Two Monthly Report on the status on the non-devolved provisions of the Coronavirus Act 2020: January 2022

Presented to Parliament pursuant to section 97(8) of the Coronavirus Act 2020

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Introduction

The arrival of 2022 marks almost two years since the first cases of Covid-19 were confirmed in the UK. The virus continues to challenge us and the global outbreak of the Omicron variant highlights that the pandemic is not yet over.

As more was learned about this highly transmissible new variant, the Government implemented the Plan B measures that were set out in the Autumn and Winter Plan 2021, encouraging people to change their behaviour to slow the spread of the virus and buying crucial time to get boosters into arms. This included:

- Requiring face coverings to be mandatory in most indoor public settings, except for hospitality and nightclubs, from 10 December;
- Asking those who can work from home to do so, from 13 December; and
- Making vaccine or test certification mandatory for entry to certain venues and events, from 15 December.

Thanks to the extraordinary efforts of the NHS and its volunteers, we delivered the fastest booster programme in Europe, reaching half our population before any other European country, with more than 37 million boosters now in arms across the UK, including more than 90 per cent of all over 60s in England. Due to the success of the booster program, together with the way the public have responded to the Plan B measures, the Government announced on 19 January that Plan B measures were no longer necessary, and that England will revert to Plan A:

- Mandatory vaccine-or-test certification in nightclubs and large events (10,000+; 4,000+ outdoor unstructured; 500+ indoor unstructured) will end when the regulations expire at the end of 26 January. Guidance will encourage voluntary use of vaccine-or-test certification in these settings, supported by the continued availability of the NHS COVID Pass;
- The Government is no longer asking people to work from home if they can; and
- There will no longer be a legal requirement to wear a face covering in indoor settings, when the regulations expire at the end of 26 January. The Government will continue to suggest that people wear them in crowded and enclosed spaces where they may come into contact with other people they do not normally meet.

The pandemic is not over, and it remains important that everyone follows Government guidance, as well as getting their vaccines, including getting boosted, in order to protect themselves and others as we continue to fight against the virus.

The Government's response

In March 2020, the UK Government introduced the Coronavirus Act 2020 ("the Act") and corresponding regulations under the Public Health Act 1984. In combination, these two Acts have proven essential to mitigate the risk of transmission in our communities, to protect and support the NHS, and to save lives. As well as efforts to tackle the health impacts of the virus, the Act enables the Government to take action to support individuals, businesses, and the economy, whilst safeguarding the capacity and resilience of the health and care systems and continued delivery of essential public services.

Within this reporting period, there have been changes to the status of seven provisions, and parts of an eighth, following the third six-monthly review of the Act. The following provisions were expired as of 9 December 2021:

- Section 23: Time limits in relation to urgent warrants etc under Investigatory Powers
 Act
- Section 37 (Schedule 16): Temporary closure of educational institutions and childcare premises

- Section 51 (Schedule 21): Powers relating to potentially infectious persons
- Section 52 (Schedule 22): Powers to issue directions relating to events, gatherings, and premises
- Section 56 (Schedule 26): Live links in magistrates' court appeals against requirements or restrictions imposed on a potentially infectious person
- Section 77: Uprating of working tax credits etc.
- Section 78: Local Authority Meetings.
- 19 of the possible 29 provisions which could be modified or disapplied via a notice under Schedule 17 (section 38) of the Act.

Any remaining temporary powers in the Act are due to expire as of 25 March 2022. In the spring, the Government will review this legislation and the other remaining regulations and measures and decide whether any need to remain in place

What the Act was designed to achieve

The Act was designed to help maintain critical public services and societal functions, support individuals and business and protect public health. The Act achieves this through five key areas:

- 1. **increasing the available health and social care workforce**: the Act removes barriers to allow suitably experienced people to be part of the workforce during this period (such as recently retired NHS staff and social workers returning to work);
- 2. **easing and reacting to the burden on frontline staff:** the Act reduces the number of administrative tasks frontline staff have to perform, so that actions can be focussed where most needed and public services maintained;
- 3. **supporting people:** provisions of the Act make it easier for people and businesses impacted by Covid-19 to access financial support when they need it;
- 4. **containing and slowing the virus:** provisions of the Act facilitate actions to promote social distancing and mitigate spread, including preventing gatherings of people and closing schools, and encouraging people to self-isolate by making Statutory Sick Pay (SSP) payable from day 1 and:
- 5. **managing the deceased with respect and dignity:** the Act enables the death management system to deal with increased demand for its services.

The impacts of the Act

Following the third six-monthly review of the Act, 17 non-devolved provisions remain in force, and 3 are suspended. These remaining provisions continue to play an important role across all five key areas outlined above in the ongoing response to this pandemic, especially during the winter months, and highlight the shift in focus of this Act towards provisions which enable and support individuals, businesses, and public services.

In assessing the provisions in the Act, the Government has identified some which have helped reduce disruption to important public services during the pandemic and which have informed longer-term reform. This includes section 30 of the Act, which allows the suspension of inquests without a jury where Covid-19 is suspected as the cause of death, which the Government is seeking to make permanent through the Judicial Review and Courts Bill; and sections 53-55 enabling virtual court hearings, which have been incorporated into the Police, Crime, Sentencing and Courts Bill. Both Bills are continuing their passage through Parliament.

Increasing the available health and social care workforce

Protecting the NHS has been at the forefront of the Government's response over the course of the pandemic in order to enable the best possible level of care is provided to those most in need. One of the key areas in which the Act allows action to manage the Coronavirus response is through increasing the available health and social care workforce.

The powers under section 2 of the Act have enabled the Nursing and Midwifery Council (NMC) to temporarily register nurses, midwives and, in England, nursing associates. They also enable the Health and Care Professions Council (HCPC) to temporarily register paramedics, operating department practitioners, radiographers, and other professionals. The purpose of the temporary registration of these professionals is to provide the NHS with additional workforce capacity to deal with the impact of the Coronavirus pandemic. As of 31 December, there were nearly 15,000 registrants on the NMC register, and as of 12 January, over 10,000 on the HCPC emergency register. Shortly before Christmas 2021, in response to the spread of Omicron, the NMC agreed to add overseas nurses, awaiting full registration access, to the temporary register, to allow them to practise as nurses to support with the increase of cases and hospitalisations. So far, an additional 307 nurses have been registered as a result of this change. The value of maintaining this provision has been demonstrated in the response to the Omicron wave as the registers continue to support the NHS, including through the registration of overseas nurses

Similarly, section 6 of the Act has allowed the creation of a temporary register of social workers who have recently left the profession so that they may provide support to social care providers facing Covid-19 pressures. Temporary registrants can help ensure the care system works at maximum capacity. This power in the Act has been used continuously since enactment, and there are currently around 6,500 temporary registrants. The availability of temporary registrants within the social care sector has provided a valuable contingency in employers' planning during the pandemic and continues to remain so during the Omicron variant surge.

Section 14 of the Act provides relevant NHS bodies with the option not to comply with the requirement to carry out Continuing Healthcare (CHC) assessments before discharging a patient from hospital, and into the community. While CHC assessments were paused nationally from 19 March to 31 August 2020, they were reintroduced from 1 September 2020 following publication of Restart Guidance on 21 August 2020. The Government understands that some local areas have reprioritised some CHC services due to current system pressures. At a national level, the provision has been retained in case it is needed to support timely discharge from hospital and the effective prioritisation of health and social care staff and resources. This means that the measure can be relied upon quickly if necessary, without the need to make regulations to revive it, and would provide an option of last resort to support NHS capacity and help address pressures this winter, if necessary.

Section 45 of the Act suspends rules in the NHS Pension Scheme, for England and Wales, to allow retired and partially retired NHS staff to return to work or increase their working commitments, without having their pension benefits suspended. These measures have given thousands of retired and partially retired NHS staff the opportunity to provide the NHS with increased capacity, which has been valuable during peak periods of the pandemic. Staff who returned to work in 2020 re-joined with a higher average full-time equivalent (FTE) rate (0.55) than in each of the previous five years (average 0.47 FTE). This resulted in returning staff working around an extra half a day per week. More recently, these powers in the Act have been vital in providing the extra support needed to facilitate the effective vaccine rollout across the country. Between 14 November 2021 and 19 January 2022, this workforce has supported the administration of around 23 million doses of vaccines across England, which has been vital to the delivery of the booster programme.

Easing and reacting to the burden on frontline staff

At the start of the pandemic, the potential impact of the virus on essential public services was unknown. It was imperative, therefore, to ensure these services were able to cope with extraordinary pressures resulting from Covid-19. The pandemic has presented our health service with unprecedented challenges, but the core challenge remains to provide people with the care they need when they need it, without the system becoming overwhelmed.

