

### Government financial reporting review: Best practice examples from 2019-20

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### Chapter 1- Introduction

### Why this publication?

- In April 2019 HM Treasury published the <u>Government Financial Reporting Review</u>.
- This included several examples of best practice in reporting taken from the 2017-18 central government annual reports and accounts (ARAs). A further report providing examples from <u>2018-19 best practice</u> was also published.
- HM Treasury is committed to continue supporting ongoing improvements in financial reporting and this report outlines further examples of best practice, taken from the 2019-20 ARAs.
- The expectation is that these examples will be considered by those preparing ARAs across government.

### Further guidance

The best practice examples outlined in this report have been chosen because they display some or all of these characteristics, including: increased transparency, increased accountability, accessibility, clear presentation (e.g. use of formatting/graphics) etc.

If you would like to suggest further examples of best practice in government ARAs to be considered then please contact HM Treasury (Resource.Accounts@hmtreasury.gov.uk).

Structure of publication

- This report is divided into three sections that broadly follow the structure of a departmental ARA required by the Financial Reporting Manual (FReM) as follows;
  - Performance reporting
  - Accountability information
  - Financial information





### Chapter 1- Introduction

What should accounts preparers consider in narrative reporting?



Information should be presented in a way that **tells the story** of an organisation in a **fair, balanced and understandable** way.



It is important to provide **context**, using several years of trend data where possible.



The **layout and design choices** can influence how a reader understands a report, and the use of infographics and diagrams can be helpful in communicating important messages.

Clear and simple language makes reports easier for a wide range of users to understand.



It should be **straightforward and accessible** for users.

### Why is narrative reporting important?

- The narrative elements of government financial reports are crucial for meeting the needs of users.
- Narrative provides context and essential information to explain financial outcomes and performance against objectives.

### 2019-20 ARAs challenges:

2019-20 was a challenging year for reporting due to the impact of the pandemic and that the timeliness of publication suffered for some ARAs. Due to the significance of it on reporting, we have specifically looked at this as an area in relation to: performance, risk and financial reporting.



### Chapter 2 – Performance Reporting

What should accounts preparers consider in Performance Reporting?



Performance reporting must be fair, balanced and understandable.



It must be **transparent** including both achievements and where objectives have not been met, to **build trust**.



It should be **straightforward and accessible** for users.

What is required within the performance report?

- The performance report is required to have **two sections**: a 'performance overview' and a 'performance analysis'.
- The **performance overview** is a short summary of the full story of an organisation and its performance over the period covered by the report.
- The **performance analysis** provides a detailed view.

Further information on the requirements can be founds within the <u>20-21 FReM</u> (Government Financial Reporting Manual).

This chapter highlights some examples of best practice in performance reporting from departmental ARA's.



# **逗Performance Overview examples (1)**

#### **Reporting Issue**

The performance section must include a statement of the purposes and activities of an organisation in a clear and concise manner. This is important to the user, as it allows them to easily understand the entity's strategic objectives.

### Example and why this is best practice

The example on this slide from the Cabinet Office (CO):

- ✓ provides a high-level overview of the strategic objectives of the department;
- ✓ Uses clear number formatting;
- Uses graphics and concise plain English to increase usability and makes the section more visually appealing.

# <sup>c</sup>igure 1 – Cabinet Office

#### **Cabinet Office Strategic Objectives**



1. Maintain the integrity of the Union, coordinate the security of the realm and sustain a flourishing democracy



2. Support the design and implementation of HM Government's policies and the Prime Minister's priorities







4. Work with other departments to prepare for and deliver an orderly exit from the European Union



5. Deliver excellent corporate services, make Cabinet Office a great place to work, and create a department that better represents the people and places it serves



# **算Performance Overview (2)**

#### Example and why this is best practice

Similar to the previous slide, the example on this slide from the Department of Work and Pensions (DWP):

- ✓ provides a high-level overview of the strategic objectives of the department;
- ✓ Uses clear numbered formatting; and
- ✓ Uses graphics and concise plain English to increase usability and makes the section more visually appealing;
- ✓ Uses the same colour code when stating how they worked towards the objective.

#### **Strategic Objectives**





Department for Work and Pensions

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# **Oreverse Performance highlights examples (1)**

### **Reporting Issue**

The <u>Government Financial Reporting Review</u> also emphasised the importance of reporting the annual performance highlights of an organisation. Providing an overview of performance over the course of a year increases the understandability and usability of the accounts.

### Example and why this is best practice

The example on this slide from the Department for Education (DfE):

- Provides a clear overview of the department's activities throughout the year;
- ✓ Has a clear focus on figures, allowing users to easily understand performance outcomes;
- Uses a variety of graphics, making this section more visually appealing.

### Figure 3 – Department for Education





# **Orevenue of Performance Highlights (2)**

Example and why this is best practice

Similar to the previous slide, this example from the Ministry of Justice (MoJ):

- Provides a clear overview of the department's activities throughout the year;
- Has a clear focus on summary data, allowing users to easily understand performance outcomes;
- Uses a variety of graphics, making this section more visually appealing.





# High level financial information examples (1)

#### **Reporting Issue**

Entities should seek to tie in the performance analysis to other parts of the annual reports and accounts including the financial statements to reflect a holistic assessment of performance.

For example, linking the Statement of Outturn against Parliamentary Supply (SOPS) and the financial statements so as to provide a cohesive and consistent understanding of performance across the entire annual report and accounts.

### Example and why this is best practice

The example on this slide from the Department for Business, Energy and Industrial Strategy (BEIS):

- ✓ Outlines high level financial information in an engaging way with clear links to the financial statements;
- ✓ Differs the size of the bubbles to reflect the level of expenditure within the different areas, in comparison to the whole.





# High level financial information (2)

Example and why this is best practice

Similar to the previous slide, this example from the Welsh Government:

- Outlines high level financial information in an engaging way with clear links to the financial statements;
- ✓ Uses 2 different diagrams to show revenue budget expenditure in comparison to capital budget expenditure;
- ✓ Includes various graphics for ease of understanding.



Figure 6 – The Welsh Government

### MM Treasury

# High level financial information (3)

Example and why this is best practice

Similar to the previous slide, this example from the Department for Transport (DfT):

- ✓ Outlines high level financial information in an engaging way with clear links to the financial statements;
- Includes various graphics for ease of understanding;
- ✓ Includes a colour scheme according to the area of expenditure.





# Trend data with commentary examples (1)

#### **Reporting Issue**

The <u>FReM</u> mandates that the performance analysis section of ARAs must include a prior year comparator for data presented, as this adds context for users. Data for years earlier than the prior year should also be included where available and where this provides relevant context. There is an expectation that trend data will build up over time as it becomes available.

#### Example and why this is best practice

The example on this slide from HM Revenues & Customs (HMRC):

- ✓ Includes multiple-year trend data in the form of a colour coded bar chart on a specific performance metric;
- $\checkmark$  Provides detailed commentary in relation to the figures presented;
- $\checkmark$  Repeats this method of presenting data throughout the ARA for consistency to help the user.

#### Receivables

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Receivables is the term we use to describe revenue we haven't received yet, but which we know is due to be received - whether or not it's currently overdue. It covers all liabilities, including taxes, duties, overpaid tax credits, penalties and interest charges owed by individuals and businesses. Receivables amounted to £42.0 billion as at 31 March 2020 compared to £35.0 billion at 31 March 2019. Tax receivables were gross £37.2 billion (see Trust Statement, starting on page 185) while tax credits receivables were gross £4.8 billion (see Resource Accounts, starting on page 210).

#### Impairment of receivables

Receivables in the Statement of Financial Position are reported after impairment to reflect an amount that is likely to be collected. We have considered how the adverse macro-economic conditions due to COVID-19 affect our collection rates.

For more information, read note 4.2 of the Trust Statement on page 194

#### Figure 4: Breakdown of receivables and debt (£bn)





# Trend data with commentary (2)

### Example and why this is best practice

Similar to the previous slide, the Food Standards Agency (FSA) example:

- Includes multiple-year trend data in the form of a colour coded bar chart;
- ✓ Has a link to the strategic priority of 'Food Hyper-Sensitivity', as it clearly shows what they have implemented to increase safety and how much they have spent;
- ✓ Adds context with both narrative and numbers, which gives users the best possible support to understand the story;
- Uses a variety of graphics, making this section more visually appealing.

Figure 4: External total science spend as proportion of FSA budget 2014-20





Food Standards Agency

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# Trend data with commentary (3)

#### Example and why this is best practice

- Similar to the previous slide, the example on this slide from Whole of Government Accounts (WGA):
- Includes multiple-year trend data in the form of a bar chart on a specific performance metric;
- Pension liabilities is a key area of interest for the user of WGA and a significant liability for government, so more information has been provided specifically to show context for the user.

Please note that this example has been taken from the **2018-19** accounts, due to the timing of preparing the WGA.

### Figure 10 – Whole of Government Accounts

#### Public sector pension liability

Public sector pensions are the largest liability within WGA at £1,893.9 billion. In 2018-19 the liability increased by £28.6 billion, mainly reflecting additional liabilities from legal cases the government lost on transitional protection. Pension valuations are also impacted by changes in the discount rate used to calculate the present value and changes to actuarial assumptions such as on inflation and salary growth, life expectancy and workforce size.





# TABalanced reporting examples (1)

#### **Reporting Issue**

Departments are expected to report the status of progress against their Single Departmental Plan (SDPs) objectives in a fair, balanced and understandable way. [Note for 2020-21 departments are required to report against their strategic objectives].

### Example and why this is best practice

The example on this slide from HM Revenues & Customs (HMRC):

- ✓ Shows clearly performance against its public commitments, including where progress was not on track or where there was a risk to delivery;
- Uses a helpful RAG system to visually show status of each commitment at the year end;
- Builds transparency into reporting, which provides trust and increases the value of the report to the user.

