
Supply Estimates 1992-93

**Spring Supplementary Estimates and
Revised Spring Supplementary Estimates**

Supply Estimates 1992-93

for the year ending 31 March 1993

Spring Supplementary Estimates and Revised Spring Supplementary Estimates

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Contents

	Page
Section 1 Introduction	2
Supplementary, New and Revised Estimates	
Total Estimates to date	
Public expenditure planning total	
Parliamentary procedure	
Form of Supplementary Estimates	
Appropriations in aid	
Symbols	
Section 2 Spring Supplementary Estimates	5
Section 3 Revised Spring Supplementary Estimates	9

Section 1. Introduction

1. Supply Estimates are the means by which the Government seeks from Parliament sufficient funds and fresh Parliamentary authority for the bulk of its own expenditure each year. Main Estimates start this process and are presented to Parliament near to the beginning of the financial year (usually in March). A full description of Supply Estimates is included in the Summary and Guide to the Estimates for 1992-93 (Cm 1844).

Supplementary, New and Revised Estimates

2. In the course of the year the Government may need to ask Parliament for additional provision. Accordingly, there are three regular occasions for presenting Supplementary Estimates to the House of Commons: in June (summer), November (winter) and February (spring). Some Revised Estimates may also be presented in the summer round to replace the corresponding Main Estimates before Parliament formally approves them; Revised Estimates normally reduce the money sought in the original Estimates or vary the way in which it is to be spent. New Estimates may also be introduced in the course of the year and are usually presented at the same time as the Supplementary Estimates. Exceptionally, as in the present case, urgent requirements may be presented at other times.

Total Estimates to date

3. For the current year, Main Estimates for each department were presented to Parliament on 10 March 1992. The summer round of Supplementary Estimates and New Estimates were presented on 16 June 1992 and the winter round on 12 November 1992. Five early Spring Supplementary Estimates were presented to Parliament on 2 February 1993 and the main batch of Spring Supplementaries was presented on 16 February 1993.

4. This booklet, which follows the main batch of Spring Supplementaries, contains two Spring Supplementary Estimates that increase the total of Supply Estimates presented for 1992-93 by **£37,063,000** to **£194,313,140,000**.

Table 1.1 Total Estimates to date

	£ million
Main Estimates (HC 273, 274 and 275 of 1991-92) ⁽¹⁾	184,548
Summer Supplementary Estimates, Class XIX, A (HC 44 of 1992-93)	-
Summer Supplementary Estimates (HC 45 of 1992-93)	833
New Estimates (HC 45 of 1992-93)	-
Winter Supplementary Estimates (HC 231 of 1992-93)	4,382
New Estimates (HC 231 of 1992-93)	2
Spring Supplementary Estimates (HC 431 of 1992-93)	1,894
Spring Supplementary Estimates, Class XIX, A (HC 433 of 1992-93)	5
Spring Supplementary Estimates (HC 434 of 1992-93)	2,612
Spring Supplementary Estimates (Section 2 of this booklet)	27
Revised Spring Supplementary Estimates (Section 3 of this booklet) (net change over original Spring Supplementary Estimates)	10
Total	194,313

⁽¹⁾See also Table A.1 of the Summary and Guide (Cm 1844)

5. Of the two Spring Supplementary Estimates in this booklet, that for Class XIII, Vote 2 is an additional Supplementary Estimate for £27,063,000. That for Class XIII, Vote 4 is a Revised Supplementary Estimate replacing the original Supplementary for this Vote presented in HC 434 on 16 February. It seeks a further £10 million over and above the increase originally sought.

**Public expenditure
planning total**

6. All of the additional provision sought in the two Spring Supplementaries in this booklet is classified as within the public expenditure planning total.

**Parliamentary
procedure**

7. Supplementary Estimates seek funds for expenditure in addition to that sought in previous Supply Estimates for the same financial year. They may be presented:

- (a) to seek authority, and additional money as necessary, for any new services;
- (b) to increase the provision for existing services;
- (c) to increase net provision if a shortfall is expected in appropriations in aid; or
- (d) to increase appropriations in aid.