Section 11 of the Act was introduced to ensure any gaps in indemnity cover for NHS clinical negligence would not delay or prevent care during the pandemic. Without extra indemnity cover, novel and emerging treatments and flexible approaches could not have gone ahead. Section 11 continues to allow the Government to fill these gaps and move quickly to respond to the pandemic. Section 11 also provides reassurance to patients that they will have a route of redress should they suffer harm while receiving care related to Covid-19 and to clinicians, so they do not need to worry about indemnity arrangements. As per section 89 of the Act, section 11 is not a temporary provision and is therefore not subject to the automatic expiry date of 25 March 2022.

The Schedule 20 (section 50) powers in the Act ensure a response can be mounted quickly and effectively in the event that an outbreak of Covid-19 leads to many Border Force staff being unwell and unable to work, resulting in a scenario where there are insufficient staff to adequately protect the UK's borders. This provision ensures that the Government has the power to instruct ports to close, were this event to arise. There is a high threshold for the use of the power, and it would only be used where the Secretary of State believes that it is necessary, proportionate, and there is a real and significant risk to border security; and only after all other reasonably practicable avenues have been exhausted. Although these powers have not been needed to date, even in light of Omicron, they remain a vital contingency especially given the increase in cases, and the potential impact of self-isolation on staffing capacity.

Sections 53-55 of the Act were introduced to allow the courts and tribunals system to continue to function throughout the pandemic and ensure people were able to access justice. Despite the considerable challenges and restrictions in place, the legislative provisions have allowed thousands of hearings to take place since the passing of the Act, with over 12,000 hearings per week currently taking place using remote technology across 3,200 virtual courtrooms. As of November 2021, around 35-40% of hearings each day include one or more parties joining remotely, down from 88% at the height of lockdown in 2020. The provisions allow the courts to deal promptly and safely with proceedings, avoiding unnecessary social contact and travel, but allowing key services within the justice system to continue to be delivered while upholding the principle of open justice. These provisions have also been vital in supporting court recovery and helping courts work through the backlog of cases as quickly and efficiently as possible by enabling preliminary hearings to take place remotely so that courtrooms can be reserved for more hearings (particularly trials) that must happen in court. For example from March 2020, there was a steady increase in outstanding cases in the Crown Court which reached a peak of over 50% in June 2021. This increase has begun to decline as courts continue to work through the backlog. Provisions included in the Police, Crime, Sentencing and Courts Bill (introduced in March 2021) will make these powers permanent, subject to Parliamentary approval of the Bill.

Supporting people

The Government has remained committed to protecting people's jobs and livelihoods throughout the pandemic, while also supporting businesses and public services. This support has been facilitated by provisions available under the Act.

The power under section 39 of the Act allowed small and medium employers with fewer than 250 employees to claim back the costs of two weeks' Statutory Sick Pay (SSP) for absences related to Covid-19. The Government announced the reintroduction of the scheme on 21 December 2021, which will enable firms with eligible absences beginning on or after 21 December 2021 to claim back the costs of two weeks' SSP per eligible employee. Firms have been able to make claims retrospectively since 19 January 2022. The rebate is an important part of the wider package of support for businesses.

Section 75 of the Act allows for financial assistance provided to businesses under section 8 of the Industrial Development Act 1982, which is designated as coronavirus-related, does not

count towards the overall limit on assistance that can be provided to business under section 8 of the latter Act. This change has enabled businesses to access loan schemes such as the Bounce Back Loan Scheme, Coronavirus Business Interruption Loan Scheme, Coronavirus Large Business Interruption Loan Scheme, and the Future Fund. These schemes closed on 31st March 2021 and collectively approved more than £79 billion worth of finance through more than 1.6 million facilities. To ensure transparency of expenditure under the Industrial the Business Secretary already reports Parliament. However, the Business Secretary has gone further in relation to the Coronavirus Act and will continue to report to Parliament on a quarterly basis, to ensure full transparency on spend related to Covid-19. The latest report published is Q2 2021 (April – June) which was published on 15 November 2021. As per section 89 of the Act, section 75 (1) is not a temporary provision and is therefore not subject to the automatic expiry date of 25 March 2022.

The powers in section 76 of the Act have allowed the Government to provide an extraordinary level of support to both people and businesses through the Coronavirus Job Retention Scheme (CJRS), Self-Employment Income Support Scheme (SEISS) and the one-off payment to working households receiving tax credits. After running continuously for nineteen months, the CJRS and SEISS closed on 30 September 2021. The CJRS has succeeded in supporting 11.7 million jobs and 1.3 million employers across the UK with employer claims totalling £70 billion, aiding businesses, and protecting livelihoods. The SEISS has paid out over £28 billion, across all five grants, to nearly 3 million self-employed individuals and has been one of the most generous schemes for the self-employed in the world. The working households receiving tax credit scheme remains in place following an extension in September 2021. Under this extension, HMRC is making one-off payments to a small number of eligible customers based on their finalised tax credits awards and has powers to make payments into the 2022/23 tax year. As per section 89 of the Act, section 76 is not a temporary provision and is therefore not subject to the automatic expiry date of 25 March 2022.

Section 82 prevents landlords of commercial properties from being able to evict tenants for the non-payment of rent, providing continued support for businesses given the high levels of unpaid rent accrued since March 2020 until new measures can be put in place. The measures have been in place since March 2020 and extended in three-monthly periods until 30 June 2021, when the measures were extended again until 25 March 2022. These provisions have prevented commercial landlords from evicting tenants owing to non-payment of rent, protecting businesses and the jobs that they support during enforced sector closures and partial closures at a time when trading was still restricted. Data from Remit Consulting indicates that while overall rent collection is at 93% at 90 days past the September 2021 guarter date, just 62.3% of rent was collected on the December 2021 due date, with the total potential shortfall of rent estimated to have exceeded £7.46bn since the start of the pandemic by January 2022. It is clear from the lower levels of rent that there would be substantial scope for evictions for the non-payment of rent if the current tenant protection measures were not in place, resulting in business failures and job losses. The Government introduced the Commercial Rent (Coronavirus) Bill in Parliament on 9 November 2021. This will ringfence rent debt accrued during the pandemic by businesses affected by closures and set out a process of binding arbitration to be undertaken between landlords and tenants where a negotiated settlement cannot be reached.

Containing and slowing the virus

The Government's objective has always been to save lives and protect the NHS. As set out in the Covid-19 Response: Autumn and Winter Plan 2021, the Government aims to sustain the progress made, while ensuring the NHS does not come under unsustainable pressure. Provisions within the Act continue to be effective in allowing the Government to protect society following the removal of most restrictions.

Section 38 in the Act continues to support schools and education settings. On 26 August 2021, the Secretary of State for Education issued a new remote education temporary continuity

direction for academic year 2021/22, which remains live, providing clarity to the sector about what is expected and ensuring consistency with last academic year. Having reviewed the use of the notices and the requirements needed for the Department for Education's Contingency Framework, the ability to use a notice to modify or disapply 19 of the possible 29 provisions in other legislation listed in Schedule 17, was expired as of 9 December 2021. Therefore, only those provisions which would either need to be used or explored for mobilising the Contingency Framework have been retained, ensuring relevant protections to individuals and the sector.

Other provisions in the Act have also helped to slow transmission. Under section 40 of the Act, Statutory Sick Pay (SSP) has been made payable from day 1. This continues to encourage and enable people to adhere to public health advice and self-isolate, therefore reducing the risk of further infection. This is critical, especially in light of the highly transmissible Omicron variant. Similarly, the power under section 41 ensures that regulations can keep in step with the latest guidance, for example with new categories of employees who are required to self-isolate and as a result of being considered incapable of work. This power also allows relevant notifications i.e. from the Test and Trace scheme to be used as a trigger for SSP eligibility to ensure people can adhere to self-isolation regulations.

Managing the deceased with respect and dignity

The steps the Government has taken throughout the pandemic have been designed to save lives. Due to the significant impact of the Government's vaccination and booster programmes, the death rate has been vastly reduced, even with the spread of the Omicron variant. As a result, the death management systems have not been overwhelmed, exemplified by the fact that the Government has been able to suspend the Schedule 28 (section 58) powers, relating to the transportation, storage, and disposal of dead bodies, without the need to revive these powers over the winter. Regrettably, and despite the Government's best efforts, people have suffered the loss of loved ones due to Covid-19. The Government is committed to ensuring the deceased are treated with the upmost respect and dignity and existing procedures were modified to enable this.