#### How we performed against our public commitments

In the Single Departmental Plan we set out commitments to further improve the way we collect the revenues due and bear down on avoidance and evasion. In financial year 2019 to 2020 we made 11 public commitments on improvements to make in this area. The table below outlines the status of each one at the end of 2019 to 2020.

| Status at the end  | on track or   | risk to  | not on track   |  |  |  |   |      |
|--|---|--|--|--|--|--|---|------|
| of 2019 to 2020:   | complete  | delivery   |  |  |  |  |   |      |
| Commitment   |   |  |  |  |  |  |   | Stat |
| Build on our success<br>downward trend in t  |   |  | revenues over 201  | 3 to 2019 and  | maintaining  | the overall I  | long term   | (    |
| Deliver compliance r   | evenues of £34.5  | billion in 2019 to   | 2020 through our   | compliance ac  | tivity.  |  |   | (    |
| transition to Univers  | al Credit.  |  |  |  |  |  |   |      |
| As we no longer ac<br>fraud now focuses<br>supplementing trac<br>remind tax credits o<br>support other depa  | on existing awar<br>litional complian<br>customers of the   | ds. We continue the continue th | to iterate and deli<br>with an increasing<br>onsibilities. The co  | ver our error a<br>range of pro<br>ntinuing need   | and fraud s<br>active mea<br>I to divert (   | trategy, inclusion in the second s<br>Second second s | uding by<br>Icate and<br>staff to   | •    |
| fraud now focuses of<br>supplementing trad<br>remind tax credits of  | on existing awar<br>litional complian<br>customers of the<br>rtmental pressu  | ds. We continue<br>the interventions<br>ir reporting resp<br>res means we exp  | to iterate and deli<br>with an increasing<br>onsibilities. The co<br>pect not to meet t  | ver our error a<br>range of pro<br>ntinuing need<br>he 5% maximu   | and fraud s<br>active mea<br>I to divert<br>I m target f   | trategy, inclusures to edu<br>compliance s<br>or 2019 to 20  | uding by<br>icate and<br>staff to<br>020.   | (    |
| fraud now focuses<br>supplementing trac<br>remind tax credits<br>support other depa  | on existing awar<br>litional complian<br>sustomers of the<br>rtmental pressu<br>aim their full tax  | ds. We continue of the interventions of the interventions of the interventions of the interventions of the intervention of the | to iterate and deli<br>with an increasing<br>onsibilities. The co<br>pect not to meet to<br>nt so that underpay  | range of pro<br>ntinuing need<br>he 5% maximu<br>ments through   | and fraud s<br>active mea<br>I to divert<br>im target f  | trategy, inclusures to edu<br>compliance s<br>or 2019 to 20<br>no more than  | uding by<br>acate and<br>staff to<br>020.   |      |
| fraud now focuses of<br>supplementing trad<br>remind tax credits of<br>support other depa<br>Help customers to cl<br>Minimise the debt bat<br>they owe.<br>Due to the impact of<br>than forecast, comi | on existing awar<br>litional complian<br>sustomers of the<br>rtmental pressu<br>aim their full tax<br>alance, reducing t<br>of the COVID-19<br>ong in at £22.4 bi   | ds. We continue to<br>the interventions<br>in reporting resp<br>res means we exp<br>credits entitlement<br>the amounts that the<br>outbreak, the end<br>llion, significantly   | to iterate and deli<br>with an increasing<br>onsibilities. The co<br>pect not to meet to<br>nt so that underpay<br>become debt and n<br>d of year HMRC de                        | ver our error a<br>range of pro<br>ntinuing need<br>he 5% maximum<br>ments through<br>aking it as eas<br>bt balance for                      | and fraud s<br>active mea<br>I to divert<br>im target f<br>error are r<br>y as possibl                                   | trategy, inclusures to edu<br>compliance s<br>or 2019 to 20<br>no more than<br>e for customo<br>20 is £2.5 bil   | uding by<br>icate and<br>staff to<br>020.<br>n 0.7%.<br>ers to pay wha<br>llion higher              |      |
| fraud now focuses of<br>supplementing trad<br>remind tax credits of<br>support other depa<br>Help customers to cl<br>Minimise the debt ba  | on existing awar<br>litional complian<br>sustomers of the<br>rtmental pressu<br>aim their full tax<br>alance, reducing t<br>of the COVID-19 of<br>ng in at £22.4 bi<br>lion in March 20<br>t the economic i | ds. We continue to<br>the interventions<br>in reporting respires means we exp<br>credits entitlement<br>the amounts that the<br>outbreak, the end<br>llion, significantly<br>119.<br>mpact of COVID-1  | to iterate and deli<br>with an increasing<br>onsibilities. The co<br>pect not to meet to<br>int so that underpay<br>become debt and n<br>d of year HMRC de<br>y over the forecas | ver our error a<br>range of pro<br>ntinuing need<br>he 5% maximum<br>ments through<br>aking it as ease<br>bt balance for<br>c of £19.9 billi | and fraud s<br>active mea<br>I to divert a<br>um target f<br>a error are n<br>y as possibl<br>March 200<br>on. This is o | trategy, inclusures to edu<br>compliance s<br>or 2019 to 20<br>no more than<br>e for custome<br>20 is £2.5 bill<br>compared to   | uding by<br>icate and<br>staff to<br>020.<br>In 0.7%.<br>ers to pay wha<br>llion higher<br>o a debt | ıt   |



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# **小Balanced reporting (2)**

#### Example and why this is best practice

Similar to the previous slide, the example on this slide from HM Courts and Tribunal Services (HMCTS):

- Breaks down the overall strategic priority of 'systems, processes and technology' into smaller business plan priorities, which provides users with a clearer understanding on what elements have been achieved and what has not;
- Uses a table to show the progress the department has made against each Business plan priority;
- ✓ Builds transparency into reporting, which provides trust and increases the value of the report to the user.

| Business plan priority   | Our progress   |
|--|--|
| Deliver action plans to increase capacity in jurisdictions<br>facing increased workload during 2019-20 as a result of EU<br>Exit planning.   | Achieved: We secured additional funding in 2019-20 to mitigate EU Exit impacts and have implemented detailed action plans.   |
| Introduce new reporting tools and implement new<br>strategic data architecture to handle the increased<br>quantity, frequency and complexity of data to enable<br>greater utilisation of our data.   | Achieved: New reporting tools have been introduced increasing the quantity<br>and frequency of information, improving data analysis to inform our decision<br>making.  |
| Present a monthly report to the HMCTS Board on<br>performance (monthly reports, plus required deep<br>dives), demand forecasting (quarterly) and allocations<br>prioritisation (at least quarterly). | Achieved: The reporting mechanism is in place to provide a monthly performance report. An automatic summary dashboard is reported to senior management providing the weekly position for reform management.  |
| Move our video hearing platform to a scalable solution,<br>increasing it for use across civil, family and tribunals (CFT).   | Achieved: We began testing of fully video hearings (FVH) in November 2019. The FVH project has accelerated expansion as part of the COVID-19 response.   |
| Complete common capabilities sufficiently to support<br>the launch of further public services for testing and<br>improvement.  | <b>Partially achieved</b> : Family public law and immigration and asylum launched to the public in January 2020 for further testing, but more work on the common capabilities is needed to support the next set of services efficiently.   |
| Deliver the successful completion of the tranche 1 services<br>in the CFT programme – divorce, probate, civil money<br>claims and SSCS.  | <b>Partially achieved:</b> The probate project closed and transitioned into operational service delivery in April 2020. The civil money claims transition to CTSC is scheduled for July 2020. The completion of divorce and SSCS has been delayed allowing the projects to deliver final key items. In SSCS, Employment Support Allowance roll-out is on hold, while the Department for Work and Pensions manage the increase in the volume of welfare applications due to COVID-19. |
| Establish a strategic solution for scheduling and listing to<br>make best use of our resources.  | Ongoing delivery: The software procurement process for scheduling and<br>listing is complete and the contract has been awarded. The project team are<br>confident that national roll-out will start in February 2021 as planned.   |



Figure 12

– HM Courts and Tribunal Services

# **Future plans examples (1)**

#### **Reporting Issue**

Organisations should produce forward looking information as it increases the value of the narrative surrounding the current year's performance including why decisions have been taken and how they contribute to future ambitions.

#### Example and why this is best practice

The example on this slide from the Government internal audit agency (GIAA):

- Clearly articulates the progress it has already made against the department's vision and outlines the next steps for the years ahead;
- Uses plain English and visuals to map the stages involved.

#### 2019-20 🗖

agency

Government internal audit

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**2019-20** was a year of consolidation and focused action. As well as continuing to deliver a high-quality service to our customers, we have developed a strategy implementation programme that will continue to guide our activity over the next year as we work to deliver our vision. Putting us on a firm footing, this year we have introduced our new values, which we are working to embed across the Agency. We have defined our customer offer, having developed a service catalogue which presents our range of services. To better develop our people, we have progressed our workforce strategy, beginning work on developing our skills framework and learning passport, as well as work on harmonising legacy terms and conditions brought across to the Agency by teams when they joined from different departments.

To improve the quality of our service to customers, we have identified indicators which allow us to baseline what we mean by quality. This has been harnessed, along with results of the Function Quality Survey, to develop a strategy to strengthen our relationships with our partners. In addition, we progressed our aim to deliver deeper, more relevant insights on a cross-government level. Through undertaking a pilot engagement exercise, we have set our approach to introduce more cross-government insight during 2020-21.

2020-2

**2020-21** will build on the progress we made in 2019-20, with many of our programmes seeing continued development. We will further develop our cross-government insight strategy by testing our offer with customers to demonstrate how these services are adding value. Our workforce strategy will produce a pipeline of talent through furthering our apprenticeship scheme and interchange opportunities across government, as well as raising professional standards by developing our current workforce through embedding our skills framework and learning passport. We will begin to implement our long-term innovation strategy, developing our data analytics abilities to use within our audit and counter fraud work. Our people will feel fully part of delivering our vision and our customers will feel the benefits. Diversity & inclusion will be at the heart of our people offer, with practical action to unleash the talent of everyone in GIAA.

#### 2021-22

**2021-22** will see us move closer to delivering our vision. Our work in the previous two years will allow us to implement in full our cross-government assurance and insight strategy, ensuring our work is targeted at the full range of customer needs. We will further raise our people's skills through continuous development and training, to deliver high-quality engagements and ensuring our customers feel an increasingly positive impact year on year. Having worked hard to innovate and raise quality, we will further develop our expertise in all sources of assurance in government. We will also continue to make our internal processes more efficient and effective. We will be considered as an organisation that is exceeding expectations with exemplary supporting frameworks. Our people will be proud of the work they do, and the organisation they represent.



# **Future plans (2)**

#### Example and why this is best practice

Similarly, the example on this slide from Food Standards Agency (FSA):

- Uses clear formatting to highlight each element involved in meeting the overall target;
- ✓ Sets out the planned period for the model to be developed within;
- ✓ Includes a range of graphics, making this section more visually appealing to users;
- ✓ The drivers for change that resulted in this model all link back to the department's 4 strategic priorities.

In response to these drivers, we aim to modernise and reform our delivery of Official Controls through the development of a future operating model. We seek to achieve the following:



We plan to develop the future operating model in a number of phases, which delivers the ambition set out above, over the next 3-5 years. This parallels the life of the new Service Delivery Partner contract (commenced March 2020<sup>6</sup>) and by the end of that contract, official controls delivery in meat, wine and dairy should be quite different.



