child under 13 to engage in sexual activity
s9 Sexual activity with a child
s10 Causing or inciting a child to engage in sexual activity
s11 Engaging in sexual activity in the presence of a child
s12 Causing a child to watch a sexual act
s13 Child sex offences committed by a child or young person
s14 Arranging or facilitating commission of a child sex offence
s15 Meeting a child following sexual grooming etc
s16 Abuse of position of trust: sexual activity with a child
s17 Abuse of position of trust: causing or inciting a child to engage in sexual activity

- s18 Abuse of position of trust: sexual activity in the presence of a child
- s19 Abuse of position of trust: causing a child to watch a sexual act
- s25 Sexual activity with a child family member
- s26 Inciting a child family member to engage in sexual activity
- s30 Sexual activity with a person with a mental disorder impeding choice
- s31 Causing or inciting a person with a mental disorder impeding choice to engage in sexual activity
- s32 Engaging in sexual activity in the presence of a person with a mental disorder impeding choice
- s33 Causing a person with a mental disorder impeding choice to watch a sexual act
- s34 Inducement, threat or deception to procure sexual activity with a person with a mental disorder
- s35 Causing a person with a mental disorder to engage in or agree to engage in sexual activity by inducement, threat or deception
- s36 Engaging in sexual activity in the presence, procured by inducement, threat or deception, of a person with a mental disorder
- s37 Causing a person with a mental disorder to watch a sexual act by inducement, threat or deception
- s38 Care workers: sexual activity with a person with a mental disorder
- s39 Care workers: causing or inciting sexual activity
- s40 Care workers: sexual activity in the presence of a person with a mental disorder
- s41 Care workers: causing a person with a mental disorder to watch a sexual act
- s47 Paying for the sexual services of a child
- s48 Causing or inciting child prostitution or pornography
- s49 Controlling a child prostitute or a child involved in pornography
- s50 Arranging or facilitating child prostitution or pornography
- s52 Causing or inciting prostitution for gain
- s53 Controlling prostitution for gain
- s57 Trafficking into the UK for sexual exploitation
- s58 Trafficking within the UK for sexual exploitation
- s59 Trafficking out of the UK for sexual exploitation
- s61 Administering a substance with intent
- s62 Committing an offence with intent to commit a sexual offence (in a case where the intended offence was an offence against a child)
- s63 Trespass with intent to commit a sexual offence (in a case where the intended offence was an offence against a child)
- s66 Exposure
- s67 Voyeurism

Offence under the Asylum and Immigration (Treatment of Claimants, etc) 2004

- s4 Trafficking people for exploitation

Offence under the Domestic Violence, Crime and Victims Act 2004

- s5 Causing or allowing the death of a child or vulnerable adult