Section 18 of the Act modified procedures in relation to death and still-birth registration and management. This expanded the list of people who can register a death to include funeral directors acting on behalf of the family, and it enabled those who are required to give information about a death or still-birth to do so by telephone or other means instead of in person. These measures have widened the scope of who can certify a cause of death and they have enabled medical practitioners to complete and sign a Medical Certificate of Cause of Death (MCCD) when the attending doctor has not been available (due to illness, selfisolation or any other reason), thus preventing delays to the death management process and associated pressures building on the health service. They have also enabled deaths to be registered when access to offices has not been possible, and more generally reduced the footfall at register offices, by allowing deaths to be registered by telephone rather than face to face and for associated documents to be sent electronically, rather than by hand. This has enabled deaths to be registered without delay and facilitated the timely arrangement of funerals. The provisions have also benefited the continuing ongoing recovery of other registration services such as the registering of births. While the direct pressures of Covid-19 reduced during the Autumn, they have again now heightened and the easements that the section 18 powers provide continue to be helpful in managing this pressure.

The powers under section 19 of the Act remove the requirement for provision of a confirmatory medical certificate from a second medical practitioner, independent of the first, to accompany an application for cremation. The provision has contributed to ongoing Covid-19 management, and to national recovery, by reducing demand on the medical profession and increasing their capacity to focus on frontline duties at a time when they are managing significant additional pressures arising from the pandemic (including vaccination rollout); and by supporting timely cremations during periods of excess deaths, thereby reducing pressure on mortuary capacity

and on the death management process. The confirmatory cremation certificate will become obsolete as a result of the expected introduction of a statutory Medical Examiner scheme, subject to the passage of the Health and Care Bill.

The powers under section 30 of the Act allow most inquests where Covid-19 is suspected as the cause of death to take place without a jury. Coroner services continue to experience difficulties in hearing jury and non-jury complex inquests and section 30 has continued to support efforts to mitigate the impact of the increased demands the pandemic has placed on them, and to assist their recovery plans. Section 30 continues to be necessary as the requirement for jury inquests where Covid-19 is suspected would disproportionately add to the demand on coroner services, adversely impacting their ability to operate during the pandemic, and would exacerbate the existing inquest backlog across England and Wales. This provision will support efforts to keep coroner services functioning in the light of continuing pressures. Although statistics on the number of deaths reported to the coroner where the deceased had been diagnosed with Covid-19 are not held, Ministry of Justice coroner statistics for 2020 published on 13 May 2021 showed (amongst other matters) an 18% increase in deaths in state detention - 562 deaths in state detention were reported to coroners in 2020, up from 478 in 2019. A number of these would have been natural cause deaths and would have added to coroners' inquest backlogs had they needed to be held with a jury. There were 3.845 natural cause inquest conclusions in the 2020 calendar year, a number of which would have been where Covid-19 had been suspected as the cause and would also have increased coroners' inquest backlogs had they had to be held with a jury. In steady state between around 450 and 575 jury inquests are held annually across England and Wales but in 2020 only 239 such inquests were held due in large part to social distancing restrictions with potentially at least that number again having been adjourned. If coroners now had to schedule Covid-19 related jury inquests, these inquests would have to dovetail with cases already in the system - the Chief Coroner's Office estimates that additional jury inquests between March and June/July 2022 could become stuck in the system up to 2025. This would cause additional distress to bereaved families waiting for the inquests into the deaths of their loved ones. The Judicial Review and Courts Bill, which is currently before Parliament, contains a measure which is designed to have the same impact as section 30 of the Act.

Equalities and Human Rights

The Government recognises the impact that some of the provisions of the Act have had on people's lives. Throughout the pandemic, action has been taken quickly and decisively to protect public health. The Government has maintained a cautious approach and ensured that any action is proportionate, in place for as short a time as possible and is subject to appropriate checks and balances. This is reflected in the decisions to expire powers earlier than their intended sunset date.

The Government has considered its Public Sector Equality Duty¹ in assessing the impacts of either retaining, suspending, or expiring provisions throughout the lifespan of the Act. The Government will continue monitoring the remaining powers in the Act, and the impact retaining the powers on human rights, and will act if it is deemed appropriate.

The Government is determined to continue addressing the pre-existing health inequalities which have contributed to the unequal effect of Covid-19 across different segments of our society. The causes of these inequalities are varied and will require a wide-ranging long-term response, encompassing levelling up health, the economy, welfare and more. The Office for Health Improvement and Disparities (OHID) will work across the Department of Health and Social Care (DHSC), the rest of government, the healthcare system, local government and industry and work to shift our focus towards preventing ill health, in particular in the places and communities where there are the most significant disparities.

¹ Coronavirus Act 2020: equality impact assessment - GOV.UK (www.gov.uk)

Reporting and Accountability Arrangements for the Coronavirus Act

The Government recognises the vital importance of Parliamentary scrutiny and has built in checks and balances on the use of the Act. Therefore, Part 2 of the Act also includes various arrangements to facilitate accountability and transparency over the use of powers set out in Part 1.

The temporary, non-devolved powers in the Act are subject to a six-monthly renewal vote in the House of the Commons. The last such vote was on 19 October 2021 where the Commons approved a motion "that the temporary provisions of the Coronavirus Act 2020 should not yet expire". The Government has continued regularly to review the temporary, non-devolved powers in the Act and, in line with the evolving situation, has suspended and expired powers early where they are no longer needed. In December 2020, the Mental Health provisions under section 10 of the Act were expired early for England, as they were no longer deemed necessary to deal with the pandemic. Similarly, twelve provisions were expired and three suspended at the one-year review in March 2021. During the latest six-month review conducted in September 2021, a further seven provisions and parts of an eighth were identified for early expiry. Regulations were laid on 27 October 2021, which expired these provisions as of 9 December 2021. Additionally, parts of a provision were identified to be suspended. An additional SI was laid on 27 October 2021 which came into force on 28 October which implemented this suspension.

The Secretary of State for Health and Social Care is required to prepare and publish a report on the status of the main non-devolved provisions in the Act relating to every two-month period during the operation of the Act. The report must set out for each of the provisions: (a) whether it is in force at the end of each two-month period, and (b) whether Ministers have, during that period, exercised powers under the Act to change the status of any provisions. This report is the eleventh such report.

While there is the legal obligation to report on the non-devolved provisions of the Act, under Part 2, there is not the same obligation for devolved matters. Each Devolved Administration has its own arrangements for reporting on these, and on other powers within their legislative competence for tackling the pandemic. For example, the Scottish Government publishes a report on the use of the emergency powers contained within the Act and the Coronavirus (Scotland) Act 2020 every two months. However, as the Act contains powers which relate to each nation, extensive engagement has taken place with the Devolved Administrations on the approach.

Mechanism to Change the Status of Provisions

The Government has always sought to balance the need to be able to respond effectively to the pandemic with a commitment to maintain powers for the shortest possible time, and to expire provisions which are no longer necessary or proportionate.

Under section 88 of the Act, many of the provisions contained within the Act can be suspended if the current scientific advice and public health situation mean that they are no longer required. They can then be revived again if circumstances and advice change. This allows Government to be cautious in the approach they take towards the provisions as the evidence and data changes. Section 22 in the Act was suspended as of 21 April 2021, following the one-year review along with Parts 2 and 3 of Schedule 28 (section 58). On 28 October 2021, Parts 1, 4 and 5 of Schedule 28 (section 58) were suspended, meaning that the full provision is now suspended. In addition, the Government laid regulations on 8 September 2021 in relation to Schedule 29 (section 81) (Residential tenancies: England and Wales: Protection from eviction). This Statutory Instrument returned notice periods for residential tenancies in England to the pre-Covid lengths from 1 October 2021, whilst retaining the ability to reapply longer notice periods until 25 March 2022 as a backstop, should the future public health situation warrant a further extension.

The expiry date of the temporary provisions can also be altered using section 90 of the Act. Under section 90(1) the powers can be permanently expired earlier than the automatic sunset date. Regulations to expire powers early are laid under the draft affirmative procedure, and so are subject to approval by both Houses of Parliament before coming into force. Section 90(1) was used to expire the Mental Health provisions under section 10 of the Act (in relation to England) in December 2020, and further twelve provisions in July 2021 following the one-year review of the Act (see table at the end of this document for more detail on what has been expired previously). As of 9 December 2021, following the third six-monthly review, 50% of the temporary non-devolved powers in the Act have been expired early and, currently, 3 temporary provisions are suspended, meaning 17 remain in force.

A status table has been published and provides up to date information on the status of all provisions, including devolved provisions, in the Act. This will be updated regularly, should any of the provisions be repealed before reaching the automatic sunset of the temporary provisions in the Act and is available on Gov.uk:

https://www.gov.uk/government/publications/coronavirus-act-2020-status

Appropriateness Statement

Each two-monthly report must contain a statement that the Secretary of State is satisfied that the status of the non-devolved provisions is appropriate. The Secretary of State for Health and Social Care, Sajid Javid, has made the following statement regarding the status of provisions in the Act in accordance with section 97(1)(b):

"I am satisfied that the status of those provisions of Part 1 of the Coronavirus Act 2020 which are my responsibility (within the meaning of section 97(6) of that Act) is appropriate."