Food Standards Agency

Figure 14

# Reporting against Single Departmental Plans example (1)

#### **Reporting Issue**

Annual reports and accounts should report progress against the objectives set out in Single Departmental Plans [note for 2020-21 entities are required to report against their strategic objectives]. It is important that reporting is fair and balanced, showing instances where performance has been below expectation and goals previously set. It is also important to provide clear explanations and how risks to meeting goals has been managed throughout the period.

### Example and why this is best practice

The example on this slide from the Ministry of Housing, Communities and Local Government (MHCLG):

- Provides quantitative data by using prior year comparators – both figures and percentages;
- ✓ Details the department's overall aim and provides a clear explanation on the progress it has made.

Ministry of Housing Communities and Local Government S -Figure

### 2. Make the vision of a place you call home a reality

We continue to make progress with helping the most vulnerable and making access to the housing market fairer. We have set out proposals for the reform of the leasehold housing market, ending unfair practices in the sector. We are introducing a better deal for renters, through the Renters Reform Bill including abolishing no fault evictions and introducing a new lifetime deposit to make moving easier. We have seen good progress in tackling homelessness and rough sleeping and will be providing further support to local authorities through additional funding over the coming year.

#### What we achieved in 2019-20:

#### Helping vulnerable people

• A continued reduction in the number of people sleeping rough on a single night **down 411 people (9%)** in Autumn 2019 compared to the previous year (figure 3), with a 32% reduction in areas receiving the Rough Sleeping Initiative funding.

• **36,460** households secured accommodation in October to December 2019 through the new prevention or relief duties under the Homelessness Reduction Act and there was a **37%** reduction in the number of families in Bed & Breakfast accommodation for longer than 6 weeks.

#### Figure 3

#### Our performance: Rough sleeping count for England

The total number of people counted or estimated to be sleeping rough on a single night was 4,266. This was down by 411 people or 9% from the 2018 total of 4,677. This is a single night snapshot and is taken annually in England using street counts, evidence-based estimates, and estimates informed by spotlight street counts.

| Year | Number of rough sleepers | % change from previous year |
|------|--------------------------|-----------------------------|
| 2019 | 4,266                    | -9                          |
| 2018 | 4,677                    | -2                          |
| 2017 | 4,751                    | 15                          |
| 2016 | 4,134                    | -                           |



# Reporting against Single Departmental Plans (2)

Department for international trade

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Figure

### Example and why this is best practice

Similarly, the example on this slide from the Department for International trade (DIT):

- ✓ Provides a visual summary and an explanation on the key metrics used to monitor the departments performance against some of their SDPs;
- ✓ Used prior year comparators to show users the percentage changes (provides both increases and decreases, which builds transparency);



Value of Export Wins in 2019-20 £24.4bn

(10% decrease from 2018-19) Source: DIT Export Wins Service



Value of ODI Wins in 2019-20 £4.92bn

(23% decrease from 2018-19) Source: DIT Export Wins Service

### **Exports and Outward Investment**



**UK Exports of Goods and Services** 

£690.7bn in 2019-20

(3.6% increase from 2018-19)

Source: ONS Balance of Payments, UK: January to March 2020



Outward Foreign Direct Investment (ODI) Stock in 2018

£1,409bn

(2.9% increase from 2017)

Source: ONS Foreign direct investment involving UK companies



UK Exports as a % of GDP in 2019-20 31.1%

(0.4 percentage point increase from 2018-19)

Source: ONS Balance of Payments and GDP quarterly national accounts, UK: January to March 2020



UK share of goods exports to the world in 2018 2.4%

(0.1 percentage point increase from 2017) Source: DIT Analysis

In 2019-20, UK exports have risen by 3.6% to £690.7bn, equivalent to 31.1% of GDP. This is against the Government's ambition of 35% of GDP from the 2018 Export Strategy. There was a significant difference in 2019-20 between the first three quarters and the last quarter, where COVID-19 begins to make an impact. As both exports and the wider economy are impacted further, exports as a percentage of GDP is expected to become a more volatile indicator.



# **E** Reporting activity by projects and key policies example (1)

#### **Reporting Issue**

As a key area of public interest, in order to effectively tell their story, entities should report on the performance of major projects they have responsibility for.

#### Example and why this is best practice

- The example on this slide from High Speed Two (HS2) Ltd:
- ✓ Uses a table to clearly outline the assessment of progress to date. This involved the contract, standard, and ratings of the different infrastructure projects;
- ✓ Provides a clear summary of the project supplemented with more detailed commentary elsewhere in the report.

This year we were recognised by CEEQUAL and were awarded the CEEQUAL Exceptional Achievement Director's Corporate Award for our contributions to the development of the BREEAM Infrastructure Scheme (Pilot) and our ongoing input to CEEQUAL Version 6, which is the successor to the BREEAM Infrastructure Scheme (Pilot).

For example, our Euston Tunnels and approaches civils contract achieved the first ever BREEAM Excellent rated infrastructure project following their design stage certification, with a score of 82.86%, and Birmingham Interchange station received an interim certificate of an 'Outstanding' BREEAM rating with a score of 86.05%, exceeding our target requirement and meeting our sustainability aspirations.

| Scheme (Pilot) and our ongoing input to CEEQUAL<br>Version 6, which is the successor to the BREEAM<br>Infrastructure Scheme (Pilot). | 82.86%, and Birmingham Interchange station<br>received an interim certificate of an 'Outstanding'<br>BREEAM rating with a score of 86.05%, exceeding<br>our target requirement and meeting our<br>sustainability aspirations.<br>The table below outlines the assessment progress<br>to date: |                 |                     |  |
|--|---|-----------------|---------------------|--|
| All our Phase One civils' and stations' assessments continue to be on track to achieve our 'excellent'                               |   |                 |                     |  |
| rating target and some of them have submitted their design stage assessments over this period.                                       |   |                 |                     |  |
| Civils station/contract  | BREEAM standard   | Target rating   | Design stage rating |  |
| S1 – Euston Tunnels and Approaches<br>S2 – Northolt Tunnels  |   | Excellent (70%) | 82.86% (awarded)    |  |
| C1 – Chiltern Tunnels and Colne Valley Viaduct   | -   | Excellent (70%) | 77.83% (forecasted) |  |
| C2 – North Portal Chiltern Tunnels to Brackley<br>C3 – Brackley to Long Itchington Wood Green Tunnel<br>South Portal                 | BREEAM<br>Infrastructure (Pilot)  | Excellent (70%) | 77% (forecasted)    |  |
| N1 – Long Itchington Wood Green Tunnel to Delta Junction /<br>Birmingham Spur  | 9   | Excellent (70%) | 78.33% (forecasted) |  |
| N2 – Delta Junction to West Coast Main Line Tie-in   |   |                 |                     |  |
| S3 – Euston Station  |   | Excellent (70%) | 81.47% (forecasted) |  |
| S4 – Old Oak Common Station  | BREEAM Buildings  | Excellent (70%) | 83.72% (forecasted) |  |
| N3 – Birmingham Interchange Station  | (2014)  | Excellent (70%) | 86.05% (awarded)    |  |
| N4 – Curzon Street Station   | 7   | Excellent (70%) | 81.2% (forecasted)  |  |



# **C** Sustainability reporting examples (1)

#### Reporting Issue

Entities are expected to provide information on environmental matters, including the impact of the entity's business on the environment. Departments shall report performance against sustainability targets, as set out in the <u>Sustainability Reporting Guidance</u> and provide a description of progress within the financial year.

### Example and why this is best practice

The example on this slide from the Department for International Development (DfID):

- Uses individual graphs to clearly show how progress is being made against each Greening Government Commitment (GGC);
- ✓ Incorporates a RAG system to visually show to users what is on track and what is below target.

### Figure 18 – Department for International Development





# **C** Sustainability reporting (2)

### Example and why this is best practice

Similar to the previous slide, this example from the Food Standards Agency (FSA):

- Uses multi-year trend data to show both the amount of energy used by the department and the related expenditure;
- ✓ Builds transparency by providing users with data on the energy consumption by location;
- ✓ Provides commentary on the reason for the increase in energy use and plans to reduce it going forward.

### Figure 19 – Food Standards Agency

#### Sustainability reporting

#### Greenhouse gas emissions – Scope 2 (indirect)<sup>17</sup>

The FSA has increased its focus on sustainability in the reporting year. In early 2019 the FSA moved into its fifth office, Apex House, Birmingham to give a small central location for the FSA's National Food Crime Unit and field-based staff. This increased our accommodation footprint and subsequently saw an increase in our overall energy consumption in this financial year. The figures for the previous two years also include our offices in Wales and Northern Ireland.

We will continue to work with our landlords to better understand the energy usage information they provide to us, and to deploy approaches to further reduce our energy consumption across our estate.

The FSA's CRC charge ceased in 2019/20 as this is now paid by our Landlord rather than directly by the FSA as a result of the FSA moving to Clive House in London.





\*Carbon Reduction Commitment was a UK mandatory scheme aiming to cut carbon emissions by 1.2 million tonnes of carbon per year by 2020.



### **Disclosures on the impact of COVID-19 examples (1)**

#### Additional reporting requirement

The government has undertaken a major programme of work to respond to the COVID-19 pandemic and entities are required to provide a balanced narrative of the impact of COVID-19 on activities and outcomes for 2020-21.

Therefore, they must reflect this in their performance reports, drawing on the full range of information they hold to offer insight into the use of public funds in the response, future objectives and risks and where these are expected to be significantly different in future reporting periods.

#### Example and why this is best practice

The example on this slide from HM Revenue & Customs (HMRC):

- ✓ Shows a clear focus on summary spend in response to the pandemic;
- ✓ Uses concise plain English to provide further detail on these support measures.

Customs

HM Revenue &

20

Figure

How we're supporting the government's response to COVID-19

By 30 September 2020, there had been:

### £39.2bn

in grants claimed under the Coronavirus Job Retention Scheme (in support of staff furloughed to the end of August) and 9.6m jobs furloughed\*

By 31 July 2020, there were:

### £7.6bn

in grants claimed under the first phase of the Self Employment Income Support Scheme, with £5.7bn in grants claimed under the second phase by 30 September

By 27 August 2020, there were:

### **over 84k\*\***

restaurants registered to the Eat Out to Help Out scheme, with £522m in claims as at 31 August 2020

Between 11 March and 30 September 2020 there were:

### over 1m

calls answered by call handlers and over 366k webchats handled

- \* This is calculated as the sum of the maximum number of employees furloughed by each PAYE scheme that has made a claim.
- \*\* This is calculated by the number of individual restaurant premises that are registered to take part in the scheme, across the UK.