8. In the normal course, the House of Commons has an opportunity to debate and vote on Supplementary Estimates, following detailed examination by departmental Select Committees. This process is described more fully in Chapter 5 of the Summary and Guide.

**Form of Supplementary
Estimates**

9. Supplementary Estimates are arranged into the same Classes (denoted by Roman numerals) as Main Estimates. Each Class corresponds to a departmental report. The format and organisation of Main Estimates are described further in Chapter 6 of the Summary and Guide.

10. As with Main Estimates, each Supplementary Estimate begins with an explanatory introduction. This indicates whether the Vote is treated as a cash limit, whether the Estimate is associated with any change in the department's running costs limit, and explains why different expenditure is now proposed on the Vote.

11. Part I of each Supplementary Estimate states the additional amount of money sought for the financial year. It also reproduces the "ambit", which is a formal description of all the services (not just any new services) to be financed from the Estimate.

12. Part II of the Supplementary explains how the funds, particularly additional funds, will be spent. It starts with a summary of the present provision (ie in the associated Main Estimate as amended by any Revised and earlier Supplementary Estimates), the new provision proposed following the Supplementary and how the increase is allocated between gross expenditure and receipts which are to be appropriated in aid of the Vote. Expenditure on the Estimate which is included in the public expenditure planning total is shown in this summary under the same headings as in the cash plans table in the corresponding departmental report. Following the summary, the subhead detail includes only those subheads of the Vote which are relevant to the Supplementary Estimate. It does not include subheads where the provision is unchanged; nor those where the variation is trivial and not considered necessary to bring to the attention of Parliament. Against each subhead, including appropriation in aid subheads, is shown the provision prior to the Supplementary, the increase or decrease proposed and the resulting new provision.

13. Part III shows, as necessary, any receipts which are not appropriated in aid of expenditure but are paid into the Consolidated Fund.

Appropriations in aid

14. A Treasury Minute under the Public Accounts and Charges Act 1891 has today been laid before Parliament directing the use as appropriations in aid of such sums shown in these Estimates as would otherwise have been required to be surrendered to the Consolidated Fund.

Symbols 15. For convenience, the symbols used throughout Supply Estimates are reproduced below.

Cash limit status:

- * A Vote which is treated as a cash limit.

Public expenditure:

- Expenditure not included in the planning total.
- ⊕ Receipts that are included in the planning total and are, exceptionally, surrendered to the Consolidated Fund as extra receipts rather than taken into the Vote as appropriations in aid.

Statutory authority for expenditure:

- Items where provision is sought under the sole authority of part I of the Estimate and of the confirming Appropriation Act.

Accounting and audit arrangements for grants in aid and certain subscriptions, etc, to international organisations:

- ∇ Accounts of expenditure out of these grants in aid will be audited by the Comptroller and Auditor General. Any unexpended balances of the sums issued will not be liable to surrender to the Consolidated Fund.
- † Expenditure out of these grants in aid will be accounted for in detail to the Comptroller and Auditor General. Any unexpended balances of the sums issued will not be liable to surrender to the Consolidated fund.
- ‡ Expenditure out of these grants in aid will not be accounted for in detail to the Comptroller and Auditor General but the books and accounts will be open to his inspection. Any unexpended balances of the sums issued will not be liable to surrender to the Consolidated Fund.
- § Expenditure out of these grants in aid and subscriptions etc to international organisations will not be accounted for in detail to the Comptroller and Auditor General. Any unexpended balances of the sums issued will not be liable to surrender to the Consolidated Fund.

Other specific accounting and audit arrangements:

- ∅ The annual accounts will be examined by the Comptroller and Auditor General and presented to Parliament separately from the Appropriation Accounts.
- Δ The annual accounts will be audited by auditors appointed by the Minister (or Secretary of State) and may also be examined by the Comptroller and Auditor General and a statement of account presented to Parliament, separately from the Appropriation Accounts.
- # Expenditure will not be accounted for in detail to the Comptroller and Auditor General but the books and accounts of the organisation(s) will be open to his inspection.