Status Table

Section (All Part 1) And Schedules	Provision	Status	Use of provision since Royal Assent – 25 th November 2021
1	Meaning of 'coronavirus' and related terminology	Came into force on Royal Assent	No change in terminology
2 Sch 1	Emergency registration of nurses and other health and care professionals		These provisions enable the Nursing and Midwifery Council (NMC) to temporarily register nurses, midwives and (in England) nursing associates. They also enable the Health and Care Professions Council (HCPC) to temporarily register paramedics, operating department practitioners, radiographers, and other professionals. The purpose of the temporary registration of these professionals is to provide the NHS with additional workforce capacity to deal with the impact of the Coronavirus pandemic. Shortly before Christmas 2021 the NMC agreed to add overseas nurses registration awaiting full registration access to the temporary register in order to allow them to practise as nurses in response to the Omicron wave. So far, an additional 307 nurses have been registered as a result of this change. The provision has been used from the time it was enacted, providing the NHS with additional workforce capacity to deal with the impact of the Coronavirus pandemic. • As of 31 December, there were nearly 15,000 registrants are on the NMC's temporary register. • As of 12 January, there were over 10,000 registrants are on the HCPC's temporary register. Retaining this provision maintains additional workforce capacity to support increased demand on the NHS resulting from Omicron
6 Sch 5	Emergency registration of social workers: England and Wales	Came into force on Royal Assent	and over the winter period. This provision allows the temporary registration of social workers who had recently left the profession, so that they may provide support to health and social care providers facing coronavirus pressures.
			This power has been used continuously since enactment, when Social Work England (SWE) temporarily registered social workers no longer registered but with recent experience (i.e. who left the full register not more than two years before the commencement of the Act). Social workers could opt out if they wished, and there are

			currently approximately 6,500 temporary registrants.
			Temporary registrants can help ensure the health and care system can work at maximum capacity. Social workers operate at the interface of hospitals and arranging care and support for people ready for discharge, as well as those supported at home and their family carers. Their role is essential in ensuring the NHS can cope with winter pressures from the combined impact of coronavirus, influenza, and other seasonal respiratory conditions. Social workers also have a vital role in keeping children safe. While there is uncertainty in projecting the impact of restrictions, school closures and self-isolation on seasonal trends as we move into winter, we anticipate that children's services may experience uneven increases in demand through the following months.
			of temporary registrants has provided a valuable contingency in their planning throughout the pandemic.
8 Sch 7	Emergency volunteering leave	Expired	Following the one-year review, a Statutory Instrument was laid under the draft
9	Compensation for emergency volunteers	Expired	affirmative procedure on 21 April 2021 and debated and approved by both Houses. The Statutory Instrument came into force on 16 July 2021 and expired these provisions.
10 and Sch 8	modification of mental	Expired (in relation to England)	These powers were expired in relation to England on 10 December 2020.
11			As per section 89 of the Act, section 11 is not temporary and, therefore, not subject to the renewal vote or sunset date of the Act.
			Section 11 was introduced to ensure any gaps in indemnity cover for NHS clinical negligence would not delay or prevent care during the pandemic. More broadly, section 11 was intended to remove indemnity as a potential blocker to new ways of working that might be needed as part of the response to the pandemic – providing reassurance to clinicians.
			Throughout the pandemic, a range of special/novel healthcare arrangements have relied on indemnities provided under section 11. Section 11 can only be used where there are gaps in existing indemnity cover. Some examples include:
			NHS England/Improvement's contracts with independent sector providers for extra capacity, which

were crucial for increasing NHS capacity; Covid-19 testing contracts, which underpin Pillar 2 of the testing programme, are also enabled by the measures; Lateral flow testing of asymptomatic staff in primary care to maintain NHS capacity. Indemnity is provided for peer-to-peer testing where this is not covered by standard indemnity arrangements; and where pharmacy and dental staff have been asked to work outside their usual practice to maintain service coverage during lockdown. Without extra indemnity cover, these arrangements could not go ahead. Section 11 has allowed government to fill these gaps and move quickly to respond to the pandemic. Without section 11, complex work to establish bespoke indemnity arrangements for each situation would have been required. Should this not have been possible, the services could not have proceeded. As well as providing reassurance to clinicians, section 11 also provides reassurance to patients that they will have a route of redress should they suffer harm. The section 11 powers must remain in place to allow claims covered by the indemnities provided to be handled, and for continuation of the range of services that it currently enables, as well as new arrangements that may be required in future. For this reason, the section 11 powers are excluded from the Act's expiry provisions. Section 14 of the Act allows the NHS the 14 NHS Continuing Came into force Healthcare on Royal Assent option not to comply with the requirement to Assessments carry out Continuing Healthcare (CHC) assessments before discharge from hospital, and in the community. While CHC assessments were paused nationally from 19 March – 31 August 2020, they were reintroduced from 1 September 2020 following the publication of Restart Guidance on 21 August 2020. At a national level, section 14 has been retained to support timely discharge from

15 Sch 12	Local authority care and support	Part 1 expired in relation to England	hospital and the effective prioritisation of health and social care staff and resources as required. This means that the measure can be relied upon quickly if necessary, without the need to make regulations to revive it, and would provide an option of last resort to support NHS capacity and help address pressures this winter, if all other options had been exhausted. Following the one-year review, a Statutory Instrument was laid under the draft affirmative procedure on 21 April 2021 and was debated and approved by both
			Houses. The Statutory Instrument came into force on 16 July 2021, expiring Part 1 of Sch 12 and section 15 as far as it relates to those parts (i.e. in relation to England).
18 Sch 13	Registration of deaths and still-births etc	Came into force on 26 March 2020	These provisions reduce the burdens placed on frontline services and assist in the managing of the deceased with respect and dignity. Without these provisions, deaths would have to be registered in person by informants and additional natural deaths would need to be referred to the coroner (as medical practitioners would not have the power to certify the death), placing an unnecessary burden on that service as well as causing extra distress and delay for families with a risk of delay to associated bereavement processes such as funerals. These measures have widened the scope of who can certify a cause death; they have enabled medical practitioners to complete and sign a Medical Certificate of Cause of Death (MCCD) when the attending doctor has not been available (due to illness, self-isolation or any other reason), thus preventing delays to the death management process and associated pressures building on the health service. They have enabled deaths to be registered when access to offices has not been possible, and, more generally, reduced footfall at register offices by allowing deaths to be registered by telephone, rather than face to face, and for associated documents to be electronically sent, rather than by hand. This has enabled deaths to be registered without delay and facilitated the timely arrangement of funerals. The provisions have also benefited the ongoing recovery of other registration services which cannot be delivered remotely, such as the registering of births and marriages. The provisions continue to alleviate
			pressures within both the health service and the local registration service. Both the death certification and the registration

modifications stand ready to be used in any further waves going forward into the winter period.

The modifications to the certification and registration of deaths have been vital in meeting the ever-increasing pressure placed on the NHS, the local registration service, and the coronial service by the coronavirus. While the easements are continuing, the underpinning advice continues to be to only use the easements when and where needed.

The easements continue to assist in the availability of medical practitioners to complete Medical Certificates which is currently impacted by various factors, including the backlog in medical procedures; the need to ensure delivery of the vaccine; vacancies; absences due to sickness or isolating; and in some areas, leave postponed during the pandemic emergency. Besides working well, the easements have proved popular with bereaved families and trusts have reported positive working arrangements with register offices.

The easements are useful tools to assist response in times of excess death, but they have proved more beneficial than this, accelerating the adoption of up-to-date working practices. It is recognised that some stakeholders had concerns about the reduced number of protections as a result of the easements, however the National Medical Examiner is not aware of any significant examples of negative events which have arisen.

These easements have been widely welcomed by the public and the funeral sector. The General Register Office attends weekly meetings with the sector and has attended the annual Cremation and Burial Communication Education Event (joint conference of The Cremation Society of Great Britain and the Federation of Burial and Cremation Authorities) at which the positive impact of the easements has been reported. The sector overwhelmingly wishes for the easements to continue post-pandemic.