# **Disclosure on Covid-19 (2)**

#### Example and why this is best practice

HMRC continues to detail the impact of the pandemic on its operations both as part of its immediate response and into the next reporting period. This summary:

- Uses a diagram to set out a clear timeline of events since the pandemic started in March 2020;
- ✓ Incorporates a colour scheme to provide users with a visual representation on the different areas of support measures that have been introduced.
- ✓ Goes beyond the minimum requirements by providing additional information after the end of the financial year, which recognises the importance of this data for users.

Timeline of key events in HM Revenue & Customs' (HMRC's) response to COVID-19





# **Disclosure on Covid-19 (3)**

#### Example and why this is best practice

Similar to the previous slide, the example on this slide from The Water Services Regulation Authority (Ofwat):

- ✓ Uses an infographic to map the different responses made across the UK in relation to the pandemic;
- This is a visually appealing way of presenting the departments response, therefore increasing user engagement.

### Further examples on the impact of Covid-19:

- <u>Risk reporting</u>
- Financial reporting

### Figure 22 – The Water Services Regulation Authority





# **Oisclosure on EU exit examples (1)**

#### Additional reporting requirement

The government has undertaken major programmes of work to prepare for and deliver the UK's exit from the EU. Entities must therefore reflect this in their performance reports, drawing on the full range of information they hold to provide a balanced narrative between performance, future objectives and risks, where details are known and expected to be significantly different in future reporting periods.

#### Example and why this is best practice

In this example the Department for Business, Energy and Industrial Strategy (BEIS):

- ✓ Has highlighted its major programmes to show users how it has responded to the UK leaving the EU;
- Provided detailed information on what mitigating activities were undertaken, in order to reduce identified risks;
- ✓ Uses Icons within the table to map the risk to the relevant departmental objective(s), which have already been highlighted earlier on in the report.

### Figure 23 – Department for Business, Energy and Industrial Strategy



Prepared businesses for EU Exit by creating a £15 million Business Readiness Fund for business groups and trade associations to help firms prepare and running the Brexit Business Readiness Roadshow with more than 30 events over five weeks spanning the breadth of the UK.



Created new legislation to lay the groundwork for our future outside the EU, covering areas such as product safety and metrology, employment rights, carbon emissions and renewable energy.

| Closed or<br>deescalated risks    | Mitigating activities   | Narrative  |
|-----------------------------------|---|--|
| Failure to prepare for<br>EU Exit | → We have continuously assessed delivery<br>requirements and developed a prioritisation<br>strategy to manage EU Exit work.   | The changing nature of the<br>challenges of Brexit and the<br>impact of external factors       |
| *                                 | → We have redeployed and mobilised staff to priority EU Exit areas.   | resulted in this risk remaining<br>high through most of the<br>financial year with an improved |
|                                   | → We have worked with other government<br>departments to ensure a coherent cross-<br>Whitehall governance structure for negotiations<br>and identify and resolve strategic trade-offs.  | picture towards the point<br>when the risk was closed.   |
|                                   | → We have engaged with HM Treasury to develop<br>a strong evidence base, based on a sectoral<br>analysis of impacts, to refine low-alignment<br>scenario planning and refine BEIS's flexible<br>business support package.                                   |  |
|                                   | → We have led broad engagement with businesses,<br>in coordination with other government<br>departments, to deliver readiness messaging,<br>as well as developing material, including online<br>checklists and a self-certification tool for<br>businesses. |  |



# **Disclosure on EU exit (2)**

### Example and why this is best practice

Similar to the previous slide, the e example on this slide from HM Revenue & Customs (HMRC):

- ✓ Highlights the response the department has made in relation to preparing for the EU exit;
- ✓ Uses clear and simple language, which makes this section easier for a wide range of people to read;
- ✓ Provides a clear focus on summary data, which capture users attention.

We have played a central role in preparing for UK transition following our exit from the EU, and in building the systems and infrastructure that our UK traders and border need for the future.

We were allocated £557.6 million to support preparations for UK transition in financial year 2019 to 2020. We spent this predominantly on staffing and IT costs to make sure HMRC could respond to a number of scenarios, while continuing to perform our core functions. By the end of 2019 to 2020, we had spent £516.9 million. These figures include HMRC and the crossgovernment Border and Protocol Delivery Group (BPDG).



6,100

FTE people available to work on UK transition, including 650 contractors

We continued to prepare for a no-deal EU exit, from April to December. We re-planned our delivery following the series of extensions, while making critical improvements to the no-deal model. This work included:

- improving functionality of our IT systems, including increasing the volume of declarations that can be processed
- carrying out extensive targeted communications and engagement with businesses and other stakeholders to help them prepare and increase their readiness
- providing grants to help customs intermediaries prepare for increased declarations
- preparing transit sites to help enable traders to move goods
- setting up an EU exit import and export helpline providing information to traders
- supporting negotiations and advising ministers on the policy, legal, IT and operational implications of leaving the EU under the revised deal.



Customs

8

Revenue

MH

24

Figure .

### Chapter 3 – Accountability Reporting

#### What should accounts preparers consider in Accountability Reporting?



Meet key accountability requirements to Parliament, being the primary user of annual report and accounts.



Disclosures should be presented in a way that meets the needs of users.



Ensure all disclosure requirements are met within the report.



What is required within the Accountability Report? The accountability report is made up of three

- sections: A Corporate Governance Report; a
- Remuneration and Staff Report, and a Parliamentary Accountability and Audit Report.
- Entities should provide an overview of these sections and explain how they contribute to an entity's accountability.

Further information can be found on this within the 20-21 FReM (Government Financial Reporting Manual).

This chapter highlights some examples of best practice in accountability reporting in departmental ARA's.



## **Risk reporting and Governance examples (1)**

#### **Reporting Issue**

Risk reporting appears in both the performance and accountability reports in ARAs. The performance report should provide information on the risk profile of the organisation – the risks it faces, how risks have affected the organisation in achieving its objectives, how they have been mitigated and managed throughout the period and how this may affect future plans and performance.

#### Example and why this is best practice

The example on this slide from the Department for Business, Energy and Industrial Strategy (BEIS):

- ✓ Presents the risks facing the organisation, alongside the risk direction (how the risk has developed throughout the year), severity and the mitigating activities being undertaken;
- ✓ Uses Icons within the table to map the risk to the relevant departmental objective(s), which have been highlighted earlier on in their annual report.

| Risk   | Mitigating activities  | Risk severity and direction<br>of risk trend  |
|--|--|---|
| Sensitive information is<br>lost or compromised<br>through cyber-attack,<br>theft, mistakes or | → We continue to develop a culture of security<br>through staff awareness campaigns to reinforce<br>simple security behaviours – technical and<br>physical defences are not enough on their own. | BEIS is satisfied that all  |
| leaks, or a security<br>incident at work harms<br>BEIS ministers, staff or                     | → We continue to maintain strong and tested cyber defences.  | possible avenues are in place<br>to mitigate this risk, however,  |
| visitors.  | → We are building a more coherent approach to<br>personnel security to mitigate the insider threat<br>and minimise the security vulnerabilities caused<br>by staff mistakes.                     | the rating remains high due to<br>the increasing nature of cyber<br>attacks and reflecting the<br>importance of staff safety. |
|  | → We maintain a risk-adjusted and systematic<br>approach to monitoring and assuring security in<br>BEIS and its Partner Organisations.   |   |
| ()   | → We are working with other government<br>departments to realise the benefits of security<br>centralisation and professionalism across<br>government.  |   |
| Failure to attract,<br>develop and retain<br>sufficiently skilled staff<br>and support their   | → We have ensured senior leaders maintain<br>oversight of teams, tracking that leave is taken,<br>hours worked are proportionate and flexible<br>working options are considered.                 |   |
| wellbeing  | → We carried out extensive workforce planning to<br>develop resourcing plans, ensure the correct mix<br>of grades in each profession, and review strategy<br>and international capability.       | Over the financial year this risk has increased due to the increasing remit of the Department.                                |
|  | → We actively monitor the results of our People<br>survey to improve staff retention with new<br>learning and development packages and the<br>appointment of Wellbeing Champions.                |   |
|  | → We carry out an annual Wellbeing survey and act<br>on the results.   |   |



# **Risk reporting and Governance (2)**

Example and why this is best practice

This example from the Department for Education (DfE):

- $\checkmark$  Presents the risks facing the organisation;
- Graphically shows the risk direction and severity (how the risk has developed throughout the year);
- ✓ Sets out who owns each risk, and the mitigating activities being undertaken;
- ✓ Provides detail on the resulting risk from the mitigations.

|                          | Risk  | Mitigation   | Direction         | Relative severity |
|--------------------------|---|--|-------------------|-------------------|
| Department for Education | We fail to have<br>in place enough<br>critical resource<br>to deliver<br>Corporate<br>Services Reform<br>Programme<br>(CSRP)<br>activities.<br>Risk owned<br>by Operations<br>Group | CSRP is a key transformation programme delivering<br>change across the Department's corporate services<br>including HR, financial, and commercial systems. This<br>risk was escalated during Q3 2019-20 and relates to<br>specialist resource to support delivery go-live during<br>Q1 2020-21. Key roles have now been identified and<br>recruitment is in progress including knowledge retention<br>plans. This risk is expected to be relatively short term<br>and reduce in severity over the next period. Risk will be<br>closed when the programme is completed.   | Stable            | High              |
| Figure 26 – Depart       | We are unable<br>to deliver timely<br>and accurate<br>2020/21<br>allocations to<br>the education<br>and skills<br>sectors.<br>Risk owned by<br>ESFA                                 | This risk was escalated during the latter half of 2019-20<br>to reflect the impact of Spending Review timing, General<br>Election and associated policy decisions and changes.<br>We established a communication plan to enable close<br>co-ordinated working with the sector, collaborated with<br>policy colleagues and ensured sufficient information was<br>made available at the right time to inform decisions and<br>planning. This included publishing key policy information<br>and securing timely ministerial decisions. The timely<br>announcement of the 2020/21 Dedicated Schools Grant<br>allocations in December and securing key decisions had<br>a positive effect and the risk has been de-escalated.<br>ESFA are still managing a low risk to a subset of the<br>sector, as by end February 2020 a small number of local<br>authorities are yet to finalise budgets. | Downward<br>trend | Medium            |



# **Risk reporting and Governance (3)**

#### **Reporting Issue**

The accountability report should explain the responsibilities for risk management and internal control systems and the ongoing process and structures used to identify, evaluate and manage the principal and emerging risks faced.

#### Example and why this is best practice

The example on this slide from the Ministry of Defence (MoD):

- Effectively represents the Board using a clear organogram;
- ✓ Uses a colour scheme, allowing users to easily identify each committee to provide additional context.