Section 2. Supplementary Estimates

Class XIII, Vote 2

Family health (part)

and other services, England

- Introduction**
1. Expenditure borne on this Vote is not subject to a cash limit.
 2. This Supplementary Estimate is sought to provide increased provision for general dental services, general ophthalmic services and refunds of dental charges and for lower than expected receipts from prescription charges. These increases are partially offset by increased receipts from dental charges.
 3. Symbols are explained in the introduction to this booklet.

Part I

£27,063,000

SUPPLEMENTARY amount required in the year ending 31 March 1993 for expenditure by the Department of Health on family health services, on medical treatment given to people from the United Kingdom in other countries of the European Community and on welfare food.

The Department of Health will account for this Vote.

Part II Summary and subhead detail

Present net provision	Summary	Changes proposed			New net provision
		Gross Provision	Appropriations in aid	Net provision	
£'000		£'000	£'000	£'000	£'000
	Central government expenditure:-				
1,423,023	Family health services (Section A)	31,963	4,900	27,063	1,450,086
193,376	Central health and miscellaneous services (Sections B and C)	—	—	—	193,376
	Other expenditure not included in the planning total:-				
-286,206	National health service contributions (Section D)	—	—	—	-286,206
1,330,193*	Total	31,963	4,900	27,063	1,357,256

* As in original Estimate (HC 273-XIII, Session 1991-92) plus Supplementary Estimates (HC 45 and 231, Session 1992-93).

Subhead detail		Increase/ excess	Decrease/ shortfall	New provision
Present provision		£'000	£'000	£'000
£'000	Central government expenditure:-			
	Section A: Family health services			
1,295,200	A2 General dental services	26,363	—	1,321,563
	Mainly remuneration and practice expenses of about 16,000 dental practitioners and associated employers' superannuation costs. About 24 million courses of treatment will be carried out each year for adults and about 6 million children will be treated under a capitation fee system.			
	Increased costs			
169,539	A3 General ophthalmic services	4,700	—	174,239
	Remuneration of about 800 ophthalmic medical practitioners and 5,000 ophthalmic opticians for sight testing and their practice expenses; and the cost of repayment vouchers issued to persons eligible for assistance with the provision of glasses. About 4 million sight tests are carried out each year and about 2.5 million vouchers are expected to be issued.			
70,862	(1) Sight testing	1,677	—	72,539
	(a) fees to ophthalmic medical practitioners	5,979		
	(b) fees to opticians	66,025		
	(c) reimbursement to patients of contributions towards private sight test fees	535		
240	(2) As in Supplementary Estimate (HC 231)	—	—	240
98,437	(3) Vouchers and repair of glasses	3,023	—	101,460
	(a) cost of vouchers	96,425		
	(b) cost of repairs	5,035		
	More sight tests carried out and more vouchers issued than expected.			
1,518	A6 Refunds of dental charges	900	—	2,418
	Refunds to patients claiming exemption after payment			
	More patients entitled to refunds.			
	Gross total	31,963	—	
	<i>Less:</i>			
641,286	AZ Appropriations in aid	4,900	—	646,186
393,828	(1) Dental charges received by dental practitioners	9,900	—	403,728
205,067	(2) Prescription charges	—	5,000	200,067
	(a) received by pharmacists	200,837		
	<i>Less:</i>			
	(b) amounts credited to Class XIII, Vote 1 in respect of prescription charges received by pharmacists for prescriptions issued by hospitals and dispensed by retail pharmacists, and similar sums in respect of prescriptions issued by NHS trusts	770		
42,391	(3) to (9) As in original Estimate	—	—	42,391
	Increased income from dental charges offset by lower income from prescription charges.			
	Net total	27,063	—	

Part III Extra receipts payable to the Consolidated Fund

As in existing provision

Section 3. Revised Supplementary Estimates

Class XIII, Vote 4

Family health services (part) and NHS trusts external financing, etc., England

- Introduction**
1. Expenditure borne on this Vote is not subject to a cash limit.
 2. Additional provision is sought to provide for increased expenditure on General Medical Services due to a growth in GP numbers, on pharmaceutical services and on an increase in loans and issues of public dividend capital to NHS trusts within an increased external financing limit, which is offset by a reduction on Class XIII, Vote 1. These are partly offset by increased receipts from rebates under the Pharmaceutical Price Regulation Scheme.
 3. This Revised Supplementary Estimate is sought to replace Supplementary Estimate (HC 434) to provide for further increased expenditure on pharmaceutical services.
 4. Symbols are explained in the introduction to this booklet.
-

Part I

£296,763,000

REVISED SUPPLEMENTARY amount required in the year ending 31 March 1993 for expenditure by the Department of Health on National Health Service trusts and on family health services.