As the coronavirus vaccine rollout continues, the pressures on the medical and registration services to deliver death certification and registration services has changed but not diminished and we still

need to avoid any onward delays. For example, the medical profession has been impacted by doctors not being available to sign MCCDs through taking time off to recharge after the demands of 2020/21. For registration purposes, the continuation of death registration easements will ensure that Covid-secure office space can be utilised to assist wider civil registration recovery including vital services such birth registrations, marriages, and civil partnerships. A large number of marriages will have been deferred due to the pandemic: in addition to the ceremonial activity, this will continue to generate a high level of advance office footfall, as prior to a civil marriage or civil partnership couples must attend and give formal notice of their intent. 19 Confirmatory medical Came into force This provision removes the requirement for on 26 March provision of a confirmatory medical certificate not certificate from a second medical required for 2020 cremations: England practitioner, independent of the first, to and Wales accompany an application for cremation. It contributes to ongoing Covid-19 management, and to national recovery, by: reducing demand on the medical profession and increasing their capacity to focus on frontline duties at a time when they are managing a number of significant additional pressures arising from the pandemic (including vaccination rollout); and supporting timely cremations during periods of excess deaths, thereby reducing pressure on mortuary capacity and the death management process. Confirmatory medical certificates are provided by medical practitioners in addition to their role as healthcare providers. Medical practitioners not involved in the care of the deceased would otherwise be required to attend the deceased and consult medical records. Retention of section 19 also avoids the confusion and administrative burden of reintroducing the confirmatory cremation certificate for only a short period, as it will become obsolete as a result of the expected introduction of a statutory Medical Examiner scheme, subject to the passage of the Health and Care Bill. The administration of the cremation process

is one of a number of factors which impact

			on the timeliness of throughput between death and cremation, on which data is not centrally held. This provision applies to all cremations where the death has not been referred to the coroner. 205,400 deaths were reported to coroners in 2020. See more generally the Coroner Statistics published on 13 May 2021: https://www.gov.uk/government/statistics/coroners-statistics-2020. Annual statistics from The Cremation Society (https://www.cremation.org.uk/Annual-statistics-1960-2020) show that 542,774 cremations were carried out in the British Isles in 2020. As per section 89 of the Act, section 19(11) is not temporary and therefore not subject to the renewal vote or sunset date of the Act.
22	Appointment of temporary Judicial Commissioners	Suspended	This provision was suspended on 21 April 2021, following the one-year review of the Act. The provision allowed the Secretary of State, on a request from the Investigatory Powers Commissioner, to make Regulations to provide for temporary judicial commissioners (JCs) to be appointed by the Investigatory Powers Commissioner, in the event that there are insufficient JCs available to effectively fulfil their functions under the Investigatory Powers Act 2016. Regulations were made on 26 March 2020 for 12 months and ten temporary Judicial Commissioners were appointed for an initial six-month term. They were not reappointed following this and those regulations expired in March 2021. Given the vital role Judicial Commissioners
			play in protecting our national security and the prevention of serious crime, it is proportionate to keep this power suspended in case it needs to be revived in future.
23	Time limits in relation to urgent warrants etc under Investigatory Powers Act	Expired	Following the last six-month review, an SI was laid under the draft affirmative procedure on 27 October 2021 and was debated and approved by both Houses. The SI came into force on 9 December 2021 which expired this provision.
24	Extension of time limits for retention of fingerprints and DNA profiles	Expired	Following the one-year review, an SI was laid under the draft affirmative procedure on 21 April 2021 and was debated and approved by both Houses. The SI came into force on 16 July 2021 which expired this provision.

25	Power to require	Expired	Following the one-year review, an SI was
	information relating to	Ехриос	laid under the draft affirmative procedure on
	food supply chains		21 April 2021 and was debated and
26	Authorities which may	Expired	approved by both Houses. The SI came into
	require information	'	force on 16 July 2021 which expired these
27	Restrictions on use	Expired	provisions.
	and disclosure of		
	information		
28	Enforcement of	Expired	
Sch 15	requirement to		
	provide information		
29	Meaning of 'food	Expired	
	supply chain' and		
	related expressions		
30	Suspension of	Came into force	This provision allows the majority of
	requirement to hold	on Royal Assent	inquests where Covid-19 is suspected as
	inquests with jury:		the cause of death to take place without a
	England and Wales		jury.
			During the pandemic coroners have been
			significantly impacted by the lockdown
			restrictions in the conduct of inquests, all of
			which must be held in public, and a number
			of which must by law be held with a jury
			(such as non-natural deaths in custody).
			Coroners across England and Wales have
			universally reported considerable difficulties
			in hearing jury inquests and non-jury
			complex inquests due to social distancing
			requirements and there remain backlogs in
			scheduling these inquests.
			The requirement for a jury in inquests
			where Covid-19 is suspected would have
			disproportionately added to the demand on
			local authority funded coroner services,
			adversely impacting their ability to operate
			and exacerbating the inquest backlog.
			Section 30 has supported efforts to keep
			coroner services functioning in light of
			continuing pressures.
			Coroner services continue to experience
			difficulties in hearing jury and non-jury
			complex inquests and section 30 has
			supported efforts over the last two months
			to mitigate the impact of the increased
			demands the pandemic has placed on them
			and to assist their recovery plans.
			The Judicial Review and Courts Bill which is
			currently before Parliament contains a
			measure which effectively continues section
			30.
			In Outdoors No. 04 to 2000
			In Guidance No. 34 to coroners on Covid-
			19 issued on 16 December 2021, the Chief
			Coroner noted the significant impact of the
			pandemic on the coronial system,
			highlighting backlogs that need to be
			addressed as well as noting measures that

			remain in place for managing the pandemic and providing guidance on Covid-19 related issues.
			We do not hold statistics on the number of deaths reported to the coroner where the deceased had been diagnosed with Covid-19. However, Ministry of Justice coroner statistics for 2020 published on 13 May showed (amongst other matters) an 18% increase in deaths in state detention - 562 deaths in state detention were reported to coroners in 2020, up from 478 in 2019. A number of these would have been natural cause deaths and would have added to coroners' inquest backlogs had they needed to be held with a jury. There were 3,845 natural cause inquest conclusions in the 2020 calendar year, a number of which would have been where Covid-19 had been suspected as the cause and would also have increased coroners' inquest backlogs had they had to be held with a jury.
			Section 30 continues to be required as the requirement for jury inquests where Covid-19 is suspected would disproportionately add to the demand on coroner services, adversely impacting their ability to operate during the pandemic, and exacerbating the existing inquest backlog across England and Wales. This provision will support efforts to keep coroner services functioning in light of continuing pressures.
			Were section 30 to be suspended or sunsetted, a spike in Covid-19 deaths, and any commensurate increase in the numbers of such deaths reported to the coroner, would have an immediate effect on the ability of coroners to hold those inquests. It would also significantly undermine existing recovery plans by increasing the overall proportion of inquests requiring a jury.
37 Sch 16	Temporary closure of educational institutions and childcare premises		Following the last six-month review, an SI was laid under the draft affirmative procedure on 27 October 2021 and was debated and approved by both Houses. The SI came into force on 9 December 2021 which expired this provision.
38 Sch 17	and childcare	on Royal Assent, The ability to disapply or modify 19 out of 29 provisions in	Section 38 and Schedule 17 confers two main powers: a power to make a temporary continuity direction, and a power to issue a notice disapplying or modifying one or more of a set of enactments listed in the Schedule.
		other legislation, has been expired	Modification and disapplication notices Following the last six-month review, an SI was laid under the draft affirmative procedure on 27 October 2021 and was

debated and approved by both Houses. The SI came into force on 9 December 2021 which expired the ability to disapply or modify 19 out of 29 provisions in other legislation.

Notices regarding mandatory attendance, pupil registration, school inspections and Education, Health and Care plans (EHCPs) have been issued to carefully manage the sector's response to Covid-19. Since May 2020. 39 notices have been issued and a notice disapplying requirements for the inspection of collective worship and denominational education for schools of religious character continued to be issued monthly until the end of August 2021. Other notices remain under review should they be needed urgently to respond to challenges relating to Covid-19. Notices are used to provide relevant protections to the sector and ensure stakeholders are able to support the effective delivery of the Department for Education's Contingency Framework.

Temporary continuity directions

The Secretary of State for Education also has the power to direct educational and training institutions, local authorities, and registered childcare providers in England, to take reasonable steps (which can be specified in the direction) to do certain things in connection with the provision of education, training, childcare, and other related matters, where the tests in the Coronavirus Act 2020 are met. Local authorities can be authorised to issue such directions in relation to registered childcare providers, schools and 16-19 Academies in their areas. The Office for Students can be authorised to issue directions in relation to registered higher education providers.

The Secretary of State for Education has not used this power in the past two months.

School attendance is mandatory for all pupils of compulsory school age. However, we recognise that Covid-19 will cause further disruption this academic year, with pupils currently not able to attend school if they test positive for Covid-19, and the possibility that wider attendance restrictions may need to be reintroduced.