Defence Board Sub-Committees and the Executive Committee





# **Risk reporting and Governance (4)**

#### Example and why this is best practice

The slide continues the example from MoD:

- ✓ Gives a brief description on the different responsibilities across the board;
- ✓ Includes detail on the discussions made throughout the year;
- ✓ Includes information on the frequency of meetings;
- ✓ Uses the same colour scheme as the organogram for ease of reference.



#### Defence Council

Created by Letters Patent in 1964 and is essential to the legal functioning of the MOD. Via powers of prerogative, it gives the Secretary of State the ability to administer and command the Armed Forces by the Service Boards.

#### Membership

#### Frequency

Chaired by SofS, attended by Defence Ministers, Perm Sec, CDS, VCDS, DG Fin, 4 NEDs.

#### As requested by the Secretary of State

#### Summary of discussions

Defence Council did not meet during 2019-2020.



Ministry of Defence

B

N

Figure

#### Defence Board

Provides top-level strategic leadership of the Department, focusing on strategy and plans for generating military forces, including financial planning, performance against those plans, and risk.

#### Membership

Membership

#### Frequency

Chaired by SofS, attended by Defence Ministers, Perm Sec, CDS, VCDS, DG Fin, Lead NED and Normally 6-8 times per year

#### Summary of discussions

Refreshed its view of strategic risks at the start of the year and received regular reports, combined with risk profile and the shorter-term delivery risks to the current Defence Plan. Visibility of the key risks being managed by the TLB Holders and Defence Task owners. There was a reduced number of meetings this year, largely due to the suspension of Parliament for the election. The meeting scheduled to take place in March 2020 was cancelled due to the Coronavirus pandemic.

#### **Executive Committee**

Provides top-level leadership across Defence, as a Department of State, by: Owning the operating model of Defence and managing its risks; Agreeing plans for delivery of defence objectives; Ensuring coherence; Leading transformation. Drives the annual Defence Plan.

#### Frequency

Perm Sec (Chair), CDS, VCDS, MOD Directors General, DCDS(Mil Cap), DCDS(Mil Strat Ops), CSA, CIO, CDP.

Fortnightly (except August)

#### Summary of discussions

Key decisions on cross cutting issues including main elements of the Single Departmental Plan, Defence Infrastructure Model, Corporate and Future Defence Business Services, Diversity and Pay and more recently to discuss and manage the impact of COVID-19. Met 30 times during 2019-20.



# Risk reporting in relation to Covid-19 examples (1)

#### Additional reporting requirement

Departments should go beyond the minimum level of reporting wherever possible. To support parliamentary accountability, it is important that the ARAs demonstrate what departments have achieved with the resources made available to them.

#### Example and why this is best practice

The example on this slide from the United Kingdom Atomic Energy Authority (UKAEA):

- ✓ Identifies the key risk factor(s) from the COVID-19 pandemic;
- ✓ Links the risks to the departments strategic priorities through coloured pie segments.

### Figure 28 – United Kingdom Atomic Energy Authority

| WORLD LEADING<br>RESEARCH<br>Be a world leader in<br>fusion research and<br>development | ECONOMIC<br>GROWTH<br>Drive economic<br>growth and<br>high-tech jobs<br>in the UK | FUSION<br>DELIVERY<br>Enable the<br>delivery of<br>sustainable fusion<br>power plants | PEOPLE &<br>PLACES<br>Create places that<br>accelerate innovation<br>and develop skilled<br>people for industry to thriv | RELATE:<br>TO ALL     |
|---|---|---|--|-----------------------|
| KEY RISKS<br>FROM COVID-  | 19  |   |  | STRATEGIC<br>PRIORITY |
| Continuing impact of CO   | OVID-19 causes milesto  | one slippage, loss of fusi  | on progress and funding.   | •                     |
| Reduced working efficie   | ency, due to the move   | to remote working, impa   | acts short term delivery.  | 4                     |
| Failure to embed new<br>impacts long term deli  |   | d take our people with  | us on the journey  | Q                     |
| COVID-19 damages de   | evelopment of UK fus  | ion supply chain.   |  | 0                     |
| Challenging economic landscape exposes UKAEA to the risk of supply chain failure.       |   |   |  |                       |
| Delays to construction of spend and delivery  |   | ing project timescales,   | causing potential shift  | •                     |



# • Risk reporting in relation to Covid-19 (2)

HM Prison and Probation Service

29

Figure

Detail

### Example and why this is best practice

The example on this slide from HM Prison and Probation Service (HMPPS):

- $\checkmark$  Identifies the key risk factor from the COVID-19 pandemic;
- $\checkmark$  Links the risk to the departments strategic principles;
- $\checkmark$  Provides a detailed explanation on the risk and the key mitigations they have undertaken;
- $\checkmark$  Graphically shows the impact on risk.

### HMPPS strategic principles:

| 1) Enable people to be their best | 3) Transform through partnerships       |
|-----------------------------------|---|
| 2) An open, learning culture      | 4) Modernise our estates and technology |

#### Specific operational issues

Measures taken mean these risks have been mitigated to reduce their impact or

avoided to date.

#### Topic: COVID-19 - principles 2, 3, 4

#### Key mitigations The impact of COVID-19 on the Effective partnership with Public Health England (PHE)/ business created the potential Public Health Wales (PHW) to manage health risks. risk of the inability to provide a Effective partnership and planning to purchase PPE ahead of forecasted 14-day and 28-day demand. functioning service, resulting from any or all of the following: Effective partnership and planning to provide testing to population exceeding available symptomatic prison and probation staff and prisoners. capacity and headroom Increasing headroom to around 5,500 by June 2020 required to compartmentalise through additional temporary accommodation and prisoners effectively; disorder increased early release. · Boosting staffing resilience at the frontline through and instability; explosive pay incentives, redeployment of HQ staff and offers to COVID-19 outbreaks leading to hospitalisations and deaths; former staff to return on temporary contracts; delivering insufficient Personal Protective exceptional regime management plans that prioritise: Equipment (PPE) and testing; meals, medication and health services; prisoner safety and welfare; and family contact. and loss of staff confidence risking walk-outs. · Strong support for staff and trade union engagement

locally and nationally.



Impact

on risk
# Risk reporting in relation to Covid-19 (3)

### Example and why this is best practice

Network rail has presented information about the risks from the pandemic by:

- Clearly outlining strategies that have been implemented as a result of the pandemic;
- Providing detail on how each objective is managed/who is managing it;
- Using a variety of graphics, making this section more visually appealing.

Further examples on the impact of Covid-19:

- Performance reporting
- <u>Financial reporting</u>



#### Risk theme Coronavirus: Pandemic risk response

Coronavirus was designated a pandemic on 11 March 2020, as such Network Rail moved to follow all guidance and procedures as mandated by the UK Government and devolved administrations. Network Rail enacted a strategic crisis management team (SCMT) to enable the continued and safe operation of the network.

The strategic objectives and inputs of the SCMT are as follows



#### The following activities have been initiated by the SCMT:

Published emergency standards for safe on track works to minimise the risk of exposure to Coronavirus.

- Recruiting former professional signallers to help the railway keep those who need to travel and freight moving.
- Review and amendment of the timetable to maintain safe operations.

Moving to immediate payments for suppliers to strengthen the supply chain for thousands of British firms.

Membership of the Joint Executive Oversight Team to advise on and clarify industry-wide strategy.



# **Remuneration disclosures examples (1)**

#### **Reporting** Issue

The remuneration and staff report sets out the entity's remuneration policy for directors, reports on how that policy has been implemented and sets out the amounts awarded to directors and where relevant, the link between performance and remuneration. In addition, the report provides details on remuneration and staff that Parliament and other users see as key to accountability.

### Example and why this is best practice

The example on this slide from the Department for International Trade (DIT):

- $\checkmark$  Provides information including a breakdown by headcount and detailed breakdown of spend category (Civil Servants, Ministers etc) in a clear format;
- $\checkmark$  Uses a prior year comparator to show changes.

#### Staff costs

The cost of people engaged in delivering DIT's objectives is disclosed in the table below. DIT is recharged the full costs of all FCO staff overseas and at DIT headquarters who spend more than 50 per cent of their role on DIT objectives. This table has been subject to audit.

| tional                                | recharged the full cent of their role o   |                           |                                     |                   |  |  | vho sper               | nd more th               | an 50 per                |
|---------------------------------------|---|---------------------------|-------------------------------------|-------------------|--|--|------------------------|--------------------------|--------------------------|
| Department for International<br>Trade |   | Civil<br>Servants<br>£000 | Other<br>Staff <sup>1</sup><br>£000 | Ministers<br>£000 | Special<br>Advisors <sup>2</sup><br>£000 | UK based<br>Civil<br>Servants<br>working<br>overseas<br>£000 | Local<br>Staff<br>£000 | Total<br>2019-20<br>£000 | Total<br>2018-19<br>£000 |
| ent fo                                | Wages and salaries                        | 90,505                    | 9,585                               | 125               | 47                                       | 13,490   | 46,665                 | 160,417                  | 133,894                  |
| tmer<br>Trade                         | Social security costs                     | 10,150                    | 1,202                               | 14                | 9  | 316  | -                      | 11,691                   | 9,705                    |
| 1 -                                   | Other pension costs                       | 23,369                    | 2,794                               | -                 | 13                                       | 2,243  | 4,970                  | 33,389                   | 25,369                   |
|                                       | Agency and temporary staff                | -                         | 33,273                              | -                 | -  | -  | -                      | 33,273                   | 25,621                   |
|                                       | Voluntary Exit<br>Scheme                  | -                         | -                                   | -                 | -  | -  | -                      | -                        | -                        |
| ŝ                                     | Compulsory exits                          | 71                        | -                                   | -                 | -  | -  | 173                    | 244                      | 1,217                    |
| lre                                   | Other departures                          | -                         | -                                   | 25                | 25                                       | -  | -                      | 50                       | 179                      |
| Figure                                | Recoveries<br>from outward<br>secondments | (382)                     | -                                   | -                 | -  | -  | -                      | (382)                    | (264)                    |
|                                       | Total staff costs                         | 123,713                   | 46,854                              | 164               | 94                                       | 16,049   | 51,808                 | 238,682                  | 195,721                  |



# **Remuneration disclosures (1a)**

Example and why this is best practice

The example follows on from the previous slide, from the Department for International Trade (DIT):

 Provides information including a breakdown by headcount and detailed breakdown of spend category (Civil Servants, Ministers etc) in a clear format;

✓ Uses a prior year comparator to show changes.