The Department of Health will account for this Vote.

Part II Summary and subhead detail

Summary		Changes proposed			New net provision
		Gross Provision	Appropriations in aid	Net provision	
Present net provision					
£'000		£'000	£'000	£'000	£'000
	Central government expenditure:-				
4,096,316	Family health services (part) (Section A)	134,999	14,999	120,000	4,216,316
242,630	NHS trusts (Section B)	134,624	108,888	25,736	268,366
	Other expenditure not included in the planning total:-				
-612,886	National health service contributions (Section C)	—	-151,027	151,027	-461,859
3,726,060*	Total	269,623	-27,140	296,763	4,022,823

* As in original Estimate (HC 273-XIII, Session 1991-92) plus Supplementary Estimates (HC 45 and 231, Session 1992-93).

Subhead detail

Present provision		Increase/excess	Decrease/shortfall	New provision
£'000		£'000	£'000	£'000
	Central government expenditure:-			
	Section A: Family health services			
1,743,954	A1 General medical services (part)	44,000	—	1,787,954
1,583,362	(1) Salaries, fees and allowances paid to general medical practitioners covering	40,000	—	1,623,362
	(a) remuneration and associated superannuation contributions for some 26,000 doctors in general practice	1,089,839		
	(b) certain expenses, including cost of travel, fuel, telephones and part of practice staff costs	533,523		
160,112	(2) Directly reimbursed expenses (part), mainly rent and rates	4,000	—	164,112
480	(3) As in original Estimate	—	—	480
	Growth in GP numbers.			
2,364,158	A2 Pharmaceutical services (part)	90,999	—	2,455,157
	Cost of drugs and appliances prescribed by general practitioners and the remuneration and expenses of dispensing doctors and of general practitioners in respect of personal administration. About 410 million prescriptions will be dispensed by 10,000 pharmacies and appliance contractors and 3,000 doctors.			
2,088,134	(1) Pharmacists and appliance contractors - cost of drugs and appliances etc.	84,026	—	2,172,160
276,024	(2) Dispensing doctors etc	6,973	—	282,997
	(a) cost of drugs and appliances etc	218,309		
	(b) remuneration and expenses	64,688		
	Increased number and cost of prescriptions dispensed.			
	Gross total	134,999	—	

Subhead detail (contd)

Present provision		Increase/ excess	Decrease/ shortfall	New provision
£'000		£'000	£'000	£'000
	<i>Less:</i>			
13,996	AZ Appropriations in aid	14,999	—	28,995
13,995	(1) to (3) As in original Estimate	—	—	13,995
1	(4) Rebates from manufacturers under the Pharmaceutical Price Regulation Scheme Higher recoveries under the PPRS than expected.	14,999	—	15,000
	Net total	120,000	—	
	Section B: NHS trusts			
386,529	B1 Interest bearing loans to NHS trusts	132,844	—	519,373
	Interest bearing loans from the Secretary of State to NHS trusts			
1,000	B2 Public dividend capital advances to NHS trusts	1,780	—	2,780
	Financing issued in the form of public dividend capital to NHS trusts			
	Gross total	134,624	—	
	<i>Less:</i>			
144,899	BZ Appropriations in aid	108,888	—	253,787
	Repayment of loan principal by NHS trusts			
	Net total	25,736	—	
	Other expenditure not included in the planning total:-			
	Section C: National Health Service contributions			
612,886	CZ Appropriations in aid ●	—	151,027	461,859
	Contributions from employers and employees towards the cost of the National Health Service Lower receipts than expected.			

Part III Extra receipts payable to the Consolidated Fund

Present Provision		New provision
£'000		£'000
	In addition to appropriations in aid there are estimated receipts which have been revised as follows:	
349,654	(1) NHS trust interest payments	322,707
46,989	(2) Public dividend capital payments	62,124
396,643	Total	384,831

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