The Secretary of State for Education therefore issued a second remote education temporary continuity direction on 26 August 2021 for academic year 21/22, providing

			clarity to the sector about what is expected and ensuring consistency with the last academic year. The temporary continuity direction requires schools to provide remote education for state-funded, school-aged pupils whose attendance would be contrary to local public health advice or UK central government guidance or law relating to Covid-19. Schools must also have regard to the expectations for remote education which remain the same as the last academic year.
39	Statutory sick pay: funding of employers' liabilities	Came into force on Royal Assent	This power allows small and medium employers with fewer than 250 employees to claim back the costs of two weeks' statutory sick pay (SSP) for absences related to coronavirus. The Government announced the reintroduction of the scheme on 21 December, which will enable firms with eligible absences beginning on or after 21 December 2021 to claim back the costs of two weeks' SSP per eligible employee. Firms have been able to make claims retrospectively since mid-January. This is an important part of the wider package of
40	Statutory sick pay: power to disapply waiting period limitation	Came into force on Royal Assent	support for businesses. This power allows for the suspension of the waiting days' rule for absences related to Covid-19. This means that SSP is payable from day one for employees who are unable to work as a result of Covid-19 and therefore provides additional support for impacted employees. The provision came into force on Royal Assent of the Act and has been in use throughout the pandemic, although no data is currently available on the effects of this provision, given that employers are not mandated to report SSP payment to government.
41	Statutory sick pay: modification of regulation making powers	Came into force on Royal Assent	This power allows for regulations which provide for employees to be treated as incapable of work (and therefore eligible for SSP) to do so by reference to the latest guidance issued by the UK health authorities. This ensures that regulations can keep in step with the latest guidance, for example with new categories of employees who are required to self-isolate and as a result of being considered incapable of work, and thereby supports delivery of SSP for impacted employees This power was used in the Statutory Sick Pay (Coronavirus) (Suspension of Waiting Days and General Amendment) Regulations 2020 which came into force on

			28 March 2020 and will remain in place until section 41 expires. These Regulations referenced guidance issued by the Chief Medical Officers or Deputy Chief Medical Officers so that regulations continue to apply as and when the guidance is updated. The power in section 41 also allows the Government to use relevant notifications, i.e. from the Test and Trace scheme, to trigger SSP eligibility. The provision came into force on Royal Assent of the Act.
45	NHS pension schemes: suspension of restrictions on return to work: England and Wales	Came into force on Royal Assent	These measures suspend rules in the NHS Pension Scheme to allow retired and partially retired staff to return to work or increase their working commitments. This aims to boost NHS capacity throughout the pandemic response.
			The measures have been positive in removing barriers that would otherwise prevent retired staff from returning to work, or partially retired staff from taking on additional work. The measures remain proportionate to the initial aim of increasing NHS capacity by offering greater flexibility to retired and partially retired staff.
			The provisions have remained in effect since the Coronavirus Act received Royal Assent, and are needed during the winter period when the NHS is likely to need additional capacity.
			In September 2021 DHSC confirmed to the NHS that the measure will not be up for renewal beyond March 2022 and that it will expire when the temporary provisions are due to expire as per s89(1) of the Act. This effectively created a 6-month notice period to allow for staff and employers to adjust to the return to business as usual. As the provisions allow staff to adjust their working patterns, we recommend they are left in effect for as long as required to avoid unnecessary disruption that would be caused by turning them off then on again. If the provisions are turned off abruptly, there is a risk staff would not respond positively if they were turned back on.
50 Sch 20	Power to suspend port operations	Came into force on Royal Assent	event that, due to Covid-19, there is a real and significant risk that there are or will be insufficient officers to maintain adequate border security, and the Secretary of State has taken such other measures as are reasonably practicable to mitigate that risk.
			Specifically, the Schedule provides powers for the Secretary of State to direct a port

			operator in the UK (i.e. a person concerned
			in the management of any port, for example airport, ferry port, international rail terminal)
			to suspend relevant operations. The
			Schedule also provides the Secretary of
			State with a power to issue consequential
			directions to other parties if the Secretary of State considers it appropriate in connection
			with the primary direction.
			It remains a key contingency measure to enable Border Force (BF) to maintain a
			secure border if, as a consequence of Covid-19, BF frontline resources are
			impacted to such an extent that there are insufficient officers to carry out
			essential, ministerially mandated checks and controls at individual ports.
			Modelling suggests that the increase in
			passenger volumes into 2022 will increase the likelihood of using this power rather than diminish it.
			Protecting the border is a fundamental duty for government. While the threat of
			coronavirus remains, this power is needed to continue to provide for the scenario
			where, due to Covid-19, there are insufficient officers to maintain adequate
			border security. The power to suspend port
			operations will only be used where the
			Secretary of State believes that it is
			necessary, proportionate, and there is a real and significant risk to border security.
			As per section 88 of the Act, Schedule 20 is unable to be suspended. Therefore, the
			Government maintains this power as a
			contingency for the reason outlined above.
51	Powers relating to	Expired	Following the last six-month review, an SI
Sch 21	potentially infectious persons		was laid under the draft affirmative procedure on 27 October 2021 and was
	percente		debated and approved by both Houses. The
			SI came into force on 9 December 2021
			which expired this provision.
			As these powers were expired, a notice was also published on gov.uk on 27 October
			2021 and in the London Gazette on 28
			October 2021 to revoke the declaration
50	D	-	which activated the use of these powers.
52 Sch 22	Powers to issue directions relating to	Expired	Following the last six-month review, an SI was laid under the draft affirmative
0011 22	events, gatherings		procedure on 27 October 2021 and was
	and premises		debated and approved by both Houses. The
			SI came into force on 9 December 2021
53	Expansion of	Came into force	which expired this provision. Sections 53-55 have been introduced to
Sch 23			allow the courts and tribunals system to
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	in criminal		continue to function throughout the
	proceedings		pandemic and ensure that more people are
			able to access justice.
54 Sch 24	Expansion of availability of live links in other criminal hearings	Came into force on Royal Assent	The legislative provisions have allowed thousands of hearings to take place using audio and video links since the passing of
55 Sch 25	Public participation in proceedings conducted by video or audio	on Royal Assent	the Act. The take-up of remote technology has increased significantly, with over 12,000 hearings per week taking place using remote technology across 3,200 virtual court rooms.
			In November, around 35-40% of hearings each day include one or more parties joining remotely (to note this is down from 88% at the height of the lockdown and reflects the impact as the courts estate has been reopened and it becomes possible to hear more cases in person).
			These provisions have been necessary during the Covid-19 emergency response in ensuring that the courts can continue to run under social distancing restrictions by keeping the travel of participants and public to and from court to a minimum and enabling participants and non-party observers to attend hearings remotely.
			These provisions have also been vital in supporting court recovery and helping courts work through the backlog of cases as quickly and efficiently as possible by enabling preliminary hearings to take place remotely so that courtrooms can be reserved for more hearings (particularly trials) that must happen in court.
			It is important to note that sections 53 – 55 outlined above will be replaced by permanent provisions via clauses 196-200 of the Police Crime, Sentencing and Courts Bill, subject to Parliament's approval.
56 Sch 26	Live links in magistrates' court appeals against requirements or restrictions imposed on a potentially infectious person	Expired	Following the last six-month review, an SI was laid under the draft affirmative procedure on 27 October 2021 and was debated and approved by both Houses. The SI came into force on 9 December 2021 which expired this provision.
58 Sch 28	Powers in relation to transportation, storage and disposal of dead bodies etc	Suspended	Two SIs have been made which have suspended Section 58. Parts 2 and 3 were suspended as of 21 April 2021 under these regulations. Parts 1, 4 and 5 were suspended as of 28 October 2021 under these regulations.
			The section 58 powers were introduced to ensure that the UK was prepared for a

reasonable worst-case scenario of the number of deaths. Scientific modelling at the time indicated that the number of people who might die was likely to significantly exceed the national or local capacity to manage the deceased.

The section 58 powers are split into information gathering powers and powers of direction.

Part 1 Powers

The information gathering powers (also known as Part 1 powers) enable local authorities and government to develop a more comprehensive understanding of where pressures are occurring in the death management system, allowing for targeted interventions to support existing procedures.

We are aware London, Lincolnshire and Merseyside have made explicit use of these powers where voluntary engagement with the sector has proved inadequate. Local authorities are not required to inform the government if they have used the Part 1 powers to obtain this information. Use of the other powers is dependent upon certain tests which depend on timely and accurate information flow.

The Part 1 powers have enabled local authorities and others to maintain an accurate picture of the capacity of the death management system in their area so they can identify and address emerging issues. The other powers have not been used throughout the Government's response to the pandemic. We do not wish to maintain provisions that have not been used. but since these remain an important lever in our contingency planning, we have suspended these powers rather than expired them so they can be revived if needed. Death follows infection and critical illness, usually in hospital, so given the time taken for a rise in infections, then hospitalisations to occur, there would be sufficient time for us to anticipate problems in the death management system and revive the necessary death management powers.