#### Staff numbers

The average number of full-time equivalent (FTE) persons employed during the year (from 1 April 2019 to 31 March 2020) was as follows. The average number of FTE persons employed during the previous year (from 1 April 2018 to 31 March 2019) is also shown for comparison purposes.

This table has been subject to audit.

|            | Average number of staff (FTE) <sup>1</sup> | 2019-20      | 2018-19      |
|------------|--|--------------|--------------|
|            | Permanently employed <sup>2</sup>          | 1,998        | 1,671        |
|            | Other Staff <sup>3</sup>                   | 538          | 464          |
|            | Ministers                                  | 3            | 4            |
| <b>a</b> 1 | Special Advisors <sup>4</sup>              | 2            | 2            |
| Irade      | Overseas⁵<br>UK Based<br>Local Staff       | 149<br>1,240 | 145<br>1,184 |
|            | Total                                      | 3,930        | 3,470        |
|            |  |              |              |

#### Number of Senior Civil Servants by pay band (FTE)

| Range | 2019-20 | 2018-19 |
|-------|---------|---------|
| SCS1  | 106     | 97      |
| SCS2  | 38      | 28      |
| SCS3  | 5       | 4       |
| SCS4  | 2       | 2       |
| Total | 151     | 131     |



31a

Figure

Department for International

### **Statement of Outturn Against Parliamentary Supply example (1)**

### Reporting Issue

The Statement of Outturn against Parliamentary Supply (SOPS) is unique to the public sector and shows the year end outturn against the Supply voted earlier in the year by Parliament. It is a key accountability statement, showing whether entities have operated within the limits (also termed control totals) which Parliament has provided statutory approval for. As part of the Statement of Outturn against Parliamentary Supply. It is important that variances between the Estimates and the actual spend of a department are explained clearly and effectively, and are linked to data elsewhere in the report to reflect a cohesive picture of performance.

### Example and why this is best practice

The example on the next slide from the Department for Education (DfE):

- Includes a breakdown by budget type to show a clear comparison between the planned spend and the actual outturn of each estimate line;
- Provides a brief and understandable explanation for the variance within each Estimate line;
- Includes a graph to visually show the 'year on year' variance.



### **Statement of Outturn Against Parliamentary Supply (1a)**

|                                   |         |         | 2019-20  |         |         | 2018-19  |
|-----------------------------------|---------|---------|----------|---------|---------|----------|
| Type of spend                     | Budget  | Outturn | Variance | Budget  | Outturn | Variance |
|                                   | £m      | £m      | £m       | £m      | £m      | £m       |
| Departmental<br>Expenditure Limit | 85,853  | 84,274  | 1,579    | 83,501  | 73,302  | 10,199   |
| Resource                          | 80,941  | 79,410  | 1,531    | 77,977  | 67,900  | 10,077   |
| of which cash                     | 63,989  | 63,539  | 450      | 62,294  | 61,623  | 671      |
| of which non-cash                 | 16,952  | 15,871  | 1,081    | 15,683  | 6,277   | 9,406    |
| Capital                           | 4,912   | 4,864   | 48       | 5,524   | 5,402   | 122      |
| Annually Managed<br>Expenditure   | 21,650  | 19,243  | 2,407    | 21,412  | 14,602  | 6,810    |
| Resource                          | (889)   | (1,739) | 850      | (1,341) | (1,029) | (312)    |
| Capital                           | 22,539  | 20,982  | 1,557    | 22,753  | 15,631  | 7,122    |
| Total Managed<br>Expenditure      | 107,503 | 103,517 | 3,986    | 104,913 | 87,904  | 17,009   |

#### **Resource DEL cash**

The underspend of £450 million is primarily driven by unused budget cover set aside at Supplementary Estimates to cover volatility in demand-led programmes such as apprenticeships and higher education.

#### Resource DEL non-cash

The non-cash underspend of £1.1 billion reflects unused budget cover set aside for potential volatility of student loan book impairment (which is still applied for budgetary purposes even though not for accounting).

The movement in impairment is dependent on the year end student loan carrying value; which is itself dependent upon the Office for Budgetary Responsibility's (OBR's) macroeconomic forecasts, including earnings, RPI and the Bank of England base rate. All of these year end valuation inputs are published after Supplementary Estimates are finalised.

#### Capital DEL

The underspend of  $\pounds$ 48 million is primarily due to a combination of lower than anticipated capital spend on demand driven activities.

#### Capital AME

The underspend of £1.6 billion is a result of unused budget cover set aside at Supplementary Estimates to cover the volatility in student loan outlay, capitalised interest and repayments. These year end balances are dependent on macroeconomic forecasts, published by the OBR after Supplementary Estimates are finalised.

#### Resource AME

The underspend of £850 million is a result of the final outturn being lower than the budget cover that the Department requested at Supplementary Estimates for the expected volatility in effective interest relating to student loans (which is still recognised for budgetary purposes).

#### Year-on-year variance

The Department's TME has increased by £15.6 billion from £87.9 billion in 2018-19 to £103.5 billion in 2019-20.

The graph below shows the increase of TME from 2018-19 to 2019-20.



The increase is primarily due to the following factors:

- RDEL programme: the increase of £11.5 billion since 2018-19 is primarily driven by an increase in the non-cash expenditure driven by spending on student loan impairment, including those elements driven by changes to macroeconomic forecasts
- Capital DEL: the £538 million decrease from 2018-19 is primarily driven by oneoff capital grants to schools made in 2018-19 which did not reoccur in 2019-20
- Resource AME: the reduction of £710 million is due to an increase in both resource AME income offset by an increase in expenditure. This is mainly due to the volatility of effective interest applied to student loans and the impacts of changes in macroeconomic forecasts
- Capital AME: the increase of £5.4 billion is mainly driven by the impact in 2018-19 of the second student loan sale, in addition to an increase in capitalised interest, and a slight increase in student loan outlay



### 前心Diversity & Inclusion disclosures examples (1)

#### **Reporting Issue**

Entities are encouraged to include details and narrative of their diversity and inclusion policies, initiatives and longer-term ambitions in the staff report.

### Example and why this is best practice

The example on the slide from the Department for the Environment, Food and Rural Affairs (DEFRA) details a significant volume of data in one simple table.

- Uses trend data to clearly show the percentage change on each indicator over a period of time;
- Provides commentary based on the trends and targets;
- ✓ Incorporates a RAG system to visually show to users what is on track and what is not meeting targets.





# 前心Diversity & Inclusion (2)

### Example and why this is best practice

Similar to the previous slide, the example on this slide from the Foreign & Commonwealth Office (FCO):

- ✓ Gives a visual overview of recruitment for the year;
- ✓ Provides the percentage recruited from each category of protected characteristics in a clear and visually appealing way;
- ✓ Uses clear formatting, allowing users to easily compare between the different recruitments.

- Foreign and Commonwealth Office Figure 34





# 前らDiversity & Inclusion (3)

### Example and why this is best practice

In this example, the Department for Work and Pensions (DWP):

- ✓ Uses multiple-year trend data to clearly show the percentage change of the participation in all pensions by each ethnic group over a period of time;
- ✓ The chart allows users to easily compare between the data.

### Figure 35 – Department for Work and Pensions



"\* Ethnicity analysis used a three year rolling average in order to account for volatility in single year results which are caused by small sample sizes and clustering effects."



# 前心Diversity & Inclusion (4)

### Example and why this is best practice

DWP provides data on the number of working age disabled people in employment by way of a simple graph. It:

- ✓ Uses multiple-year trend data to clearly show the increase in working-age disabled people over time;
- ✓ Provides brief, but sufficient commentary in relation to the figures the graph presents.

Department for Work and Pensions 6 m Figure The UK employment rate of working-age disabled people during January to March 2020 was 53.8%. This has increased by 9.5 percentage points over the last six years, from 44.2% in January to March 2014, the earliest comparable figure.

Over this period the number of disabled people in employment has increased by 1.4 million to a total of 4.3 million people.



This indicator is measured using data from the Labour Force Survey published each quarter by the Office for National Statistics (ONS). The data is not seasonally adjusted so only year-on-year comparisons between equivalent quarters should be made.



# **Staff turnover disclosures example (1)**

### **Reporting Issue**

Parliament has shown particular interest in the level of staff turnover within government organisations. In response. entities will be required to disclose this information (on a comply or explain basis) from 2020-21 however, some organisations are already doing so. Where it is provided, information should give sufficient explanation and context.

### Example and why this is best practice

The example on the slide from the the Ministry of Justice (MoJ):

- $\checkmark$  Includes the staff turnover percentage with a prior year comparator;
- ✓ Goes beyond the minimum requirements and includes the 'Departmental turnover' as well;
- $\checkmark$  Provides a brief explanation in regards to the data.

#### Staff turnover

Staff turnover for the Department and its agencies is shown below. The Department continues to monitor turnover rates and support initiatives to maintain a healthy level of turnover. The annual Civil Service People Survey, coupled with other research, helps us to understand our people's experience of working in the Ministry of Justice and take appropriate action to improve effectiveness, including where turnover becomes problematic.

| Ministry of Justice | The and<br>with oth<br>people's<br>Justice a | nd our<br>nistry of |                         |                |                        |  |
|---------------------|--|---------------------|-------------------------|----------------|------------------------|--|
| S<br>C              |  | 201                 | 9-20                    | 2018-19        |                        |  |
| Ň                   |  | De<br>Turnover      | epartmental<br>turnover | De<br>Turnover | partmental<br>turnover |  |
|                     | MoJ<br>HQ                                    | 8.2%                | 16.0%                   | 9.0%           | 15.4%                  |  |
|                     | HMPPS  | 10.1%               | 10.7%                   | 9.7%           | 10.1%                  |  |
|                     | HMCTS  | 9.1%                | 11.1%                   | 10.0%          | 11.3%                  |  |
|                     | OPG  | 5.3%                | 11.4%                   | 5.7%           | 10.2%                  |  |
|                     |  |                     |                         | 2-02250        |                        |  |
| •                   | LAA  | 4.2%                | 7.3%                    | 4.1%           | 6.4%                   |  |

Note: Transfers of staff within the Civil Service are included in 'Departmental turnover' and excluded from 'Turnover'.



# **Sickness absence disclosures example (1)**

#### Reporting Issue

The staff report must include sickness absence information for all entities. It is important that the staff report disclosures are presented in a way that meets the needs of users.

### Example and why this is best practice

The example on the slide from the Health and Safety Executive (HSE):

- Uses multi-year trend data on a line graph, to clearly show the average working days lost;
- ✓ Provides a brief but sufficient explanation in regards to the data shown.

# Health and Safety Executive 38 Figure .

#### Sickness absence data

The 2019/20 figure for average working days lost per FTE is 7.10 days in comparison to 6.54 days per FTE in 2018/19.

