Police and Crime Panels – Scrutiny of Precepts

This guidance note explains the process for the police and crime panel’s (PCP) scrutiny of the police and crime commissioner’s (PCC) proposed precept and should be read alongside:

- Schedule 5 of the Police Reform and Social Responsibility Act 2011 (“the Act”)
- Part 2 of the Police and Crime Panels (Precepts and Chief Constable Appointments) Regulations 2012 (“the Regulations”)

A separate guidance note setting out the scrutiny of chief constable appointments has been published alongside this guidance note.

Background
Schedule 5 of the Act sets out the process for issuing a precept, including the panel’s role in reviewing the proposed precept, their power to veto the precept and the steps to be taken if they do veto the proposed precept.

The Regulations provide greater detail to the Act, including time limits applicable to the stages of the process and the process for reviewing and issuing a revised precept.

Schedule 5 requires:
- the PCC to notify the panel of his/her proposed precept;
- the panel to review the proposed precept;
- the panel to make a report to the PCC on the proposed precept (this may include recommendations);
- the panel’s report (if they veto the proposed precept) to include a statement that they have vetoed it;
- a decision of veto to be agreed by two-thirds of the panel members;
- the PCC to have regard to the report made by the panel (including any recommendations in the report);
- the PCC to give the panel a response to their report (and any such recommendations);
- the PCC to publish the response.

It is for the panel to determine how a response to a report or recommendations is to be published.

If there is no veto and the PCC has published his/her response to the panel’s report, the PCC may then issue the proposed precept - or a different precept (but only if in accordance with a recommendation in the panel’s report to do so).

The Regulations require:
- the PCC to notify the panel of his/her proposed precept by 1 February;
- the panel to review and make a report to the PCC on the proposed precept (whether it vetoes the precept or not) by 8 February;
- where the panel vetoes the precept, the PCC to have regard to and respond to the Panel’s report, and publish his/her response, including the revised precept, by 15 February;
• the panel, on receipt of a response from the PCC notifying them of his/her revised precept, to review the revised precept and make a second report to the PCC by 22 February;
• the PCC to have regard to and respond to the Panel’s second report and publish his/her response, by 1 March.

Panel’s report on the proposed precept
If the panel fails to report to the PCC by 8 February the scrutiny process comes to an end, even if the panel have voted to veto the proposed precept, and the PCC may issue the proposed precept.

PCC’s response to a veto
Where the panel vetoes the proposed precept, the PCC must have regard to the report made by the panel, give the panel a response to the report and publish the response, by 15 February. In his/her response, the PCC must notify the panel of the revised precept that he intends to issue.

Where the panel’s report indicates that they vetoed the precept because it was:
• too high, the revised precept must be lower than the previously proposed precept.
• too low, the revised precept must be higher than the previously proposed precept.

The PCP may only veto the first proposed precept. Such a veto must be agreed by two-thirds of PCP members (the full membership rather than those present at a meeting). Where a veto occurs, the report to the PCC must include a statement to that effect.

Panel’s review of the revised precept
On receipt of a response from the PCC notifying them of the revised precept proposal, the panel must review the revised precept proposal and make a second report to the PCC on the revised precept by 22 February. This report may:
• indicate whether the panel accepts or rejects the revised precept (although rejection does not prevent the PCC from issuing the revised precept); and
• make recommendations, including recommendations on the precept that should be issued.

If the panel fails to make a second report to the PCC by 22 February, the PCC may issue the revised precept.

Issuing the precept
Excluding where the panel fails to report on the proposed precept by 8 February or make a second report on the revised precept by 22 February, the scrutiny process ends when the PCC gives the panel his/her response to their second report.

The PCC may then:
• issue the revised precept; or
• issue a different precept, although:
they must not issue a precept that is higher than the revised precept if the revised precept was lowered following the panel’s initial report on the first proposed precept indicating it was vetoed because it was too high;
they must not issue a precept which is lower than the revised precept if the revised precept was raised following the panel’s initial report on the first proposed precept indicating it was vetoed because it was too low.

Process for PCP scrutiny of PCC’s proposed precept

By 1 February
PCC notifies PCP of proposed precept

By 8 February
PCP reviews precept and makes report to PCC

Veto used?

NO
PCC responds to PCP’s report and publishes this response

PCC issues proposed precept or different precept

YES
PCC must not issue the proposed precept

PCC responds to PCP’s report, including his revised precept, and publishes this

PCC makes second report to PCC

PCC issues revised precept or different precept

By 15 February

By 22 February

By 1 March