Part 2 and 3 Powers

The powers of direction (also known as part 2 powers) are extraordinary measures which must be activated by the appropriate national authority. These would allow

			national or local governments to take control of a component or components of
			the death management process. These powers would only be used in extreme circumstances, whereby scientific evidence and operational advice suggests local capacity could otherwise be overwhelmed. Part 3 allows for central government to intervene if a local authority is unable to manage the death management system effectively.
			These have been suspended since April 2021. However, they remain an important contingency measure given the on-going pandemic and the unpredictable nature of the virus. They will only be revived by regulation if the course of the pandemic suggests they may be required. Even if the powers are revived, the threshold for their actual activation remains very high, requiring evidence that the death management system in a local area is likely to be overwhelmed.
			Part 4 Powers
			Part 4 was introduced as an amendment to the Bill during its passage through the House to ensure that the wishes of the deceased were respected if powers of direction were needed.
59	Elections and referendums due to be held in England in period after 15 March 2020	on Royal Assent	As per section 89 of the Act, sections 59-61 are not temporary and therefore not subject to sunset date of the Act. These powers only applied to elections held on or before 6 May 2021.
60	Postponement of elections due to be held on 7 May 2020	Came into force on Royal Assent	The impact of these provisions was to allow returning officers and others responsible for the running of polls to postpone any local
61	Power to postpone certain other elections and referendums	Came into force on Royal Assent	authority byelections (for example council parish, mayoral) and local referendums (for example concerning neighbourhood planning) which were ongoing within a period of 30 days from 15 March 2020 should they choose, by removing the statutory duty to do so from them.
			The provision came into force on Royal Assent and most of such polls were postponed to 6 May 2021 consequently.
			This provision enabled returning officers to avoid running polls at a time when the pandemic was developing in the UK. The use of polling stations and related activity would have increased the spread of the virus. This allowed staff to be readily re-

			deployed to other duties to support the
			response to the pandemic.
			This provision also supported the aim of protecting public health by containing and slowing the spread of the virus.
			The May 2021 elections took place successfully following the action plan the Government published to deliver them in a Covid-secure way
62	Power to postpone a recall petition under the Recall of MPs Act 2015	Came into force on Royal Assent	As per section 89 of the Act, section 62 is not temporary and therefore not subject to the renewal vote or sunset date of the Act.
	2010		This provision allowed Petition Officers the possibility to defer the petition. It ensured the electorate in that constituency had the ability to make their views known (i.e. by attending a petition signing station) at a later date without having to act in a way contrary to public health guidance. It has allowed staff to be freed up from being on standby for any electoral event during the period up until 6 May 2021. This meant they could be readily re-deployed to other duties to support the response to the pandemic as needed.
			Between when the Act came into force and 6 May 2021 no recall petitions were triggered.
63	Power to make supplementary etc provision	Came into force on Royal Assent	As per section 89 of the Act, section 63 is not temporary and therefore not subject to the renewal vote or sunset date of the Act.
			No SIs have been made over the latest reporting period on this matter
			An SI was made on 3 April 2020: The Local Government and Police and Crime Commissioner (Coronavirus) (Postponement of Elections and Referendums) (England and Wales) Regulations 2020, SI 2020/395.
			An SI was made on 15 April 2020: The Local Government (Coronavirus) (Structural Changes) (Consequential Amendments) (England) Regulations 2020 (SI 2020/426) which ensured that local government reorganisation in Buckinghamshire and Northamptonshire, which had been dependant on local elections taking place throughout those areas in May 2020, was still implemented, ensuring continued effective delivery of local public services in those areas.

			Another SI was made on 1 September 2020: Postponed Elections and Referendums (Coronavirus) and Policy Development Grants (Amendment) Regulations 2020 (SI 2020/926) which deals with various matters relating to polls where the electoral timetable had started so that the candidate position, their expenditure and how paperwork from the poll, including postal votes, are addressed. This has supported the benefits brought about by the postponement of the polls
			which have supported the aim of protecting public health by containing and slowing the spread of the virus.
71	Signatures of Treasury Commissioners	Expired	Following the one-year review, an SI was laid under the draft affirmative procedure on 21 April 2021 and was debated and approved by both Houses. The SI came into force on 16 July 2021 which expired this provision.
72	Power under section 143 of the Social Security Administration Act 1992	Came into force on Royal Assent	As per section 89 of the Act, sections 72-74 are not temporary and therefore not subject to the renewal vote or sunset date of the Act.
73	Power under the section 145 of the Social Security Administration Act 1992	Came into force on Royal Assent	These powers were taken to enable the government to respond flexibly to the pandemic through the National Insurance system. The government has made a range of significant interventions to support
74	Power under section 5 of the National Insurance Contributions Act 2015	Came into force on Royal Assent	employers including but not limited to the Coronavirus Job Retention Scheme and the Statutory Sick Pay rebate scheme. At this time, the government does not consider further support is required but remains ready to do whatever is required to support the economic recovery from Covid-19.
75	Disapplication of limit under section 8 of the Industrial Development Act 1982		As per section 89 of the Act, section 75(1) is not temporary and therefore not subject to the renewal vote or sunset date of the Act. The provision is in use to facilitate the provision of financial support to business affected by Coronavirus. BEIS Ministers are satisfied that the status of Section 75 is appropriate as the provision is and remains in use to facilitate the provision of support to
			business. To ensure transparency of expenditure under the Industrial Development Act the Business Secretary already reports annually to Parliament. However, the Government has gone further in relation to the Coronavirus Act — the Business Secretary has already and will continue to report to Parliament on a quarterly basis to ensure full transparency

77	Up-rating of working tax credit etc	Expired	Following the last six-month review, an SI was laid under the draft affirmative procedure on 27 October 2021 and was debated and approved by both Houses. The SI came into force on 9 December 2021 which expired this provision.
			Working households receiving tax credits scheme This scheme remains in place following an extension in September 2021. Under this extension, HMRC is making one-off payments to a small number of eligible customers based on their finalised tax credits awards and has powers to make payments into the 2022/23 tax year.
			Self-Employment Income Support Scheme Applications for the fifth and final SEISS grant closed on 30 September 2021. The SEISS has paid out over £28 billion across all five grants to nearly 3 million self- employed individuals and has been one of the most generous schemes for the self- employed in the world.
			Coronavirus Job Retention Scheme After running continuously for nineteen months, the scheme closed on 30 September 2021. The CJRS has succeeded in supporting 11.7 million jobs and 1.3 million employers across the UK with employer claims totalling £70 billion, aiding businesses and protecting livelihoods.
			The powers in Section 76 support the Government's continued ability to manage the economic response to the ongoing pandemic.
			The government has used this power to direct HMRC to have new functions relating to the payment and management of amounts in respect of the Coronavirus Job Retention Scheme (CJRS), the Self-Employment Income Support Scheme (SEISS), the Eat Out to Help Out Scheme and the one-off payments to working households receiving tax credits.
76	HMRC functions	Came into force on Royal Assent	As per section 89 of the Act, section 76 is not temporary and therefore not subject to the renewal vote or sunset date of the Act.
			on spend related to Coronavirus. The latest report published relates to Q2 2021 (April – June) which was published on 15 November 2021

78	Local authority	Expired	Following the last six-month review, an SI
	meetings	·	was laid under the draft affirmative procedure on 27 October 2021 and was debated and approved by both Houses. The SI came into force on 9 December 2021 which expired this provision.
79	Extension of Business Improvement Districts (BID) arrangements: England	Expired	Following the one-year review, an SI was laid under the draft affirmative procedure on 21 April 2021 and was debated and approved by both Houses. The SI came into force on 16 July 2021 which expired this provision.
81 Sch 29	Residential tenancies in England and Wales: protection from eviction		In response to the rollout of the vaccination programme and the easing of national lockdown restrictions, an SI was laid on 8 September which returned notice periods in England to pre-Covid lengths from 1 October 2021 whilst retaining the ability to reapply longer notice periods until 25 March 2022 as a backstop, should the future public health situation warrant a further extension. Longer notice periods gave tenants more time before the landlord could bring possession proceedings and thus delayed the point at which the tenant was required to leave their home. This supported tenants at the height of the pandemic by allowing them to remain in their homes for longer or to have more time to make alternative arrangements safely. This reduced the risk of transmission of Coronavirus that arises from movement and homelessness and reducing the subsequent pressure on public services.
82	Business tenancies in England and Wales:		These measures apply to most renters in the private and social sectors, covering 8.4 million households. Prevents landlords of commercial properties from being able to evict tenants for the non-
	protection from forfeiture etc		payment of rent, providing continued support for businesses given the high levels of unpaid rent accrued since March 2020 until new measures can be put in place. These measures have most recently been extended to 25 March 2022.
			These provisions have prevented commercial landlords from evicting tenants owing to non-payment of rent, protecting businesses and the jobs that they support during enforced sector closures and partial closures at a time when trading was still restricted. The measures are now providing breathing space for landlords and tenants to