Although the target set in our Business Plan to achieve an average working days lost of 6 days per FTE was not met, support continues to be given to managers to deal with attendance issues in particular for long-term absences. As part of our Health, Safety and Wellbeing Strategy there are now health, safety and wellbeing business partners who are supporting managers and staff on wellbeing and attendance.

#### Figure 16 Average Working Days Lost





### **O Accessible & transparent data example (1)**

#### Reporting Issue

Different users of the annual reports and accounts have different accessibility requirements. Best practice is to provide both print friendly reports and web friendly reports online. Some users of government ARAs wish to extract and analyse the data that is contained within the report. All departments must publish the data from their core tables in Excel or an equivalent format to make it easier to collect and compare.

### Example and why this is best practice

The example on the slide from the Foreign & Commonwealth Office (FCO):

- Provides both 'web accessible' and 'print ready' formats of the ARA;
- $\checkmark$  Has published their core tables alongside their reports.



Commonwealth Office

Foreign &

39

Figure

### FCO annual report and accounts 2019 to 2020 (web accessible)

Ref: ISBN 978-1-5286-2047-5, HC 553 2020-21 PDF, 5.14MB, 108 pages





### Chapter 4 – Financial Information

What should accounts preparers consider in Financial Reporting?



Good financial information should be understandable, relevant, reliable and comparable.



The front half the departmental accounts should be **consistent** with the information provided within the financial statements.



Ensure it is **cohesive** and provides a **holistic view** of performance against objectives.

Why is Financial information so important?

- The inclusion of financial information is key as it links reporting within the performance and accountability sections with the information reported in the financial statements.
- Financial information is reported throughout the annual report and accounts and should not be exclusive to the financial statements section of the report.

Further information can be found on this within the <u>20-21 FReM</u> (Government Financial Reporting Manual).

This chapter sets out some best practice examples on the inclusion of financial information within departmental annual report and accounts.



# Integrated financial reporting example (1)

Ministry of Housing

40

Figure

### Reporting Issue

Departments are encouraged to include key information from the financial statements in the performance report, including clear narrative and comparisons where appropriate.

### Example and why this is best practice

The example on the slide from the Ministry of Housing Communities and Local Government (MHCLG):

- ✓ Uses a graph to clearly present the Statement of Financial Position of the department;
- ✓ Provides users with the exact figure on each area of asset and liability;
- $\checkmark$  Gives useful explanations for each spend.





### Financial reporting in relation to Covid-19 examples (1)

### Additional reporting requirement

Departments must ensure that an analysis of COVID-19 related expenditure for 2019-20 is included within ARA's, with details of the spend disaggregated by area and funding type. Departments should include an explanation on how funds were spent, what they were spent on, and the outcome achieved. This information will also be required in 2020-21.

### Example and why this is best practice

The example on the slide from HM Treasury (HMT):

- ✓ Uses a table to summarise the support measures introduced;
- ✓ Includes the different costings for the interventions;
- ✓ Disaggregates the different areas of funding out, depending on their purpose.

### Figure 41 – HM Treasury

Table B: Costings for further policy interventions underpinning the 'Plan for Jobs' announced at the Summer Economic Update on 8 July 2020

|  | <u> </u>  |
|--|-----------|
| Job Retention Bonus  | Total     |
| Job Retention Bonus <sup>14</sup>  | Up to 9.4 |
| Supporting jobs  | 00 10 3.1 |
| Kickstart Scheme <sup>15</sup>   | 2.1       |
| Boosting worksearch, skills and apprenticeships <sup>16</sup>                    | 1.6       |
| Protecting jobs  |           |
| Reduced rate of VAT for hospitality, accommodation and attractions <sup>17</sup> | 4.1       |
| Eat Out to Help Out <sup>18</sup>  | 0.5       |
| Creating jobs  |           |
| Infrastructure package <sup>19</sup>   | 5.6       |
| Public sector and social housing decarbonisation                                 | 1.1       |
| Green Homes Grant <sup>20</sup>  | 2.0       |
| Stamp Duty Land Tax temporary cut <sup>21</sup>                                  | 3.8       |
| Total support announced <sup>22</sup>  | Up to 30  |



# Financial reporting in relation to Covid-19 (2)

- Department for Transport

Figure 42

#### Example and why this is best practice

The example on the slide from the Department for Transport (DfT):

- ✓ Uses a table to summarise the support measures introduced for each transport mode, with clear explanations;
- ✓ Includes the different costings for the measures;
- ✓ Includes the period of support, which provides users with a clearer insight.

Further examples on the impact of Covid-19:

- Performance reporting
- <u>Risk reporting</u>

| Transport<br>Mode                | Description of support measure  | Period of<br>support<br>in 2020 | Value of support<br>measure<br>announced to<br>date (£m) |
|----------------------------------|---|---------------------------------|--|
| Rail                             | The Department put in place Emergency Measures Agreements with<br>Train Operating Companies to support rail services from March 2020 for<br>an initial period of 6 months (see <b>Notes 10.3</b> and <b>28</b> ). The Department<br>has statutory obligations to ensure the ongoing provision of rail services.<br>The arrangements for continuing to meet these obligations beyond 20<br>September are currently under commercial negotiation. | 1 March –<br>20 September       | c.600-700 per<br>4 week rail period                      |
| Transport<br>for London<br>(TfL) | The Government granted TfL up to £1,095m via the Department and a loan of up to £505m via the Public Works Loan Board, which must be drawn pro rata to any grant taken, assuming a total funding shortfall of £1.6bn. The package covers the TfL rail periods 1-7 ending 17 October.  | 1 April –<br>17 October         | 1,095  |
| Buses                            | The Department established a grant to support operators and maintain<br>commercially unviable appropriate levels of service.  | 24 March –<br>3 October         | 639  |
| Light Rail                       | Similar to buses, the Department established grants to support services<br>and maintain commercially unviable appropriate levels of service.<br>Services included: Greater Manchester, Sheffield, Nottingham, West<br>Midlands and Tyne and Wear.   | 17 March –<br>31 October        | 93   |
| Ferries                          |   |                                 | 12   |
| Maritime<br>freight              | The Department established grants to support services and maintain<br>commercially unviable minimum service levels to ensure the vital supply<br>of freight and medicines.  | 11 May –<br>19 July             | 10   |
| Civil<br>Aviation<br>Authority   | HM Treasury has permitted the Department to provide support of up to £51m to the CAA to ensure service continuity.  | 1 April 2020 –<br>31 March 2021 | 51   |



# Infographics examples (1)

### **Reporting** Issue

The use of infographics enhances the look and feel of annual reports and accounts. The use of these infographics is an effective way of communicating complicated information, and this is particularly true when presenting financial information.

### Example and why this is best practice

The example on the slide from the Food Standards Agency (FSA):

- $\checkmark$  Displays financial information in an engaging and informative way;
- $\checkmark$  Uses clear formatting and a range of graphics, increasing usability and makes the section more visually appealing.

### Our year in numbers

#### Net cost of FSA in 2019/20:

#### £112.6m

Activity and performance across England, Wales and Northern Ireland:





# Infographics (2)

### Example and why this is best practice

Similar to the previous slide, the example on this slide from the Ministry of Justice (MoJ):

- Displays financial information in an engaging and informative way;
- ✓ Allows users to easily compare the different expenditure across the departmental groups by using colour codes;
- ✓ Sums up information in a way that can better communicate messages and increase user engagement.

<sup>c</sup>igure 44 – Ministry of Justice

#### Figure 2: Departmental expenditure



**Note:** HMPPS - HM Prison and Probation Service; HMCTS - HM Courts & Tribunals Service; LAA, OPG & CICA - Legal Aid Agency, Office of the Public Guardian and Criminal Injuries and Compensation Authority; MoJ HQ and ALBs - Ministry of Justice Headquarters and arm's length bodies



# Infographics (3)

### Example and why this is best practice

Similar to the previous slide, the example on this slide from Whole of Government Accounts (WGA):

- Displays financial information in an engaging and informative way;
- Provides commentary based on the figures it presents;
- Sums up information in a way that can better communicate messages and increase user engagement.

Please note that this example has been taken from the **2018-19** accounts, due to the timing of preparing the WGA.





# **IFRS 16 Leases examples (1)**

#### Reporting Issue

The mandated adoption of IFRS 16 *Leases* is due from 2022-23. However, two departments were granted permission to adopt IFRS 16 early (DCMS and DfT) from 2019-20 due to specific circumstances affecting the groups.

### Example and why this is best practice

The example on the slide from the Department for Transport (DfT):

- Provides a table which is divided into the different areas of leases the department has and clearly shows the figures for each;
- ✓ Some useful commentary has also been included in relation to the figures presented.

#### 7. Leases

Transpo

for

Department

Figure 46

As explained in **Note 1.6**, the Group has adopted IFRS 16 'Leases' from 1 April 2019. As permitted by the FReM, the Group has implemented it using the cumulative catch-up method, without restating prior year figures. Most leases recognised as operating leases until 31 March 2019 (as shown in **Notes 3.2** and **10**) are now recognised as right-of-use lease assets and borrowings in **Notes 7** and **20**, with the associated costs being recognised in **Notes 3.4** and **3.7**.

The Group's lease contracts comprise leases of operational land and buildings, plant and machinery and motor vehicles. Most are individually insignificant. Three elements, however, are significant in their own right:

#### Right-of-use lease assets

|                                     |                       |                 |                    |                       |                 | 2019-20               |
|-------------------------------------|-----------------------|-----------------|--------------------|-----------------------|-----------------|-----------------------|
|                                     | Land and<br>buildings | Other<br>assets | Core &<br>Agencies | Land and<br>buildings | Other<br>assets | Departmental<br>Group |
|                                     | £m                    | £m              | £m                 | £m                    | £m              | £m                    |
| Cost or valuation                   |                       |                 |                    |                       |                 |                       |
| Initial recognition                 | 110                   | 311             | 421                | 345                   | 167             | 933                   |
| Reclassifications from PPE          | -                     | -               | -                  | -                     | 26              | 26                    |
| Additions                           | 18                    | 1               | 19                 | 66                    | 66              | 151                   |
| Revaluations                        | -                     | -               | -                  | -                     | (2)             | (2)                   |
| Derecognition                       | -                     | (19)            | (19)               | -                     | -               | (19)                  |
| Remeasurement                       | 3                     | -               | 3                  | (1)                   | -               | 2                     |
| At 31 March 2020                    | 131                   | 293             | 424                | 410                   | 257             | 1,091                 |
| Depreciation                        |                       |                 |                    |                       |                 |                       |
| Charged in year                     | (13)                  | (46)            | (59)               | (56)                  | (48)            | (163)                 |
| Revaluations                        | -                     | -               | -                  | -                     | 2               | 2                     |
| At 31 March 2020                    | (13)                  | (46)            | (59)               | (56)                  | (46)            | (161)                 |
| Carrying amount at<br>31 March 2020 | 118                   | 247             | 365                | 354                   | 211             | 930                   |



- The MCA provides UK-wide services from ten bases operating under the UK Search and Rescue Helicopter Service contract. This contract also includes non-lease components. The value of the asset as at 31 March 2020 was £238m.
- Network Rail holds £230m of property leases and £181m of other leases.