			negotiate outstanding arrears while businesses continue to recover. Many businesses have not yet fully
			recovered from the impact of the pandemic, particularly in vulnerable sectors such as hospitality. Data from Remit Consulting indicates that while overall rent collection is at 93% at 90 days past the September 2021 quarter date, just 62.3% of rent was collected on the December 2021 due date, with the total potential shortfall of rent estimated to have exceeded £7.46bn since the start of the pandemic by January 2022.
			On 24 June 2021 a further SI was laid before Parliament, extending the measures for nine months until 25 March 2022, following a Call for Evidence launched by Government in April on the state of negotiations between landlords and tenants regarding rent arrears and ongoing lease terms. The Government did not consider that allowing the current moratorium to lapse on 30 June 2021 was appropriate as it was likely to lead to a significant level of evictions and business insolvencies which threaten jobs.
			On 9 November 2021, Government introduced the Commercial Rent (Coronavirus) Bill, that will ringfence rent debt built up due to enforced closures and introduce a binding arbitration process to resolve these debts as a last resort.
84	Postponement of General Synod Elections	Expired	Following the one-year review, an SI was laid under the draft affirmative procedure on 21 April 2021 and was debated and approved by both Houses. The SI came into force on 16 July 2021 which expired this provision.
			For the avoidance of doubt the SI saves the operation of General Synod of the Church of England (Postponement of Elections) Order 2020, SI 2020/526 and General Synod of the Church of England (Postponement of Elections) (Amendment) Order 2020, SI 2020/1123.

Changes to Status during Reporting Period

Section number (and relevant Schedule number where applicable)	Measure	Type of change	Details of change	Secondary legislation making the change
Section 23	Time limits in relation to urgent warrants etc under Investigatory Powers Act	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 37 (Schedule 16)	Temporary closure of educational institutions and childcare premises	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Parts of paragraph 5(5) and parts of paragraph 5(6) of Schedule 17 (section 38)	Temporary continuity: education, training and childcare	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 51 (Schedule 21)	Powers relating to potentially infectious persons	section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 52 (Schedule 22)	Powers to issue directions relating to events, gatherings and premises	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 56 (Schedule 26)	Live links in magistrates' court appeals against requirements or restrictions imposed on a potentially infectious person	,	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 77	Uprating of working tax credits etc	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)
Section 78	Local Authority Meetings	Expired under section 90(1)	An SI was laid on 27 October 2021 which came into force on 9 December 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) (No. 2) Regulations 2021 (legislation.gov.uk)

Changes to status since Enactment of the Act

Section number (and relevant Schedule number where applicable)	Measure	Type of change	Details of change	Secondary legislation making the change
Section 8	Emergency Volunteering Leave	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 9	Compensation for Emergency Volunteers	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 15 (part 1 of Schedule 12)	Local authority care and support.	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 24	Extension of time limits for retention of fingerprints and DNA profiles.	section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 25	Power to require information relating to food supply chains	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 26	Authorities which may require information	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 27	Restrictions on use and disclosure of information	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 28	Enforcement of requirement to provide information	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)
Section 29	Meaning of 'food supply chain' and related expressions	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July 2021 to expire these powers.	The Coronavirus Act 2020 (Early Expiry) Regulations 2021 (legislation.gov.uk)

Section 84	Postponement of General Synod elections.	Expired under section 90(1)	An SI was laid on 21 April 2021 which came into force on 16 July	The Coronavirus Act 2020 (Early Expiry) Regulations 2021
Section 22	Appointment of	Suspended	2021 to expire these powers. An SI was made on 20	(legislation.gov.uk) The Coronavirus Act
	temporary Judicial Commissioners	under section 88(2)	April 2021 which came into force on 21 April 2021 to suspend these powers.	2020 (Suspension: Temporary Judicial Commissioners, Urgent Warrants, and Disposal of Bodies) Regulations 2021
Section 23	warrants etc under Investigatory Powers Act	Suspended under section 88(2)	An SI was made on 20 April 2021 which came into force on 21 April 2021 to suspend these powers.	The Coronavirus Act 2020 (Suspension: Temporary Judicial Commissioners, Urgent Warrants, and Disposal of Bodies) Regulations 2021
Section 58 (parts 2 and 3)	storage and disposal of dead bodies etc	under section 88(2)	An SI was made on 20 April 2021 which came into force on 21 April 2021 to suspend these powers.	The Coronavirus Act 2020 (Suspension: Temporary Judicial Commissioners, Urgent Warrants, and Disposal of Bodies) Regulations 2021
Section 81 (Schedule 29)	Wales: Protection from eviction	Suspended under section 88(2)	An SI was made on 8 September 2021 which came into force on 1 October 2021 to suspend these powers.	The Coronavirus Act 2020 (Residential Tenancies and Notices) (Amendment and Suspension) (England) Regulations 2021
	storage and disposal of dead bodies etc	Suspended under section 88(2)	An SI was made on 27 October 2021 which came into force on 28 October 2021 to suspend these powers.	The Coronavirus Act 2020 (Suspension: Disposal of Bodies) (England) Regulations 2021 (legislation.gov.uk)
Mental Health a Capacity	bodies etc			<u>2021</u>

Section 10,	Temporary modification of mental health and mental capacity legislation Temporary modification of mental health and	under section 87(2) Commencement under section	Section 10(1) came into force on 27 March 2020 in relation to Wales and has been expired in relation to England. Section 10(3) and (4) came into force on 2 April 2020 in Northern	The Coronavirus Act 2020 (Commencement No. 1) (Wales) Regulations 2020 (SI 2020/336) The Coronavirus Act 2020 (Commencement No.1) Order (Northern
Schedule 8	mental capacity legislation Temporary modification of mental health and mental capacity legislation	under section	Ireland. Schedule 8 (paragraphs 1 to 2 and paragraphs 11 to 13) came into force on 27 March 2020 in relation to Wales. Schedule 8 is now expired in relation to England.	Ireland) 2020 (SI 2020/58) The Coronavirus Act 2020 (Commencement No. 1) (Wales) Regulations 2020 (SI 2020/366)
	Temporary modification of mental health and mental capacity legislation	under section	Schedule 10 came into force on 2 April 2020 in Northern Ireland.	The Coronavirus Act 2020 (Commencement No.1) Order (Northern Ireland) 2020 (SI 2020/58)
	Temporary modification of mental health and mental capacity legislation	87(2)	Schedule 11 (paragraphs 1 to 10, 19, 20 (so far as it relates to paragraphs 5 and 9 only) and 22) came into force on 2 April 2020 in Northern Ireland.	The Coronavirus Act
and parts 1 and 2 of Schedule 8	Temporary modification of mental health and mental capacity legislation	Expired	The early sunsetting of these provisions was made on 8 December 2020 and came into force 9 December 2020.	The Coronavirus Act 2020 (Expiry of Mental Health Provisions) (England and Wales) Regulations 2020 (SI 2020/1467)
	uthority care and			
support Section 15, Schedule 12	• •		Section 15 (in relation to England) and part 1 of Schedule 12 (powers and duties of local authorities in England) came into force on 31 March 2020	The Coronavirus Act 2020 (Commencement No. 2) Regulations 2020 (SI 2020/388)
Section 15, Schedule 12	1 1	under section 87(2)	Section 15 (in relation to Wales) and part 2 of Schedule 12 (powers and duties of local authorities in Wales) came into force on 1 April 2020	The Coronavirus Act 2020 (Commencement No. 1) (Wales) Regulations 2020 (SI 2020/366)

Section 16	Duty of local authority to assess needs: Scotland		Came into force on 5 April 2020	The Coronavirus Act 2020 (Commencement No. 1) (Scotland) Regulations 2020 (SI 2020/121)
Section 17	provision		Came into force on 5 April 2020	The Coronavirus Act 2020 (Commencement No. 1) (Scotland) Regulations 2020 (SI 2020/121)
Registration o stillbirths	f deaths and			
Section 18, Schedule 13	Registration of deaths and still-births etc		Came into force on 26 March 2020	The Coronavirus Act 2020 (Commencement No. 1) Regulations 2020 (SI 2020/361)
Section 19	Confirmatory medical certificate not required for cremations: England and Wales		Came into force on 26 March 2020	The Coronavirus Act 2020 (Commencement No. 1) Regulations 2020 (SI 2020/361)
Section 21	Modifications of requirements regarding medical certificates for cremations: Northern Ireland	under section	Came into force on 26 March 2020	The Coronavirus Act 2020 (Commencement No. 1) Regulations 2020 (SI 2020/361)