# **IFRS 16 Leases (2)**

### Example and why this is best practice

The example on the slide from the Department for Digital, Culture, Media and Sport (DCMS):

- Uses a table to visually show the impact IFRS 16 has had on their financial statements, which is split out between the core department and departmental group (table is on next page);
- ✓ Provides detailed explanations regarding the implementation of IFRS 16.

### Figure 47 – Department for Digital, Culture, Media and Sport (DCMS)

#### Implementation and Assumptions

The group has applied IFRS 16 using the modified retrospective approach and therefore the comparative information has not been restated and continues to be reported under IAS 17 "Leases" and IFRIC 4 "Determining whether an arrangement contains a lease". The cumulative effect of adopting IFRS 16 is included as an adjustment to equity at the beginning of the current period. IAS 17 operating leases are included within the SoFP as a lease liability and right of use asset for the first time with changes made through the general fund as a cumulative catch up adjustment. The calculation of the lease liability and right of use assets is included below.

The option to reassess whether a contract is, or contains, a lease at the date of initial application has not been used, the group has used the practical expedient detailed in IFRS 16(C3).1.

The definition of a contract is expanded to include intra-UK government agreements where non-performance may not be enforceable by law. This includes, for example, Memorandum of Terms of Occupation (MOTO) agreements.

The group has expanded the definition of a lease to include arrangements with nil consideration. Peppercorn leases are examples of these, they are defined by HMT as lease payments significantly below market value. These assets are fair valued on initial recognition. On transition any differences between the discounted lease liability and the right of use asset are included through cumulative catch up. Any differences between the lease liability and right of use asset for new leases after implementation of IFRS 16 are recorded in income in the SoCNE.



# **IFRS 16 Leases (2a)**

<sup>c</sup>igure 47a – Department for Digital,

Example and why this is best practice

The example on the slide from the Department for Digital, Culture, Media and Sport (DCMS):

- ✓ Uses a table to visually show the impact IFRS 16 has had on their financial statements, which is split out between the core department and departmental group;
- ✓ Provides detailed explanations regarding the implementation of IFRS 16.

|  | Core department | Departmental<br>group  |
|--|-----------------|------------------------|
|  | £'000           | £'000                  |
| Operating lease commitment at 31 March 2019                            | 72,062          | 713,024                |
| Discounted using discount rates  | (24,426)        | (115,115)              |
| Finance Lease liabilities at 31 March 2019                             | -               | 674,087                |
| - Exemptions for   |                 |                        |
| Short terms leases   | (736)           | (11,412)               |
| Leases of low value assets   | -               | (767)                  |
| Intangible Assets  | -               | -                      |
| - Extension and termination options reasonably certain to be exercised | 100,126         | 110,183                |
| - Variable lease payments based on an index or a rate                  | 819             | 1,067                  |
| - Residual value guarantees  | -               | -                      |
| - Advance payments   | 432             | (2,618)                |
| - Excluding previously included non lease components                   | (4,502)         | (9,868)                |
| Impacts of restatements for Operating lease and Finance Leases         | (12,829)        | <mark>(</mark> 19,310) |
| Re-assessments for IFRS16  | -               | 71,582                 |
| Lease liabilities recognised at 1 April 2019                           | 130,946         | 1,410,853              |



# Chapter 5 - List of examples

- 1. <u>https://www.gov.uk/government/publications/cabinet-office-annual-report-and-accounts-2019-to-2020</u>
- 2. <u>https://www.gov.uk/government/publications/dwp-annual-report-and-accounts-2019-to-2020</u>
- 3. <u>https://www.gov.uk/government/publications/department-for-education-consolidated-annual-report-and-accounts-2019-to-2020</u>
- 4. <u>https://www.gov.uk/government/publications/ministry-of-justice-annual-report-and-accounts-2019-to-2020</u>
- 5. <u>https://www.gov.uk/government/publications/beis-annual-report-and-accounts-2019-to-2020</u>
- 6. <u>https://gov.wales/sites/default/files/publications/2020-11/welsh-government-consolidated-annual-accounts-2019-2020.pdf</u>
- 7. <u>https://www.gov.uk/government/publications/dft-annual-report-and-accounts-2019-to-2020</u>
- 8. <u>https://www.gov.uk/government/publications/hmrc-annual-report-and-accounts-2019-to-2020</u>
- 9. <u>https://www.food.gov.uk/sites/default/files/media/document/consolidated-annual-report-and-accounts-2019-20.pdf</u>
- 10. <u>https://www.gov.uk/government/publications/whole-of-government-accounts-2018-2019</u>
- 11. <u>https://www.gov.uk/government/publications/hmrc-annual-report-and-accounts-2019-to-2020</u>
- 12. <u>https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/902301/HM</u> <u>CTS\_Annual\_Report\_and\_Accounts\_2019-20\_WEB.PDF</u>



### List of examples (2)

- https://www.gov.uk/government/publications/giaa-2019-20-annual-report-and-accounts 13.
- https://www.food.gov.uk/sites/default/files/media/document/consolidated-annual-report-and-accounts-2019-20.pdf 14.
- https://www.gov.uk/government/publications/mhclg-annual-report-and-accounts-2019-to-2020 15.
- https://www.gov.uk/government/publications/department-for-international-trade-annual-report-and-accounts-2019-16. to-2020
- https://www.gov.uk/government/publications/hs2-ltd-annual-report-and-accounts-2019-to-2020 17.
- https://www.gov.uk/government/publications/dfid-annual-report-and-accounts-2019-to-2020 18.
- https://www.food.gov.uk/sites/default/files/media/document/consolidated-annual-report-and-accounts-2019-20.pdf 19
- https://www.gov.uk/government/publications/hmrc-annual-report-and-accounts-2019-to-2020 20.
- https://www.gov.uk/government/publications/hmrc-annual-report-and-accounts-2019-to-2020 21.
- https://www.gov.uk/government/publications/water-services-regulation-authority-ofwat-annual-report-and-22. accounts-2019-to-2020

https://www.gov.uk/government/publications/beis-annual-report-and-accounts-2019-to-2020 23. <u>zo</u>ż HM Treasury

### List of examples (3)

- 24. https://www.gov.uk/government/publications/hmrc-annual-report-and-accounts-2019-to-2020
- 25. <u>https://www.gov.uk/government/publications/beis-annual-report-and-accounts-2019-to-2020</u>
- 26. <u>https://www.gov.uk/government/publications/department-for-education-consolidated-annual-report-and-accounts-2019-to-2020</u>
- 27. <u>https://www.gov.uk/government/publications/ministry-of-defence-annual-report-and-accounts-2019-to-</u>2020
- 28. https://www.gov.uk/government/publications/ukaea-annual-report-and-accounts-201920-hc-641
- 29. <u>https://www.gov.uk/government/publications/hmpps-annual-report-and-accounts-2019-20</u>
- 30. https://www.networkrail.co.uk/wp-content/uploads/2020/07/Annual-report-and-accounts-2020.pdf
- 31. <u>https://www.gov.uk/government/publications/department-for-international-trade-annual-report-and-accounts-2019-to-2020</u>
- 32. <u>https://www.gov.uk/government/publications/department-for-education-consolidated-annual-report-and-accounts-2019-to-2020</u>
- 33. <u>https://www.gov.uk/government/publications/defras-annual-report-and-accounts-2019-to-2020</u>
- 34. <u>https://www.gov.uk/government/publications/foreign-and-commonwealth-office-annual-report-and-accounts-2019-to-2020</u>
- 35. <u>https://www.gov.uk/government/publications/dwp-annual-report-and-accounts-2019-to-2020</u>



### List of examples (4)

- 36. <u>https://www.gov.uk/government/publications/dwp-annual-report-and-accounts-2019-to-2020</u>
- 37. <u>https://www.gov.uk/government/publications/ministry-of-justice-annual-report-and-accounts-2019-to-2020</u>
- 38. <u>https://www.hse.gov.uk/aboutus/reports/ara-2019-20.pdf?new</u>
- 39. <u>https://www.gov.uk/government/publications/foreign-and-commonwealth-office-annual-report-and-accounts-2019-to-2020</u>
- 40. https://www.gov.uk/government/publications/mhclg-annual-report-and-accounts-2019-to-2020
- 41. <u>https://www.gov.uk/government/publications/hm-treasury-annual-report-and-accounts-2019-to-2020</u>
- 42. <u>https://www.gov.uk/government/publications/dft-annual-report-and-accounts-2019-to-2020</u>
- 43. <u>https://www.food.gov.uk/sites/default/files/media/document/consolidated-annual-report-and-accounts-2019-20.pdf</u>
- 44. <u>https://www.gov.uk/government/publications/ministry-of-justice-annual-report-and-accounts-2019-to-2020</u>
- 45. <u>https://www.gov.uk/government/publications/whole-of-government-accounts-2018-2019</u>
- 46. https://www.gov.uk/government/publications/dft-annual-report-and-accounts-2019-to-2020
- 47. <u>https://www.gov.uk/government/publications/dcms-annual-report-and-accounts-2019-20</u>



### Chapter 6 – Further links

- 1. The Building Public Trust Awards: <u>https://www.pwc.co.uk/build-public-trust/the-building-public-trust-in-corporate-reporting-awards.html</u>
- 2. Government Financial Reporting Review <u>https://www.gov.uk/government/publications/the-government-financial-reporting-review</u>
- 3. Government Financial Reporting Manual 2020-21 <u>https://www.gov.uk/government/publications/government-financial-reporting-manual-2020-21</u>
- 4. Audit Scotland good practice note on improving the quality of central government annual report and accounts <u>https://www.audit-scotland.gov.uk/uploads/docs/um/gp\_improving\_quality\_central\_government\_accounts.pdf</u>
- 5. The ONS recently published guidance on producing effective graphs and tables <u>https://gss.civilservice.gov.uk/wp-content/uploads/2017/01/GUIDANCE-document-Effective-charts-and-tables-in-official-statistics-Version-2.0-Jan2017.pdf</u>



### HM Treasury contacts

This document can be downloaded from www.gov.uk

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